

THE INITIAL PUBLIC  
OFFERINGS  
LAW REVIEW

Editor  
David J Goldschmidt

THE LAWREVIEWS

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The Initial Public Offerings Law Review  
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David J Goldschmidt

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# PREFACE

Welcome to the inaugural edition of *The Initial Public Offerings Law Review*. While it is largely agreed that the first ‘modern’ initial public offering (IPO) was by the Dutch East India Company (VOC) in 1602, IPOs now take place in nearly every corner of the world and involve a wide variety of companies in terms of size, industry and geography. Several of the earliest exchanges are still at the forefront of the global IPO market, such as the NYSE and LSE, however, the world’s major stock exchanges now are scattered around the globe, and many of them are now public companies themselves. Aside from general globalisation, shifting investor sentiment and economic, political and regulatory factors have also influenced the development and evolution of the global IPO market. For example, markets in the Asia-Pacific region, including Hong Kong, Shanghai and Tokyo, have enjoyed a significantly stronger presence in the global IPO arena in recent years owing to economic growth in the Asian markets.

Every exchange operates with its own set of rules and requirements for conducting an IPO. Country-specific regulatory landscapes are often dramatically different between jurisdictions as well. Whether a company is looking to list in its home country or is exploring listing outside of its own jurisdiction, is it important that the company and its management are aware of the requirements from the outset as well as potential pitfalls that may derail the offering. Moreover, once a company is public, there are ongoing jurisdiction-specific disclosure and other requirements with which it must comply.

Virtually all markets around the globe have experienced significant volatility in recent years. In 2016, the uncertainty surrounding the US presidential election, the unexpected outcome of the Brexit vote and numerous other geopolitical issues facing regions throughout the world furthered the general decline in both overall deal count and proceeds raised. Moving forward, however, many regions have a healthy IPO pipeline for the coming 12 months, including many household names.

*The Initial Public Offerings Law Review* seeks to introduce the reader to the global IPO regulatory environment and main stock exchanges in 16 different jurisdictions. Each chapter provides a general overview of the IPO process in the region, addresses regulatory and exchange requirements and presents key offering considerations. We hope this inaugural edition of *The Initial Public Offerings Law Review* introduces the reader to the intricacies of taking a company public in these jurisdictions and serves as a helpful handbook for companies, directors and managers.

**David J Goldschmidt**

Skadden, Arps, Slate, Meagher & Flom LLP  
New York  
March 2017

# BERMUDA

*Becky Vernon and Neil Horner*<sup>1</sup>

## I INTRODUCTION

In recent years, Bermuda has become known as ‘the world’s risk capital’. It is now the third-largest insurance market in the world behind New York and London and the largest offshore insurance market. The past 12 months have seen record growth for the Bermuda initial public offerings (IPO) market, primarily due to the increase in listings of insurance linked securities (ILS) and international debt listings. Figures recently published by the Bermuda Stock Exchange (BSX) confirm 61 new ILS listings in 2016 with a capitalisation value of US\$6.157 billion, and 100 per cent growth in international debt listings from 55 to 116 listed securities.<sup>2</sup>

Both the BSX and the Bermuda Monetary Authority (BMA), the insurance regulator of Bermuda, have played an instrumental role in Bermuda’s acceleration to the forefront of the world’s insurance arena. The BSX was one of the first stock exchanges in the world to introduce specific listing regulations for insurance securitisation, which have been enhanced by the BMA’s introduction of a new designation of insurer, the ‘special purpose insurer’, with its own set of streamlined regulations to speed up the process of setting up an ILS issuer in Bermuda.

This chapter aims to act as a guide to the process to IPO on Bermuda’s national stock exchange, the BSX. It is, however, worth mentioning the significant role that Bermuda companies play in the structuring of IPOs on stock exchanges around the globe. By Q3 of 2016, the market capitalisation of Bermuda companies listed on the New York Stock Exchange (NYSE) and NASDAQ was US\$224 billion, up from US\$199 billion in Q1 of 2016. The same period saw four new listings of Bermuda companies on those exchanges, including:

- a* Triton International (NYSE: TRTN) on its merger with TAL International;
- b* XL Group (NYSE: XL) on its change of domicile to Bermuda from Ireland;
- c* the IPO of Bank of NT Butterfield & Son Limited (NYSE: NTB); and
- d* Nordic Offshore (NYSE: NAT) on its change of domicile to Bermuda from the Marshall Islands.<sup>3</sup>

January 2017 also saw the shares of Bermuda-based insurer, Athene Holding Ltd (NYSE: ATH) trading for the first time on the NYSE as a result of its US\$1.1 billion IPO. Bermuda, as a jurisdiction for the incorporation of a listing vehicle, offers many benefits for international

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1 Becky Vernon is counsel and Neil Horner is head of the corporate department at ASW Law Limited.

2 Bermuda:Re+ILS – BSX announces record ILS growth in Bermuda during 2016, 13 January 2017.

3 Figures published in Conyers Dill & Pearman’s Bermuda Public Companies Update, November 2016.

companies: its tax neutrality, sensible and proportionate regulation, a legal system based on the English legal system (which is widely understood and trusted by the business community) and flexibility in its ability to adapt and dovetail to the requirements of onshore jurisdictions.

## II GOVERNING RULES

### i Main stock exchange

The BSX was established in 1971. It was initially set up to handle domestic equity trading. As a consequence of Bermuda's rapid expansion as a leading offshore financial jurisdiction, the BSX was eventually restructured to allow for both domestic and international trading. It is now the world's leading fully electronic offshore securities exchange, hosting over 750 listed issuers<sup>4</sup> with an aggregate market capitalisation exceeding US\$289 billion,<sup>5</sup> trading most types of debt and equity securities, collective investment vehicles, depositary receipts, insurance-related products and derivative warrants. The BSX's rapid growth since inception can be attributed to its ability to provide innovative and commercial solutions, tailored to the needs of those wanting to list and do business in the jurisdiction. A key example of this is speed to market, where the BSX is able to complete many types of listings in as little as two weeks once due diligence and key documentation has been finalised.

The BSX, recognised as a designated offshore securities market by the US Securities and Exchange Commission, is a full member of the World Federation of Exchanges and an affiliate member of the International Organization of Securities Commissions. It is located in a member nation of the Organisation of Economic Co-operation and Development and also enjoys international recognition by a number of regulatory bodies, including as:

- a* a registered organisation by the London Stock Exchange (LSE);
- b* a designated investment exchange by the UK Financial Conduct Authority;
- c* a recognised stock exchange by UK HM Revenue and Customs resulting in withholding tax benefits for certain types of investors;
- d* a recognised investment exchange and approved stock exchange by the BMA;
- e* an approved stock exchange by the Australian Foreign Investment Funds Taxation Rules;
- f* a designated stock exchange for the purposes of the Canadian Income Tax Act; and
- g* a member of Americas Central Securities Depository Association in Peru.

Trading on the BSX is executed through the BSX's electronic trading, settlement and depositary X-stream trading platform licensed by NASDAQ OMX. The fully automated system is based on a central limit order book model that allows for the trading of both equity and fixed-income securities, and is designed to support the secondary market trading and settlement of sophisticated listed securities. Trade information on all listed securities is disseminated worldwide via Bloomberg and is available on the BSX website, [www.bsx.com](http://www.bsx.com), with the aim of encouraging investor confidence through transparency and disclosure.

The BSX is now a leading market for the listing of investment funds and ILS, including catastrophe bonds, enhanced by the BMA's creation of the 'special purpose insurer' (SPI), which can be quickly set up and licensed to issue ILS. Known for its innovative approach to

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4 BSX website: [http://bsx.com/comp\\_securities.php](http://bsx.com/comp_securities.php).

5 Figure is as at March 2016 and excludes mutual funds – LOM Offshore Financial Services.

insurance solutions, Bermuda has become home to over 165 SPIs since 2010.<sup>6</sup> By the end of 2016, BSX listings of ILS reached 175, with a market capitalisation of US\$21.22 billion,<sup>7</sup> accounting for approximately 75 per cent of the global market capitalisation of ILS.

In addition to its appeal for funds and ILS structures, the BSX attracts early-stage growth companies who are able to take advantage of the BSX's Mezzanine Market (discussed further in Section II.ii, *infra*), small to medium capitalisation companies and companies looking for an alternative to the Alternative Investment Market (AIM), NASDAQ or the LSE because they are smaller and cannot justify the higher costs of listing on those exchanges.

The BSX also has a streamlined process for facilitating secondary listings of securities that are already listed on one or more of the other recognised stock exchanges,<sup>8</sup> such that a secondary listing can generally be completed within a very compressed time frame. The NYSE, NASDAQ, LSE and Hong Kong Stock Exchange are popular exchanges for companies considering a dual listing with the BSX. The NYSE and BSX are both home to the holding companies of various insurance groups including Aspen, Blue Capital and XL Group, while both the LSE and BSX provide listings for the securities of Jardine Matheson, Lancashire and Mandarin Oriental (among others). Most recently, in September 2015, the Bank of NT Butterfield & Son Limited, Bermuda's largest independent bank, completed its US\$287.5million IPO on the NYSE, while retaining its listing on the BSX.

The number of international issuers listed on the BSX far outweighs the number of domestic issuers. This is not surprising given the size of the island, and the fact that Bermuda-exempted companies are considered international issuers rather than domestic issuers for the purposes of the BSX's Listing Regulations.<sup>9</sup>

## ii Overview of listing requirements

### *General*

The principal function of the BSX is to provide a fair, orderly and efficient market for the trading of securities issued by both domestic and international issuers. In furtherance of this objective, the requirements for listing on the BSX and the continuing obligations of issuers are set out in the BSX Listing Regulations (2002) and Practice Notes issued by the BSX (Listing Regulations). The BSX highlights that compliance with the Listing Regulations will not in itself guarantee that an application for listing will be successful as the BSX retains a discretion over whether to accept or reject an application. Prospective issuers and their sponsors are therefore encouraged to contact the BSX as early as possible during the listing process to seek informal and confidential guidance about an applicant's suitability for listing.<sup>10</sup>

The conditions for listing on the BSX vary depending on the type of issuer and the type of security being listed. Section I of the Listing Regulations applies to all issuers, both domestic and international. The other Sections apply to specific types of issuers, products or securities. For example, Sections IIA, IIB and IIC apply to domestic issuers (Section IIA to main board equity securities, Section IIB to small cap stocks and Section IIC to debt securities); Sections IIIA, IIIB and IIIC apply to international issuers (Section IIIA to a main board listing of

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6 Bermuda ILS Market Report Q3 2016 (Vol. 4, No. 3) January 2017, published by the BMA.

7 BSX 2016 Year End Review: [www.bsx.com](http://www.bsx.com).

8 A list of recognised stock exchanges can be found in Appendix 5 to Section IIIA of the Listing Regulations.

9 The difference between Bermuda-exempted companies and Bermuda-local companies is explained in Section II.iii, *infra*.

10 Listing Regulations, Section I (All Issuers), paragraph 2.5.

equity securities, Section IIIB to a listing of debt securities and Section IIIC to depositary receipts); and Sections IV, V and VI apply to all issuers (Section IV to investment funds (collective investment schemes), Section V to ILS and Section VI to derivative warrants). Each section has its own appendices, which explain the various product-specific standard forms, disclosure requirements and BSX listing fees.

A company can achieve a listing of its securities on the BSX through any of the following methods:<sup>11</sup>

- a* Offer for subscription: an offer for subscription is an offer to the public by an issuer of securities for subscription.
- b* Offer for sale: an offer for sale is an offer to the public by or on behalf of the holders or allottees of securities already in issue or agreed to be subscribed.
- c* Placing: a placing is the obtaining of subscriptions for or the sale of securities by an issuer or its intermediary from or to persons selected or approved by the issuer or its intermediary, other than by way of an offer to the public.
- d* Rights issue: a rights issue is an offer by way of rights to existing holders of listed securities that enables those holders to subscribe for further securities in proportion to their existing holdings.
- e* Capitalisation issue: a capitalisation issue (or bonus issue) is an allotment of further securities to existing holders, credited as fully paid up out of the issuer's profits or reserves, in proportion to their existing holdings without any monetary payment.
- f* Introduction: an introduction is the grant of a listing for existing securities that are already issued.
- g* Other methods: securities may also be brought to listing on the BSX by the issue of securities through:
  - the exercise of options, warrants or similar rights to subscribe for or purchase securities where the grant of the rights was supported by a prospectus and was approved by the BSX;
  - the exercise of options granted to or for the benefit of executives or employees of a listed issuer where the grant of options was approved by the BSX;
  - a dividend reinvestment plan approved by the BSX to the issuers' securities holders; and
  - such other methods as the BSX may approve from time to time.

### ***Restricted marketing and mezzanine listings***

Typically, requirements for a primary listing on the BSX are minimal compared to other exchanges. Instead, the BSX's approach is to rely on full disclosure rather than prescriptive regulations through its use of restricted marketing conditions, meaning that access to the market is limited to sophisticated investors only.

The Listing Regulations provide<sup>12</sup> that an international issuer seeking a primary listing on the BSX will be subject to restricted marketing conditions; in other words, its securities may only be marketed to qualified investors and may only be traded on the BSX between qualified investors, unless the proposed issuer meets certain exemption criteria. This is

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11 Listing Regulations, Section I (All Issuers), paragraphs 2.16–2.23.

12 See Regulations 4.7–4.9 of Section IIIA of, and Practice Note 13 to, the Listing Regulations.

known as the 'Mezzanine Market' or a 'mezzanine listing' and is primarily used by growing e-commerce, high-technology and development-stage companies to enable them to list at a much earlier stage than on markets in other jurisdictions.

To qualify for a mezzanine listing it is not necessary for a company to meet the conventional IPO requirements of track record, free float or profitability. Although the Mezzanine Market is not intended to function as a highly liquid market, it does have the added advantage of the credibility that comes with listing on a globally recognised exchange (which is often more attractive to institutional investors than investing in non-listed securities, particularly in jurisdictions where investment in non-listed securities is restricted), and offers issuers full exposure to the international markets.

To be considered a qualified investor for the purpose of the BSX Listing Regulations, the investor must complete an investor suitability declaration in the form prescribed by the BSX and meet the BSX's minimum investment or suitability criteria as given below.

For individuals:

- a* a minimum investment of US\$100,000;
- b* a minimum individual net worth (including spouse) of US\$1 million; or
- c* a minimum annual income of US\$200,000 (US\$300,000 joint income with spouse).

For private corporations and partnerships:

- a* a minimum investment of US\$100,000;
- b* minimum net assets of US\$5 million; or
- c* all its equity owners or partners are qualified investors.

Certain institutions, including banks, stockbrokers, insurance companies and investment advisers, are automatically considered to be qualified investors.

As mentioned above, it is possible for an issuer to apply for an exemption from the restricted marketing conditions.<sup>13</sup> In order for the BSX to grant such an exemption, the issuer would need to:

- a* demonstrate that it is incorporated in Bermuda as an exempted company pursuant to the Companies Act 1981;
- b* demonstrate that at least two of its directors are resident in Bermuda;
- c* agree to comply with the issuer's continuing obligations set out in the Listing Regulations; and
- d* agree to forward to the BSX and to its members and other holders of its listed securities all financial information required to be prepared and disseminated by the company as if it were a full reporting foreign issuer pursuant to the Securities and Exchange Commission's rules in the USA or an equivalent standard acceptable to the BSX.

In addition, while not stated in the Listing Regulations, the BSX Listing Committee would typically expect a company applying for an exemption from restricted marketing to have a BSX market capitalisation of not less than US\$25 million.

Listings of other products and vehicles are also subject to restricted marketing between qualified investors, including ILS and investment funds.

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13 See Regulation 4.10 of Section IIIA of the Listing Regulations.

### iii Overview of law and regulations

The listing criteria and IPO process in Bermuda are governed by the Listing Regulations. In addition, any issuer incorporated in Bermuda will be subject to the Companies Act 1981 (as amended) (the Companies Act). The Companies Act provides for the incorporation of companies either as local companies or as exempted companies.

A local company is a company that carries on its principal business activities in the local economy and is subject to what is known as the '60/40' ownership rule, which requires that at least 60 per cent of the voting control of the company is held by Bermudians and that a majority of the board of directors are Bermudian.<sup>14</sup> An exempted company, on the other hand, is a company that carries on its principal business activities outside of Bermuda (such companies are restricted from carrying in business in Bermuda)<sup>15</sup> and can be 100 per cent owned by non-Bermudians. For the purposes of the Listing Regulations, a domestic issuer is a local company and an international issuer includes Bermuda-exempted companies and overseas issuers. The applicable Listing Regulations vary depending on the type of issuer. It is worth noting that in order to encourage foreign direct investment into Bermuda, local companies that are listed on the BSX in certain 'prescribed industries', including telecommunications, energy, insurance, hotel operations, banking and international transport, can apply for a waiver of the 60/40 rule.

The Companies Act does not distinguish between a public company and a private company; however, certain provisions of the Companies Act apply only to companies that have their shares listed on appointed stock exchanges.<sup>16</sup> Furthermore, the Companies Act does not regulate takeovers of listed companies in Bermuda and there is no takeover regulator or specific takeover code to govern such transactions. If the issuer in question is listed on a stock exchange in another jurisdiction in addition to the BSX and is subject to such regulation in that jurisdiction, then those regulations will govern, but failing that, neither the BSX nor any other government body in Bermuda would be involved in regulating takeover activity of listed Bermuda companies.

Depending on the sector in which the issuer operates, there may be specific industry regulation that applies in addition to the general requirements of the Companies Act and the Listing Regulations. Such sectoral specific regulation is outside of the scope of this chapter; however, given the prominence of ILS and investment fund listings in Bermuda, it should be noted that Bermuda insurance companies and Bermuda investment funds are regulated by the BMA and are subject to sector-specific legislation under the Insurance Act 1978 (and related regulations) and the Investment Funds Act 2006 (as amended) respectively.

Something that may not be familiar to all jurisdictions is the regulation of exchange control in Bermuda. Issues to and transfers of securities in Bermuda companies (both local and exempted) involving non-residents of Bermuda must, pursuant to the Exchange Control Act 1972 and Exchange Control Regulations 1973, receive prior approval of the BMA,

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14 The 60/40 rule applies unless the company has been granted a licence by the Minister of Economic Development pursuant to Section 114B of the Companies Act to exempt it from the requirements.

15 An exempted company can apply for a licence pursuant to Section 129A of the Companies Act to enable it to carry on business activities in Bermuda.

16 Section 48 (listed shares to transferred in accordance with rules of the relevant exchange); Section 65(3) (listed company may maintain branch register outside of Bermuda); Section 83 (accounting records of companies listed on an appointed stock exchange); Section 87A (listed companies may send summarised financial statements); and Section 87C (listed companies to provide full financial statement).



except where a general permission has been granted by the BMA. In its Notice to the Public of June 2005 (as amended), the BMA granted various permissions that enable a Bermuda company to issue and transfer shares to and between non-residents without the prior approval of the BMA. One such general permission is for the issue and transfer of equity securities (i.e., voting shares) for as long as such equity securities are listed on an Appointed Stock Exchange. The BSX is an Appointed Stock Exchange for this purpose and a full list of Appointed Stock Exchanges in other jurisdictions can be found on the Registrar of Companies website.<sup>17</sup>

### III THE OFFERING PROCESS

#### i General overview of the IPO process

The first stage of the IPO process is for the issuer to appoint a sponsor. If the issuer is seeking a primary listing of its shares on the BSX, only a 'trading member' of the BSX may act as a sponsor. The BSX maintains an approved list of listing sponsors and trading members on its website. The sponsor is responsible for ensuring that the applicant for listing has been provided with fair and impartial advice and guidance as to the applicability of the Listing Regulations, that all of the necessary documents required to support the application for listing are lodged with the BSX and for communicating with the BSX during the listing process.<sup>18</sup> The sponsor must submit a declaration to the BSX before the trading of the issuer's securities commences.

Once appointed, the sponsor will vet the issuer and ensure that it meets the relevant conditions for listing set out in the Listing Regulations.

The issuer will need to prepare and issue a prospectus,<sup>19</sup> the contents of which will vary depending on the type of issue involved (instead of a prospectus the issuer may instead prepare an offering memorandum, offering circular, scheme particulars or equivalent). Once prepared, the prospectus is submitted for review by the BSX to ensure compliance with the Listing Regulations prior to listing. The prospectus must contain information that enables an investor to make an informed assessment of the activities, assets and liabilities, financial position, management and prospects of the company. The Listing Regulations provide guidance on the following prospectus-related matters:

- a* standard form of disclaimer;
- b* general required information about the company, its advisers and the prospectus;
- c* information required about the relevant securities as well as the terms and conditions of their issue and distribution;
- d* information about the company's share capital;
- e* information about the company's investments;
- f* information required about any investment managers or advisers;
- g* financial information required about the group and its prospects;
- h* details required about the company's management;
- i* particulars about the use of proceeds of the issue and its distribution;
- j* information required about any material contracts; and
- k* details about the provision of relevant documents for inspection.

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17 [www.roc.gov.bm](http://www.roc.gov.bm), under 'Approved Stock Exchanges'.

18 Listing Regulations, Section I (All Issuers), paragraph 2.9.

19 Section 26 of the Companies Act requires the publication of a prospectus in connection with an offer of shares to the public, separate to the prospectus requirement of the Listing Rules.

In addition to a prospectus, the company will need to submit an application for listing to the BSX. Although the precise requirements for a listing application will vary depending on the type of security being listed, the general requirements include:<sup>20</sup>

- a* a formal letter of application, signed by an officer of the company and the sponsor complying with the requirements of the Listing Regulations; and
- b* supporting documents, including:
  - its certificate of incorporation;
  - constitutional documents;
  - an audit report and accounts for the past three financial years;
  - a certified copy of the board (and, if required, shareholder) resolution authorising the issue and allotment of securities, the making of the application, the signing of the issuer's undertaking (see below) and approving and authorising the issue of the prospectus;
  - an issuer's undertaking in the form prescribed by the Listing Regulations;
  - a declaration signed by each director and proposed director in the form prescribed by the Listing Regulations;
  - a copy of any temporary document of title and any definitive document of title to be used in respect of the securities to be listed;
  - a certified copy of every material letter, report, statement of adjustments, valuation, contract, resolution and other documents referred to in the prospectus (including a letter from any auditor whose audit report is set out in the prospectus confirming that the auditor has given its consent to the issue of the prospectus with the audit report included); and
  - such other documentation as the BSX may require.

The sponsor will prepare the cover letter and will assist the issuer in gathering the necessary information for the application for listing. The Listing Regulations advise an issuer to consult with the BSX early in the process as to the suitability of an issuer for listing and this is even more important if the issuer or the proposed offering is out of the ordinary to ensure any issues that need to be addressed can be dealt with in advance.

In addition, the issuer must enter into an issuer's undertaking with the BSX to comply with the continuing obligations imposed by the BSX and it will need to appoint a share registrar or transfer agent in Bermuda.

The issuer will be required to pay a listing fee (and in certain circumstances a new issue levy or subsequent issue fee) calculated on the expected initial market capitalisation of securities to be listed. There is also an annual fee payable, which is calculated on the market value of the securities to be listed.

For secondary listings, the BSX relies mainly on filings already made for the primary exchange, therefore the filing requirements are much less than for a primary listing. The following documents will generally be required:

- a* the latest annual report and audited financials;
- b* corporate resolutions authorising the secondary listing;
- c* a formal letter of application; and
- d* payment of listing and sponsorship fees.

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20 Listing Regulations, Section IIIA (International Issuers), Chapter 5.

The BSX undertakes to provide a response to a listing application from its Listing Committee within seven business days from the date of submission of the complete listing application. The BSX seeks to respond within two business days with comments on each draft of the prospectus. In most cases, the entire approval process can be completed within two to three weeks from the date of submission of the complete listing application. Overall, the process is likely to take a minimum of three months to complete (less for ILS and funds listings).

## **ii Pitfalls and considerations**

Industry-specific considerations aside, one of the main considerations for an issuer has to be the restricted marketing conditions that generally apply to listings by international issuers on the BSX. The Mezzanine Market is not intended to operate as a highly liquid market, and, while it does create a mechanism for trading, such trading is restricted to qualified investors, meaning that an issuer's securities are not free trading in the usual sense. Securities listed on the BSX have therefore been described as more akin to a form of listed private equity rather than a listed security in the traditional sense that is freely tradable between both institutional and retail investors on a wide scale.

## **IV POST-IPO REQUIREMENTS**

Once listed, an issuer must comply with the continuing obligations requirements set out in the Listing Regulations, which vary depending on the issuer and the type of security being listed. The issuer will provide an undertaking to the BSX in this regard as part of its listing application.

Generally, the continuing obligations require that the issuer keep the BSX and holders of its listed securities informed of anything related to the issuer (or the group):

- a* that is necessary to enable the appraisal of the financial position of the issuer;
- b* that is necessary to avoid the establishment of a false market in the issuer's securities; and
- c* that might reasonably be expected to materially affect market activity in and the value of the issuer's securities.<sup>21</sup>

In addition, an issuer must:<sup>22</sup>

- a* notify the BSX of its net asset value calculations and of issue and redemption prices whenever they are calculated, and of any percentage change in the next asset value of a fund;
- b* provide notice of annual general meetings to the BSX (concurrent with notice being sent to all members);
- c* send audited annual accounts to all members including a report by the directors on its operations and provide 10 copies of the accounts and the directors' report to the BSX within six months of its financial year end;
- d* deliver to the BSX any interim financial accounts and preliminary announcements or results;

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<sup>21</sup> Listing Regulations, Section IIIA (International Issuers), Chapter 6.

<sup>22</sup> This list is not exhaustive – see Listing Regulations, Section IIIA (International Issuers), Chapter 6 for full post-IPO continuing obligations plus sector-specific continuing obligations, for example, for ILS, debt and fund listings.

- e* advise the BSX if its securities cease to be listed on another stock exchange or it is the subject of disciplinary action by another stock exchange or regulatory body;
- f* send to the BSX for review any drafts of proposed amendments to the relevant prospectus and any relevant announcements or advertisements;
- g* report any decision to declare, recommend or pay any dividend or make any other distribution to investors to the BSX for dissemination at least five business days prior to the record date for the payment of such distribution;
- h* make arrangements acceptable to the BSX to facilitate the efficient settlement of all trades and registration of transfers of securities;
- i* keep and maintain a complete file of all relevant advertising and other marketing materials, which must be produced to the BSX at any time on demand;
- j* adopt by board resolution and enforce an internal code of dealing for directors and executive officers that prescribes their ability to trade on the basis of unpublished price sensitive information; and
- k* notify the BSX of the happening of any of the specified events listed in the Listing Regulations pertaining to the relevant type of issuer.

While listed, every issuer must appoint authorised representatives or a sponsor to act at all times as the issuer's principal channel of communication with the BSX. If the issuer elects to appoint authorised representatives, rather than a sponsor, two authorised representatives must be appointed who are both members of the issuer's senior management and both must be ordinarily resident in Bermuda.<sup>23</sup>

## V OUTLOOK AND CONCLUSION

If the trend for ILS continues and investor appetite remains as strong as it did for 2016, which by all indications it will, 2017 looks to be another promising year for BSX listings. The Bermuda Business Development Agency, a public-private partnership funded by the Bermuda government and the private sector with the goal of enhancing Bermuda's global reputation and growing the island's GDP through business development initiatives, has made risk (including ILS) one of the focal 'four pillars' of its business development activities. This seems to have paid dividends in terms of the increase in the number of ILS listings over the past 12 months.

Despite its four pillared approach to business development, the BDA is always looking to diversify Bermuda's industry sector offering and singles out the incorporation of SELLAS Life Sciences, a biotech cancer pharmaceutical company, and Wishing Step Pictures, a socially conscious film production company, in its top 10 market highlights of 2016. The Mezzanine Market of the BSX could be seen as the ideal stepping stone for start-up companies like these to raise additional capital on their way towards a full IPO.

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23 Listing Regulations, Section I (All Issuers), paragraph 2.10.

# BRAZIL

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## I INTRODUCTION

The Brazilian initial public offering (IPO) industry had its golden age approximately 10 years ago, when 90 companies went to market within two years (2006 and 2007). Since then, a combination of international and national financial crises, political uncertainty and other issues has resulted in varying and smaller numbers of companies reaching the Brazilian market, despite there being larger lists of candidates:

- a* four IPOs in 2008;
- b* six IPOs in 2009;
- c* 11 IPOs in 2010;
- d* 11 IPOs in 2011;
- e* three IPOs in 2012;
- f* 11 IPOs in 2013;
- g* one IPO in 2014;
- h* one IPO in 2015; and
- i* one IPO in 2016.

So far this year, it seems as though the Brazilian IPO industry is getting back on track. As of February 2017, two companies have completed their IPOs: Instituto Hermes Pardini SA (763 million reais) and Movida Participações SA (586 million reais). The Brazilian Securities and Exchange Commission (CVM) is currently analysing two other IPO registration requests: Azul SA (which would be a dual listing in the Brazilian stock exchange and in the New York Stock Exchange) and Log Commercial Properties e Participações SA; and according to news in the press, nearly 10 other companies are preparing to file their IPO registration requests.

The Brazilian financial and capital markets system is a highly regulated sector and is essentially composed of regulatory bodies such as the National Monetary Council (CMN) and the National Council of Private Insurance, and supervisory bodies such as the Central Bank of Brazil (the Central Bank) and the CVM, which supervise, regulate and inspect publicly held corporations, financial institutions and stock exchanges, among other entities.

According to Brazilian securities law (Law No. 6,385 of 7 December 1976, as amended), the CVM regulates, develops, controls and inspects the securities market. The CVM is also responsible for regulating and inspecting publicly held companies, the trading

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and intermediation of the securities and derivatives markets, the organisation, functioning and operation of stock markets, commodities and futures markets, as well as the management and custody of securities.

Typically, federal laws applicable to the capital markets in Brazil contain general provisions and their main purpose is to establish the composition of Brazilian capital markets, who the market agents may be, the different independent agencies that have powers to oversee the markets and the extent of their authority. The regulations that set forth specific sets of rules that each player and transaction must comply with are the CVM's instructions, Central Bank circulars and CMN resolutions. This system benefits the Brazilian capital markets, as the enactment of laws is a very bureaucratic procedure that cannot keep pace with the constant changes financial and capital markets experience. The enactment of Central Bank, CMN and CVM regulations results in quicker and more effective regulation of such markets.

Brazilian financial and capital markets also have a self-regulatory organisation called the Brazilian Association of Financial and Capital Market Entities (ANBIMA), which includes set rules with increased corporate governance that its associates (banks, underwriters, brokerage firms, investment banks, among others) must comply with. Currently, ANBIMA has a partnership with the CVM, in order to expedite the registration of follow-on offers. By means of such partnership, ANBIMA is responsible for examining and making demands regarding offering documents (ANBIMA's time limit to make demands is much shorter than the CVM's on a regular public offer), and after ANBIMA is satisfied with the documents, they are sent to the CVM for final approval of the public offering.

## **II GOVERNING RULES**

### **i Main stock exchange**

Brazil currently has one registered stock exchange that allows companies to publicly trade their shares: BM&FBOVESPA. In addition to the set of regulations provided by the CMN, the CVM and the Central Bank, publicly held companies that wish to trade their shares on the stock exchange must also comply with BM&FBOVESPA's regulations (which address, among other things, regulations on minimum corporate governance requirements that must be observed by listed corporations).

### **ii Overview of listing requirements**

BM&FBOVESPA has five special listing segments, known as Bovespa Mais, Bovespa Mais Nível 2, Nível 1, Nível 2 and the Novo Mercado (the New Market). These special listing segments were designed for the trading of shares issued by companies voluntarily undertaking to abide by corporate governance practices and disclosure requirements more stringent than those mandated by the Brazilian Corporate Law (Law No. 6,404, of 15 December 1976, as amended) and by the regulations, and there are specific requirements for listing in each of them.

Under the provisions of BM&FBOVESPA's Issuer Manual, the application for registration of a company with BM&FBOVESPA, and BM&FBOVESPA's authorisation to trade its shares on a listing segment, have to be supported by a set of documents similar to the documents required by the CVM. The terms for BM&FBOVESPA to review the applicable documentation and to make improvement requirements in such documentation are very similar to the CVM terms, and they are designed to meet (to the extent possible) CVM's revision terms.

Once the registration application with BM&FBOVESPA has been granted and the participation agreement, for instance, of the New Market, has been executed, the company must comply with the specific regulations of the New Market and submit to BM&FBOVESPA the acceptance thereto of the new officers, directors and controlling shareholders, as the case may be. The company must also agree to comply with the rules of the specific listing segment relating to the provision of regular and special information.

### **iii Overview of law and regulations**

In order to list its shares and launch an IPO in Brazil, the company should be a corporation and needs to:

- a* obtain its registration as a publicly traded company with the CVM;
- b* register the public offering of shares with the CVM;<sup>2</sup> and
- c* obtain its registration as a listed company with BM&FBOVESPA.

These procedures are normally carried out simultaneously, even though it is possible to obtain the publicly held registration at first and then proceed with the IPO.

A public offering under the terms of CVM's Instruction No. 400 of 29 December 2003, which sets forth the rules applicable to public offerings of securities in the local market, requires a prospectus that primarily includes information about the offeror, the offering, the securities offered and risk factors. The information regarding the offeror is mainly included in the Reference Form, which will be an attachment to the prospectus – this document contains the terms of the transaction.

A prospectus must meet the content requirements provided in detail by Instruction No. 400 and by the Regulatory and Best Practices Code for Public Offerings by ANBIMA.

Additionally, Instruction No. 400 requires a launching announcement, an announcement of commencement and a closing announcement. Both the launching announcement and the announcement of commencement should inform the procedures related to the public offering, including a timetable, the amount of securities offered, a price range reference in the first document and the price on the second document (which is disclosed just after pricing). A closing announcement reveals, mainly, the quantity of securities allocated to each investor and the type of investor that accepted the offering with the respective amount of security acquired. Both announcements must be published by the lead underwriter in major newspapers or made available on the website of the offering participants, the relevant stock exchange and the CVM.

The application for registration of a public offering under the terms of Instruction No. 400 must be jointly submitted to the CVM by the offeror (whether an issuer or a selling shareholder) and the lead underwriter, and must be accompanied by supporting documents, including drafts of the offering documents.

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<sup>2</sup> Even though, according to recent amendments to Instruction No. 476 of 16 January 2009, an IPO without previous registration with the CVM is possible, due to the limitation on the qualification of the investors that can participate on such offering (professional investors only) and the fact that trading is limited to international investors for 18 months as of the date of admission for trading on the stock exchange, it has not yet been used. We are therefore only covering the possibility of a registered IPO in Brazil.

Nearly all qualified Brazilian investment banks have agreed to comply with ANBIMA's Best Practice Code and have agreed to sanctions in the event of non-compliance with its terms and conditions. Accordingly, the underwriting agreement will typically require issuers to conform with the standards of such Code.

After the offeror has submitted to the CVM an application for registration of the public offering distributed under the terms of Instruction No. 400, it may proceed to printing a preliminary prospectus and initiate its book-building activities and roadshow presentations. In practice, the offeror and the lead underwriter may prefer to wait for an indication from the CVM that no major issues are anticipated in relation to the proposed public offering. No sales may be completed until the CVM has granted registration for the public offering distributed under the terms of Instruction No. 400. Upon granting of registration of the public offering distributed under the terms of Instruction No. 400, the final prospectus must be made available on websites of the issuer, the offeror, the underwriters, the CVM, the relevant stock exchange and ANBIMA, in the case of follow-on offerings.

### **III THE OFFERING PROCESS**

#### **i General overview of the IPO process**

If the publicly held registration and IPO registration procedures are carried out simultaneously, upon the first filing of the required documents the CVM has 20 business days to review the documents and make improvement requirements in the documents. The issuer then has up to 40 business days to address such requirements; however, during an IPO it is customary to answer within two days. Upon this second filing, the CVM has 10 business days to make a new revision – an IPO is usually launched on the day of the second filing. If requirements are not fulfilled, the issuer has three business days or the outstanding term of the 40 days (see above) to fulfil them. And finally, the CVM grants the publicly held and IPO registrations.

The process of going public requires the involvement of several external agents – service providers including audit firms, law offices, investment banks, consultants and a custodian bank. In order for the project to take place, it is ideal to gather a team who can advise, diagnose and map management skills before filing for an IPO. Mapping of the areas that require improvement helps in preparing and executing an action plan to list the company.

A review of the business plan and strategy for listing shares is very important in order to be sure that the company will be able to implement its plan as described in the prospectus, under normal market conditions.

An IPO process requires a broad list of documents, such as disclosure documents of the issuer (i.e., the Reference Form), disclosure documents of the offering (i.e., the prospectus), the offering agreements (i.e., the underwriting agreement), financial statements of the past three fiscal years audited by an independent auditor and in accordance with International Financial Reporting Standards, and other ancillary documents and agreements.

CVM Instruction No. 480 of 7 December 2009 requires that the company prepare the Reference Form – the disclosure of which has the objective of furnishing the information required by the regulatory body for companies in the process of going public and registering with the CVM. After the IPO, the listed company will continue to have an obligation to file the Reference Form annually or more frequently, whenever any information on the form needs to be updated.

Preparing and filing the Reference Form is a relatively complicated, time-consuming, technical process requiring substantial planning and coordination. It is an online document



with parameterised fields. It involves providing the information specified in the applicable CVM rules and requires a great deal of effort by the management team, lawyers, and independent auditors to position a company as accurately and positively as possible.

The company should provide its complete profile in the Reference Form, covering aspects such as its business strategy, products, processes, customers, risks, contingencies and financial and economic situation. Section 10 of the Reference Form also includes a management discussion and analysis (MD&A) section and a line-by-line analysis of the company's income statement and balance sheet. Thinking in advance about the best way to describe the company's revenues is extremely important as this will help analysts, investors and the market to adequately price the company in the IPO and on an ongoing basis.

In equity offerings, the lead underwriter, bookrunners and any co-managers will typically enter into a firm commitment underwriting agreement with the issuer or selling shareholder. The bookrunners will enter into separate agreements with members of the selling group, where the members of the selling group accede to the underwriting agreement and provide their own firm commitment to place or purchase the shares on offer.

Moreover, if a public offering under the terms of Instruction 400 is oversubscribed by more than one-third of the offered securities, no securities may be placed with affiliates of the underwriters, the issuer or any other parties involved in the offering, except for the orders placed by non-institutional investors provided that they comply with the recommendations by CVM and are considered sufficient to mitigate the use of confidential information by investors to obtain improper advantage.

### ***Due diligence procedures***

The due diligence procedures involve an investigation of the company and its management by the underwriter and their legal counsel, including a visit to company installations, analysis of significant agreements and contracts, financial statements, income tax returns, minutes of senior management meetings, minutes of board of directors' and shareholders' meetings, and performance of several key performance indicators of the company and the business segment in which it operates, among other things.

The due diligence procedures also include a complete review of the Reference Form by all parties involved in its preparation to ensure that there are no errors, omissions or inconsistencies. During the drafting sessions of the Reference Form, the entire IPO team carries out procedures to provide a reasonable basis for believing that, as of the effective date of public company registration, the registration form and prospectus contain no significant untrue or misleading information and no material information has been omitted.

A company's attorneys and its underwriter's attorneys will also distribute questionnaires to the directors and officers, asking them to analyse, confirm and comment on the information contained in the Reference Form draft.

In addition, as part of their due diligence procedures, the underwriters will request comfort letters from the company's independent auditors related to information that appears in the Reference Form and prospectus, and on events subsequent to the audit opinion date. For information not subject to a comfort letter from the auditors, the underwriter will request back-up documents.

**ii Pitfalls and considerations**

***Publicity restrictions – quiet period***

Offerors, selling shareholders and underwriters must treat any proposed offering under the terms of Instruction 400 as material, non-public information until an application for the registration of the public offering is filed with the CVM. Use or disclosure of material or non-public information may constitute insider trading or a breach of fiduciary duties, depending on the circumstances, and may lead to civil, administrative or criminal penalties.

Until the public offering is disclosed to the market, the issuer, the offeror, the bookrunners and everyone involved with the offering must:

- a* limit the disclosure of information relating to the offering to what is necessary for the purposes of the offering, warning recipients of the reserved and confidential nature of the information transmitted; and
- b* restrict the use of reserved and confidential information strictly for purposes related to the preparation of the offering.

From the moment the offering becomes public, all the information related to the offeror and the offering must comply with the principles of quality, transparency and equal access to information. Thus, all parties involved in the proposed public offering under the terms of Instruction No. 400 must abstain from discussing or mentioning the proposed offering and the issuer in the broader news and business media until the completion of the public offering.

***Liabilities***

The primary bases of liability in a securities transaction are also regulated by Instruction 400, which establishes the liability of the issuer, the selling shareholders, the underwriters and their respective managers for material misstatements and omissions in the offering documents. The lead underwriter is primarily liable, among the underwriters, for any damage caused to investors as a result of material misstatements and omissions. A lead underwriter may only be held accountable by an investor for lack of diligence in performing its obligation to ensure that the offering documents are free of material misstatements and omissions. However, the issuer and any selling shareholders that are controlling persons are fully liable for any material misstatements and omissions. A non-controlling selling shareholder is only liable if it fails to act diligently to ensure that the offering documents are free of material misstatements and omissions.

Issuers, selling shareholders and underwriters may also suffer administrative sanctions. The CVM may initiate disciplinary proceedings and impose sanctions ranging from warnings to fines to permanent disqualification from public capital markets. The CVM enforces compliance with the Brazilian Corporate Law, the Brazilian Capital Markets Law and its own regulations. During the course of the offering, the CVM may also suspend the offering if it determines that the offering is being conducted in a manner inconsistent with its purpose, or is illegal, fraudulent or violates CVM regulations.

**iii Considerations for foreign issuers**

The Brazilian capital markets have long sought to intensify Brazilian Depositary Receipts (BDRs) trades on the stock exchange. BDRs are certificates representing securities issued by foreign public companies, and are presented as an alternative for both domestic investors, who

can invest in foreign companies without having to deal with exchange operations, outbound transfer of funds and maintenance of custodial accounts abroad, and foreign companies that see Brazil as a potential liquidity and financing centre.

The issuance and trade of BDRs is regulated by:

- a* CVM's Instruction No. 332 of 4 April 2002, as amended, which deals with company registration and with the registration of a BDR programme with the CVM; and
- b* CVM's Instruction No. 480 of December 7 2009, which amended some provisions of CVM Ruling No. 332.<sup>3</sup>

To summarise, for a foreign company to publicly issue BDRs and access the local Brazilian market, the company must:

- a* register itself with the CVM as a BDR issuing company (CVM Instruction No. 480);
- b* register the BDR programme with the CVM (CVM Ruling No. 332); and
- c* register the BDRs with the BM&FBOVESPA (Issuer Manual).

For the purpose of CVM Ruling No. 480, only a foreign company can issue securities underlying the BDR. The issuer is considered a foreign company if:

- a* the company's headquarters are not located in Brazil; or
- b* 50 per cent or more of the company's assets are not located in Brazil.

If necessary and according to the rules, the CVM may waive compliance with evidence of the foreign issuer status in the event set out in (b), at the issuer's circumstantiated request.

Upon proper registration with the CVM, a foreign company will be authorised to trade its BDRs. The initial company registration process is governed basically by CVM Ruling No. 480, which requires that, among other procedures, the company requests its company registration as 'Category A', which authorises it to publicly trade any securities in the local Brazilian market.

It is important to emphasise that the financial statements of the foreign company for purposes of compliance with Brazilian regulation should be prepared:

- a* in the Portuguese language;
- b* in Brazilian currency; and
- c* in conformity with:
  - the Brazilian Corporate Law and the CVM rules;
  - the international accounting standards issued by the International Account Standards Board; or
  - the accounting rules of the country of origin, if the foreign company has its seat in a country that is a member of Mercosur.

In addition, financial statements should be audited by an independent auditor registered with the CVM or with a competent body in the country of origin of the company.

The company must also provide for registration of its BDRs with BM&FBOVESPA in order to trade the BDRs on BM&FBOVESPA under the provisions of the Issuer Manual.

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3 These provisions mention that if the headquarters of the company are in a country that has not signed a specific agreement with the CVM or has not signed a memorandum of understanding with the International Organization of Securities Commissions, then the legal representative of the company will be designated between its two principal executives.

## IV POST-IPO REQUIREMENTS

Companies registered with the CVM as corporations and listed in BM&FBOVESPA in Brazil are subject to a significant number of ongoing obligations under the Brazilian Corporate Law and the regulations issued by the CVM. These include rules applicable to mandatory financial reporting, timely disclosure of material information to the market, insider trading and restrictions on trading with its own securities, among other things, which are not applicable to closely held corporations.

Compliance with law, regulation and contractual obligations are monitored by the CVM and BM&FBOVESPA. Failure to comply with such obligations may lead to the imposition of administrative penalties by the CVM on the company's management and controlling shareholders, ranging from formal warnings to substantial fines and prohibition of holding offices in public companies in Brazil, in addition to civil liability towards minority shareholders.

Some main ongoing obligations of a company, which have an effect on its IPO, are described below.

### **i Investor Relations Officer (DRI)**

Companies observing specific corporate governance practices rules must have a board of directors in place, and must appoint a DRI, who is responsible for ensuring compliance with CVM regulations related to the company's communications with the general public and with shareholders. Officers appointed as DRIs may also perform other duties at the company. There are several examples of Brazilian corporations that combine the DRI and CFO functions.

The company must also have an investor relation department, which is a communication channel between the company, CVM, BM&FBOVESPA, their shareholders, managers and the market. Such department must be updated on any events related to the company.

A DRI will analyse all the information received and is responsible for the disclosure of material information to the general public. The DRI is also responsible for monitoring compliance with other requirements to be met by the company, such as the disclosure of trading of shares by the managers of the company and the disclosure of the periodic and non-periodic information to the general public, as detailed below.

### **ii Mandatory disclosures of periodic information**

#### ***Enrolment Form***

The Enrolment Form should contain information concerning:

- a* identification of the company;
- b* securities admitted into negotiation in regulated markets;
- c* auditors;
- d* the book-entry share services provider;
- e* the DRI or similar person; and
- f* the shareholder department.

The Enrolment Form must be submitted to CVM and BM&FBOVESPA, or validated, by the end of the fifth month of each year.

### **Reference Form**

The Reference Form, similar to a Form 10-K for a US domestic company or a Form 20-F for a foreign private issuer registered with the US Securities and Exchange Commission, is extensive and is the most relevant document for a company that intends to list its shares and launch a public offering (see Section III.i, *supra*).

The Reference Form is a living document and must be submitted or updated, as the case may be:

- a* annually, until the end of the fifth month of each year;
- b* at the date of filing for public registration of the public offering of securities; and
- c* up to seven business days from any change of certain information contained in the Reference Form (only as regards the changed information).

The list of information that must be updated in up to seven business days is described in the CVM's regulations.

### **Financial statements**

Financial statements must be submitted on the same date as their publication, which is expected to occur within three months after the closing of the corporation's fiscal year or within one month before the annual shareholders' meeting<sup>4</sup> (AGO) and should be submitted together with several documents, as established by the applicable regulation. In addition to the financial statements, the management's proposal to the AGO should include, among other things, names of board members for election and a comprehensive financial review analysis (similar to an MD&A).

The financial statements must be prepared in accordance with Brazilian accounting standards (using Brazilian Corporate Law and CVM rules) and audited by an independent auditor registered with the CVM. Financial statements must also be published in the Official Gazette of the state or city in which the corporation is incorporated, published in a newspaper widely distributed in the same municipality as the corporation's headquarters and filed with the CVM and BM&FBOVESPA through the EmpresasNet System.

### **Standardised financial statements**

Standardised financial statements should contain data from the financial statements prepared in accordance with the applicable rules, as described above for financial statements. They should be delivered within three months after the company's fiscal year closing or with the same reporting date as the financial statements, whichever occurs earlier, using the EmpresasNet System.

### **Quarterly financial reports**

Within 45 days after the end of each quarter of the fiscal year, except for the last quarter, the corporation should submit quarterly financial reports, together with a special review report issued by an independent auditor registered with the CVM. The quarterly financial reports must also be filed through the EmpresasNet System.

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<sup>4</sup> Pursuant to the Brazilian Corporate Law, all corporations must hold an AGO during the first four months following the end of each fiscal year in order to receive the accounts rendered by the company officers and to examine, discuss and approve the financial statements; and to approve the allocation of net income in profit reserves, investment or the distribution of dividends.

***Disclosure of notices and material facts***

The corporation must disclose to the general public any material acts or facts. ‘Material acts or facts’ are defined by CVM regulation as any acts or facts of a political, administrative, technical, business or financial nature related to the relevant corporation that may significantly affect:

- a* the trading price of the securities issued by the corporation or related thereto;
- b* the decision of investors to purchase, sell or hold those securities; or
- c* the decision of investors to exercise any rights related to the ownership of securities issued by the company or related thereto (e.g., right of first refusal on capital increases).

The DRI has the duty to immediately disclose any material facts to the CVM and to the market. If the controlling shareholders, members of management or any administrative committee with technical or advisory functions, created by the by-laws, have personal knowledge of the notice or material fact and realise the omission of the DRI in fulfilling his or her duty of communication and disclosure, such shareholders, officers, directors and professionals will only be exempt from liability if they immediately communicate the notice or the material fact to the CVM.

Under particular and extraordinary circumstances, notices of material facts may not be immediately disclosed. If the controlling shareholders or members of the management of the corporation conclude that disclosure would threaten the company’s legitimate interests, they can file a request to the CVM’s president to grant an exception.

If the confidentiality of the information becomes unmanageable, or if there is an atypical fluctuation of trading prices, volumes of the company’s shares or securities related thereto, the notice of material fact must be released immediately.

**iii Mandatory disclosure of securities trading**

***Disclosure of information regarding management and insider trading***

Managers, board members, fiscal council members and any administrative committee with technical or advisory functions, established by the by-laws, must provide the corporation with information regarding ownership and trading with the corporation’s securities, or derivatives backed in the corporation’s securities:

- a* within five days after the conclusion of each transaction;
- b* in the first business day following the day they have taken office; or
- c* during the filing of the documentation for the publicly held registration within 10 days after the end of each month.

After the investiture, the corporation’s DRI should file the following with the CVM and BM&FBOVESPA (using the web system designed by BM&FBOVESPA): consolidated and individual statements including information on trading made in the preceding month with the individuals indicated above.

Individuals have an obligation to refer to shares held by spouses and children included in their annual income tax, as well as to trading shares held by companies or vehicles controlled by such individuals and direct or indirect subsidiaries.

***Disclosure of information regarding acquisition, disposal of relevant shareholding interest, and negotiations with controller and shareholders***

Direct or indirect controlling shareholders, and shareholders who elect members of the board of directors or fiscal council, as well as any individual or group of individuals acting jointly or representing the same interest, that reach, direct or indirectly, a holding of 5 per cent (or multiples of 5 per cent) of the shares of the listed company, rights over such shares, or derivatives backed in a company's securities (with physical settlement or not) should file a statement with information on the purchase of the securities with the corporation. The DRI of the company should file such statement with CVM and BM&FBOVESPA, using the EmpresasNet System.

The individual, or group of individuals representing the same interest, is required to disclose the same information each time such holding increases or decreases by 5 per cent the shares or class of shares representing the capital stock of the company.

**iv Restrictions on trading of securities**

The company, its direct or indirect controlling shareholders, directors, officers, members of the fiscal council and any members of committees with technical or advisory functions, established by the corporation's by-laws, and any individual that becomes aware of information relating to the notice or material fact because of their function or position in the corporation, its controlling shareholders, subsidiaries or affiliates, are prevented from trading with shares or other securities issued by the corporation:

- a* before the disclosure to the market of the notice of material fact related to the corporation; and
- b* within the period of 15 days prior to the release of corporation's quarterly financial reports and standardised financial statements.

**v Notice of related party transactions**

If the issuer enters into a related party transaction where the total amount is above 50 million reais or 1 per cent of the issuer's assets (or for a lesser amount at the management's discretion), the company should disclose a notice containing the main information of the transaction, as per a list of information determined by the CVM.

**V OUTLOOK AND CONCLUSION**

The Brazilian Code of Corporate Governance was issued on 16 November 2016. Following the 'apply or explain' model, the Code seeks, by means of principles, to enhance corporate governance of the Brazilian capital markets. The CVM is carrying out a public hearing to amend its Instruction No. 480, with such Code in mind.

The Brazilian IPO market has a solid regulatory background, with strong precedents, and its main regulation, Instruction No. 400, has been up and running for many years.

Historically, capital markets have not been Brazil's main source of funds; however, this has been changing recently.

Economic and political scenarios play a leading role with regard to the development of the IPO industry, and the current situation is very positive.

# CHINA

*Chen Yang and Zhi Bin*<sup>1</sup>

## I INTRODUCTION

There are two primary exchanges in China, the Shanghai Stock Exchange (SHSE) and the Shenzhen Stock Exchange (SZSE). The SHSE consists of the Main Board, while the SZSE consists of the Main Board, the Small and Medium Enterprises Board (SME Board) and ChiNext (a board consisting mainly of high-technology companies).

Shares traded on the SHSE and SZSE that are settled in Chinese yuan are referred to as 'A-shares', while shares settled in foreign currency are referred to as 'B-shares'. In practice, there are few (if any) B-share initial public offerings (IPOs) in China, as the regulatory framework for B-share IPOs is incomplete.

The content in this articles focuses on A-shares listings. For the purposes of this article, 'China' excludes Hong Kong, Macau and the Taiwan region.

According to the 2015 Annual Report of the China Securities Regulatory Commission (CSRC), at the end of 2015, 1,559 companies were listed on the Main Board of the SHSE and the SZSE, 776 companies were listed on the SME Board, and 492 companies were listed on ChiNext. The total market capitalisation of these listed companies was 53.15 trillion yuan, which was 78.54 per cent of China's total 2015 GDP.

The primary regulator of China's capital markets is the CSRC. The SHSE and SZSE are responsible for administering the CSRC's rules, and are empowered by the CSRC to enact rules under the CSRC's supervision.

IPO listings in China are subject to regulatory approval by the CSRC. Therefore, the approval system in China differs from the registration system in Hong Kong, the United States and other capital markets. The CSRC determines whether a prospective issuer provided accurate and adequate disclosure in accordance with listing requirements. In practice, applicants may face long waiting periods (sometimes two to three years or even more), due to administrative backlog and repeated requests for information.

There have been recent movements to transition from an approval-based system to a registration-based system. According to the Decisions of Several Significant Issues Relating to Overall and Comprehensive Reform promulgated at the Third Plenary Session of the 18th People's Congress in 2013, China will move towards adopting a registration-based IPO system. The Several Opinions of the State Council on Further Promoting the Sound Development of the Capital Markets promulgated by the State Council in 2014 states that China will actively and prudently adopt a registration system based on improved information disclosure. A revision to the Securities Law of the People's Republic of China is also ongoing.

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Once adopted, the CSRC will focus on the post-listing supervision and administration, and its review of IPO applications will be non-substantive, instead of focusing on regulatory compliance.

## II GOVERNING RULES

### i Main stock exchanges

As discussed in Section I, *supra*, the SHSE consists of the Main Board, while the SZSE consists of the Main Board, the SME Board and ChiNext.

#### *Main Board (SHSE and SZSE)*

The Main Board primarily attracts established blue-chip companies. The Main Board of the SHSE has traditionally attracted state-owned enterprises, while the Main Board of the SZSE focuses on private companies.

#### *SME Board*

The SME Board targets small and medium-sized enterprises with shares in circulation of under 100 million. The listing requirements for the SME Board and the Main Board are nearly identical.

#### *ChiNext*

ChiNext was established on 30 October 2009 to support small and medium-sized enterprises, especially in the high-technology sector. Although the overall listing requirements for ChiNext are lower than the ones set forth for the Main Board and the SME Board, the CSRC generally exercises greater regulatory scrutiny, such as increasing the number of members on the issuance review committee, prolonging the sponsor's supervisory period, and imposing more rigorous delisting rules.

Presently, there are only a few Chinese companies (primarily state-owned enterprises) that are dual listed in China and a foreign exchange, most likely the Hong Kong Stock Exchange, although Chinese companies are not prevented from pursuing dual listings after listing on a domestic stock exchange.

Some Chinese companies choose to list on foreign exchanges in lieu of listing on a domestic exchange, such as the Hong Kong Stock Exchange, NASDAQ and the NYSE. Among foreign-listed Chinese companies, some choose to list overseas mainly for business reasons, such as avoiding profitability threshold requirements. Others choose to list overseas owing to China's restrictions on foreign investment in certain industries. Particularly in the technology, media and telecommunications industry, due to regulatory restrictions and practice that effectively prevents foreign ownership in a Chinese operating company, some issuers adopt foreign parent entities and list abroad using the variable interest entity structure. It should be noted, however, that joint ventures involving foreign ownership in a non-restricted sector are permitted to list on China's domestic exchanges.

## ii Overview of listing requirements

Presently, all listing applications are submitted to and approved by the CSRC. If an applicant engages in a business subject to regulatory oversight by specific agencies, the CSRC will require such agencies to issue a no-objection letter in respect of the applicant.

The table below sets forth the main requirements for the Main Board, SME Board and ChiNext.

IPO requirements	Main Board and SME Board	ChiNext
<b>Issuer qualifications</b>	A company limited by shares that is duly incorporated and validly existing in China	A company limited by shares that is duly incorporated and validly existing in China
<b>Business records</b>	At least three years of continuous operations or as otherwise approved by the State Council (where a limited liability company is converted into a company limited by shares through the conversion of the entire original book value of its net assets, the term 'continuous operation' may start from the date the limited liability company was established)	At least three years of continuous operations (where a limited liability company is converted into a company limited by shares through the conversion of the entire original book value of its net assets, the term 'continuous operation' may start from the date the limited liability company was established)
<b>Profitability</b>	(i) Annual aggregate net profit exceeding 30 million yuan in each of the past three fiscal years  (Note: Net profit shall be calculated based on the lower net profit before and after deduction of non-regular profits or losses.)  (ii) Aggregate net cash flow over 50 million yuan, or aggregate revenue of over 300 million yuan, in each case for the past three fiscal years  and  (iii) No unrecovered losses at the end of the most recent accounting period	(i) Annual aggregate net profit of not less than 10 million yuan for the past two years;  (Note: Net profit shall be calculated based on the lower net profit before and after deduction of non-regular profits or losses)  or  (ii) Annual aggregate net profit of not less than 50 million yuan in the past year  (Note: While ChiNext does not require the issuer to be profitable in each of the past three years like the Main Board and SME Board, in practice, we see few issuers who do not satisfy such threshold receiving approval from the CSRC)
<b>Assets</b>	Proportion of intangible assets (after deduction of land use aquaculture, mining and similar rights) at the end of the most recent accounting period in net assets $\leq 20\%$	Net assets at the end of most recent accounting period $\geq 20$ million yuan and no uncovered losses
<b>Capital</b>	Pre-listing capitalisation $\geq 30$ million yuan or post-listing capitalisation $\geq 50$ million yuan	Post-listing capitalisation $\geq 30$ million yuan
<b>Major business</b>	No significant changes in the past three years	Only one major business; no significant changes in the past two years
<b>Directors and senior management</b>	No significant changes in the past three years	No significant changes in the past two years
<b>Actual controller</b>	No significant changes in the past three years  (Note: The definition of 'actual controller' is based on a number of legally prescribed factors that are applied to each individual case based on the facts and circumstances of such case)	No significant changes in the past two years
<b>Internal control</b>	Effective internal control systems in all significant respects  and  An unreserved internal control report issued by a certified accountant	Effective internal control systems in all significant respects, proving the issuer's operational efficiency, legality and compliance, and the accuracy of its audit report  and  An unreserved internal control report issued by a certified accountant

IPO requirements	Main Board and SME Board	ChiNext
<b>Competition</b>	<p>The issuer's business must not compete with the business of the issuer's controlling shareholder, actual controller, or other enterprises controlled by such controlling shareholder or actual controller. (Note: The definition of 'controlling shareholder' and 'actual controller' are based on a number of legally prescribed factors that are applied to each individual case based on the facts and circumstances of such case.)</p> <p>(Note: While this item was officially removed in a 2015 revision of the listing rules on the condition that there is full disclosure of this item in the prospectus, in practice, the CSRC still devotes special attention to this item. Therefore, it is effectively still a listing requirement)</p>	
<b>Related party transactions</b>	<p>No unreasonable related party transactions; related party transactions must be at arm's length and must not manipulate profits</p> <p>(Note: While this item was officially removed in a 2015 revision of the listing rules on the condition that there is full disclosure of this item in the prospectus, in practice, the CSRC still devotes special attention to this item. Therefore, it is effectively still a listing requirement)</p>	<p>Related party transactions must not significantly influence the issuer's independence or be unreasonable.</p> <p>(Note: While this item was officially removed in a 2015 revision of the listing rules of ChiNext on the condition that there is full disclosure of this item in the prospectus, in practice, the CSRC still devotes special attention to this item. Therefore, it is effectively still a listing requirement)</p>
<b>Capital management</b>	<p>Rigorous capital management procedures; the issuer's capital is not controlled by any controlling shareholder, actual controller or other enterprises controlled by any controlling shareholder or actual controller in respect of borrowing, the use of debt as compensation, advance payments or any other similar form</p>	<p>Not a listing requirement, but required to be disclosed in the prospectus</p>
<b>Tax</b>	<p>Taxes paid in accordance with law; no heavy reliance on tax preferences</p>	<p>Not a listing requirement, but required to be disclosed in the prospectus</p>
<b>Debt</b>	<p>No major credit risk; not a party to any major contingent liability such as a guarantee, litigation or arbitration that may adversely affect the issuer's continuous operation</p>	<p>Not a listing requirement, but required to be disclosed in the prospectus</p>
<b>Use of proceeds</b>	<p>Definitive plan for use of IPO proceeds; generally, IPO proceeds to be used for the principal business and investment projects</p> <p>(Note: While this item was officially removed in a 2015 revision of the listing rules on the condition that there is full disclosure of this item in the prospectus, in practice the CSRC still devotes special attention to this item. Therefore, it is effectively still a listing requirement)</p>	<p>Definitive plan for use of IPO proceeds; generally, IPO proceeds to be used for the principal business but not necessarily for investment projects</p> <p>(Note: While this item was officially removed in a 2015 revision of the listing rules of ChiNext on the condition that there is full disclosure of this item in the prospectus, in practice the CSRC still devotes special attention to this item. Therefore, it is effectively still a listing requirement)</p>
<b>Legal compliance</b>	<p>(i) In the past three years, no unauthorised direct or indirect public offering of shares or any unauthorised practice still in existence at present</p> <p>and</p> <p>(ii) No other material non-compliance in the past three years</p>	<p>(i) In the past three years, no unauthorised direct or indirect public offering of shares or any unauthorised practice still in existence</p> <p>and</p> <p>(ii) In the past three years, neither the issuer, its controlling shareholder nor its actual controller have committed a materially unlawful act that harms the legitimate rights and interests of investors and the public</p>
<b>Other authorities' opinion</b>	<p>Subject to the opinions of the provincial government and the National Development and Reform Commission</p>	<p>None</p>

Compared with the NYSE, NASDAQ and the Hong Kong Stock Exchange, China's stock exchanges are unique in the following respects:

- a Applicant eligibility: Unlike the NYSE, NASDAQ and the Hong Kong Stock Exchange, A-shares applicants have to be companies limited by shares that are incorporated in China. Therefore, foreign issuers (such as a Hong Kong, United States or Cayman

Islands parent company) cannot be listed on Chinese exchanges. However, a joint venture incorporated in China operating in a non-restricted industry where foreign investment is permitted may list on Chinese stock exchanges.

- b* Financial criteria: unlike the NYSE, NASDAQ and the Hong Kong stock exchange, each financial listing threshold requires the issuer's net profits to be positive.
- c* Review process: the CSRC still uses an approval (rather than a registration) system that requires substantive review of all issuers. As a result, review times tend to be longer and susceptible to policy considerations.
- d* Board of supervisors requirement: A-shares listed companies are required to have a board of supervisors consisting of at least three members. Employee representative supervisors may not be less than one-third of the board of supervisors. Directors and senior management may not concurrently be supervisors. The purpose of the supervisor is to oversee the activities of the board of directors and the senior management.
- e* Competition: the CSRC devotes special attention to analysing potential competition between the issuer, on the one hand, and its controlling shareholder, actual controller or the controlling enterprises of the controlling shareholder or actual shareholder on the other. Generally speaking, mere disclosure of such potential conflicts of interests in the prospectus will be insufficient and no such competition is effectively still a listing requirement while this item was officially removed in a 2015 revision of the listing rules.
- f* Foreign investment restrictions: if the issuer conducts business in an industry where foreign investment is restricted or prohibited (according to law or in practice), then the issuer may not list in China. The CSRC will not accept indirectly control arrangements such as variable interest entities, unlike the NYSE, NASDAQ and the Hong Kong Stock Exchange.
- g* Lock-up periods: the listing rules for Chinese IPOs specifically state that the controlling shareholder or actual controller is subject to a three-year lock-up period. All other shareholders are subject to a one-year lock-up period. This differs from other jurisdictions where lock-up periods are primarily determined by the underwriters and not by the listing rules. The length of the lock-up period is also longer compared with Hong Kong, where controlling shareholders are only subject to a six-month lock-up period.

### **iii Overview of law and regulations**

The listing requirements for the Main Board (SHSE and SZSE) are set forth in the Administrative Measures for Initial Public Offerings and Listings of Shares. The listing requirements for ChiNext are set forth in the Administrative Measures on Initial Public Offerings of and Listing of Shares on ChiNext. All listings must comply with the requirements set forth by the Company Law, the Securities Law, and other specific rules and requirements of the applicable exchange.

With respect to the CSRC's application of these rules, recently there have been the following general trends.

#### ***Accelerated review***

The CSRC's review schedule accelerated, starting in the middle of November 2016. From 11 November 2016 to 6 January 2017, the CSRC has approved 108 IPOs, with a much faster pace than in previous periods.

Although the CSRC has accelerated its review process lately, the listing requirements have not been lowered. From June to September 2016, 24 applicants were denied for deteriorating business performance, which accounted for 42.86 per cent of the total number of applicants during that period. Most of the applicants who were denied were in the traditional manufacturing, oil and gas, and textiles industries.

### ***Restructuring of Chinese companies for the purposes of a Chinese listing***

Chinese companies that originally had parent companies outside of China have restructured in order to list in China. One common restructuring involves the removal of offshore entities under the variable interest entity structure.

In February 2015, the CSRC approved Baofeng's IPO application. Baofeng was a landmark case involving a variable interest entity restructuring that was approved by the CSRC. Since May 2015, several Chinese companies with variable interest entity structures, including those that are already listed on a foreign exchange such as Focus Media and Qihoo 360, have restructured with an eye towards a future listing in China.

The restructuring of variable interest entities for businesses that operate in a restricted or prohibited sector (according to law or in practice) involves the buyout of foreign shareholders who may not (as a result of such restrictions or prohibitions) hold equity stakes in the Chinese issuer. In the context of a Chinese company that is already listed on a foreign exchange, this process requires the privatisation of the present issuer.

In light of the CSRC's accelerated review schedule and its relaxation of thresholds (at least on paper), more Chinese companies with offshore structures may choose to restructure in order to list in China.

### ***Preferences for certain applicants***

On 9 September 2016, the CSRC promulgated the Opinions on the Strategy for Capital Markets to Function and Serve Disadvantaged Districts. These measures provide accelerated review for enterprises located in disadvantaged districts of the country.

The eligibility requirements are as follows:

- a* (1) being registered and having an operating address in a designated district and (2) having at least three years of business records and tax payments; or
- b* (1) being registered in a designated district; (2) paying at least 20 million yuan in income tax in the past year; and (3) committing not to change its registered address for more than three years after its IPO.

Two recent examples of successful listings involve Tibet GaoZheng Explosive Co, Ltd (less than 11 months) and Tibet Aim Pharm Inc (less than nine months). The accelerated review times are far shorter than the ones for ordinary applicants, who sometimes have to wait more than two years for a final decision.

These recent success stories have prompted more applicants to change their registered or operating addresses to eligible districts for the purposes of qualifying under the measures. However, it should be noted that these measures may be subject to discretionary interpretation by the authorities, requiring stakeholders to carefully track regulatory developments.

### III THE OFFERING PROCESS

#### i General overview of the IPO process

Listing in China involves steps that are common in other jurisdictions (due diligence, document preparation including the prospectus), as well as steps that are unique to China (pre-listing review, conversion from a limited liability company to a company limited by shares, CSRC approval). Below is a brief overview of the IPO process in China. The time frames set forth in the chart reflect common practice. Specific time frames for individual applicants may vary from the ones set forth in the chart.

Step	Particulars	Timetable
<b>Due diligence</b>	The sponsor, auditors, legal advisers and other stakeholders conduct due diligence of the issuer, set IPO terms (such as the target amount to be raised), advise the issuer on the IPO process and assist the issuer in complying with IPO requirements	T-90 days*
<b>Restructuring</b>	The issuer is restructured into a company limited by shares (as required under law); stakeholders prepare a restructuring plan, audit and appraise the issuer's assets, and prepare sponsor agreements and the issuer's articles of association; the issuer executes the restructuring plan and establishes relevant internal departments in accordance with listing rules	T-45 days
<b>Pre-filing review</b>	The local counterpart of the CSRC provides the issuer with pre-listing guidance	T-15 days
<b>Filing</b>	The sponsor files the IPO application documents with the CSRC; once the CSRC states the application documents are complete, the CSRC decides whether to accept the filing within five business days	T
<b>Review and Approval by the CSRC</b>	<ol style="list-style-type: none"> <li>(1) Acceptance of the application</li> <li>(2) Pre-disclosure</li> <li>(3) Feedback</li> <li>(4) Face-to-face meeting</li> <li>(5) Reply to the CSRC's feedback</li> <li>(6) Pre-disclosure updates</li> <li>(7) Preliminary review</li> <li>(8) Selective examination of disclosures</li> <li>(9) Acceptance by the issuance review committee</li> <li>(10) Reply by the issuance review committee</li> <li>(11) Seal</li> <li>(12) Miscellaneous</li> <li>(13) Approval and issuance</li> </ol>	
<b>Preparation by the exchange</b>	<ol style="list-style-type: none"> <li>(1) Approval from the CSRC</li> <li>(2) Negotiation with traders about stock abbreviation, stock code, etc.</li> <li>(3) Submission of documents to the relevant exchange</li> <li>(4) Amendment registration with the Administration for Industry and Commerce</li> <li>(5) Listing and trading on the relevant exchange</li> </ol>	

Step	Particulars	Timetable
<b>Offering</b>	(1) Publish the prospectus	
	(2) Offline price enquiries	
	(3) Offline subscriptions	
	(4) Publish online announcements, online offerings	T'-1**
	(5) Online roadshow	T'-1
	(6) Online subscriptions	T'
	(7) Payment of capital commitment	T'+1
	(8) Capital verification	T'+2
	(9) Lottery	T'+3
	(10) Release of capital commitment	T'+4
	(11) Share registration	T'+5
<b>Listing</b>	(1) Publish the prospectus	
	(2) Listing application	T''-3***
	(3) Listing review	T''-3-T''+7
	(4) Supplementary listing application	T''+7
	(5) Approval	T''+7-T''+14
	(6) Notice	T''+14
	(7) Announcement	L-5-L-1
	(8) Listing	L

\* T means the date when the CSRC accepts the IPO application. Days are calendar days.

\*\* T' means the date of online subscriptions. Days are calendar days.

\*\*\* T'' means the date that the relevant exchange accepts the listing application. L means the listing date. Days are calendar days.

## ii Pitfalls and considerations

Under the current IPO process, the CSRC will conduct a thorough, substantive review of all IPO application documents. In recent years, the CSRC has raised mainly the following issues with respect to unsuccessful applicants:

- a failure to satisfy qualification requirements;
- b failure to satisfy profitability requirements;
- c conflict of interest issues involving the controlling shareholder, actual controller or other enterprises controlled by such controlling shareholder or actual controller;
- d issues involving use of proceeds;
- e disclosure issues;
- f corporate governance issues;
- g compliance issues;
- h finance and accounting issues; and
- i defective reports issued by advisers. This is not an exhaustive list of reasons, and one factor may not necessarily be decisive in an application's denial. However, they serve as a useful guide for prospective issuers.

## iii Considerations for foreign issuers

As stated above, an issuer must be a company limited by shares incorporated in China. Accordingly non-Chinese corporate bodies may not list on Chinese exchanges. In 2011, there were reports that the SHSE would create a board for qualified foreign issuers, while there have not been follow-up reports, specific timelines or plans in relation to such board. However, these restrictions do not prevent joint ventures with foreign ownership who do not operate in a restricted or prohibited industry from listing in China.

#### **IV POST-IPO REQUIREMENTS**

Listed companies in China are subject to continuous disclosure requirements, including regular and *ad hoc* reporting. Generally, regular reporting includes the annual report, biannual report and quarterly reports. *Ad hoc* reporting is required when listed companies encounter significant events or shareholding changes (e.g., over 5 per cent shareholding, change in shareholding of directors or senior management). Tender offer rules also apply for shareholders who acquire more than 30 per cent of the issuer's shareholding after listing.

#### **V OUTLOOK AND CONCLUSION**

The wheels are in motion for China's IPO system to gradually transition away from an approval-based system and towards a registration-based system. This transition, coupled with more relaxed thresholds, will permit more new-age enterprises to tap China's capital market. These developments are in line with China's gradual transition away from traditional manufacturing towards high-technology enterprises such as the internet, media, telecommunications, entertainment, biomedicine and biotechnology, clean technology and advanced equipment. At the same time, heightened transparency requirements, more sophisticated supervision and improved quality of listed companies will better protect investors and give them more confidence in China's capital markets.



# GERMANY

*Stephan Hutter and Katja Kaulamo*<sup>1</sup>

## I INTRODUCTION

The German initial public offerings (IPO) market has been developing in line with overall European market trends since the mid-1990s, experiencing a number of peaks and downturns and being characterised by sustained market volatility as a result of the European financial market crisis in 2007, and related political challenges to the fabric of the European Union.

While there was only limited IPO activity in Germany during the first half of the 1990s, the IPO of Deutsche Telekom AG in 1996 ignited significant equity capital markets activity in Germany. This growth phase was characterised by, at that time, unprecedented and widespread interest in IPO activity across all investor segments, including retail demand, and was, to a large extent, driven by technology companies and internet start-ups. For such ‘new economy’ companies, Deutsche Börse AG had introduced a new market segment called ‘Neuer Markt’ (New Market) on the Frankfurt Stock Exchange (FSE), which was intended to replicate in Germany many of the characteristics of the NASDAQ stock market in the United States. With the New Market introducing, for the first time in Germany, international market-type disclosure standards and transaction structures, it experienced rapid growth that led to a total of more than 400 IPOs with an aggregate emission volume of more than €50 billion during the five-year period between 1996 and 2001. In 2002, the number of IPOs in Germany dropped significantly and, following continued market downturn, the New Market was shut down in June 2003.

While the IPO market recovered in the period from 2004 to 2007, following the closure of the New Market segment and the failure of many of the new economy start-ups listed thereon, investor sentiment in Germany changed significantly – with institutional investors becoming more risk-averse and retail demand virtually disappearing. Following the European financial crisis in 2007, the German equity capital markets were characterised by significant market volatility – in line with almost all European markets – resulting in only a small number of IPOs and an annual total offering volume of approximately €5–6 billion in recent years. Notwithstanding increasing overall stock market activity in recent years and months, it is expected that IPO activity in Germany will generally remain at reduced levels, with investors favouring large liquid and already publicly traded stocks over small to medium-sized IPOs, and private equity firms exiting from their investments in dual-track processes that have historically often resulted in a trade sale. The exception to that general trend will possibly be additional spin-offs from large German corporates in connection with M&A and restructuring activities.

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## II GOVERNING RULES

The applicable regulatory framework governing IPOs in Germany is mainly based on EU directives and regulations that have largely harmonised the regulatory environment in the area of listing and trading of securities in the European Union. The EU regulatory framework conforms to global standards and is similar to the regulatory environment in the US and Asian markets.

### i Main stock exchanges

The FSE is the main stock exchange in Germany, and one of the world's largest trading centres for securities. With a share of more than 90 per cent of all trading in shares at all German stock exchanges, the FSE is by far the most important of Germany's seven stock exchanges.<sup>2</sup> The other (regional) stock exchanges are located in Berlin, Duesseldorf, Hamburg, Hannover, Munich and Stuttgart.

Deutsche Börse AG operates the FSE, an entity governed by public law. In addition to the specialist trading at the FSE (i.e., floor trading), Deutsche Börse AG operates the fully electronic trading platform Xetra®, which is one of the cash markets with the highest trading volumes in the world.<sup>3</sup> Of the more than 200 market participants at the FSE, roughly half are from countries other than Germany.<sup>4</sup> The importance of the FSE among the world's largest trading centres is underlined by the proposed merger of its operating company Deutsche Börse AG with the NYSE in 2011 (vetoed by the European Commission), and the currently proposed merger with the London Stock Exchange (LSE) (pending approval from the European Commission since August 2016, also subject to additional political scrutiny following Brexit).

The FSE operates two markets: the EU regulated market (with the sub-segments Prime Standard and General Standard) and the exchange-regulated market (with the sub-segments Scale and Quotation Board), each offering different transparency levels and listing requirements.

The Prime Standard sub-segment of the regulated market offers the highest level of transparency in Germany and is aimed at large companies seeking international recognition and investors. The Prime Standard sub-segment imposes additional post-admission obligations and higher transparency requirements on the issuer, which go beyond the transparency requirements under mandatory EU or German law and fulfil the information needs of international investors (e.g., the quarterly reporting obligation). Thus, the Prime Standard sub-segment of the Frankfurt Stock Exchange's regulated market is specifically designed for companies that are capable of complying with these more stringent post-admission reporting obligations and that wish to address international investors. Furthermore, the acceptance into the selection indices DAX, MDAX, TecDAX and SDAX is limited to issuers admitted to trading in the Prime Standard sub-segment.

The General Standard sub-segment of the regulated market operates on the basis of mandatory (minimum) EU or German statutory regulation and is aimed at mid-sized or large companies seeking a cost efficient listing with lesser ongoing reporting obligations

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2 <http://deutsche-boerse.com/dbg-en/about-us/frankfurt-stock-exchange>.

3 See footnote 2, *supra*.

4 See footnote 2, *supra*.

within the EU-regulated market. The General Standard is particularly suitable for companies that address national investors only and wish to opt for a cost-efficient listing on a regulated market.

In addition to the aforementioned regulated market segments, the FSE also operates an exchange-regulated market, which is called the Regulated Unofficial Market or Open Market. On the exchange-regulated market, securities may be included to trading either in the Quotation Board or in the Scale segment. The Open Market generally provides for lower listing requirements and ongoing reporting obligations as compared with the regulated market. Within the Open Market, the Scale segment is the trading segment with the higher transparency rules while the Quotation Board is a trading segment for small companies and provides for the lowest transparency standards and entails the least costs. The Scale segment is specifically designed to enhance access to capital for smaller and medium-sized enterprises (SMEs). Scale was launched on 1 March 2017, replacing the former Entry Standard segment of the exchange-regulated market, which had been established after the closing of the New Market segment in 2003. Inclusion of shares to trading on Scale is dependent on the issuer fulfilling certain additional listing requirements as compared with the Quotation Board. Also, the Scale segment imposes certain additional reporting obligations on the issuer.

The Prime Standard sub-segment of the regulated market at the FSE is comparable with the Premium segment of the Main Market at the LSE. The Open Market of the FSE is comparable with the Alternative Investment Market (AIM) of the LSE.

The vast majority of issuers listed on the regulated market (Prime Standard and General Standard) of the FSE are German companies, with foreign issuers accounting for less than 10 per cent of the companies listed on the Prime Standard sub-segment.<sup>5</sup> In contrast, there is a very large number of foreign issuers whose shares are included into trading on the Quotation Board segment of the Open Market at the FSE, including a great number of US blue-chips. This results from the fact that any broker admitted as a participant on the Open Market can generally apply for inclusion of shares to trading on the Quotation Board segment of the Open Market without any involvement of the issuer. Hence, the shares of many foreign companies are traded on the Quotation Board of the Open Market without the issuer's involvement or knowledge thereof.

Given the large size and liquidity of the FSE, German issuers rarely pursue a dual-listing on another stock exchange in addition to the listing on the FSE.

## **ii Overview of listing requirements**

The requirements for a listing on any of the German stock exchanges vary largely depending on the market segment on which the securities are to be listed. Generally, securities can be listed either on the regulated market segment or on the unregulated (i.e., only exchange-regulated) market segment. On the regulated market segment, European Union securities legislation (as implemented into German law) applies, and issuers listed on those markets have to comply

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<sup>5</sup> As of February 2017, 91 per cent of the companies listed on the Prime Standard are German and another 7 per cent are from other European countries (2 per cent of which are from Austria or Switzerland). In the General Standard the portion of non-German issuers is bigger: 83 per cent are from Germany, 8 per cent are from other European countries (2 per cent of which are from Austria or Switzerland) and 9 per cent are from non-European countries; [www.deutsche-boerse-cash-market.com/dbcm-de/instrumente-statistiken/statistiken/gelistete-unternehmen](http://www.deutsche-boerse-cash-market.com/dbcm-de/instrumente-statistiken/statistiken/gelistete-unternehmen).

with high statutory standards that are largely harmonised throughout the European Union while the unregulated market is merely regulated pursuant to the rules and regulations of the respective stock exchange.<sup>6</sup>

The admissions process for a listing of shares on the regulated market in Germany is set in motion with a written admission application, filed by the issuer together with one or more underwriters. The underwriter, as co-applicant, must be a credit institution, financial services institution or a company that performs its business activities pursuant to Section 53, paragraph 1, clause 1 or Section 53b, paragraph 1, clause 1 of the German Banking Act<sup>7</sup> and must be admitted for trading on a German stock exchange and fulfil certain minimum capital requirements. The admission application must be signed by the issuer and the underwriter as the listing sponsor, and be submitted to the FSE with the relevant supporting documents, including, in particular, a comprehensive set of corporate documents. Deutsche Börse AG has published an application form that contains categories of information generally required, as well as a checklist listing the documents to be submitted to the admissions office of the FSE.

Both the public offering of securities and the admission of securities to trading on an EU-regulated market require the publication of a prospectus (subject to certain exemptions). The mandatory content of a prospectus follows global standards and is set forth in the EU Prospectus Regulation.<sup>8</sup> Generally, a public offering in Germany as well as a listing of shares on a regulated market of a German stock exchange requires the publication of a prospectus in the German language except when the prospectus is used, in addition to the public offering of securities in Germany, for:

- a* a public offering of securities in another jurisdiction within the European Economic Area (commonly referred to as ‘passporting’); or
- b* the listing of the securities on another regulated market within the European Economic Area.

In either case, the German Federal Financial Supervisory Authority (BaFin)<sup>9</sup> permits both the summary and the prospectus body to be in the English language (provided that a German language translation of the summary is also included). While dual listings are rare, it is

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6 The following description focuses on the requirements for a listing on the regulated market and does not provide a detailed description of the (lesser) listing requirements on the exchange-regulated market segments. For a listing on the Quotation Board sub-segment of the FSE Open Market, a respective application by an admitted broker is the only major listing requirement provided that the shares are traded on another domestic or foreign exchange-like market recognised by Deutsche Börse AG. An issuer applying for a listing on Scale must file a listing application by a supporting capital market partner (i.e., a bank or broker recognised by Deutsche Börse AG) and must, *inter alia*, have been in existence for at least two years and must generally have a free float of at least 20 per cent or 1 million free float shares. A prospectus is not required (unless there is a concurrent public offer of the shares); instead the issuer must prepare an inclusion document containing certain information on the issuer’s financial position, future prospects and the rights attaching to its securities. Overall the listing requirements for the exchange-regulated market segments (including the Scale segment) are by far not as complex and comprehensive as for the EU-regulated market segments.

7 The German Banking Act of 9 September 1998, BGBl. I p. 2776 (as amended).

8 Commission Regulation (EC) No. 809/2004 of 29 April 2004.

9 BaFin is an independent federal regulator headquartered in Bonn and Frankfurt and supervised by the German Federal Ministry of Finance.

common practice for German issuers to conduct a public offering in another EU Member State in addition to Germany (primarily in Luxemburg) in order to be able to issue an English language prospectus only.

In addition to the requirement to publish a prospectus, there are certain further requirements that must be fulfilled in order to qualify the issuer for a listing on a regulated market at the FSE. In general, the issuer must have an operating history of at least three years (subject to exemptions) and the issuer must have disclosed its annual financial statements for the past three fiscal years. Moreover, the issuer's estimated market value may not be less than €1.25 million, the issuing volume must be at least 10,000 shares and the issuer's shares must be spread sufficiently resulting in a free float of at least 25 per cent. However, a free float of less than 25 per cent of the shares may also be sufficient if orderly exchange trading is ensured due to both a broad diversification (generally at least 100 investors) and a significant number of issued and listed shares. In the event that an issuer seeks admission to the Prime Standard sub-segment, it will also need to appoint at least one designated sponsor for the shares.

### **iii Overview of law and regulations**

The Prime Standard and General Standard sub-segments of the FSE are EU-regulated markets. Both the listing requirements and the post-IPO obligations for these regulated markets are set out in statutory law, deriving from EU law. In Germany, the applicable regulations are primarily set out in the German Stock Exchange Act,<sup>10</sup> the German Stock Exchange Listing Regulation,<sup>11</sup> the German Securities Prospectus Act<sup>12</sup> (implementing the EU Prospectus Directive)<sup>13</sup> and the German Securities Trading Act<sup>14</sup> (implementing the disclosure requirements of the EU Transparency Directive).<sup>15</sup> In addition, the Rules and Regulations of the FSE provide for certain additional obligations for issuers listing their shares in the Prime Standard sub-segment.

In addition to the aforementioned German statutes implementing EU directives, there are several EU regulations that contain core legislation directly applicable in Member States of the EU and are relevant for an IPO on a regulated market anywhere in the EU. The most important EU Regulations in this context are the EU Prospectus Regulation, which governs the contents of prospectuses throughout the EU, and the Market Abuse Regulation<sup>16</sup> (MAR), which governs certain areas of the post-IPO obligations (including, in particular, publication of inside information and managers' transactions).

The EU Prospectus Regulation is currently under review by the European Commission. The review is aimed at facilitating easier access to the capital markets, particularly for SMEs. The most recent draft of a new EU Prospectus Regulation provides more options, especially

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10 Stock Exchange Act of 16 July 2007, BGBl. I p. 1330 (as amended).

11 Stock Exchange Admission Regulation of 9 September 1998, BGBl. I p.2832 (as amended).

12 Securities Prospectus Act of 22 June 2005, BGBl. I p. 1698 (as amended).

13 Directive 2003/71/EC of the European Parliament and of the Council of 4 November 2003.

14 Act on Securities Trading of 9 September 1998, BGBl. I p. 2708 (as amended).

15 Directive 2013/50/EU of the European Parliament and of the Council of 22 October 2013 and the German implementation of the Act Implementing the Transparency Directive Amending Directive of 20 November 2015, BGBl. I p. 2019.

16 Regulation (EU) No 596/2014 of the European Parliament and of the Council of 16 April 2014.

for SMEs, to issue securities without a prospectus at all. In addition, the draft includes lighter disclosure requirements for secondary issuances of companies already listed on an EU-regulated market.

The Market Abuse Regulation, effective since 3 July 2016, aims at enhancing market integrity and investor protection in the EU. It provides for an updated European regime regarding market abuse that applies uniformly throughout the EU and addresses increased globalisation of financial markets and the emergence of a number of new trading platforms.

Under the EU Prospectus Directive, the competent authority for the prospectus approval is the regulator in the home Member State of the issuer. In case of share offerings, the home Member State for this purpose (and hence the competent authority) is always the Member State in which the issuer has its registered seat. Therefore, the competent authority for German issuers is BaFin, while prospectuses of issuers from other EU Member States listing their shares on a German stock exchange are to be approved in their home Member States by the respective national authority. The listing and admission to trading on the FSE is, in either case, dealt with by the admissions office of the FSE. The European Securities and Markets Authority (ESMA) is not directly involved in the German IPO process, but it aims to align the cooperation between the European national regulatory authorities by, *inter alia*, issuing guidelines in relation to interpretation of European securities directives and regulations, which guidelines are generally adopted by the European national authorities.

The Open Market segment of the FSE is not an EU-regulated market but one regulated by the FSE itself. Unlike the regulated market, which is subject to public law, the Open Market is subject to private law. The Deutsche Börse AG General Terms and Conditions for the Regulated Unofficial Market of the Frankfurt Stock Exchange<sup>17</sup> govern the listing of securities on the Open Market, as well the obligations resulting from such listing.

### III THE OFFERING PROCESS

Once the decision to go public has been made, various work streams have to be initiated. In light of the documentary requirements, the issuer has to establish a data room in order to facilitate due diligence. The corporate structure of the issuer has to be reviewed and, if required, a change of legal form has to be prepared in order to ensure the issuer's ability to access the capital market.<sup>18</sup> Moreover, on the marketing side, both the underwriting banks and the issuer will develop the issuer's equity story and prepare the marketing strategy. While due diligence and drafting the prospectus are paramount at the beginning of the offering process, the marketing aspects will usually speed up later in the process and a crucial challenge is to keep both work streams dealt with by different players congruent as regards content.

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17 [www.xetra.com/blob/2309602/610f793de73b98307971cb2033ffdf1/data/General-Terms-Regulated-Unofficial-Market-2017-03-01.pdf](http://www.xetra.com/blob/2309602/610f793de73b98307971cb2033ffdf1/data/General-Terms-Regulated-Unofficial-Market-2017-03-01.pdf).

18 The legal forms entitled to access the capital market by equity issuance are stock corporations, European companies, partnerships limited by shares or real estate investment trusts (REITs) (German REITs must be stock corporations pursuant to mandatory law).

**i General overview of the IPO process**

Usually, the preparation of an IPO in Germany takes between four and six months and can be divided into the following four phases:

- a* pre-preparation period (about six months prior to completion):
  - initial preparation for IPO, including preparation of the implementation of any changes in the corporate structure of the issuer, if necessary, and compilation of documents for the data room;
- b* preparation period (about 90 days):
  - appointment of advisers, determination of the deal structure, business and financial due diligence, legal due diligence, preparation of financial statements, drafting of prospectus and further legal documents;
- c* regulatory review period (about 40 days):
  - filing of prospectus with BaFin, determining valuation, preparing roadshow presentations, pilot fishing, filing of listing application with the FSE, analyst presentation, publication of pre-deal research; and
- d* execution and settlement (about 10 days):
  - printing of prospectus, correspondence with investors, execution of underwriting agreement, building order book, pricing, execution of pricing agreement, allocation, trading, closing.

The key parties involved in a German IPO generally follow international standards and comprise the following players:

- a* issuer: the company going public;
- b* issuer's counsel: advising the issuer on all legal aspects of the transaction, conducting legal due diligence, assisting the issuer in the preparation of the prospectus, negotiating the underwriting documentation, issuing and monitoring guidelines restricting pre-IPO publicity and issuing legal opinions and disclosure letters to the underwriters;
- c* issuer's auditors: verifying that the financial information in the prospectus corresponds to the audited annual accounts and issuing comfort letters to the underwriters;
- d* selling shareholders (if any): either wants to exit its investment by way of the IPO or intends to raise additional funding for the issuer while maintaining a (significant) share in it;
- e* selling shareholders' counsel: advising the selling shareholders (if any) on the underwriting agreement;
- f* underwriting banks: coordinating and managing the offering in various functions:
  - global coordinators: advising the issuer and coordinating on a global basis if there are offerings on more than one market;
  - bookrunners: maintaining the order book for the shares; and
  - underwriters: underwriting the shares to be offered usually as part of an underwriting syndicate led by the global coordinators; and
- g* underwriters' counsel: advising on all legal aspects of the transaction relevant for the underwriters (e.g., underwriting agreement, research publication), conducting legal due diligence, preparing and negotiating the underwriting agreement, coordinating the admission procedure and issuing legal opinions and disclosure letters to the underwriters.

The standard documentation of German IPOs meets general international market practice. Besides the prospectus, it usually comprises an underwriting agreement, agreement among managers, pricing agreement, lock-up agreement, legal opinions, comfort letters and officers' certificates.

## **ii Pitfalls and considerations**

Over the past couple of years, BaFin's scrutiny in reviewing prospectuses has increased, often leading to more (substantive) comments on draft prospectuses that have to be addressed by the parties involved. Given that the prospectus approval process typically includes three rounds of BaFin comments and a limited time to respond to them in light of the generally tight transaction timelines, this can become a burden on all parties involved in the process, in particular the issuer and its auditors. However, in terms of overall timing considerations, this development is generally addressed in advance by agreeing with BaFin on an individual timetable for the prospectus approval process, allowing for sufficient time between receipt of comments and resubmission of the prospectus. In order to ensure a smooth process, it is crucial that the legal advisers maintain a good working relationship with the BaFin team by discussing relevant and potentially difficult (roadblock) issues – such as the required level of completeness of the prospectus upon its first filing – in advance and addressing queries and questions from the regulator professionally and swiftly.

## **iii Considerations for foreign issuers**

Generally, the same legal requirements apply for foreign issuers as for domestic issuers. In particular, this means that the financial statements of the (foreign) issuer to be attached to the prospectus must conform to the standards of the EU Prospectus Regulation. In other words, the financial statements must generally be in the IAS/IFRS format as adopted by the European Union. If the foreign issuer's financial statements are not prepared under this accounting standard, they can be used only if the applied accounting standard is deemed comparable to IAS/IFRS as adopted by the European Union.<sup>19</sup> According to the Committee of European Securities Regulators (now ESMA), the generally accepted accounting principles of the United States, Canada and Japan are sufficiently comparable and may usually be used.<sup>20</sup>

Foreign issuers seeking to list their shares in Germany should also consider well in advance whether the shares in question qualify as securities within the meaning of the German Stock Exchange Act, and are eligible for safekeeping at Clearstream as the common depository and for admission to trading on a regulated market in Germany. In this context, it is relevant to ascertain that the shares are represented by a share certificate that contains the elements of a security within the meaning of German law, in particular directly conferring shareholders' rights to the respective holders of co-ownership interests in the share certificate. Because of the different legal frameworks regarding the function and legal quality of share certificates, it has proven difficult to list shares from certain jurisdictions in Germany.

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19 U Kunold in Assmann/Schlitt/von Kopp-Colomb, *WpPG/VermAnlG*, 3rd Edition, 2017, EU-ProspektVO, Anh. I, Rz. 171. The financial statements must comprise a balance sheet, an income statement, a statement showing either all changes in equity or changes in equity other than those arising from capital transactions with owners and distributions to owners, a cash flow statement and the accounting policies and explanatory notes. Further requirements are set out in Article 35 of the EU Prospectus Regulation.

20 <http://www.cmvn.pt/pt/Cooperacao/esma/DocumentosESMACESR/Documents/05230b.pdf>.



## IV POST-IPO REQUIREMENTS

Companies listed on EU-regulated markets are subject to a comprehensive set of post-admission obligations predominantly aiming at investor protection. The European approach to ensure investor protection in a capital market context is driven by transparency principles and protections against markets abuse (in particular, anti-fraud and insider trading). In this context, issuers must comply with ongoing reporting obligations which have been introduced on a European level by the EU Transparency Directive and the Market Abuse Regulation.

As discussed in Section II.i, *supra*, issuers may choose between the Prime Standard and the General Standard sub-segments within the FSE regulated markets.<sup>21</sup> Issuers aiming to reach out to international investors usually opt for the Prime Standard, which provides for stricter disclosure obligations than the General Standard as the FSE Exchange Rules<sup>22</sup> impose additional disclosure obligations beyond the transparency obligations under mandatory EU law. The respective post-admission obligations on the regulated market segments can be summarised as follows:

Post-admission obligation	Prime Standard	General Standard
Financial reporting	Annual financial report within four months after the end of a given financial year	
	Half-yearly financial report within three months of the end of the reporting period	
	Quarterly statement within two months of the end of the reporting period	None
	Financial reporting must be in English and in German (however, English is sufficient for issuers located abroad)	Financial reporting must be in English or in German
Disclosure of material events with an influence on the share price ( <i>ad hoc</i> disclosure)	Mandatory	
Disclosure of managers' transactions	Mandatory	
Notification of voting rights by shareholders and publication thereof by the issuer	Mandatory (3, 5, 10, 15, 20, 25, 30, 50 and 75 per cent of voting rights)*	
Analyst meeting	At least once a year, there has to be an analysts' meeting (aside from the annual press conference) in order to announce the figures from the annual accounts	None
Financial calendar	Continuous updating, publication and transmission of a financial calendar with the most important corporate action events of the issuer	None
Exchange Reporting System	All reports and documents shall be transmitted to Deutsche Börse AG via its reporting system (Exchange Reporting System)	None

\*Additional notification obligations apply to financial instruments.

- 21 While there are no ongoing reporting obligations for issuers listed on the Quotation Board of the Open Market, companies listed on the Scale of the Open Market must, *inter alia*, publish annual and half-yearly financial reports and interim management reports, conduct an information event for analysts and investors at least once a year and provide information as to changes with regard to the issuer or the traded securities (such obligations being less complex and comprehensive as the disclosure regime pursuant to the EU Transparency Directive and the MAR).
- 22 Exchange Rules of the Frankfurt Stock Exchange, [www.xetra.com/blob/1187648/6f3c49538d09e741562cb6a229cff3c7/data/2016-03-18-Exchange-Rules-for-the-Frankfurter-Wertpapierboerse.pdf](http://www.xetra.com/blob/1187648/6f3c49538d09e741562cb6a229cff3c7/data/2016-03-18-Exchange-Rules-for-the-Frankfurter-Wertpapierboerse.pdf).

In light of market integrity and harmonised investor protection in the EU, the MAR established, among other things, a generally applicable definition<sup>23</sup> of ‘inside information’ and a legal framework for publication of inside information (*ad hoc* disclosure) as well as rules for insider dealings and managers’ transactions (directors’ dealings) that now apply uniformly throughout the EU. In terms of *ad hoc* disclosure requirements, inside information must generally be disclosed without delay, subject to a permitted delay of disclosure if certain requirements are met (in particular the issuer’s interest in delaying disclosure must outweigh the market’s interest in immediate disclosure and confidentiality must be ensured). If an issuer decides to delay disclosure of inside information, it is required to have certain statutorily defined decision-making and record-keeping procedures in place in order to monitor the continued availability of the exemption from the requirement to publish the inside information without delay. Upon the (later) publication of the inside information, the issuer must notify the respective regulator (in Germany, BaFin) about the reasons for the delay of disclosure of inside information and explain in detail how it complied with the record-keeping obligations under MAR.

Besides these European regulatory requirements, some further obligations arise for companies upon listing pursuant to German law. Pursuant to provisions of the German Stock Corporation Act, the board of management and the supervisory board of listed companies have to state annually whether the company complies with the provisions of the German Corporate Governance Code<sup>24</sup> and to explain the reasons in case it does not comply with the Code (‘comply or explain’). In addition, at least 30 per cent of the members of the supervisory board of listed companies that are subject to the statute of labour codetermination must be female (and at least 30 per cent male) and this board composition requirement must generally be complied with by the supervisory board as a whole. If decided by a majority vote by the members of the supervisory board, the aforementioned gender diversity requirement must be fulfilled by each of the employee representatives’ side and the stockholder representatives’ side of the supervisory board.

## V OUTLOOK AND CONCLUSION

The legal framework for IPOs in Germany is comparable to the set of capital markets rules and regulations in other jurisdictions. As a result of established international capital markets standards, documents and markets practice, the legal and documentary path towards an IPO is very similar throughout Europe (this is also because of a large number of harmonising EU regulations), with corresponding requirements in the United States and in Asia.

There is ongoing activity in Europe to further develop and harmonise capital markets standards across all Member States, and to align European standards with other developments internationally. In this regard, the Capital Markets Union (CMU) is currently one of the flagship initiatives of the European Commission. Its central aim is to enhance economic growth in the EU by increasing the role capital markets play in the financing of the economy

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23 ‘Inside information’ is defined as ‘information of a precise nature, which has not been made public, relating, directly or indirectly, to one or more issuers or to one or more financial instruments, and which, if it were made public, would be likely to have a significant effect on the prices of those financial instruments or on the price of related derivative financial instruments’.

24 Deutscher Corporate Governance Kodex as of 5 May 2015, [http://www.dcgk.de/files/dcgk/usercontent/de/download/kodex/2015-05-05\\_Deutscher\\_Corporate\\_Governance\\_Kodex.pdf](http://www.dcgk.de/files/dcgk/usercontent/de/download/kodex/2015-05-05_Deutscher_Corporate_Governance_Kodex.pdf).

and to help to integrate financial markets activity across Member States. It reflects a shift in political priorities from crisis management towards more meaningful growth of the European economy and a related reduction of unemployment levels based on stable and more liquid capital markets. The CMU is a framework programme that is also a response to decreasing bank financing activity resulting from higher capital and liquidity requirements for financial institutions, and is designed to ultimately open alternative non-bank funding channels in support of efficient capital allocation throughout the EU, leading to a broader and more efficient financial system. It remains to be seen what the impact of the CMU initiative will be in the mid to long term.

Although the number of IPOs has somewhat increased since the beginning of the European financial crisis in 2007, equity capital markets activity in Germany remains characterised by investors favouring large liquid and already publicly traded stocks over small to medium-sized IPOs and private equity firms exiting from their investments in dual-track processes, which often results in a trade sale. As spin-offs and carve-outs from large German corporates have, in recent months and years, dominated the German IPO market (e.g., Lanxess, Osram, Uniper, Innogy), it is likely that such trend will continue in the future. Overall, market volatility and attempts to de-risk IPO transactions through pre-IPO placements and reducing the time to market have become the 'new normal' in German capital markets – in particular IPO – activity.

# HONG KONG

*Christopher Betts*<sup>1</sup>

## I INTRODUCTION

The Hong Kong capital markets led the world in terms of funds raised in both 2015 and 2016, continuing a trend that also saw it ranked first in most of the past eight years (notably excluding 2014, when the Alibaba initial public offering (IPO) skewed funds raised in favour of the New York Stock Exchange (NYSE)). Listings of Chinese companies dominate the Hong Kong markets, and funds raised are often inflated by large IPOs of Chinese state-owned financial institutions: nine of the 10 largest IPOs in 2016 were of state-owned Chinese financial services companies, with the largest being the US\$7.4 billion IPO by Post Savings Bank of China.

The Securities and Futures Commission of Hong Kong (SFC) is the primary regulator for the Hong Kong securities market and is also responsible for the licensing and supervision of stock exchanges – which is currently limited to the Stock Exchange of Hong Kong Limited (HKEx) and the two boards operated by it, the Main Board and the Growth Enterprises Market (GEM) board. IPOs are currently reviewed by both the SFC and the HKEx, the latter of which is broken down into the Listing Division, responsible for vetting listing applications, and the Listing Committee, which is responsible for approving (or rejecting) listing applications submitted to it by the Listing Division at the end of the vetting process.

Unlike certain other markets that have disclosure based regimes (most notably the US), Hong Kong adopts a substantive review process with the aim of protecting retail investors and preventing problematic or risky companies from listing on the HKEx. This is because of the regulatory focus on protection, driven in large part by the fact that Hong Kong law does not currently permit class actions, litigation funding or contingency based legal fees for contentious legal matters (thus significantly reducing any risk of post-IPO shareholder litigation), and also by the fact that controlling shareholders and directors of Hong Kong listed companies are typically not situated in Hong Kong (thus reducing the chances of any successful litigation or enforcement actions being brought against them).

Both the SFC and the HKEx have the power to object to a listing application – in the case of the SFC, that power is contained in subsidiary legislation to the Securities and Futures Ordinance (SFO),<sup>2</sup> which states that the SFC may object to a listing if it does not believe that it is in the interest of the investing public or the public interest, and in the case of the HKEx in Rule 8.04 of the Listing Rules, which states that a listing applicant must, ‘in the opinion of the [HKEx], be suitable for listing’.

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1 Christopher Betts is a partner at Skadden, Arps, Slate, Meagher & Flom.

2 Namely, the Securities and Futures (Stock Market Listing) Rules.

## II GOVERNING RULES

IPOs in Hong Kong are governed by a mix of both law and rules. The relevant laws are primarily the SFO<sup>3</sup> and Companies (Winding Up and Miscellaneous Provisions) Ordinance<sup>4</sup> (CO), while the primary rules are the Rules Governing the Listing of Securities on the Stock Exchange of Hong Kong Limited (the Listing Rules) and their GEM board counterpart. The SFO governs offerings of securities in Hong Kong generally, while the CO contains provisions with respect to prospectuses issued in connection with securities offerings. The Listing Rules, which are regularly supplemented by the HKEx by way of Guidance Letters and Listing Decisions, set out detailed provisions regarding the application process for listing securities on the HKEx.

### i Main stock exchanges

The HKEx is the sole exchange for IPOs in Hong Kong. IPOs of Hong Kong-based enterprises have long ceased to represent a meaningful portion of the number of overall IPOs completed via the HKEx, with the overwhelming majority being of China-based enterprises. In particular, most of the large deals in recent years have been by Chinese state-owned financial institutions, with private deals in any given year often coming from a small number of industries or sectors perceived as having better growth prospects. The healthcare and education sectors have been particularly active sectors in the past couple of years. In addition, a number of China-based technology companies have also sought IPOs on the HKEx (the largest of which in recent years was the US\$630 million IPO of Meitu, Inc in late 2016).

The GEM board was developed in the late 1990s with a view to it being positioned as a Hong Kong equivalent to the NASDAQ, but its popularity and attraction has waned for many years, with senior HKEx officials routinely expressing a desire to revamp the GEM board. Nevertheless, for smaller companies with limited operating histories or that are yet to generate a profit, it remains a viable option.

Dual listings were somewhat routine for large China-based state-owned issuers prior to 2005, with companies such as China Mobile and China Telecom seeking dual HK or NYSE listings. However, with the continued integration of Hong Kong markets with the domestic People's Republic of China (PRC) markets, by far the most common form of dual listing is Chinese incorporated companies with 'A shares' listed on either the Shanghai or Shenzhen Stock Exchanges and 'H shares' listed on the HKEx.

There is a varying, but in any given year almost always small, number of IPOs of businesses without a dominant Hong Kong or China nexus each year (most notably companies like Fast Retailing, Prada, Glencore, Prudential and Coach have obtained listings in Hong Kong, though the last of these, Fast Retailing, was back in early 2014). For foreign companies, the most significant potential benefit of an IPO or listing on the HKEx would be access to China-based capital, as Chinese government-controlled pension funds are not restricted from investing in Hong Kong securities (unlike securities in other markets), and China-based retail investors can also trade in HKEx listed securities through the Shanghai–Hong Kong Stock Connect and Shenzhen–Hong Kong Stock Connect programmes.<sup>5</sup>

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3 Chapter 571 of the Laws of Hong Kong.

4 Chapter 32 of the Laws of Hong Kong.

5 These programmes are mutual market access programmes pursuant to which investors in securities in Hong Kong dollars, Shanghai and Shenzhen-based investors can trade in certain Hong Kong listed securities

## ii Overview of listing requirements

### *Objective requirements*

Companies seeking to list on the HKEx must either be incorporated in one of a prescribed list of jurisdictions (namely, Hong Kong, PRC, Bermuda or the Cayman Islands – together known as the ‘recognised jurisdictions’), or a published list of other jurisdictions that the HKEx and SFC have, through a test case, accepted as having shareholder protections of a comparable standard as those under Hong Kong law (the ‘acceptable jurisdictions’). Companies incorporated outside the recognised and acceptable jurisdictions can still list on the HKEx, but must first make a submission to the HKEx and SFC comparing the shareholder protections under the laws of the jurisdiction it is incorporated in with those of Hong Kong, and describing what measures the company proposes to adopt to address any discrepancies (such as amendments to its constitutional documents).

A company applying to list on the Main Board must have a trading record of at least three years and meet any one of the three following financial tests:

- a* Profits test: at least HK\$50 million in profits attributable to shareholders in the last three financial years (with profits of at least HK\$20 million recorded in the most recent year, and aggregate profits of at least HK\$30 million recorded in the two years before that).
- b* Market cap/revenue test: market cap of at least HK\$4 billion at the time of listing and at least HK\$500 million in revenue during the most recent audited financial year.
- c* Market cap/revenue/cash flow test: market cap of at least HK\$2 billion at the time of listing, revenue of at least HK\$500 million for the most recent audited financial year and positive cash flow from operating activities of at least HK\$100 million in aggregate for the three preceding financial years

In addition, a listing applicant must have management continuity for at least the three preceding financial years, which generally requires that there has been no change in the majority of its board of directors or senior management team during the three financial years track-record period. Also, there has to be a continuous ownership and control of the voting rights attaching to the shares for the latest financial year of the trading record period by the controlling shareholder or, where there is no controlling shareholder, a single largest shareholder. Under the large market capitalisation or revenue test, the HKEx may accept a shorter trading record period under substantially the same management subject to certain conditions being met. Relaxations of the objective criteria may also be available to infrastructure, mining and other companies – though few such companies have listed in the past decade.

At the time of the listing and thereafter, a company must have at least 25 per cent of its total issued share capital held by the public. However, the HKEx may accept a lower public float percentage (between 15 per cent and 25 per cent) if a company has an expected market capitalisation at the time of the listing of over HK\$10 billion. The following persons will not be regarded as members of the ‘public’:

- a* ‘connected persons’ of the company (see below for a definition of ‘connected persons’);

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through their Shanghai or Shenzhen-licensed brokers, as the case may be. For further information, see [www.hkex.com.hk/eng/csm/index.htm](http://www.hkex.com.hk/eng/csm/index.htm).

- b* any person whose acquisition of securities has been financed directly or indirectly by a connected person; and
- c* any person who is accustomed to taking instructions from a connected person with respect to the acquisition, disposal, voting or other disposition of the securities held by such person.

At the time of the listing, a company must have at least 300 shareholders, and at the time of listing no more than 50 per cent of a company's shares held in public hands can be beneficially owned by the three largest public shareholders. At the time of the listing, the expected market capitalisation of a company's securities held by the public must be at least HK\$50 million and the total expected market capitalisation must be at least HK\$200 million.

Companies listing on the GEM board are subject to lesser objective listing standards, such as only a two-year trading record requirement, and must only have achieved positive cash flow of HK\$20 million during the two years prior to listing (without having necessarily achieved a profit).

Furthermore, there are a number of corporate governance-related requirements that must be met in order to list, such as the need for a company's board of directors to be comprised of no less than one-third independent non-executive directors, subject to a minimum of three, and to establish audit, remuneration and nomination committees.

### ***Subjective requirements***

As noted above, the HKEx and SFC will conduct a substantive review of listing applicants to determine whether they are suitable for listing. The suitability rules have, through the years, been interpreted broadly to render companies with a variety of issues as being unsuitable for listing. These issues, most of which are captured in HKEx Guidance Letter HKEx-GL68-13,<sup>6</sup> include:

- a* concerns over the integrity and suitability of directors and shareholders;
- b* historical breaches of laws or regulations;
- c* deteriorating financial performance;
- d* over-reliance on a controlling shareholder;
- e* customer or supplier concentration;
- f* a lack of key licences and permits; and
- g* business models considered to be unsustainable by the HKEx.

The HKEx also has specific rules relating to the use of variable interest entity (VIE) structures, which are contractual arrangements used to control entities where direct legal ownership is not possible. VIE structures are often used to control domestic Chinese businesses (this is common for industries that are subject to foreign ownership restrictions, such as technology related sectors). HKEx policy requires that the businesses held through VIE structures must be narrowly tailored to situations where there is a clear regulatory barrier to direct legal ownership, and the contracts underlying the VIE structure must also conform to HKEx requirements. The HKEx has used non-compliance with its policy on the use of VIE structures as the basis for determining that a company is unsuitable for listing on a number of occasions.

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<sup>6</sup> See [http://en-rules.hkex.com.hk/net\\_file\\_store/new\\_rulebooks/g/1/g16813.pdf](http://en-rules.hkex.com.hk/net_file_store/new_rulebooks/g/1/g16813.pdf).

Due to the high level of discretion exercised by the HKEx in considering whether a company is suitable for listing, it is relatively common for companies with any concerns regarding their suitability to approach the Listing Division of the HKEx in advance of submitting a formal listing application in order to seek their preliminary views with respect to any issues of concern.

Finally, it should be noted that the HKEx has strict guidelines regulating pre-IPO investments that, in a worst case scenario, can require investment agreements to be amended and restated and lead to a six-month delay to an IPO timetable if not complied with. It is therefore prudent for companies seeking pre-IPO investments to consult with a Hong Kong lawyer prior to an investment being made to ensure that any investment is structured appropriately.

### ***Procedural requirements***

The Listing Rules, as supplemented by HKEx Guidance Letters, set out a number of procedural requirements that must be followed when preparing for an IPO in Hong Kong.

To begin with, companies seeking to list securities on the HKEx must appoint one or more sponsor banks for their listing no less than two months prior to the date on which they propose to submit their listing application. Sponsors must be licensed with the SFC to provide corporate finance advice, and are typically investment banks that also act as underwriters on the IPO. Multiple sponsors can be appointed, but at least one must be independent from the company by reference to a number of criteria set out in Rule 3A.07 of the Listing Rules.

The principal role of the sponsor or sponsors is to guide the company through the IPO process, act as the main communication channel between the company and the regulators, and to provide various confirmations to the HKEx throughout the IPO process (including that they are satisfied, based on their diligence performed, that the company is suitable for listing). For the reasons described above, and as Hong Kong's regulators have limited enforcement tools when dealing with bad corporate actors, the regulators place a very high degree of importance on the role of the sponsor, and sponsors are required (under the Listing Rules and a code of conduct issued by the SFC) to undertake a rigorous diligence exercise in respect of companies wishing to list in Hong Kong. This diligence includes visits to key business sites and interviews with key customers, suppliers and providers of finance. Companies with experience in other markets regularly find the diligence requirements of a Hong Kong IPO significantly more onerous than what they are accustomed to.

The formal phase of the listing application process begins with the filing by the sponsor or sponsors of a prescribed listing application form (the Form A1) with the Listing Division of the HKEx, accompanied by a non-refundable deposit of the initial listing fee, together with an advanced draft of the Hong Kong prospectus and other prescribed documents. The A1 Filing must be made not less than 25 clear business days prior to the proposed date of the Listing Hearing although, as a practical matter, the vetting process regularly results in the time between the A1 Filing and the Listing Hearing being longer than this. Once the Listing Division has completed its review of a listing applicant, it will submit the application to the Listing Committee (an independent committee comprised of a broad range of market participants, including bankers, lawyers, accountants, investor representatives and other stakeholders) for the final determination as to whether or not the company should be permitted to list. In principle, once the approval to list is given by the Listing Committee,



a company may proceed with its offering process. In practice, very few listing applications are formally rejected, with problematic applications invariably being withdrawn or lapsing before any formal decision is made by either of the regulators.

A version of the draft prospectus submitted at the time of the listing application must be made available to the public via the website of the HKEx. This contrasts with other markets (most notably the US, which has steered away from public filings pursuant to the JOBS Act). Exemptions from the public disclosure requirement are available to companies with an existing listing on an exchange outside of Hong Kong.

### **iii Overview of law and regulations**

As noted above, the principal laws governing Hong Kong IPOs are the SFO and the CO. The SFO provides that offerings of securities in Hong Kong can only be made if authorised by the SFC,<sup>7</sup> while the CO sets out the principal content requirements for prospectuses issued in connection with Hong Kong IPOs (which are supplemented by further content requirements in the Listing Rules). These content requirements include (but are not limited to):

- a* information about the securities to be listed and the company's share capital;
- b* an overview of the industry (including a regulatory overview);
- c* general information about the company's business and assets;
- d* financial information about the company, including an accountant's report prepared in accordance with International Financial Reporting Standards;
- e* management discussion and analysis of financial condition;
- f* a description of the relationship between the company and its controlling shareholder (including any connected transactions);
- g* a property valuation (if the company is engaged in a property business or the book value of any of its properties represents more than 15 per cent of its total assets);
- h* information about the company's management, directors, securities held by the directors and directors' service contracts;
- i* details of shareholders holding 5 per cent or more of the share capital;
- j* a description of how the IPO proceeds are to be used; and
- k* various material contracts and other documents must be made available for public inspection.

The general disclosure standard for a Hong Kong prospectus is that it must contain such particulars and information as are necessary to enable an investor to make an informed assessment of the activities, assets and liabilities, financial position, management and prospects of the company, its profits and losses and rights attaching to the securities offered.

The directors are jointly and severally liable for the accuracy of the information set out in the Hong Kong prospectus and are required to confirm that, to the best of their knowledge and belief and after all reasonable inquiry, the Hong Kong prospectus does not omit any facts that would result in the Hong Kong prospectus being misleading. Any misstatement in, or omission from, the Hong Kong prospectus may attract civil liabilities pursuant to the CO, the SFO, tort and contract law and criminal liabilities pursuant to the CO, the Theft Ordinance<sup>8</sup> and the SFO.

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<sup>7</sup> See Section 103 of the SFO.

<sup>8</sup> Chapter 210 of the Laws of Hong Kong.

### III THE OFFERING PROCESS

#### i General overview of the IPO process

Most Hong Kong IPOs, or at least those raising a material level of funds, are comprised of a Hong Kong public offer (HKPO) tranche and an international private placing tranche, often sold into the United States and to US investors outside the United States pursuant to exemptions from registration under Rule 144A and Regulation S of the US Securities Act of 1933, as amended.

The HKPO is conducted on the back of a Hong Kong prospectus (which must be issued in both English and Chinese languages) and corresponding English and Chinese application forms, which are distributed to the public through one (or more) retail banks in Hong Kong engaged by the issuer for such purposes. For the international tranche, an offering circular will be prepared that is typically comprised of the Hong Kong prospectus surrounded by a 'wrap' containing certain summary terms, risk factors and other disclosures that are specific to US or other international investors.

Practice Note 18 of the Listing Rules (PN18) dictates that the minimum initial allocation to the HKPO must be 10 per cent of the total number of shares offered in the IPO, and that up to an additional 40 per cent of the total shares offered under the IPO must be 'clawed back' to the HKPO from the international placing tranche in the event of over-subscription by public investors under the HKPO (thus, for particularly 'hot' IPOs, the Hong Kong public may end up being allocated 50 per cent of the deal; though for very large IPOs it is possible to apply to the HKEx for relaxation of the PN18 requirements). An investor can only receive shares either in the international placing or the HKPO, but not both. Alternatively, where demand under the HKPO does not meet the initial 10 per cent offered, the shortfall may be reallocated to the international placing tranche.

An increasingly pervasive feature of Hong Kong IPOs is cornerstone investors, who are either strategic or financial investors that agree in writing to subscribe for a fixed dollar amount value of shares as part of the international placing tranche shortly prior to the bulk-printing of the offering documents at the IPO price (i.e., the price for the shares offered to the public in Hong Kong). Virtually all sizeable IPOs in recent years have had a substantial (20 per cent to 50 per cent) part of their international placing tranche acquired by cornerstone investors. Appropriate disclosures are required to be made in the offering documents in relation to cornerstone investors, including a brief background summary of the investor and a short description of the terms of the cornerstone agreement. The shares subscribed to by the cornerstone investors pursuant to the international placing are usually subject to a lock-up period of six months following the date of the listing.

Appendix 6 of the Listing Rules (also referred to as the Placing Guidelines) sets out certain rules and restrictions applicable to the international placing, including that:

- a there should be no less than three shareholders for each HK\$1 million of the placing, with a minimum of 100 shareholders;
- b unless prior written consent from the HKEx is obtained, no allocation is permitted to 'connected clients' of the underwriters (i.e., their holding companies, shareholders holding 10 per cent or more of their voting rights, or affiliates), directors or existing shareholders of a company or their associates or nominee companies unless the names of the ultimate beneficiaries are disclosed; and
- c each of the brokers involved in the placing must submit to the HKEx a marketing statement and placee list containing details of placees and names and addresses of the beneficial owners of the shares.

Under the Placing Guidelines and Listing Rule 10.04, existing shareholders are not permitted to subscribe for shares under the international placing without prior consent from the HKEx, which is only granted if the offering of shares under the IPO is undersubscribed and the offer price of the shares is fixed at the bottom end of the initial indicative price range (or the shareholders are subscribing for additional shares at IPO pursuant to pre-existing anti-dilution rights).

All Main Board IPOs will also involve an option granted to the underwriters (either by the company or a selling shareholder) enabling the underwriters to require the company to issue (or the selling shareholder to sell) additional shares representing up to 15 per cent of the number of shares initially available under the IPO for the purpose of covering over-allocations in the international placing.

It is worth noting that Hong Kong remains a market where investment banks are permitted to issue pre-deal research reports, subject to certain guidelines with respect to independence and other matters being complied with, and that it is common for underwriting banks to issue pre-deal research in advance of an IPO.

Controlling shareholders are subject to a post-IPO lock-up set out in Listing Rule 10.07. Briefly, this prohibits a controlling shareholder from disposing of any shares in the first six months following an IPO (the 'first six-month period'), and a controlling shareholder cannot dispose of any shares in the six months following the first six-month period to the extent that its shareholding falls below 30 per cent. The controlling shareholder can be a single person or a group of persons. Companies are also prohibited from issuing any new shares during the first six-month period, with the limited exception of any shares that may be issued pursuant to management or employee equity ownership schemes, or pursuant to the over-allotment option.

## **ii Considerations for foreign issuers**

As noted in Section II.i, *supra*, one of the principal considerations for foreign issuers in selecting Hong Kong as a listing venue is the potential liquidity and valuation benefits of Hong Kong's accessibility to China-based investors, including pursuant to the Shanghai–Hong Kong Stock Connect and Shenzhen–Hong Kong Stock Connect programmes. Valuations of companies on the Shanghai and Shenzhen exchanges are typically many times higher than those for comparable companies on non-PRC exchanges, and there is a perception that Hong Kong listed companies may benefit from the connection to PRC markets in this regard.

There are a number of quirks to Hong Kong IPOs that can often challenge foreign issuers. These include:

- a* the need to produce a Chinese language prospectus for which directors must accept individual personal liability;
- b* the SFC expectation that the content of the Hong Kong prospectus be verified, which is a process that involves a company (and its directors or management) providing written documents to evidence or support all statements in the prospectus (including documents evidencing the educational qualifications and work experience of directors or management);
- c* the requirement that a company register with the Companies Registry of Hong Kong (as a non-Hong Kong company), which necessitates a filing of the residential address and identification document number of each director (that can be publicly searched);
- d* the intrusive and burdensome diligence and documentary requirements;

- e* the relatively broad discretion exercised by the HKEx to interpret, and grant waivers from, the Listing Rules; and
- f* complex and detailed rules on connected transactions (as briefly described in Section IV.v, *infra*).

#### **IV POST-IPO REQUIREMENTS**

The Listing Rules set out a number of ongoing compliance requirements, principal among which are the following.

##### **i Ongoing disclosures**

Companies must issue announcements (in both English and Chinese) if there are any material developments that would reasonably be expected to impact their share price or trading volume ('inside information') as soon as is practicable. This requirement is also backed up legislatively by the SFO, which provides for potential civil and criminal liability for any failures to disclose inside information, or a failure to disclose it promptly. The Listing Rules also set out a number of prescribed situations where announcements must be made (such as the resignation of directors, issuances of new securities, etc).

##### **ii Periodic reporting**

Companies must issue annual and interim results announcements within three months and two months, respectively, of the end of their fiscal full and half years. Companies must also issue annual and interim reports to shareholders. Companies are also required to make monthly filings with the HKEx in relation to their share capital and any changes thereto, as well as 'next day' filings upon any new share issuances or share repurchases. Directors are prohibited from dealing in any securities of a company during the 60-day and 30-day periods prior to the issue of annual and interim results announcements, respectively.

##### **iii Disclosure of interest filings**

Directors are required to submit filings (within 10 business days of an IPO, and thereafter within three business days) detailing their interests in the share capital (including short positions and options) of a company. Subsequent filings must be made upon the occurrence of any changes. Similarly, other parties must make filings of their interest upon acquiring 5 per cent or more of the issued share capital of a company, and make subsequent filings upon the occurrence of certain changes (primarily if their interest increases or decreases through a full percentage – e.g., from 5.4 per cent to 6.2 per cent).

##### **iv Corporate governance requirements**

Companies must continue to comply with various corporate governance requirements (including the board composition and committee requirements outlined above).

**v Notifiable and connected transactions**

Transactions (including acquisitions and disposals) above certain size thresholds, or with certain ‘connected’ parties, are subject to announcement, shareholder approval and reporting requirements. Broadly speaking, connected transactions are:

- a* transactions between a company (or any of its subsidiaries) and any of its ‘connected persons’ (which includes directors, CEOs or holders of 10 per cent or more voting rights of the company or any of its subsidiaries, and their respective associates); and
- b* certain other transactions in relation to the acquisition or disposal of an interest in a company, the subscription of shares on favourable terms, financial assistance, options and joint ventures where the counterparty is or could, as a result of the transaction, become a connected person of the company.

The purpose of the connected transactions requirements is to ensure that the interests of shareholders as a whole are taken into account by listed companies and to provide safeguards against connected persons taking advantage of their positions of influence. Connected transactions above certain thresholds require approval from disinterested shareholders in general meetings, though a variety of exemptions apply (such as exemptions for the provision of financial assistance to a listed company by a connected person provided that it is on normal commercial terms and no security over the listed company’s assets is granted in connection with the financial assistance).

**V OUTLOOK AND CONCLUSION**

Hong Kong has a legal system grounded in, and still largely based on, English laws, and has a fair and open economy with no capital controls, no capital gains taxes and no withholding taxes on dividends. On the other hand, the Chinese government still strictly controls the convertibility of yuan and the path to an IPO on domestic Chinese exchanges remains a political and highly uncertain process. For these reasons, and together with the increasing connectivity between the Hong Kong and Chinese capital markets (including through the Shanghai–Hong Kong Stock Connect and Shenzhen–Hong Kong Stock Connect programmes), Hong Kong is expected to retain its status as a preferred IPO venue for China-based businesses, which will ensure that Hong Kong will remain one of the top markets by funds raised for the foreseeable future. Whether Hong Kong can also play a role in helping non-China based issuers raise capital has, in recent years, been called into question and remains up for debate.

# IRELAND

*Matthew Cole and Sheena Doggett<sup>1</sup>*

## I INTRODUCTION

An officially recognised stock exchange has been in existence in Ireland since the Stock Exchange (Dublin) Act of 1799. In 1971, the Dublin and Cork exchanges merged with the Provincial Brokers Stock Exchange to form the Irish Stock Exchange (ISE), which, in turn, merged with its UK equivalent in 1973 and became the Irish constituent of the International Stock Exchange of the United Kingdom and Republic of Ireland (now the London Stock Exchange (LSE)). The ISE split from the LSE in 1995 to become an independent entity (although it continues to be possible to maintain a dual primary listing and have shares admitted to the official lists in both Dublin and London). The ISE remains the competent authority for listing, although the Central Bank of Ireland (the Central Bank) has been responsible for prospectus scrutiny and approval since December 2011.

The ISE maintains three markets that admit equity securities. The Main Securities Market (MSM), the Enterprise Securities Market (ESM) and the Atlantic Securities Market (ASM).

Following a difficult period, the Irish equity markets have seen an upturn in initial public offering (IPO) activity in recent years, driven initially by IPOs of real estate investment trusts (REITs) in 2013 and 2014. Since 2013, there have been six listings on the MSM including three REITs and two move-ups from the ESM.<sup>2</sup> In the same period, there were nine IPOs on the ESM.<sup>3</sup> As of March 2017, there were 27 issuers listed on the MSM and 24 on the ESM. The ASM was launched in 2015, but as of March 2017 does not have any constituent companies.

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1 Matthew Cole and Sheena Doggett are partners at A&L Goodbody.

2 Green REIT plc; Hibernia REIT plc; Irish Residential Properties REIT plc; Hostelworld Group; Permanent TSB Group Holdings plc (move-up from ESM with fundraising); and Dalata Hotel Group (move-up from ESM).

3 Falcon Oil and Gas Ltd; Mincon Group; GameAccount Network plc; Dalata Hotel Group; Mainstay Medical International plc; Applegreen plc; Malin Corporation plc; Draper Esprit plc; and Venn Life Sciences Holdings plc.

## II GOVERNING RULES

### i Main stock exchanges

#### *MSM*

The MSM is the principal trading market of the ISE and admits equity, debt instruments and investment funds. It is a 'regulated market' for the purposes of the Markets in Financial Investments Directive (MiFID),<sup>4</sup> and issuers are therefore required to comply with EU legislation such as the Prospectus Directive<sup>5</sup> and the Transparency Directive.<sup>6</sup>

A primary listing requires an admission of securities to trading on the MSM and admission to listing on the ISE's Official List, and by virtue of the latter the listed company becomes subject to the full requirements of the ISE's Listing Rules (the Listing Rules). An Irish company seeking a listing on the MSM must apply for a primary listing, unless the company has or intends to have an overseas primary listing on a recognised stock exchange and its primary market is in a country other than Ireland.

Like a premium segment listing on the LSE, an MSM primary listing indicates high standards of corporate governance and issuers become subject to a number of obligations that are 'super-equivalent' to the minimum standards of regulation prescribed by European legislation. These are designed to enhance investor protection and include provisions on related party and substantial transactions (which may require shareholder approval), sponsors (a sponsor must be retained for the duration of an MSM listing) and compliance with codes relating to corporate governance and directors' dealing in the issuer's securities. Many of these super-equivalent standards apply to primary and dual-primary-listed companies only. A company with a primary listing on an overseas stock exchange may apply for a secondary listing on the MSM, which will subject it to less onerous obligations.

Through an agreement reached between the ISE and the LSE in 1995, an issuer may maintain a dual primary listing and have its shares admitted to the official lists in both Dublin and London on a primary basis. The procedure to effect a dual listing is very similar to applying for a single primary listing and the Central Bank and Financial Conduct Authority (FCA) in the UK will maintain a regular dialogue with each other throughout the process.

#### *ESM*

The ESM is an exchange-regulated (that is, it is regulated by the ISE) equity market for small to medium-sized issuers, and is a multilateral trading facility (MTF) for the purposes of MiFID. The ESM has been modelled very closely on the LSE's AIM, with reduced admission criteria, no requirement for a prior trading record and no minimum free float requirement. The one notable difference is that all ESM applicants are required to have a minimum market capitalisation of €5 million, in an attempt to prevent shell companies from undermining the credibility of the market. The ESM Rules for Companies (the ESM Rules) are complementary to the AIM Rules, allowing applicants the option of a dual listing by coordinating an IPO to achieve admission to both markets using the same timetable and essentially the same admission document. Of the 24 companies listed on the ESM as of March 2017, 19 are also listed on AIM.

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4 Directive 2004/39/EC & 21 April 2004.

5 Directive 2003/71/EC & 4 November 2003.

6 Directive 2004/109/EC & 15 December 2004.

An issuer with a primary listing on the MSM or ESM may be eligible to be quoted on the ISE Quotient indices (the Irish equivalent of the FTSE indices), provided the listed securities are ordinary shares (or equivalent), are admitted to trading and the issuer is incorporated, or has its centre of economic interest, in either Ireland or Northern Ireland.

### **ASM**

The ASM is also an MTF and is designed to be compatible with the Securities and Exchange Commission (SEC) requirements of companies listed on the New York Stock Exchange (NYSE) or NASDAQ. Primarily designed for companies already listed on one of these markets, issuers can avail of a dual quotation with trading in euros and US dollars.

## **ii Overview of listing requirements**

### **MSM**

An MSM issuer must appoint a sponsor for the duration of its listing, which must be registered with the ISE. The sponsor is the primary point of contact between the ISE and the issuer throughout the application process. The sponsor is responsible for various matters relating to the listing, including ensuring the issuer's suitability for listing prior to making any submission to the ISE.

Applicants to the MSM must comply with the Listing Rules for admission to the Official List and the ISE's Admission to Trading Rules for the admission of securities to trading. The key listing requirements under these rules for a primary or dual primary listing on the MSM include:

- a* that the issuer must be validly established and operating in conformity with its constitution and its securities must conform with the law of the issuer's country of incorporation, be freely transferable and fully paid;
- b* that the issuer should have a minimum market capitalisation of €1 million (although the ISE may make an exception if there will still be an adequate market for the shares);
- c* the preparation of a prospectus complying with the Prospectus (Directive 2003/71/EC) Regulations 2005 (the Prospectus Regulations) and relevant EU legislation that is reviewed and approved by the Central Bank (or passported in if the issuer's home Member State is not Ireland). The requirement for a prospectus is triggered by virtue of there being an application for transferable securities to be admitted on a regulated market, irrespective of whether there is also an offer being made of transferable securities to the public in the EEA;
- d* the issuer must have published or filed audited consolidated accounts covering a period of at least three years, ending no more than six months before the date of the prospectus (although this condition can be modified or waived by the ISE);
- e* the issuer must generally:
  - control the majority of its assets,
  - be carrying on an independent business as its main activity; and
  - possess a three-year revenue-earning record that supports at least 75 per cent of its business (100 per cent for an issuer seeking a primary listing only);
- f* the issuer satisfying the ISE that it has sufficient working capital available for at least 12 months following the date of publication of its prospectus;
- g* the issuer's securities being eligible for electronic settlement;



- b* the issuer maintaining a free float in one or more European Economic Area (EEA) Member States of 25 per cent (the ISE may relax this requirement in certain circumstances); and
- i* that an issuer seeking a primary listing must be able to carry on its business independently of any controlling shareholder (a person who either controls 30 per cent or more of the votes in the issuer or who has the right to appoint a majority of the board of directors), and all transactions and relationships between the issuer and any controlling shareholder must be at arm's length and on a normal commercial basis.

Most of the conditions referred to above apply equally to secondary listings, save for the requirements relating to the publication of accounts and the conditions relating to assets, business activities and working capital.

### ***ESM***

An ESM issuer is required to appoint an ESM adviser approved by the ISE (equivalent to a nominated adviser on AIM) for the duration of its listing. The role of an ESM adviser is broadly similar to that of a sponsor on the MSM. In particular, it is responsible for assessing the appropriateness of an applicant for admission. In light of this responsibility, there are no other specific eligibility requirements that apply to companies seeking admission to the ESM, save that there must usually be a minimum market capitalisation of €5 million.

As on AIM, an admission document, containing prescribed information set out in the ESM Rules (and similar in format to a prospectus) is required to be published in connection with the applicant's admission to the ESM and must be approved by the ESM adviser. The ESM adviser must make a declaration to the ISE that the admission document complies with the relevant requirements of the ESM Rules.

### ***ASM***

An ASM issuer must appoint an ASM adviser approved by the ISE for the duration of its listing. An ASM applicant must meet a number of listing requirements, of which the most important include:

- a* that the issuer must be seeking admission to, or be admitted to the NYSE or NASDAQ;
- b* a three-year revenue-earning record reflected in published or filed audited accounts;
- c* the issuer satisfying the ISE that it has sufficient working capital available for at least 12 months;
- d* the ability of the issuer to carry on its business independently of any controlling shareholder;
- e* a minimum market capitalisation of US\$100 million (although the ISE may make an exception if there will still be an adequate market for the securities);
- f* that the issuer's securities must be eligible for electronic settlement; and
- g* that the issuer must have a free float on admission of 15 per cent.

Applicants already listed on the NYSE or NASDAQ for 18 months are not required to publish an admission document, and can utilise a fast-track admission process (unless they are required to publish a prospectus by virtue of making an offer of transferrable securities to the public in the EEA). Other applicants must produce an admission document, but should usually be able to incorporate by reference information contained in its SEC registration statement or filings.

### **iii Overview of law and regulations**

The laws and regulations applicable to IPOs in Ireland are derived from EU directives and regulations, domestic statutes and implementing regulations and guidelines. The key laws and regulations are set out below.

#### ***Prospectus Regulations and Rules***

The Prospectus Directive, Prospectus Regulations and the Prospectus Rules issued by the Central Bank are the primary sources of prospectus law in Ireland.

The Prospectus Regulations implemented the Prospectus Directive in Ireland. They provide that a prospectus required to be published in connection with a public offer of securities or an admission to trading on the MSM must:

- a* contain, as a minimum, the information prescribed by the Prospectus Regulations;
- b* be approved by the relevant competent authority; and
- c* be published in accordance with the specific requirements of the Prospectus Directive.

The Central Bank's Prospectus Handbook draws together a number of sources of information relating to Irish prospectus requirements and procedures and is intended for use by issuers and their advisers. It also contains the Prospectus Rules and associated guidance, which cover the structure and content of a prospectus, the procedures for submission, review and passporting and applicable fees.

#### ***Listing Rules, Admission to Trading Rules, ESM Rules and ASM Rules***

The Listing Rules, which are broadly comparable to the listing rules of the FCA in the UK, set out the detailed procedure for making an application for admission of an issuer's securities to the Official List of the ISE. They also contain requirements in relation to particular transactions effected by an issuer once listed and the continuing obligations that a listed company is required to observe. Broadly, the object of the continuing obligations is to maintain an orderly market in securities and to ensure that all users of the market have simultaneous access to the same information. The ISE's Admission to Trading Rules contain parallel rules and responsibilities in relation to a company's admission to trading on the MSM.

The ESM Rules and ASM Rules, both published by the ISE, govern the listing processes and ongoing obligations of issuers admitted to those markets.

#### ***Transparency Regulations and Rules***

The Transparency (Directive 2004/109/EC) Regulations 2007 (the Transparency Regulations) implemented the Transparency Directive in Ireland. They establish minimum requirements in relation to the disclosure of periodic and ongoing information by issuers and are supplemented by rules published most recently in November 2016 by the Central Bank (the Transparency Rules), which set out procedural and administrative requirements and guidance in respect of the Transparency Regulations.

### ***Market Abuse Regulation (MAR)***

MAR came into effect in July 2016, replacing the previous rules implementing the Market Abuse Directive. It sets out a standardised EU-wide regime dealing with market abuse, market manipulation and insider dealing. It applies equally to issuers on regulated markets like the MSM, and MTFs like the ESM and ASM.

## **III THE OFFERING PROCESS**

### **i General overview of the IPO process**

Depending upon the complexity of the issuer's business and the structure of the offering, a typical MSM IPO process takes between four and five months. As an IPO on the ESM will not usually require a prospectus that must be vetted by the Central Bank, the process can be considerably shorter.

At the start of the process, the issuer (increasingly in conjunction with a financial adviser) will appoint one or more investment banks as bookrunners or underwriters (one of whom will act as sponsor or ESM adviser). Irish lawyers (and UK and US lawyers if a dual listing is contemplated) will also be appointed together with reporting accountants, registrars and financial PR agents. The investment banks will also appoint their own set of lawyers.

The reporting accountants will carry out financial due diligence and produce a long-form report on the issuer's business, a working capital report and a Financial Position and Prospects Procedures report (MSM only). At the same time, a legal due diligence process will be commenced and will form the basis of the prospectus or ESM admission document. The issuer's lawyers will verify the material statements in the prospectus or admission document.

If a prospectus is being produced, an advanced draft is submitted to the Central Bank for review. The Central Bank usually responds with comments within 10 working days (five working days or less for later submissions).

Following the diligence processes, a presentation will usually be given by the issuer to the independent analysts at the investment banks, who will subsequently publish research reports on the issuer to coincide with its 'intention to float' announcement. The issuer will then spend up to two weeks carrying out an investor roadshow, usually encompassing at least Ireland, the UK and the US where they will present a verified presentation to prospective institutional investors, often using a 'pathfinder prospectus' with an indicative price range as a marketing document. Simultaneously, the investment banks will be book-building on the basis of non-binding bids from investors. Recent IPOs have involved significant domestic and US 'cornerstone investors' who sign conditional subscription agreements and are named in the pathfinder prospectus.

Finally, pricing will occur, the Central Bank will approve the prospectus and it will be published (and passported into the UK in the case of a dual listing), or the ESM adviser will approve the admission document and it will be published. For an MSM IPO, the issuer's shares will be admitted to trading and to the Official List and credited to CREST accounts. When dealing commences, the IPO is complete.

### **ii Considerations for foreign issuers**

Ireland has a listing regime that should be conducive to primary or secondary equity listings by non-domestic issuers. Ireland has an experienced and pragmatic regulator in the Central Bank and, as demonstrated by the creation of the ASM, the ISE is proactive in marketing Ireland as a listing venue and in creating listing products to attract overseas companies.

Dublin is home to sophisticated accountancy and law firms, and domestic investment banks who offer excellent coverage for Irish listed issuers and can therefore create relatively strong liquidity. However, such listings have been rare. This is, perhaps, unsurprising given the geographical proximity of London with its prestigious and highly liquid markets. Instead, Ireland has become better known as a debt-listing venue through the ISE's highly successful Global Exchange Market. This may change following the UK's exit from the European Union (Brexit), when the MSM will be the main English-speaking equity market still subject to European legislation and with the benefits of passporting.

## **IV POST-IPO REQUIREMENTS**

### **i Introduction**

An issuer with securities admitted to trading on the MSM must comply with certain continuing obligations set out in the Listing Rules. MSM companies must also comply with the Transparency Regulations and Transparency Rules and have regard to the UK Corporate Governance Code. In addition, the Admission to Trading Rules and the Prospectus Regulations contain certain continuing obligations for MSM companies. Irish companies listed on either the MSM, ESM or ASM must also have regard in general to the provisions of the Irish Companies Act 2014 (the Companies Act). The Takeover Rules and Substantial Acquisition Rules apply to takeovers of listed Irish issuers. Companies admitted to trading on the ESM must comply with continuing obligations contained in the ESM Rules, and ASM issuers are subject to the provisions of the ASM Rules on a continuing basis. MAR applies to both regulated markets and MTFs, and as such applies to issuers on all three markets.

### **ii Listing Rules**

The Listing Rules impose obligations on MSM-listed companies to ensure timely disclosure to the market and equality of treatment of shareholders. Sanctions for breach include the public censure of the issuer, the public or private censure of directors and the suspension or ultimately cancellation of the issuer's listing.

Where an MSM issuer undertakes transactions of a certain size, a notification to the market is required. If a proposed transaction would constitute a 'Class 1 Transaction' because it represents 25 per cent of an issuer's value under a gross assets, profits, market value or gross capital test, it will require shareholder consent. Similarly, related party transactions require prior shareholder approval.

### **iii UK Corporate Governance Code**

The UK Corporate Governance Code (the Code) together with the Irish Corporate Governance Annex (which is annexed to the Listing Rules) contains corporate governance guidelines for MSM issuers. The Code sets out good practice recommendations in the spheres of board leadership, accountability, remuneration and shareholder relations.

The Listing Rules require an MSM listed issuer to include in its annual report a compliance statement in respect of the Code, and auditors must review the statement in relation to financial reporting, internal controls and audit committees.

#### **iv Transparency and disclosure**

As described in Section II.iii, *supra*, the Transparency Regulations implemented the Transparency Directive into Irish law. The aim of the Transparency Directive was to harmonise, at an EU level, requirements for the provision of financial information, notification of major shareholdings and the disclosure of corporate information to shareholders. Most material modifications to the Transparency Directive are, in fact, contained in the Transparency Rules issued by the Central Bank.

The Transparency Regulations require MSM listed issuers to publish their annual financial report within four months of the end of the financial year, and a half-yearly financial report no later than two months after the period to which it relates, and contain detailed content requirements.

Under the Companies Act and the Transparency Rules, a shareholder must notify an Irish issuer and the Central Bank when it acquires an interest in 3 per cent or more of the issuer's share capital. Subsequent transactions that change the percentage interest by a whole number (up or down) must also be notified. In the case of non-Irish MSM issuers, the thresholds are at 5, 10, 15, 20, 25, 30, 50 and 75 per cent (being the thresholds set out in the Transparency Directive). When a shareholder ceases to have a notifiable interest, that must also be notified. The notification must be made within two trading days of the transaction or four days for non-Irish issuers. The issuer must notify the market by no later than the end of the trading day following receipt of a notification.

#### **v Continuing obligations under the ESM Rules**

The key continuing obligations for ESM issuers are as follows:

- a* information on new business developments must be notified to the market without delay;
- b* preparation of half-yearly reports and publication within three months of the period to which they relate;
- c* preparation of annual accounts and publication within six months of the period to which they relate;
- d* any documents sent to shareholders must be available on the issuer's website;
- e* an ESM issuer must ensure that its directors and certain relevant employees do not deal shares during a close period;
- f* an ESM issuer must notify the market without delay of substantial transactions (those representing 10 per cent or more of an issuer's value under a gross assets, profits, turnover, consideration or gross capital test (the ESM Class Tests)) and related party transactions representing 5 per cent or more under the ESM Class Tests;
- g* reverse takeovers (transactions representing 100 per cent or more under the ESM Class Tests) require shareholder approval as do fundamental changes of business (disposals that when aggregated with disposals in the previous 12 months exceed 75 per cent under an ESM Class Test);
- h* directors must accept full responsibility for compliance with the ESM Rules; and
- i* ESM issuers must retain an ESM adviser and ESM broker at all times.

## **vi Continuing obligations under the ASM Rules**

Continuing obligations under the ASM Rules are designed to dovetail with SEC requirements so that an ASM listing does not create a significant extra administrative burden for an issuer. Indeed, the only significant further obligation for NYSE or NASDAQ listed issuers is compliance with MAR. The key requirements under the ASM Rules are that:

- a* an issuer that files information with the SEC or makes a public announcement pursuant to the rules of the NYSE or NASDAQ must issue a notification to the market;
- b* an issuer that discloses a material transaction under SEC rules in accordance with a Form 6-K or Form 8-K or undertakes a related party transaction that is required to be disclosed under Regulation S-K of the US Securities Act of 1933, as amended, or Form 20-F of the US Securities Exchange Act of 1934, as amended, must issue a notification to the market;
- c* an issuer that files annual or periodic financial reports in the US must issue an announcement to the market when such accounts are filed with the SEC. If it does not file such accounts then it must prepare and publish them outside of SEC requirements;
- d* directors must accept full responsibility for compliance with the ASM Rules; and
- e* ASM issuers must retain an ASM adviser at all times.

## **vii Market abuse**

MAR applies equally to MSM, ESM and ASM issuers and contains three core principles:

- a* a prohibition on market manipulation and unlawful disclosure of inside information;
- b* restrictions on dealing in securities while in possession of inside information; and
- c* requirements as to prompt disclosure of inside information to the market.

There are also detailed provisions around the maintenance of ‘insider lists’ by issuers and restrictions on dealings by directors and certain senior officers. MAR provides for certain ‘safe harbours’ from these restrictions relating to share buy-back programmes, stabilisation measures and market soundings or wall-crossing.

## **V OUTLOOK AND CONCLUSION**

As noted in Section III.ii, *supra*, the Irish IPO markets are likely to be greatly affected by Brexit. What remains to be seen is whether the effect will be positive or negative. Ireland may benefit as the home to the main English-speaking listing venues remaining within the EU, and could see a trend of overseas issuers carrying out IPOs in Ireland or taking secondary listings. Depending upon the terms of Brexit, it is certainly possible that UK-incorporated, London-listed issuers will consider electing Ireland as their home Member State in order to make the Central Bank their home regulator for the purposes of the Prospectus Directive. Equally, the UK may take advantage of Brexit by discarding European legislation that some issuers might consider to be onerous (such as MAR), therefore making London a more attractive listing venue to those issuers at the expense of Ireland and continental Europe. In any event, the next few years could be a defining period in the history of Irish equity capital markets.

# ITALY

*Enrico Giordano and Federico Amoroso*<sup>1</sup>

## I INTRODUCTION

The Italian initial public offerings (IPO) market experienced its first successful season during the 1990s, in large part thanks to the privatisations of state-owned industrial and financial companies such as ENI, ENEL, Finmeccanica, Autostrade, IMI, INPS, INA and Credito Italiano.

A second wave of IPOs characterised the market in the 2000s, as a number of internet companies, public utilities, oil companies and fashion brands decided to go public.

The global financial crisis affecting capital markets, starting from 2007, and the ensuing economic downturn suffered at the national level, especially during 2011 and 2012, resulted in a significant reduction in the number of IPOs launched on the Italian market until 2013, which marked the beginning of a slow but steady recovery, in the wake of a new privatisation pipeline announced by the Italian government.

In fact, the aggregate capital raised through Italian IPOs totalled approximately €1.4 billion in 2013,<sup>2</sup> €2.9 billion in 2014,<sup>3</sup> €5.7 billion in 2015<sup>4</sup> and €1.4 billion in 2016.<sup>5</sup>

It is worth noting that the 2015 figures were undeniably boosted by the privatisation of the state-owned mail services company Poste Italiane (which by itself amounted to approximately €3.2 billion).

On the other hand, the significant reduction seen in 2016 may be principally attributed to the higher volatility on the equity financial markets, in part stemming from several key worldwide events (most notably, Brexit and the US presidential elections) as well as from distress in the Italian banking system and a prolonged state of internal political uncertainty. This has resulted in several IPOs already announced to the market being postponed or temporarily put on hold.

As of 30 December 2016, the Italian primary IPO venues (Online Stock Market (MTA) and AIM Italia (AIM)) included 387 listed companies, with an aggregate market capitalisation totalling approximately €524.9 billion (31.8 per cent of GDP).<sup>6</sup>

The Italian Securities and Exchange Commission (CONSOB) is an independent public supervisory authority that regulates financial markets and listed companies and is responsible for authorising the publication of prospectuses in the context of IPOs.

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1 Enrico Giordano is a partner and Federico Amoroso is a senior associate at Chiomenti.

2 Press release published by the Italian Stock Exchange on 30 December 2013.

3 Press release published by the Italian Stock Exchange on 30 December 2014.

4 Press release published by the Italian Stock Exchange on 30 December 2015.

5 Press release published by the Italian Stock Exchange on 30 December 2016.

6 See footnote 5, *supra*.

Borsa Italiana SpA (Borsa Italiana), which belongs to the London Stock Exchange Group, is a private company that organises and manages the Italian Stock Exchange and is responsible for establishing the relevant admission requirements.

## II GOVERNING RULES

The governing rules are as follows:

- a* Legislative Decree No. 58 of 24 February 1998, as subsequently amended and supplemented (the Italian Financial Act) (in particular, Articles 94–101);<sup>7</sup>
- b* CONSOB Regulation No. 11971 of 14 May 1999, as subsequently amended and supplemented (the CONSOB Issuers Regulation), (in particular, Articles 3–13);<sup>8</sup>
- c* the Italian Stock Exchange Regulation (in particular, Articles 2.1.1–to 2.2.3), together with its Implementing Instructions (in particular, Titles IA.1 and IA.2);<sup>9</sup>
- d* Commission Regulation (EC) No. 809/2004 of 29 April 2004 (the EU Prospectus Regulation) and relevant Annexes (in particular, Annexes I, III and XXII); and<sup>10</sup>
- e* the Self-Regulation Corporate Governance Code approved by Borsa Italiana in July 2015 (the Corporate Governance Code), which sets forth the principles, guidelines and recommendations listed companies should abide by in the establishment and maintenance of their corporate governance structure.<sup>11</sup>

### i Main stock exchanges

Borsa Italiana currently organises and manages several trading venues catering to various types of issuers and investors.

#### *Regulated markets*

The main regulated markets of the Italian Stock Exchange specifically aimed at IPOs are the MTA and the Market for Investment Vehicles (MIV).

The MTA is a regulated market for shares, convertible bonds, warrants and options rights.

The shares listed on the MTA can be classified as blue-chip, star or standard, depending upon the size of the relevant issuer as well as the specific respective admission requirements to be met.

In particular, the MTA is composed of three different segments:

- a* the blue-chip segment, dedicated to companies with capitalisation exceeding €1 billion;
- b* the STAR segment, dedicated to medium enterprises with capitalisation between €40 million and €1 billion, which, in order to remain listed on such segment and benefit from its advantages, undertakes to comply with stringent requirements in terms of liquidity, transparency and corporate governance; and

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7 An English translation of the Italian Financial Act is available on CONSOB's website: [www.consob.it](http://www.consob.it).

8 An English translation of the CONSOB Issuers Regulation is available on CONSOB's website: [www.consob.it](http://www.consob.it).

9 An English translation of the Italian Stock Exchange Regulation and its Implementing Instructions is available on Borsa Italiana's website: [www.borsaitaliana.it](http://www.borsaitaliana.it).

10 The English version of the EU Prospectus Regulation is available on [www.eur-lex.europa.eu](http://www.eur-lex.europa.eu).

11 An English translation of the Corporate Governance Code is available on Borsa Italiana's website: [www.borsaitaliana.it](http://www.borsaitaliana.it).



- c* the Standard segment, dedicated to all other companies with capitalisation ranging between €40 million and €1 billion.

The MIV is a regulated market reserved for a specific type of issuers such as, *inter alia*, investment companies and real estate investment companies, private equity funds, closed-end real estate funds and special purpose acquisition companies (SPACs).

### ***Multilateral trading facilities***

The main multilateral trading facilities of the Italian Stock Exchange are the AIM and the Global Equity Market (GEM).

The AIM is a multilateral trading facility dedicated to Italian small and medium enterprises with high growth potential.

GEM is a multilateral trading facility dedicated to the trading of shares of non-Italian issuers already traded on regulated markets in EU Member States or in other Organisation for Economic Co-operation and Development member countries, which can be admitted without being required to publish a prospectus.

## **ii Overview of listing requirements**

The Italian Stock Exchange Regulation provides for different sets of listing requirements depending upon the exchange the relevant company is applying to.

### ***MTA***

In order to be eligible for the admission to listing, an issuer must be duly incorporated pursuant to the relevant laws of its country of incorporation and conduct business operations capable of generating revenues directly or through its subsidiaries and in conditions of management autonomy.

Companies applying for admission to listing on the MTA are required to comply with the following requirements:

- a* expected minimum capitalisation of €40 million (and, with respect to the STAR segment, lower than €1 billion);
- b* at least three years of establishment prior to the relevant application;
- c* preparation of financial statements – also on a consolidated basis – in accordance with International Accounting Standards or International Financial Reporting Standards as consistently applied in the European Union and reviewed by external auditors for the past three financial years;
- d* adoption of a management control system and a three-year business plan;
- e* implementation of a corporate governance structure complying with the specific rules set forth in the Italian Financial Act, with the recommendations contained in the Corporate Governance Code; and
- f* minimum free float of 25 per cent (or, with respect to the STAR segment, 35 per cent).

The listing requirements on the MTA do not differ significantly from those applicable to the Main Market of the London Stock Exchange (even though in the United Kingdom the shares must have an expected minimum aggregate value equal to only £700,000).

On the other hand, the listing rules of the main US exchanges such as NASDAQ and the New York Stock Exchange provide for more stringent liquidity requirements as well as for

the satisfaction of at least one of certain financial standards, respectively based on earnings, capitalisation on cash flow, capitalisation on revenues or assets on equity over a given time span prior to the admission to listing.

### **AIM**

The Italian Stock Exchange Regulation does not provide for any minimum or maximum capitalisation thresholds in relation to companies listing on the AIM. Moreover, the AIM rules do not mandate any minimum duration or the adoption of any specific corporate structure.

The only requirement expressly provided for companies listing on the AIM is represented by a minimum free float of 10 per cent.

A pivotal element of the listing on the AIM is the appointment of the nominated adviser (Nomad), an investment bank or financial intermediary required to assist the relevant issuer during both the admission process and the entire time the company continues to be listed.

During the preliminary stage of an IPO on the AIM, the Nomad evaluates the potential appreciation of the company by the investors and, on the basis of such appraisal, advises the company on the actual feasibility of a listing process.

Following the admission to the AIM, the Nomad carries out an ongoing tutoring activity by supporting the relevant issuer as long as it remains on the market and ensuring its compliance with the market rules and requirements.

The procedure for admission to the AIM is flexible and based only on an admission document and audited financial statements for one financial year.

The admission document contains general information on the company's business, management and shareholders and its key financial information, but does not present the level of detail or the degree of complexity of a prospectus.

### **iii Overview of law and regulations**

With specific reference to IPOs, the Italian Financial Act contains the general provisions governing the offering of financial instruments to the public and, in particular, sets forth general principles and rules concerning:

- a* the preparation and contents of the prospectus;
- b* the prospectus liability regime;
- c* the validity of the prospectus;
- d* CONSOB's powers in relation to the envisaged offering;
- e* the exemptions from the obligation to publish a prospectus; and
- f* the advertising activities related to the envisaged offering.

The CONSOB Issuers Regulation is designed to implement the Italian Financial Act's aforementioned general rules and, therefore, governs at a detailed level the authorisation process of the prospectus before CONSOB.

The EU Prospectus Regulation sets forth in detail:

- a* the format and the minimum information requirements to be included in the prospectus;
- b* the ways in which certain information may be incorporated by reference in the prospectus;
- c* the methods of publishing the prospectus; and
- d* the methods of disseminating advertisements in respect thereof.

The Italian Stock Exchange Regulation (together with its Implementing Instructions) includes, *inter alia*, all the provisions concerning:

- a* the admission requirements and procedure;
- b* the roles and tasks of the sponsor and the specialist;
- c* the suspension or revocation of listing; and
- d* the participation of market operators.

CONSOB constitutes the central supervisory authority in the context of the IPO process and pursues the twofold objective of protecting the investors while, in the meantime, ensuring the efficiency, transparency and development of the domestic capital markets.

In the context of an IPO, CONSOB reviews the prospectus and authorises its publication.

Pursuant to Article 94, paragraph 1 of the Italian Financial Act, anyone intending to carry out a public offering for sale or subscription of securities is required to publish a prospectus before carrying out such offer. The publication of the prospectus is subject to CONSOB's prior approval.

CONSOB is therefore required to verify the completeness of the prospectus and to ensure that all of the information contained therein is consistent and comprehensible. The prospectus must contain – in a manner that is easy to analyse and understand – all the information necessary for prospective investors to make an informed assessment of the relevant issuer, the securities being offered and the relevant rights attached thereto.

CONSOB generally monitors the compliance of the entire IPO process with the Italian legal and regulatory framework, and has enforcement and sanctioning powers in the event of any breaches.

### **III THE OFFERING PROCESS**

#### **i General overview of the IPO process**

##### ***Expected time frame***

As to the expected time frame of the process, an IPO process generally covers a time span of approximately three to six months.

The introductory phase of an IPO entails activities such as corporate restructurings (where necessary), as well as the definition of the business plan and the implementation of international accounting standards in the preparation of the financial statements. Moreover, during such stage, the relevant issuer should select and appoint its financial and legal advisers and the underwriters, set up a data room for the due diligence activities to be carried out by its legal advisers and the underwriters, and start a preliminary dialogue with CONSOB and the Italian Stock Exchange.

The duration of such first stage depends upon a number of factors, including the initial corporate structure of the issuer and the need to create a sufficiently strong equity story prior to commencing the actual IPO process.

During the second stage of the IPO, the relevant issuer drafts, together with its legal advisers and subject to review by the underwriters, the prospectus and, should the IPO entail an international offering, the international offering circular.

Such stage generally takes about two months and ends with the formal filing of the prospectus with the Italian Stock Exchange. The practice of making an informal filing of the

prospectus in advance has become increasingly common, as it enables the issuer to adjust the document in accordance with the regulator's preliminary indications prior to the formal commencement of the approval and admission process.

Following the formal filing of the prospectus, CONSOB may declare it to be incomplete within 10 business days; the issuer or offeror must then supplement or complete the documentation within 10 business days following the receipt of CONSOB's requests.

Once the documentation has been completed, a maximum term of 70 business days will begin to run, during which CONSOB may request additional information if reasonable.

Despite the rather long regulatory terms (as the approval process may take up to 95 calendar days from filing), in practice, shorter terms may be agreed with CONSOB, subject to all the documentation being prepared in a complete and accurate manner, and the issuer or offeror's promptness in providing the additional information the regulator may request.

As a general estimate, the approval process may take six to 10 weeks from the formal filing of the prospectus.

Once the authorisation to publish the prospectus has been obtained, the issuer generally executes the underwriting agreement concerning the retail tranche of the offering, which commences the following week on the basis of a previously approved price range.

In tandem, the issuer starts its roadshow activities and the institutional underwriters engage in the book-building activities, which will result in the determination of the final price of the shares (by taking into account, among other things, the quality and quantity of the orders received from institutional investors and the quantity of orders received from retail investors) and the execution of the institutional underwriting agreement.

Trading generally starts in the week following the closing of the institutional placement.

The actual placement and admission process then takes approximately three weeks.

### ***Main players***

Global coordinators constitute the first tier of the underwriting syndicate of the IPO and are selected by the issuer to act as coordinators for public and institutional offerings.

In such capacity, in addition to their commitment to purchase or subscribe for a predetermined quantity of the shares being offered, they:

- a* generally oversee the IPO process;
- b* coordinate the underwriting syndicate;
- c* advise the company on, among other things, the offering strategy, timing and business preparation and compliance with exchange listing requirements;
- d* provide the company with information on market conditions and their impact on the offering on an ongoing basis; and
- e* estimate demand for the company's shares.

The issuer generally selects from among the global coordinators one bank or intermediary to act as stabilisation agent, engaged to carry out stabilisation activities, such as the exercise of the overallotment or greenshoe options, in order to mitigate the underpricing risk following the admission to listing.

Moreover, as far as the retail tranche of the relevant offering is concerned, one global coordinator is also appointed to act as party in charge of the placement, which may be held

liable for any material false information or omissions contained in the prospectus unless it proves to have adopted a certain standard of diligence and care in the review of such document.

Bookrunners represent the second tier of the underwriting syndicate. In such capacity, they:

- a* undertake to purchase or subscribe for a given amount of the shares;
- b* market the IPO to institutional investors; and
- c* carry out research on the issuer through their independent research departments.

The sponsor is a financial intermediary who supports the issuer in connection with its admission to listing on the MTA and in its relationship with the Italian Stock Exchange during the entire IPO process.

In particular, upon submission to the Italian Stock Exchange of the application for the admission to listing on the MTA, the sponsor is required:

- a* to disclose any relationship (credit, shareholding, etc.) existing between the group of the issuer and its material shareholders and the sponsor's group;
- b* to confirm that the Italian Stock Exchange has been provided with all the data and information gathered while performing its activities;
- c* to declare that the managing and supervisory bodies of the issuer have been adequately informed as to the duties and obligations arising from listed company status;
- d* to confirm the adoption by the issuer of a management control system consistent with the one described in the relevant memorandum; and
- e* to release a specific statement concerning the provisional data, estimates and forecasts included in the business plan filed with the Italian Stock Exchange upon submission of the application.

The sponsor also carries out post-listing activities, such as the publication of at least two financial analyses on the relevant issuer per year, as well as further analyses upon the occurrence of extraordinary corporate events, and the organisation of meetings between the issuer and the financial community at least twice a year.

The specialist is a financial intermediary with market making functions that undertakes to support the liquidity of one or more equity securities.

The appointment of a specialist is mandatory for companies seeking admission to listing on the STAR segment of the MTA and on the AIM.

The role of the company's legal advisers in an IPO is to provide guidance on the legal aspects of the offering such as legal structuring and timing; compliance with securities and corporate laws; and obtainment of governmental approvals.

Moreover, lawyers assist in coordinating the due diligence activities and draft the offering documentation as well as negotiating the underwriting agreements drafted by the underwriters' counsel.

Legal advisers are also involved in the preparation of other documents, including, without limitation, publicity memoranda, research report guidelines, listing applications, legal opinions, etc.

The external auditors support the issuer throughout the entire IPO process.

The typical documents prepared by independent auditors in an IPO include, among other things:

- a* reports on the issuer's financial statements;

- b* an opinion on the reasonableness of the basic assumptions made, the correct application of the methods used and the appropriateness of the accounting policies adopted in the preparation of *pro forma* data;
- c* a report on the procedures followed by the issuer in preparing its business plan;
- d* a report on the estimates and forecasts included in the prospectus; and
- e* various comfort letters addressed to the sponsor and the underwriters.

### **Documentation required**

The prospectus must be drawn up in accordance with the schemes annexed to the EU Prospectus Regulation and is composed of three different parts:

- a* the registration document, which contains all the information on the issuer;
- b* the note on the financial instruments, which contains all the information on the shares, the offerors and the placement agents; and
- c* the summary note, which contains the main information on the transaction that is most relevant for the investor in non-technical language.

In order to reduce overall processing times, an issuer may decide to separately file such sections, thereby obtaining separate authorisations.

In addition to the prospectus, an issuer is obliged to file a number of additional documents with CONSOB and the Italian Stock Exchange, including:

- a* a copy of its current by-laws, accompanied by a copy of the by-laws to enter into force upon admission to listing;
- b* the corporate resolutions related to the issuance of the shares and the application for the admission to listing;
- c* the auditors' report on the latest financial statements;
- d* a memorandum describing the management control system; and
- e* a three-year business plan.

Upon occurrence of a new event or detection of a material error or inaccuracy during the period lapsing between the publication of the prospectus and the final closing of the offering, the relevant issuer will be obliged to publish a supplement to the prospectus, subject to CONSOB's prior authorisation.

The approval process for a supplement to the prospectus is designed to allow for prompt publication thereof and lasts for up to seven business days.

Upon publication of a supplement to the prospectus, any investor who has already agreed to purchase or subscribe for the shares being offered may exercise a withdrawal right within the following two business days.

An international offering circular (IOC) is the document used by the underwriters for purposes of the international institutional placement of the shares.

Its contents must be consistent with the information contained in the prospectus, but the IOC is not subject to any specific approval by CONSOB or the Italian Stock Exchange.

The main contractual documents to be entered into in an IPO are represented by the engagement letter of the global coordinators, the retail underwriting agreement, the institutional underwriting agreement and the sponsorship agreement.

## **ii Pitfalls and considerations**

A company going public should carefully consider:

- a* the engagement of first-tier advisers and underwriters, as planning, preparation and deep knowledge of the market are key factors for the success of an IPO;
- b* the ongoing compliance monitoring of the IPO process in order to avoid any sanctions (including any delays or suspension of the offering) and the consequential reputational harm; and
- c* any information to be disclosed in the prospectus, as the offerors (companies and selling shareholders), including risk factors and forward-looking statements, are subject to a strict prospectus liability regime, pursuant to which they are liable for losses suffered by an investor who has relied on the truthfulness and completeness of the information if such information turns out not to have been truthful or complete, subject to the burden of proof of having adopted 'all diligence' to ensure that the information was true and consistent with facts.

## **iii Considerations for foreign issuers**

The Italian legal and regulatory framework does not provide for a different procedure or for specific rules applicable to foreign issuers seeking admission on the Italian Stock Exchange.

However, the Italian Stock Exchange Regulation requires foreign issuers incorporated in non-EU countries to prove the absence of any hindrances to their substantial compliance with the Italian Stock Exchange Regulation, its Implementing Instructions or any other laws and regulations applicable to them in respect of the information to be made available to the public, CONSOB and the Italian Stock Exchange.

Moreover, foreign issuers in general are required to give evidence as to the absence of any hindrances to the exercise of all the rights attached to the securities to be listed.

## **IV POST-IPO REQUIREMENTS**

Listed companies are subject to a comprehensive and broad array of post-listing obligations and requirements in terms of disclosure, reporting and corporate governance.

### **i Disclosure obligations and requirements**

A company that applies for the admission to listing is required to adopt specific procedures for the internal treatment and the external disclosure of documents and information concerning its business, with a specific focus on price-sensitive information.

The legal regime concerning treatment and disclosure of price-sensitive information has recently tightened due to the entry into force of Regulation (EU) No. 596/2014 of 16 April 2014 (the Market Abuse Regulation (MAR)), which has introduced stricter requirements in order to prevent market manipulation conducts.

- Moreover, listed issuers are subject to specific rules in relation to, among other things:
- a* the disclosure of transactions involving its shares, any financial instruments linked thereto and, following the implementation of the MAR, any of its listed debt financial instruments carried out by persons having access to price-sensitive information such as directors, statutory auditors or key officers;
  - b* the disclosure of related-party transactions;
  - c* the disclosure of material shareholdings and any changes thereto;
  - d* drawing up, maintaining and updating an insiders list; and
  - e* financial reporting.

**ii Corporate governance requirements**

The Corporate Governance Code sets out for listed companies high corporate governance standards in line with international best practices.

The Italian Financial Act sets out the 'comply or explain' principle, requiring listed companies to disclose information about their compliance with the Corporate Governance Code in an annual formal report on corporate governance.

The Corporate Governance Code recommends that the entire Board of Directors be entrusted with the primary responsibility for determining and pursuing the strategic targets of the company, as well as:

- a* the examination and approval of the strategic, operational and financial plans of the company;
- b* the evaluation of the general performance of the company;
- c* the resolutions on material transactions; and
- d* the periodic evaluation of the performance of the board and its committees.

In light of the above, directors are designated as either: (1) executive, namely, those vested with management powers; or (2) non-executive, whose role is to enhance the board's discussion and to provide an independent unbiased opinion on the proposed resolutions, particularly those where the respective interests of executive directors and shareholders may not be aligned, such as executive director remuneration and the internal control and risk management systems.

Although independence of judgment is required of all directors, certain board members must meet specific independence requirements set out in the applicable laws and regulations, and recommended by the Corporate Governance Code.

The Corporate Governance Code recommends the division of key management competences, particularly those of the chairman and CEO. Where these two offices are held by the same person, the Code recommends the appointment of a 'lead independent director' to act as the representative of non-executive and independent directors within the board.

The general meeting appoints the board through a slate election system. At least one director must be appointed from the minority slate that obtained the highest number of votes and the relevant director must be free of any direct or indirect link with the shareholders who filed or voted in favour of the slate that obtained the majority of votes.

Gender balance must be on a ratio of at least 1:3 (either way).

Furthermore, the applicable laws and regulations and the Corporate Governance Code require that there be a minimum number of independent directors on the board.

The Corporate Governance Code also requires the board of directors to establish internal committees, consisting mostly of independent directors (except in special cases):

- a* the control and risk committee, which supports the analysis and decisions of the board of directors relating to internal control and risk management and the approval of periodical financial reports;
- b* the remuneration committee, which submits proposals or opinions to the board of directors concerning the remuneration of executive directors and for the periodic assessment of the adequacy, the overall consistency and the actual implementation of the remuneration policy for directors and key managers of the company; and



- c* the appointments committee, which formulates opinions and recommendations to the board regarding the board's size, composition and professional skills, and submits specific proposals if the company approves the adoption of an executive director succession plan

It should be noted that the functions of the appointment committee and the remuneration committee may be joined under one single committee.

Committee members are elected from among the members of the board of directors. As a general rule, internal committees have exclusively advisory and propositional duties, as any resolution concerning the matters falling within their respective competences should in any case be adopted by the board of directors.

The board of statutory auditors is entrusted with supervisory duties over:

- a* the compliance of the management of the company with general law and the by-laws;
- b* the observance of principles of good management;
- c* the adequacy of the company's organisational structure as well as the adequacy and effectiveness of the internal control and risk management system; and
- d* the actual implementation of corporate governance rules as provided by the Corporate Governance Code.

The Board of Statutory Auditors is composed of three or five statutory auditors, appointed by means of a slate voting system. The chairman of the board must be a member elected from the slate filed by the minority shareholders and must be free of any direct or indirect link with the shareholders who filed or voted in favour of the slate that obtained the majority of the votes. Again, gender balance must be on a ratio of at least 1:3 (either way).

Statutory auditors must meet certain stringent professionalism, independence and integrity requirements.

## V OUTLOOK AND CONCLUSION

In light of the several IPOs already announced or otherwise rumoured for 2017, including the privatisation plan announced by the Italian Ministry of Economy and Finance, the outlook on the IPO market seems positive.

If, on the one hand, IPOs have partially lost their original industrial fundraising purpose, as in the current low-rates environment, companies may find it more convenient to seek financing through debt capital markets or the banking system; on the other hand, the IPO has increasingly become an exit strategy for private equity investors eager to maximise the return on their original investment.

Finally, we might witness an increase of listings through SPACs, which represent an alternative path to listing carried out through the merger of a private company with an already listed investment vehicle. Such transactions currently represent a niche business route, but are destined to gain in popularity as the admission to listing is obtained in a less onerous and more cost-efficient way.

# LUXEMBOURG

*Frank Mausen and Paul Péporté<sup>1</sup>*

## I INTRODUCTION

Key international players consider Luxembourg to be one of the most attractive business centres in the world. With approximately 141 registered banking institutions, a successful investment fund industry with approximately 3,900 funds managing net assets of approximately €3,600 billion and a dynamic insurance sector, Luxembourg offers a full range of diversified and innovative financial services.

The main advantages of Luxembourg include:

- a* the continued affirmation of an AAA rating for long-term and short-term sovereign credit;
- b* the sound public finances;
- c* the rapid regulatory process;
- d* the business-friendly attitude of the authorities;
- e* the large network of double taxation treaties;
- f* the efficient immigration procedures;
- g* the recognition as innovative hub for fintech; and
- h* the state-of-the-art company laws.

To maintain the attractiveness of Luxembourg in a context where the regulatory framework becomes increasingly harmonised, there are clear signals that the Luxembourg authorities want to differentiate themselves from their foreign counterparts with regard to quality of service, responsiveness and approachability.

The above are all factors to consider when selecting the optimal location in which an initial public offering (IPO) vehicle should be established. Given the benefits offered, Luxembourg is increasingly the jurisdiction of choice for initiating IPO transactions.

## II GOVERNING RULES

### i Main stock exchanges

The Luxembourg Stock Exchange (LuxSE) operates two markets: an EU regulated market named Bourse de Luxembourg (BDL) and an exchange-regulated market named Euro MTF, which does not qualify as a regulated market within the meaning of Directive 2004/39/EC, but as a multilateral trading facility (MTF) within the meaning of such Directive.

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<sup>1</sup> Frank Mausen is a partner and Paul Péporté is counsel at Allen & Overy.

Issuers whose shares have been admitted to trading on the BDL are subject to European directives applicable to financial instruments, including Directive 2003/71/EC on the prospectus to be published when securities are offered to the public or admitted to trading, as amended (the Prospectus Directive). Thanks to the European passport provided under said directive, a prospectus may be used for admission to trading on a regulated market in another European Economic Area (EEA) country without further review or the imposition of further disclosure requirements (save for summary translations, where applicable) by the relevant authority of that EEA country, thereby minimising regulatory arbitrage and offering a single market framework. Prospectuses for the public offering of equity securities within the EEA or admission to trading on a regulated market within the EEA (including the BDL) issued by issuers incorporated in Luxembourg will need to be approved by the Luxembourg competent authority, the Commission for the Supervision of the Financial Sector (CSSF) and, where applicable, subsequently passported into the relevant host Member States in which an admission to trading on a regulated market or a public offering takes place.

The Euro MTF is a fast-growing market since its creation in 2005. It was created by the LuxSE to provide issuers with an alternative to the EU-regulated market. The LuxSE is responsible for the review and approval of prospectuses for admission to trading on the Euro MTF. The Euro MTF is not a European Union regulated market and is therefore outside the scope of the European Union's Prospectus Directive and Transparency Directive, hence the reporting and transparency requirements are less stringent. It is therefore suitable for those not interested in the European passport but who want a European listing.

As of June 2016,<sup>2</sup> some 37,062 securities were listed on both markets, 75 per cent of which were listed on the BDL and 25 per cent of which were listed on the Euro MTF, which makes the Euro MTF the largest MTF in Europe. These numbers include 25,736 bonds.

Investment funds form another important segment with more than 6,400 separate instruments listed.<sup>3</sup> Furthermore, around 400 issuers from 10 different countries listed 6,169 securities of undertakings for collective investments on the LuxSE in 2016.<sup>4</sup>

With more than 300 listed Global Depositary Receipts (GDRs), the LuxSE is the first exchange in Europe in GDRs and ranks second worldwide for the listing of GDRs.<sup>5</sup> Worldwide, 9 per cent of IPO capital raised via depositary receipts in 2011 was from depositary receipts listed on the LuxSE.<sup>6</sup> In terms of origin of the underlying equity issuers for these depositary receipts, India ranks first with more than 280 GDRs<sup>7</sup> (56 per cent of GDRs listed on the LuxSE), followed by Taiwan (16 per cent).

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2 LuxSE Facts and Figures, June 2016.

3 The Luxembourg Stock Exchange and Deloitte, *The Luxembourg Stock Exchange: Your premium listing destination*, p. 4.

4 LuxSE and PWC, *The Luxembourg Stock Exchange: a prime location for listing*, p. 2.

5 LuxSE website: [www.bourse.lu/home](http://www.bourse.lu/home). Figures as of January 2015.

6 The Luxembourg Stock Exchange and Deloitte, *The Luxembourg Stock Exchange: Your premium listing destination*, p. 5.

7 LuxSE website: [www.bourse.lu/home](http://www.bourse.lu/home).

GDRs have been present on the LuxSE for some time – the first listing of a GDR took place in 1990.<sup>8</sup> GDRs provide the relevant underlying company with access to international capital markets. Emerging countries looking for international investors see the GDR as a unique solution in terms of flexibility and market exposure.<sup>9</sup>

As far as the equity market is concerned, the LuxSE has more than 30 domestic issuers with equity listed on one of the LuxSE's markets. Top traded shares include the shares in Luxempart, Socfinaf, Socfinasia and the RTL Group. The trading activity overall is, however, rather limited.

Among such domestic issuers, an increasing number of Luxembourg IPO vehicles serve as holding companies for operational groups operating in other countries (especially Germany). The reasons for using a Luxembourg IPO vehicle (rather than a German vehicle) are rather diverse – often private equity houses that intend to float one of their investments have already used Luxembourg vehicles to structure their investment and one of the existing top companies is then converted into an IPO vehicle. In other circumstances, Luxembourg vehicles are preferred to other vehicles for corporate governance reasons (increased flexibility of Luxembourg company law compared to other jurisdictions), and issuers are also keen on dealing with the CSSF to have their prospectuses approved rather than another authority (bearing in mind that the CSSF is one of the most popular competent authorities under the Prospectus Directive with more than 1,500 documents approved yearly).<sup>10</sup>

A number of foreign issuers also have their equity listed on the LuxSE. These companies are usually dual-listed, with their equity also being listed on another regulated market within the EEA. For instance, there are a number of German corporates with listings on one or more regulated markets in Germany that also have their shares admitted to trading on the LuxSE's BDL – the dual listing then permits issuers to have more flexibility in terms of language for the underlying listing prospectus and to draw up the prospectus in the English language, rather than in German, which is often considered an important marketing tool in connection with such equity capital market transactions.

## ii Overview of listing requirements

### *Admission to trading and admission to official list*

A distinction should be made between the requirements for an admission to trading of shares in an issuer to the regulated market of the LuxSE (BDL) and the Euro MTF. While a prospectus is required in both cases, the underlying regulatory regime differs significantly.

For admission to trading on the Euro MTF, the competent entity for prospectus approval will be the LuxSE. In contrast, for admission to the regulated market of the LuxSE, a prospectus drawn up in accordance with the requirements of the Prospectus Directive is required (the disclosure requirements regarding equity issuers are generally perceived to be more demanding than those for the Euro MTF, which are set by the rules and regulations of the LuxSE).<sup>11</sup> Such Prospectus Directive compliant prospectus is approved by the CSSF if

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8 Deloitte.

9 The Luxembourg Stock Exchange and Deloitte, *The Luxembourg Stock Exchange: Your premium listing destination*, p. 11.

10 CSSF website: [www.cssf.lu/en](http://www.cssf.lu/en). In 2016, 1,560 documents (comprising prospectuses and supplements) were approved by the CSSF.

11 Annexes I and III of European Commission Regulation 809/2004 dated 29 April 2004 implementing the Prospectus Directive, as amended, among others, by the Commission Delegated Regulation (EU)

the issuer is a Luxembourg company (and for third-country issuers if certain conditions are met), while an issuer incorporated in an EEA country other than Luxembourg would have the prospectus approved in its jurisdiction of incorporation (being the home Member State in that case) and then passported into Luxembourg via the EU passport for an admission to trading on the BDL.

In principle, admission to listing on the LuxSE's official list goes hand in hand with the admission to trading on one of the LuxSE's markets.<sup>12</sup> On request of the issuer or the person seeking the admission to trading, the securities specified in an application form may, however, not be admitted to the official list.<sup>13</sup>

### ***Applicable listing requirements***

The requirements for listing securities, which apply equally to securities on the BDL and the Euro MTF, are set out in the Grand-Ducal regulation of 13 July 2007 relating to the holding of an official list for financial instruments, as amended (the Listing Regulation). The requirements are outlined below.

#### *Compliance with applicable law*<sup>14</sup>

The issuer must conform to the corporate laws and regulations to which it is subject and its articles.

#### *Minimum number of investors*<sup>15</sup>

A sufficient distribution of shares (or units) to the public of one or more Member States must be achieved at the latest at the time of the admission to the official list. A sufficient distribution is deemed to have been achieved either when the relevant shares and units have been distributed to the public up to at least 25 per cent of the subscribed capital represented by this category of shares and units, or when, due to the high number of shares and units of a same category and the extent of their distribution to the public, proper operation of the market is assured with a lower percentage.

This condition does not apply when the securities are to be distributed through the BDL or the Euro MTF, although in that case, the admission to the official list may only be granted if the LuxSE believes that sufficient distribution through the regulated market will take place within a short time frame. The Listing Regulation also specifies that where the shares and units are admitted to the official list of one or more third countries, the

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311/2012 and the Commission Delegated Regulation (EU) 486/2012 (together, Regulation 809/2004) comprise the disclosure requirements regarding the issuer and the relevant shares that will need to be provided for such a prospectus. Additional Annexes of the said regulation apply (Annex II for *pro forma* financials, where applicable, and Annex XX for the summary).

12 According to the rules and regulations of the LuxSE, an application for admission to trading on one of the securities markets operated by the LuxSE is also deemed to be an application for admission to the official list (Chapter 7, Article 701 of the rules and regulations of the LuxSE).

13 Note that the opposite scenario (admission to official list without admission to trading) is, as of the time of writing, not possible. Article 701 of the rules and regulations of the LuxSE specify that 'an application for admission to the official list without an application for admission to trading on one of the securities markets operated by the LuxSE will not be accepted'.

14 Article 6 of the Listing Regulation.

15 Article 13 of the Listing Regulation.

LuxSE may, by derogation, provide for their admission to the official list of the LuxSE when sufficient distribution to the public has been achieved in the third country or countries where they are listed.

A certain level of discretion is left with the LuxSE to assess whether sufficient distribution is deemed achieved. In order to enable the LuxSE to form a view, the relevant issuer or person seeking admission will need to respond to a questionnaire issued by the LuxSE in which the issuer will specify its expectations regarding distribution. There is no minimum number of investors *per se*, and the LuxSE will analyse the overall context. The holding by a single investor, even if accompanied by a limited number of 'strawmen investors' each holding an insignificant portion of the overall equity is considered as not being sufficient. However, a distribution of the shares among a limited number of investors each holding a reasonable stake in the company would usually be satisfactory to the LuxSE, though, as mentioned, there is some discretion on the part of the LuxSE in this respect.

*Minimum market value of share issuer*<sup>16</sup>

The minimum share capital, at the time of listing, must be of at least €1 million, unless the LuxSE is otherwise satisfied that there will be an adequate market for the shares concerned.<sup>17</sup>

*Negotiability of securities*<sup>18</sup>

The shares and units must be freely transferable. Selling restrictions or lock-ups (for instance management lock-ups post IPO) is, however, accepted.

*Number of securities concerned*<sup>19</sup>

The admission application must, in principle, concern all shares and units of the same category issued. The only exception to this rule relates to large blocks of shares that are designed to maintain control of the company, or that are not tradable during a determined period in accordance with agreements, provided that the public is informed of these situations and that there is no risk of such situations causing any prejudice to the holders of the shares for which admission to the official list is being applied.

*Minimum prior existence*<sup>20</sup>

The issuer must have published or filed, in accordance with national law, its annual accounts for the three financial years preceding the application for listing. A derogation is possible<sup>21</sup> and, if obtained, the LuxSE imposes additional post-listing obligations on such issuer via the requirement for publication of quarterly reports over a certain period of time post-listing.<sup>22</sup>

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16 Article 7 of the Listing Regulation.

17 Also, the condition does not apply for admission to the official list of a further block of shares and units of the same category as those already admitted.

18 Article 11 of the Listing Regulation.

19 Article 14 of the Listing Regulation.

20 Article 8 of the Listing Regulation.

21 The derogation must be desirable in the interest of the company or the investors and subject to the LuxSE being satisfied that the investors have the necessary information available to be able to make a well-founded opinion on the company and the shares.

22 Article 705 of the rules and regulations of the LuxSE.

### iii Overview of law and regulations

#### *Public offer and admission to trading*

##### *Public offer*

According to the Luxembourg act dated 10 July 2005 on prospectuses for securities, as amended (the Prospectus Act 2005), no offer of transferable securities may be made to the public in Luxembourg without the prior publication of a prospectus approved by the CSSF or a competent foreign authority.<sup>23</sup>

Depending on the type of offer and the securities offered, different regimes under the Prospectus Act 2005 apply. Part II of the Prospectus Act 2005 implements the provisions of the Prospectus Directive into Luxembourg law, whereas Part III, Chapter 1 of the Prospectus Act 2005 applies to simplified prospectuses, which must be published for public offers of securities not covered by Part II. The main difference between the two regimes is that only public offers made under Part II can benefit from the European passport for securities. Part III, Chapter 1 is used for public offers in Luxembourg only.

Generally, a prospectus or a simplified prospectus must contain all the information that enables prospective investors to make an informed assessment of the contemplated investment. The contents and format of a Part II prospectus are determined by Regulation 809/2004. Part III prospectuses are either drafted on the basis of Regulation 809/2004 or on the basis of the rules and regulations of the LuxSE.

Part II of the Prospectus Act 2005 provides for exemptions from the obligation to publish a prospectus for certain offers.<sup>24</sup> The obligation to publish a prospectus does not apply to offers to the public of certain types of securities (such as, under certain conditions, securities offered or allotted (or to be allotted) to existing or former directors or employees by their employer whose securities are already admitted to trading on a regulated market or by an affiliated undertaking).

##### *Admission to trading*

The admission to trading of securities requires the prior publication of a prospectus in accordance with the Prospectus Act 2005. The regime applicable for admission to trading varies, to a great extent, according to the market on which the admission to trading is sought. Issuers can either request an admission to trading on the regulated market of the LuxSE or the Euro MTF market. Depending on the type of securities for which an admission to trading on the regulated market is sought, Part II or Chapter 2 of Part III of the Prospectus Act 2005 is applicable. As has been seen, only prospectuses approved under Part II can benefit from the European passport. The competent authority for the approval of a Part II listing prospectus is the CSSF, whereas the LuxSE governs the approval of simplified prospectuses under Chapter 2 of Part III of the Prospectus Act 2005.

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23 Which is then passported into Luxembourg in accordance with the Prospectus Directive.

24 For instance, insofar as offers of shares and units are concerned, offers addressed solely to qualified investors, offers of securities addressed to fewer than 150 natural or legal persons other than qualified investors per Member State and offers of securities addressed to investors who acquire securities for a total consideration of at least €100,000 per investor.

### ***Market abuse***

Since 3 July 2016, Regulation (EU) No. 596/2014 on market abuse (the Market Abuse Regulation) applies across the EU, thereby introducing a new market abuse regime. Compared to its predecessor, Directive 2003/6/EC on market abuse, the Market Abuse Regulation has an expanded scope as it directly applies to financial instruments on a wider range of trading venues including multilateral trading facilities such as the Euro MTF. This means that issuers with shares on the Euro MTF will also need to comply with the ongoing obligations stemming from the Market Abuse Regulation (which was not the case under the previous Luxembourg regime).

The Market Abuse Regulation prohibits insider dealing and market manipulation (though a number of safe harbours, which are relevant for IPOs, such as the safe harbour for stabilisation transactions, are also provided) and imposes a number of continuing obligations on issuers with equity admitted to trading on a regulated market or an MTF.

### ***Corporate and governance aspects***

Where the IPO is made through a Luxembourg incorporated issuer, the flexible corporate framework is often a driver for selecting the home jurisdiction of the IPO vehicle.

### ***Potential IPO vehicles – corporate form***

The most common form for structuring an IPO via a Luxembourg issuer is the Luxembourg public limited liability company (SA). An alternative is the Luxembourg partnership limited by shares with a double shareholder (general partner and limited partner) structure (SCA). In contrast to an SA, control of the SCA may be so structured that it does not necessarily depend on shareholdings.<sup>25</sup> This is the case if a holder of unlimited shares is appointed manager and cannot be removed without its consent. There must be at least one shareholder with unlimited liability, who will carry out the management of the SCA.<sup>26</sup> Typically only the limited partner shares would be offered to investors or admitted to trading.

### ***Bearer shares versus dematerialised shares and shares in registered form***

Historically, IPOs through Luxembourg companies have been structured via issuance of shares in global bearer form: one or more global share certificates were issued by the company that represented the entire issuance of new shares, which were subsequently lodged with a depositary for entry into the relevant clearing systems. The Luxembourg act dated 28 July 2014 on the immobilisation of bearer shares and units (the Immobilisation Act 2014) has been a game changer in this regard. The law imposes the appointment of a Luxembourg depositary that meets the requirements of the Immobilisation Act 2014, with whom all bearer shares must be deposited.<sup>27</sup> For a large number of (recent) IPOs, the appointment of such a Luxembourg depositary has become problematic – the deposit of the global bearer share for the relevant IPO is usually made with a depositary that is linked to the relevant clearing

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25 However, it is possible for an SA to issue non-voting shares. See below.

26 Holders of unlimited shares in an SCA are often limited liability companies, in order to grant protection.

27 There is, however, Luxembourg legal literature providing that the Immobilisation Act 2014 does not, in fact, apply to shares in global bearer form (as these are considered not to have the actual characteristics of definitive bearer shares).



system of the relevant market on which the shares are to be traded, which (as mentioned previously) is often outside of Luxembourg (e.g., where listing of the shares takes place in Germany, there is usually a deposit in Germany for a clearing in Germany).

Therefore, most issuers are now structuring their Luxembourg IPOs through the issuance of dematerialised shares governed by the Luxembourg act dated 6 April 2013 on dematerialised securities (the Dematerialisation Act 2013). According to the Dematerialisation Act 2013, the shares must be registered in the issuance account for the Luxembourg issuer's shares of the same class held with a 'liquidation body',<sup>28</sup> which must be a securities settlement system. Typically, LuxCSD SA, a securities settlement system created in 2010 and jointly owned by the Luxembourg Central Bank and Clearstream International, is appointed as the liquidation body for such Luxembourg issuer IPOs. A Luxembourg principal agent is typically appointed as the 'LuxCSD principal agent', who liaises with LuxCSD.

The single issuance account held with the liquidation body in which the dematerialised shares are recorded indicates the identification elements of these dematerialised shares, the quantity issued and any subsequent changes. In accordance with the Dematerialisation Act 2013, dematerialised shares are only represented by a record in a securities account. Ownership in the shares is established by such inscription in a securities account.

Shares in registered form can also be issued by a Luxembourg company. According to Luxembourg company law, the issuer must hold at its registered office a register in which the holders of shares are registered. In case of shares cleared through clearing systems, the relevant clearing system (or person acting for the account of such clearing system) is entered into the register.

### ***Flexible corporate law: non-voting shares, nominal value and authorised capital***

Both the SAs and SCAs may issue non-voting shares. According to the Luxembourg act dated 10 August 1915 on commercial companies, as amended (the Companies Act 1915), which has recently been amended to provide further flexibility for the issuance of non-voting shares by SAs,<sup>29</sup> the maximum number of non-voting shares is to be determined by the general shareholders' meeting and the financial rights attached to the non-voting shares on a distribution (dividend, repayment or liquidation) are determined in the articles of association of the Luxembourg issuer. Non-voting shares retain voting rights in relation to any resolutions:

- a* that may result in an amendment to the rights attached to the non-voting shares;
- b* on the reduction of the share capital; or
- c* on the early dissolution of the company.

The holders of non-voting shares are entitled to receive all convening notices and reports sent to the other shareholders.

Luxembourg law allows the issuance of shares with or without nominal value. There is no maximum or minimum nominal value and it is possible to issue various share classes with a different nominal value and proportionate voting rights.

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28 The Dematerialisation Act 2013 provides that, as an alternative to a 'liquidation body', a 'central account keeper' can be appointed. However, such central account keeper can only be appointed in respect of unlisted securities.

29 Prior to these amendments, the total number of non-voting shares in an SA was limited to 50 per cent.

The articles of incorporation of the IPO vehicle can provide ‘authorised capital’, which is limited to five years but can be renewed. There is no restriction on the size of such authorised capital (versus the actual share capital, etc.).

### ***Beneficiary shares***

The Companies Act 1915 provides for the possibility to issue beneficiary shares, which are of a *sui generis* nature and are, strictly legally speaking, neither outright equity nor outright debt. According to Article 37 of the Companies Act 1915:

*Apart from the shares representing the corporate capital, beneficiary shares or securities can be created. The articles of association shall specify the rights attached thereto.*

While the rules applicable to shares are determined in detail in the Companies Act 1915, beneficiary shares are not otherwise regulated by the Companies Act 1915. This leaves room for flexibility in terms of structuring. The articles of the relevant Luxembourg issuer can thus provide any allocation of, for instance, the economic rights in respect of such instruments and also permits flexibility for the organisation of voting power.

### ***Corporate governance***

Luxembourg company law permits both one-tier (board of directors) or two-tier systems (management board and supervisory board) for SAs. This flexibility allows adaptation to local market needs; for example, IPOs through Luxembourg holding companies that are to be admitted to trading on a German regulated market would tend to make use of the two-tier system, which is more common in the German market. In a single-tier structure, the board of directors is vested with the broadest powers to conduct the SA’s business and to represent it, with the exception of those powers expressly reserved by the Companies Act 1915 or the articles to the general shareholders meeting. The same principle applies to the management board in a dual structure, except that such management board powers are also subject to the powers expressly reserved to the supervisory board. The supervisory board supervises the management board and, where applicable, grants authorisations to the management board. It cannot, however, interfere in the management of the SA. Members of the management board cannot simultaneously be members of the supervisory board.

In an SCA, the managers are vested with the broadest powers to conduct the SCA’s business and to represent it, with the exception of those powers expressly reserved by the Companies Act 1915 or the articles of association to the general shareholders’ meeting.

### ***The Ten Principles of Corporate Governance issued by the LuxSE***

The Ten Principles of Corporate Governance issued by the LuxSE (3rd edition of May 2013) (the Ten Principles) generally apply to all companies incorporated in Luxembourg where their shares are listed on a regulated market operated by the LuxSE, namely, the BDL. The Ten Principles comprise three types of rules: the compulsory principles themselves (‘comply’), the recommendations (‘comply or explain’) and the lines of conduct, which are indicative only and not compulsory.

The Ten Principles may also be used as a reference framework for other companies, for example, in respect of any company incorporated in Luxembourg, or outside Luxembourg,

or any company incorporated in Luxembourg that has asked for its shares to be admitted to a foreign regulated market. However, the Ten Principles are not mandatory under those circumstances.

### III THE OFFERING PROCESS

#### i General overview of the IPO process

##### *Offering process*

An IPO is typically organised as a public offering of shares to retail investors in one or more public offer jurisdictions and institutional investors located in such public offer jurisdictions or elsewhere.

The offer process is launched after approval and publication of the public offer prospectus. Typically, the maximum number of shares to be offered and the price range (or a maximum price) are set forth in such prospectus, with the actual number of shares allotted to investors and the final offer price being published at the end of the offering process,<sup>30</sup> once pricing and allotment has been completed at the end of the book-building process (whose aim it is to evaluate the size and price sensitivity of demand from investors).

Typically, an IPO will provide for the issuance of new shares to investors ('primary') and the offer for sale of existing shares (held by one or more selling shareholders agreeing to participate in the IPO) to investors ('secondary'). IPOs with solely a primary issuance are possible as well and would be favoured if the intention was for the company to obtain a maximum of fresh monies to invest. A large secondary would be foreseen where one or more selling shareholders (typically a private equity fund) would like to start taking profits from their investment and start divesting.

For marketing purposes, the issuer, and the relevant financial institution or institutions appointed by the issuer will advertise the offering through investor road shows, newspaper advertisements, *ad hoc* meetings and discussions with investors, etc. Advertisements in relation to the IPO must meet certain standards according to the Prospectus Act 2005 – they must be clearly recognisable as such, must state that a prospectus has been or will be published and where investors are or will be able to obtain it. The information in the advertisement shall not be inaccurate or misleading and must be consistent with the information contained in the prospectus.

Prior to the publication of the public offer prospectus, no communication may be made by any party that would trigger public offering requirements (as the prospectus would need to be approved and published prior to such action).<sup>31</sup> Where certain potential investors are approached (on a confidential basis) prior to any announcement of the transaction in order to gauge the interest of such potential investors, the provisions regarding 'market soundings'

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30 According to Article 10 of the Prospectus Act 2005, this information can be published by way of a final price notice where the criteria or the conditions in accordance with which the final amount of securities and the maximum price are disclosed in the prospectus. Otherwise, a supplement to the prospectus is required, which triggers withdrawal rights for investors who have already provided their acceptance for a purchase.

31 According to the Prospectus Act 2005, an 'offer of securities to the public' means a communication to persons in any form and by any means presenting sufficient information on the terms of the offer and the securities to be offered, so as to enable an investor to decide to purchase or subscribe to these securities.

set out in the Market Abuse Regulation need to be taken into consideration (the requirement for the market participant to obtain the consent of the person receiving the market sounding to receive inside information, etc.).

The application for admission to trading in Luxembourg is officially submitted to the relevant exchange during the offering process (although the exchange will, in practice, have been approached informally beforehand). According to the rules and regulations of the LuxSE, the decision for admission takes place within a time frame of a maximum of one month of the receipt of the request. In practice, approvals are obtained within shorter time frames. Also, the LuxSE's role is very limited in the case of an admission to trading on the regulated market of the LuxSE, since the prospectus is vetted by the CSSF or another relevant competent authority and the LuxSE does not interfere in this regard.

### ***Time frame***

The overall time frame required for an IPO is dependent on a large number of factors. This makes it difficult to predict the exact time required for a specific transaction. Initial due diligence within the issuer's group (in order to enable appropriate prospectus disclosure) is often started long in advance of the entire process. The prospectus drafting process (including the setting up of physical drafting sessions involving all relevant parties) is generally a time-consuming exercise as all parties need to be comfortable with its content.

For the review of the prospectus by the CSSF (if competent), the Prospectus Act 2005 gives the CSSF up to 20 working days to provide comments.<sup>32</sup> In practice, the CSSF reverts with preliminary comments within only a few working days and the detailed set of comments is usually available in less than 20 working days. Subsequent reviews are quicker and the CSSF can be approached beforehand to discuss a bespoke timetable for a specific transaction. Where the prospectus is approved by the LuxSE (for an admission to trading on the Euro MTF), the review time is generally quicker: the LuxSE has indicated that they will make sure they can revert with comments within three working days.

The length of the public offer process itself can be fixed as deemed appropriate by the relevant financial institutions. In the case of an IPO of a class of shares that is to be admitted to trading for the first time, the prospectus must be available for at least six working days before the end of the offer.<sup>33</sup>

### ***Parties involved***

Typically, an issuer contemplating an IPO is advised by a financial institution who would in most situations assume the role of lead manager, bookrunner or arranger in connection with the IPO.

Legal advisers are in charge of the drafting of the prospectus and the underwriting or placement agreement to be entered into with the relevant financial institution appointed and they advise on the corporate steps to be taken throughout the entire process. They also coordinate between all participants and usually liaise with the competent authority for handling the prospectus approval process and the listing application. Typically, each party (issuer and accompanying bank) would appoint separate counsel.

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32 Article 7 of the Prospectus Act 2005. Note that this 20-working-days period comes down to 10 working days in a case where the relevant issuer has already made a public offering or an admission to trading on a regulated market in the past.

33 Article 16 of the Prospectus Act 2005.

Listing agents can be appointed to handle coordination with the competent authority and the LuxSE. Any person (lawyers, etc.) can act as listing agent.

A paying agent is appointed in view of lodging the shares with the relevant clearing system. As we have seen, such agent would act as LuxCSD principal agent if clearing is made via LuxCSD.

Auditors need to review the financials referred to in the prospectus and give assurance that they are comfortable with these inclusions (typically, a comfort letter is issued).

### ***Required documentation***

As outlined above, a prospectus is required for a public offering or admission to trading of shares. Responsibility for the prospectus lies with the issuer, the offeror or the person asking for admission to trading on a regulated market. The responsible persons must be clearly identified in the prospectus. In Luxembourg, there is no rule or case law according to which prospectus liability would have to be shifted, in the case of a pure secondary offering, entirely to the selling shareholders.

An underwriting agreement or placement agreement is generally entered into with the financial institutions assisting the issuer in the IPOs and relevant selling shareholders (if applicable). These agreements are normally drafted according to international market standards and comprise a detailed set of representations and warranties to be given by the issuer and the selling shareholders.

In view of guiding the transaction parties regarding the type of information on the project that can be discussed outside the working group, which remains confidential, a thorough set of ‘publicity guidelines’ is usually set up at the beginning of the process. These guidelines also contain the appropriate disclaimers for any communication prior to the launch of the IPO, as well as during the IPO. ‘Research report guidelines’ are often established in view of specifying the interaction with persons establishing reports on the company.

### **ii Pitfalls and considerations**

Compared to those targeting the Euro MTF, issuers willing to access the regulated market of the LuxSE will (assuming such listing is not associated with any public offer) face higher regulatory hurdles. IPOs involving an admission to trading on the regulated market are therefore more time-intensive and complex. Among the initial challenges, the prospectus approval process is certainly one of the biggest. Equity prospectuses need to follow the most demanding annexes in Regulation 809/2004 (in particular Annex I), and for a number of issuers, specifically those that have undergone a restructuring or made significant acquisitions, additional hurdles often lie with the complex financial history of the underlying group and requirements to draw up *pro forma* financial statements to satisfy the requirements of Annex II of Regulation 809/2004.<sup>34</sup> Furthermore, certain ‘specialist issuers’ (active in the real estate market or in the minerals sector or start-ups) may face additional hurdles owing to additional information required at European level (such as the need to have specialist reports, etc.).<sup>35</sup>

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34 Article 4a of Regulation 809/2004 sets out the additional requirements that apply where the issuer has a complex financial history or has made a significant financial commitment. Article 5 of Regulation 809/2004 and Annex II set out the requirements regarding *pro forma* financials.

35 European Securities and Markets Authority update of the CESR recommendations of 23 March 2011 (ESMA/2011/81).

The recent guidelines of the European Securities and Markets Authority (ESMA) on ‘alternative performance measures’,<sup>36</sup> which aim at creating further transparency and usefulness of ‘alternative performance measures’ referred to in prospectuses and improving the comparability, reliability and comprehensibility of alternative performance measures, are often seen by issuers as additional challenges for prospectus approval.

### iii Considerations for foreign issuers

Foreign issuers are, *prima facie*, subject to substantially the same requirements as Luxembourg issuers. Among the challenges to be faced are the requirements regarding financial statements for such foreign issuers, especially those stemming from a country outside the EEA. While at the level of the regulated market, European legislation will dictate International Financial Reporting Standards (IFRS) (as adopted by the EU) or deemed equivalent standards, the Euro MTF is more flexible in this regard. Third-country Generally Accepted Accounting Principles (GAAP) are generally accepted, subject, where applicable, to the drawing up of statements of main differences between the relevant third-country GAAP and IFRS.

## IV POST-IPO REQUIREMENTS

Upon admission of the shares to either the regulated market of the LuxSE or the Euro MTF market of the LuxSE, a number of ongoing disclosure and notification requirements apply.<sup>37</sup> Since the Euro MTF is not a regulated market subject to relevant EU directives, the ongoing obligations will be driven by Luxembourg rules and will be less rigorous than those applicable to the regulated market. However, the Market Abuse Regulation has an extended scope of application comprising, since June 2016, of MTFs, including the Euro MTF.

### i LuxSE regulated market

Briefly, an issuer whose shares are admitted to trading on the regulated market of the LuxSE will, where Luxembourg is the elected home Member State,<sup>38</sup> be subject to the requirements under the Luxembourg act dated 11 January 2008 on transparency requirements for issuers of securities, as amended (the Transparency Act 2008) implementing Directive 2004/109/EC on the harmonisation of transparency requirements in relation to information about issuers whose securities are admitted to trading on a regulated market, as amended (the Transparency Directive). These requirements comprise the need to publish annual and half-yearly financials meeting the requirements of the Transparency Act 2008 (this includes the drafting up of consolidated financials in accordance with EU IFRS), the publication by an issuer of large holding disclosures received from shareholders in the event relevant thresholds have been crossed (5 per cent, 10 per cent, 15 per cent, 20 per cent, 25 per cent, 33 1/3 per cent, 50 per cent and 66 2/3 per cent of the total voting rights), and the publishing of the total number of voting rights and capital to allow shareholders to make relevant notifications to the issuer (and the CSSF).

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36 ESMA Guidelines on Alternative Performance Measures (Ref. ESMA/2015/1415).

37 Certain obligations start applying even earlier, such as the obligations stemming from the Market Abuse Regulation.

38 For EEA issuers, the home Member State will be the country of the registered seat of the issuer. In other words, only Luxembourg issuers would have Luxembourg as their home Member State. For non-EEA issuers, different rules apply.

Such issuers will also be subject to the ongoing requirements set forth in the Market Abuse Regulation, including the requirement to publish ‘inside information’ that directly relates to the issuer and to its financial instruments, the need to hold and update insider lists, and to make disclosures in connection with the managers’ transactions in the securities of the issuer, etc.

The rules and regulations of the LuxSE also impose certain duties on an issuer with shares admitted on the LuxSE’s regulated market, though these are duties to communicate certain information (certain securities events, such as the change of the paying agent or the payment of dividends, etc.), as opposed to requirements to publish information. The LuxSE enjoys quite broad powers in that it may ask issuers to communicate to the LuxSE all information that the LuxSE deems useful for the protection of investors or for the due and proper operation of the market. The LuxSE may even request the publication of relevant information and, if the issuer does not comply with the request, proceed itself with the publication at the issuer’s cost.<sup>39</sup>

## **ii Euro MTF**

For issuers whose shares are admitted to trading on the Euro MTF market, the provisions of the Transparency Act 2008 and Transparency Directive will not apply. Instead, such issuers are subject to the continuing disclosure obligations set forth in the rules and regulations of the LuxSE (in addition to the communication requirements towards the LuxSE already mentioned above for the regulated market, which also apply here). According to these supplemental rules, an issuer with shares on the Euro MTF must make available to the public the latest audited annual accounts (drawn up in accordance with national legislation – IFRS are not compulsory). Half-yearly financials are required only if relevant national legislation requires the publication thereof. Amendments of rights attached to the shares, and any communications to holders regarding allotment and payment of dividends, new share issuers, etc., must be published. Large holding disclosure also applies (10 per cent, 20 per cent, 1/3, 50 per cent and 2/3 of the voting rights), though a publication by the issuer is only required where the latter has been made aware of any crossing.<sup>40</sup>

Since June 2016, the ongoing obligations for issuers under the Market Abuse Regulation are also applicable to issuers on the Euro MTF. Accordingly, the obligations described above for the regulated market also apply to the Euro MTF.

## **V OUTLOOK AND CONCLUSION**

We continue to live in challenging times. The financial crisis has changed first into an economic recession and then into a public finance crisis. Although there are signs of recovery on the horizon for an increasing number of countries, the global economy remains fragile for various reasons (including the political instability in the Middle East and the slowdown of the economies of the BRIC countries and the Next Eleven countries).

International bodies such as the International Monetary Fund, the Financial Action Task Force, the Organisation for Economic Co-operation and Development and the European authorities want to set aside the competitive distortions that result from a regulatory playing

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39 Article 908 in Chapter 9, Part I of the rules and regulations of the LuxSE.

40 There is no requirement for the Euro MTF (that is similar to the Transparency Act 2008, for shares on a regulated market) to disclose to the issuer (and the CSSF) any crossing of large holding thresholds.

field that is not level, and try to eradicate weaknesses in regulation and supervision that might adversely affect the stability of the international financial systems, by moving towards a single rule book.

The financial sector plays a key role in Luxembourg's economy, and the Luxembourg authorities strive to find the right balance between increased supervision and the need for sufficient room to manoeuvre to allow the financial sector to breathe and to develop.

For instance, the Luxembourg Ministry of Finance has relaunched the High Committee for the financial sector to create an institutionalised platform for the exchange of information between key stakeholders of the financial markets and the government, with a view to ensuring that Luxembourg stays at the forefront of economic and financial developments. Several working groups have been set up by the High Committee for the financial sector to modernise Luxembourg's legal framework to respond to the needs of the markets and their players.

The recent changes in Luxembourg company law reinforce the current legal framework and will further increase Luxembourg's attractiveness as the IPO jurisdiction of choice for an increasing number of companies. Established market practice has been embedded in law (thus strengthening legal certainty), and a series of new mechanisms and instruments have been introduced to respond to the demands of a more complex economic environment with a view to increasing the flexibility of Luxembourg company law.

All these changes should contribute to attracting even more interest in Luxembourg as an IPO jurisdiction.



# NETHERLANDS

*Alexander Kaarls and Jetty Tukker<sup>1</sup>*

## I INTRODUCTION

### i Market activity

Euronext Amsterdam is the main equity market and exchange in the Netherlands. In 2016, seven companies obtained a new listing on Euronext Amsterdam:

- a* Takeaway.com NV (market capitalisation: €993 million);
- b* ASR Nederland NV (€2.93 billion);
- c* Basic-Fit NV (€820 million);
- d* Coca-Cola European Partners Plc (€16 billion);
- e* Philips Lighting NV (€3 billion);
- f* ForFarmers NV (€740 million); and
- g* Sif Holding NV (€357 million).

Euronext Amsterdam is one of the largest exchange networks in the world, with access to a global pool of institutional and retail investors. After a period of delistings, the interest for initial public offerings (IPOs) on Euronext Amsterdam and the pipeline are currently strong for both Dutch and non-domestic issuers.

### ii Regulatory bodies

The main regulator for equity markets and exchanges in the Netherlands is the Netherlands Authority for the Financial Markets (AFM). The AFM is the competent authority to, among other things, approve prospectuses, monitor ongoing obligations of listed companies and monitor the conduct of other market actors (that is, investors, brokers, etc.) on the Dutch equity markets and exchanges.

## II GOVERNING RULES

### i Main stock exchanges

Euronext Amsterdam ([www.euronext.com](http://www.euronext.com)), a regulated market, is the main equity market and exchange in the Netherlands. According to its website, there are currently 143 listed companies on Euronext Amsterdam (some of which are dual listed on foreign exchanges, such as the London Stock Exchange and the New York Stock Exchange). Euronext Amsterdam is segmented according to market capitalisation:

- a* Compartment A: companies with a market capitalisation of more than €1 billion;

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- b Compartment B: companies with a market capitalisation of between €150 million and €1 billion; and
- c Compartment C: companies with a market capitalisation of less than €150 million.

The main sectors represented in the AEX segment, the flagship index reflecting the performance of the 25 most actively traded shares listed on Euronext Amsterdam, are oil and gas (16.5 per cent); personal and household goods (13 per cent); banks (12.5 per cent); and technology (9.5 per cent).

Although the majority of the companies listed on Euronext Amsterdam are domestic, the exchange also attracts major non-domestic companies such as ArcelorMittal, Coca-Cola European Partners, Galapagos and Unibail-Rodamco.

## ii Overview of listing requirements

### *Main requirements*

The main requirements for admission to listing and trading on Euronext Amsterdam are as follows:

- a The company must publish a prospectus that:
  - complies with all national rules and regulations (such as the Financial Supervision Act (FSA) and the rules promulgated thereunder) and with Directive 2003/71/EC on the prospectus to be published when securities are offered to the public or admitted to trading (the Prospectus Directive) and any amendments thereto, including Directive 2010/73/EU, Regulation (EC) 809/2004 implementing Directive 2003/71/EC as regards prospectuses and dissemination of advertisements (the Prospectus Regulation); and
  - has been approved by the AFM or passported by another competent regulator from a European Economic Area (EEA) Member State (including any EU Member State) after being approved by such regulator.
- b The legal structure of the company must comply with applicable laws and regulations, the company must be duly incorporated, and the shares must be validly issued:
  - the shares must be freely transferable and negotiable;
  - the company must have appointed a listing and paying agent;
  - an adequate procedure must be available for the clearing and settlement of transactions with respect to the shares; and
  - the application for admission to listing must cover all of the company's shares of the same class and type issued at the time of the application.

The above is a short summary of the main requirements. Further rules may apply to different companies listing in the Netherlands.

### *Minimum size requirements*

As opposed to many major foreign exchanges, there is no minimum market capitalisation requirement for companies listed on Euronext Amsterdam.

### *Trading record and accounts*

In the absence of an exception, the company must, prior to listing, have audited financial statements for the preceding three financial years and the financial statements must be

reported in accordance with the EU-endorsed International Financial Reporting Standards (or the equivalent Generally Accepted Accounting Principles for non-EEA issuers). If more than nine months have passed since the end of the most recently finished financial year prior to the date of the listing, the company must prepare, and disclose in its prospectus, audited semi-annual statements.

### ***Minimum shares in public hands***

Following the IPO, as a general matter, Euronext Amsterdam requires a minimum free float of 25 per cent of the issued shares in the capital of the issuer. Under certain conditions, the free float can be lower, for instance when a large number of shares are available to the public, ensuring enough liquidity for that particular share in the market. The percentage of free float can never be lower than 5 per cent, and at that minimum percentage, the free float must represent at least €5 million (based on the offering price).

### **iii Overview of law and regulations**

Most of the rules and regulations governing the Dutch equity markets and exchanges originate from European Union legislation (e.g., the Prospectus Directive and the Prospectus Regulation). Such EU legislation has been implemented into Dutch law or, in the case of regulations, is directly applicable in the Netherlands. The FSA is the main body of law governing the Dutch equity markets and exchanges. The FSA mainly contains regulatory law, such as periodic and ongoing obligations, and incidental disclosure obligations for listed companies and insider trading prohibition. Additional rules and regulations applicable to listed companies can be found in a variety of other laws, governmental decrees and regulations. Certain legislation is only applicable to listed companies that have their registered seat in the Netherlands, such as the Dutch Corporate Governance Code (which applies on a comply or explain basis to Netherlands incorporated companies listed in the Netherlands or abroad). Certain other rules (such as market rules applicable in a public takeover bid) apply only to companies listed in the Netherlands, irrespective of their jurisdiction of incorporation.

Separately, Euronext has certain specific rules and regulations in place for companies listed on one of their markets. Euronext Rule Book I contains harmonised rules, applicable to all companies listed on any of the Euronext markets (that is, Amsterdam, Brussels, Lisbon, London or Paris). Euronext also has a non-harmonised rule book for each separate market it operates. The non-harmonised rule book for a particular market only applies to the companies listed on that particular market (that is, the rule book for Euronext Amsterdam is only applicable to companies listed on Euronext Amsterdam).

## **III THE OFFERING PROCESS**

### **i General overview of the IPO process**

Elements of the offering process are given below.

#### ***The players***

The common transaction team consists of:

- a* management and selected key employees of the company;
- b* the company's legal counsel;
- c* the (lead) underwriters;

- d* the underwriters' legal counsel;
- e* the accountants;
- f* listing and paying agent;
- g* financial communication consultants; and
- h* other specialists.

The exact composition depends on the nature of the deal and the business of the company. The company itself (typically, assisted by its counsel) plays an important role in supplying other members of the transaction team with necessary information.

The lead underwriters' role is to:

- a* coordinate the overall process, especially the book-building process;
- b* advise on the structure and size of the offering; and
- c* perform and coordinate all marketing activities necessary to make the deal a success, such as road shows.

A bank (registered for that purpose) must act as listing, paying and settlement agent.

Owing to the specific rules and regulations applicable to listed companies in the Netherlands, company legal counsel advises on all legal aspects of the equity offering. Company legal counsel, among other things:

- a* assists with bringing the governance structure of the company in line with the legal, regulatory and trading requirements (and, typically (subject to company-specific tailoring), current best practices);
- b* performs the legal due diligence required to draft a (non-misleading) prospectus;
- c* assists with drafting the main documents required for the deal (e.g., the prospectus and the underwriting agreement);
- d* maintains contact with the AFM to facilitate the prospectus approval process; and
- e* advises the company on all ongoing obligations to be complied with by the company following listing.

The underwriters' legal counsel assists with drafting of the main documents, such as the prospectus, and takes the lead on the underwriting agreement.

The accountant is responsible for the audit of the financials in the prospectus and must give comfort to the other advisers involved in the transaction team, using comfort letters in line with international practice.

### ***Required documentation***

The main documents generally produced in any equity offering are the prospectus and the underwriting agreement; however, certain deal specifics may make such documents superfluous (a pure technical listing will not require an underwriting agreement, while a private placement to qualified investors does not require a prospectus if certain conditions are met). Apart from the main documents, ancillary documents (including, in particular, public company articles of association; board and committee rules and regulations; anti-corruption and bribery policy; policy on bilateral contacts with shareholders; remuneration policy; related party and conflict policy; whistle-blower policy; code of ethics and business conduct; share

dealing code; director and officer (D&O) insurance (and, possibly, IPO insurance); D&O questionnaires; publicity guidelines; research guidelines and legal opinions) and corporate approvals (including approval of the offering; the prospectus; the underwriting agreement; the share issuance (if any); any foreseen or prospective post-IPO share issuances, buybacks or redemptions; delegations to the board and the establishment of an IPO pricing committee and pricing committee resolutions) are produced. In addition, deal- or company-specific documentation may be produced (e.g., an agreement with a substantial or controlling shareholder).

### ***IPO process and time frame***

In general, in stable market conditions, the entire IPO process takes approximately four to six months. The various steps in the timetable below broadly outline the required steps and timing of the IPO process.

#### *First month*

At the start of the IPO process, the relevant advisers are engaged by the issuer. During the initial weeks, the relevant members of the transaction team will draft the equity story of the company and, in some instances, start with a pilot-fishing exercise, usually for a week or two, to test the interest for the equity in the market.

#### *Second month*

The due diligence process begins. The issuer, together with the issuer's legal counsel, starts preparing the post-IPO governance structure for the company. In the meantime, the relevant members of the transaction team initiate the process of drafting the prospectus. The AFM is preliminarily (and confidentially) notified of the intention of the issuer. Key members of the transaction team may meet the AFM review team for a brief introductory meeting on the proposed offering.

#### *Third month*

A first draft of the prospectus is submitted to the AFM. The members of the transaction team continue to work on the relevant documentation. Euronext Amsterdam is engaged (to the extent that confidential discussions have not begun and there has been no interaction earlier in the process) near the end of the third month. Arrangements are made with the selected listing or paying agent. When the documents are ready, the issuer announces its intention to float in a press release.

#### *Fourth month*

All documents are close to the final form. The marketing process is initiated. Two weeks before the actual IPO, the prospectus is approved by the AFM and published by the issuer. The marketing process is accelerated; however, the blackout period regarding research reports also starts. The book-building procedure is initiated.

#### *IPO date*

One day prior to the IPO, the underwriting agreement is signed and the introduction price is determined. On the IPO date, the introduction price, together with the entire offer, is

published in a press release (Euronext Amsterdam opens at 09:00 Central European Time). Any stabilisation and exercise of over-allotment options can be executed up to 30 calendar days after the IPO.

A secondary offering will typically require less time from a marketing perspective, as the issuer and its proposition will already be well known to the market. In addition, in certain instances, due to the fact that there is no requirement for a prospectus, the secondary offering can be completed in a substantially shorter period of time (that is, weeks instead of months).

## **ii Pitfalls and considerations**

The IPO is not an end in itself, it is a new beginning. IPOs are complex undertakings. It is critical to acknowledge that there are many continuously moving parts that need to be managed – including the costs and IPO process itself. Before companies begin the preparation phase of the IPO process, it is important that they reflect on their decision to take the company public. All advantages and disadvantages should be considered and an IPO should meet the company's long-term strategic objectives. Companies need to make sure that they understand the financial reporting and regulatory requirements. Making a mistake once a company is public has much more serious consequences than making the same error while private. Bringing together the appropriate corporate, management and risk management structure will help to avoid costly IPO mistakes.

## **iii Considerations for foreign issuers**

The procedure for a foreign company is equivalent to the process for a primary listing of a Dutch company, although in certain instances, such as a secondary listing, a separate prospectus would not be required.

Issuers based in an EEA country can use a prospectus approved in their home country as a 'passport' for offers or listings in the Netherlands, without further review or the imposition of further disclosure requirements by the AFM, thereby avoiding inherent delay and cost that such further proceedings cause. The issuer simply files a request with the authority in its own country to notify the AFM. The home authority then provides the AFM with a statement that the prospectus has been drawn up in accordance with the Prospectus Directive.

The shares of a foreign company can be directly listed, traded, cleared and settled in Amsterdam; there is no need to list depositary receipts. If depositary receipts are listed (whether by a Dutch issuer or by a non-domestic issuer), the reason will typically be either to align the listed security with securities traded elsewhere in the world, or to implement particular governance or defence features that in some jurisdictions, including the Netherlands, may to some extent be achievable through the creation and listing of depositary receipts.

## **IV POST-IPO REQUIREMENTS**

Within four months following the end of the financial year, any company listed in the Netherlands must publish its annual report together with its audited annual accounts. They must file the annual report and annual accounts with the AFM. Any listed company must also publish semi-annual financial results (within two months after the first half of each financial year). It must file the financial results with the AFM. The annual and semi-annual financial results must be drawn up in accordance with EU-endorsed International Financial Reporting Standards (or equivalent Generally Accepted Accounting Principles). The semi-annual financial results do not have to be audited. However, if they have been audited

or reviewed, the auditor's statement must be published together with the semi-annual report. The mandatory quarterly financial reporting was abolished as a result of the implementation of Directive 2013/50/EU, amending Directive 2004/109/EU on transparency requirements for issuers whose securities are admitted to trading on a regulated market (the Transparency Directive), into Dutch law.

There are also incidental disclosure requirements. The issuer must disclose inside information to the public without delay and file such information with the AFM. However, such disclosure may be delayed if all of the following apply:

- a* immediate disclosure is likely to prejudice the legitimate interests of the issuer;
- b* delay of disclosure is not likely to mislead the public; and
- c* the issuer is able to ensure the confidentiality of the inside information (which will no longer be the case in the event of a leak, which will, accordingly, trigger a prompt disclosure obligation).

Inside information is defined as information of a precise nature that has not been made public, relating, directly or indirectly, to one or more issuers or to one or more financial instruments, and that, if it were made public, would be likely to have a significant effect on the price of those financial instruments or on the price of related derivative financial instruments.

The issuer must also disclose to both the public and the AFM if there are any changes in either:

- a* the rights attached to shares; or
- b* the rights following a rights issue.

Transactions in shares of the issuer by members of the executive board, members of the supervisory board, certain members of senior management and related persons (mainly relatives) must be disclosed. Such persons are required to notify the AFM of transactions in the company's shares or in those of an affiliated company that is a public company, listed on a regulated market (such as Euronext Amsterdam), which either:

- a* is part of the same group as the company or in which the company has an interest and the most recently adopted turnover of which is at least 10 per cent of the consolidated turnover of the company; or
- b* directly or indirectly provides more than 25 per cent of the company's capital.

Major shareholders (holding more than 3 per cent of the shares in the capital of a company) are also required to promptly disclose their holdings to the AFM. Increases and decreases in their shareholdings that exceed or fall below the following ownership or voting thresholds must be disclosed with the AFM: 3, 5, 10, 15, 20, 25, 30, 40, 50, 60, 75 and 95 per cent.

The above shareholding notifications made to the AFM are published on the AFM's website ([www.afm.nl](http://www.afm.nl)). Notifications are to be made in AFM standardised form. Absence of or non-timely notification to the AFM can lead to penalties.

The disclosure obligations apply to issuers that are listed on any EEA-regulated market that have chosen the Netherlands as their home Member State.

Any violation of the provisions of the FSA constitutes an economic offence. Moreover, the AFM is authorised to use certain investigation and enforcement powers. The AFM may, for example, impose fines, request information, impose instructions under penalty, issue binding directions, suspend trading and reverse trades.

## **V OUTLOOK AND CONCLUSION**

On 13 February 2017, Avantium announced its intention to raise new funds through an initial public offering and listing of all shares on Euronext Amsterdam (and Euronext Brussels). Avantium is a leading chemical technology company developing chemical technologies and production processes to convert bio-based food stock into building blocks for materials such as plastic bottles for beverages. Avantium anticipates to raise up to €100 million in capital. The offering is expected to take place before the end of the first quarter of 2017, subject to market conditions.

On 3 March 2017, Avantium published its prospectus for raising new funds through an initial public offering and listing of all shares on Euronext Amsterdam (and Euronext Brussels). Avantium is a leading chemical technology company, developing chemical technologies and production processes to convert bio-based food stock into building blocks for materials such as plastic bottles for beverages. Avantium anticipates to raise up to €90 million in capital. Settlement is expected to take place on 16 March 2017, subject to market conditions.

In addition, it is expected that construction company VolkerWessels will return to Euronext Amsterdam before the summer of 2017. VolkerWessels was listed in Amsterdam from 1990–2003. VolkerWessels is currently wholly owned by the Wessels family, after having bought out private equity firm CVC in 2013. For its initial public offering, a market cap between €1.5 and €2 billion is envisaged.



# PORTUGAL

*Carlos Costa Andrade and Ana Sá Couto*<sup>1</sup>

## I INTRODUCTION

As a result of the slump in the Portuguese economy during the global economic crisis, since 2008 the equity capital markets in Portugal have practically come to a halt.

Since its record high in 2007, the main local stock index (the PSI-20) lost almost two thirds of its value. This freefall may be mainly attributed to the exodus of foreign investors, the freezing of the initial public offers (IPO) market, with practically no activity between the end of 2009 and late 2013, and the loss in value of traded companies, which, despite everything, was not sufficient to attract a significant number of takeover offers from abroad. All these factors seriously limited the amount of capital at the disposal of Portuguese companies.

Recently, however, there has been some movement slowly picking up pace as a new market seems to be opening for small and medium-sized enterprises (SMEs). In recent years a few Portuguese SMEs have requested their listing on both regulated markets and other types of platforms. Although some of them opted to list abroad, it is encouraging to see that, as recently as December 2016, companies have been confident enough to request their admission to trading on the alternative stock exchanges in Portugal.

This is a movement that the Portuguese Securities Markets Commission (CMVM), as well as Euronext Lisbon (the local platform of the Euronext Group), will likely incentivise and explore, in an attempt to take advantage of the fact that Lisbon is gaining a reputation as a key hub for start-up companies in Europe.

## II GOVERNING RULES

### i Main stock exchanges

The Portuguese law implementing the Markets in Financial Instruments Directive (MiFID)<sup>2</sup> sets out the following organised structures for trading of financial instruments:

- a* regulated markets as defined under MiFID;
- b* multilateral trading facilities (MTFs); and
- c* systematic internalisation by financial intermediaries.

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2 Directive 2004/39/CE of the European Parliament and the Council of 21 April on markets in financial instruments, as amended (MiFID).

There are currently three regulated markets operating in Portugal, but only one is a stock exchange: Euronext Lisbon (formerly known as ‘Eurolist by Euronext Lisbon’), the official stock quotations market managed by Euronext Lisbon–Sociedade Gestora de Mercados Regulamentados, SA (Euronext Lisbon).

As regards MTFs, there are two main trading platforms currently operating in Portugal, both of which are managed by Euronext Lisbon: EasyNext Lisbon and Alternext. While shares may be admitted to trading on both of them, EasyNext Lisbon is mainly used to list bonds and structured financial instruments (warrants, certificates, etc.) and Alternext is the one market truly intended to serve as an alternative for SMEs to list their shares.

With a few exceptions, the stock exchanges operating in Portugal have so far only attracted domestic issuers. Among them, and taking the PSI-20 as a reference, the most important industries present in Euronext Lisbon are banking (e.g., Banco Comercial Português, Banco BPI and Montepio Geral), utilities (e.g., Galp Energia, EDP, REN and EDP Renováveis) and retail (e.g., Jerónimo Martins and Sonae).

Historically, some foreign issuers have listed their shares in Portugal, but usually only under a dual listing structure, also maintaining their shares trading on the official stock exchange of their respective home countries. This is currently the case with Banco Santander. It was also the case with other Spanish companies such as Banco Popular, Sacyr Vallehermoso and Europac, all of which requested their delisting from the Portuguese stock exchange at some point over the past decade. All of these (Spanish) companies used the dual listing as a means to promote their presence and investment in the Portuguese market in their respective sectors.

One of the most significant IPOs in Portugal over the past decade related to the single foreign issuer solely listed in Portugal: EDP Renováveis, the renewable energy company that was spun-off from EDP in 2008.

The following sections of this chapter focus on the listing of shares on regulated markets in Portugal and the obligations imposed on the issuers of such securities, with a particular emphasis on Euronext Lisbon, the official quotations market in Portugal. In light of the evolving market for SMEs in Portugal, references to Alternext will also be made as appropriate.

## **ii Overview of listing requirements**

In order to be listed on a regulated market, securities must comply, with regard to terms and form, with the requirements of their governing law and be issued in accordance with the law governing the issuer.

The listing of securities on a regulated market operating in Portugal requires the approval of the CMVM, as well as the respective market management entity (Euronext Lisbon). Furthermore, the issuer is required to comply with all of the following conditions:

- a* it must be incorporated and validly exist in accordance with its governing law;
- b* it must show that it has an adequate financial and economic situation with regard to the nature of the securities to be listed and to the market on which listing is sought;
- c* it must have carried out its business activity for at least three years;
- d* it must have published, under applicable law, its annual accounts for the three years prior to the year in which it has applied for listing;
- e* it must ensure that securities (shares) of the same category have identical rights under the issuer’s by-laws and applicable legislation; and
- f* it must ensure that the securities (shares) are freely transferable and negotiable.

If the issuer has resulted from a merger or demerger, the requirements referred to in (c) and (d) above are considered fulfilled if they are satisfied by one of the merged companies or the demerger company, as applicable. Furthermore, the CMVM may waive requirements (c) and (d) if it finds that it is advisable in light of the interests of the issuer and investors and the requirement referred to in (b) above, on its own, allows investors to make a clear assessment on the issuer and the securities.

In addition, Euronext Lisbon regulations require that adequate clearing and settlement systems be available in respect of transactions in the shares.

Portuguese law sets forth certain additional eligibility criteria for the listing of shares on Euronext Lisbon with respect to issue size, minimum public float and expected share appreciation:

- a* Minimum public float: shares may only be admitted to trading if there is an ‘adequate level of public dissemination’ by the date on which listing commences. An adequate level of public dissemination is deemed to exist if the number of publicly held shares corresponds to at least 25 per cent of the issuer’s subscribed share capital represented by such class of shares, or if, due to the high number of shares of the same class and the large number of publicly held shares, a regular functioning of the market in the shares is ensured even though the percentage of the shares that is publicly held is lower than 25 per cent. In this latter case, according to Euronext Lisbon’s regulations, such percentage may not be lower than 5 per cent and must correspond to at least €5 million, based on the relevant subscription price.
- b* Market capitalisation: the expected market value of the shares to be listed must be at least €1 million or, if market capitalisation cannot be determined, the company’s shareholders’ equity, based on the results of the last financial year, must be at least €1 million. This requirement does not apply to the admission to trading of shares of the same class as shares that are already listed.

Foreign issuers intending to list shares on a regulated market operating in Portugal are subject to additional requirements (see Section III.iii, *infra*).

The application for listing is submitted to the regulated market’s management entity, together with documents necessary to show compliance with the listing requirements. In particular, prior to listing securities on a regulated market, the issuer must, as a general principle, publish a prospectus (as further commented in Section II.iii, *infra*).

As a general rule, the application is submitted by the relevant issuer. Foreign issuers must submit their listing application through the financial intermediary they must appoint for liaising with the market (see below).

Additionally, shares may be admitted to trading at the request of the holders of at least 10 per cent of stock of the same class provided that the relevant issuer is already a publicly traded company (i.e., a *sociedade aberta*) under Portuguese law. Generically speaking, this will be the case when the company was either incorporated through an IPO in Portugal or has already been admitted to trading its shares, or other securities that may be converted into shares, on a regulated market operating in Portugal.

Finally, when submitting an application for admission to trading on a regulated market, the issuer must appoint a representative with appropriate powers for liaising with the market and the CMVM.

In light of the above, it appears that the requirements for admission to trading on a regulated market in Portugal are closer to those applicable in the United Kingdom, in

particular to the admission to trading on the Main Market of the London Stock Exchange, than those applicable in the United States to NASDAQ and the NYSE.<sup>3</sup> In fact, not only the procedural rules but also the public float and market capitalisation requirements are identical in the United Kingdom and Portugal. Conversely, both NASDAQ and the NYSE require issuers to meet certain financial and distribution standards that appear to be more strict.

By comparison, the listing requirements applicable to the trading of shares in Alternext are even more simple and flexible. While the procedural and documentation requirements are not very different from those applicable to the listing on Euronext Lisbon, the admission to trading on this MTF may be requested provided that shares representing at least €2.5 million are placed with a minimum number of three investors (which must not be related parties to the issuer), through either a public offering or a private placement of the shares.

Accordingly, the issuer requesting the admission to trading of shares on Alternext may not only benefit from the possibility of not having to prepare and register a prospectus with the CMVM, but will always be waived from complying with requirements related to any minimum mandatory free float (as a percentage of the company's share capital).

### **iii Overview of law and regulations**

The Portuguese Securities Code (PSC), enacted by Decree-Law No. 486/99 of 13 November 1999, is the key piece of legislation in Portuguese securities law.

Over the past 18 years, the PSC has been shaped by the local incorporation of several European Union Directives, the most important of which are:

- a* the Prospectus Directive,<sup>4</sup> which is the most important with respect to IPOs as it regulates the obligation to prepare and register a prospectus with the local regulator (the CMVM), and the contents and liability for such prospectus;
- b* the Transparency Directive,<sup>5</sup> setting out the obligation to disclose information with respect to publicly traded companies;
- c* MiFID, governing the existence and functioning of regulated markets and MTFs and, in general, the conduct of the agents (namely, financial intermediaries) participating in these markets;
- d* the Market Abuse Regulation (MAR),<sup>6</sup> imposing limits on insider dealing and market manipulation (regulating, for instance, the use of stabilisation measures in IPOs and other public offerings); and
- e* the Takeover Directive,<sup>7</sup> governing matters related to takeovers of publicly traded companies, including mandatory takeovers.

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3 Sources: for the United Kingdom, the Financial Services and Markets Act 2000 and the official public guide available at [www.londonstockexchange.com/home/guide-to-listing.pdf](http://www.londonstockexchange.com/home/guide-to-listing.pdf), and for the stock exchanges in the United States of America the official public guides available at <https://listingcenter.nasdaq.com/assets/continuedguide.pdf> and [www.nyse.com/publicdocs/nyse/listing/NYSE\\_Initial\\_Listing\\_Standards\\_Summary.pdf](http://www.nyse.com/publicdocs/nyse/listing/NYSE_Initial_Listing_Standards_Summary.pdf).

4 Directive 2003/71/EC of the European Parliament and the Council of 4 November 2003, as amended.

5 Directive 2004/109/EC of the European Parliament and of the Council of 15 December 2004, as amended.

6 EU Regulation 596/2014 of the European Parliament and the Council of 16 April 2014, which entered into effect on 3 July 2016.

7 Directive 2004/25/EC of the European Parliament and of the Council of 21 April 2004 on takeover bids.

The legal regime set out in the PSC is supplemented by several other pieces of legislation and further developed in the regulations and instructions issued by the CMVM, pursuant to its regulatory powers, and in the rules adopted by entities with self-regulation capacity, in particular the management entities of securities markets and securities depository and settlement systems, such as Euronext Lisbon and Interbolsa – Sociedade Gestora de Sistemas de Liquidação e de Sistemas Centralizados de Valores Mobiliários, SA (Interbolsa).

In addition to these rules and regulations, the CMVM's recommendations and opinions, although they do not have a binding effect, are also considered by market participants as guidance for the application and clarification of applicable laws.

The CMVM also maintains an information disclosure system that is available to the public on its website,<sup>8</sup> which includes, *inter alia*, decisions of interest to the public and other information notified to the CMVM or approved by it, such as disclosure by regulated entities of inside information and qualifying holdings and accounts filed with the CMVM.

Furthermore, all securities listed on a regulated market in Portugal must be registered with the Portuguese centralised securities depository system (CVM) managed by Interbolsa, even when they are originally registered with a foreign depository and settlement system. Consequently, Interbolsa plays a major role in Portugal in the offering of shares, in particular IPOs.

Considering all of the above, there are three main sets of legal rules that issuers, shareholders and financial intermediaries involved in preparing and launching an IPO in Portugal must take into special account:

- a* The framework governing the prospectus. Except in specific cases, such as when the offer is limited to qualified investors<sup>9</sup> or is otherwise carried out through a private placement, the listing of a company will always require the registration of a prospectus with the CMVM. Also, it is important to be aware of the rules on advertisement during public offerings, where all marketing materials require the prior approval of the CMVM.
- b* The rules of conduct applicable to the financial intermediaries involved in this process, stemming from MiFID but also from the MAR.
- c* Finally, the regulations (including practical guidelines) applicable to the registration and settlement of the issuance with the CVM, which is important in order to develop a close collaboration with Interbolsa.

### III THE OFFERING PROCESS

#### i General overview of the IPO process

The procedure for an IPO on the Portuguese regulated market follows the framework and practice applicable within the European Union, particularly owing to the common requirements in terms of preparation, regulatory approval and disclosure of an offer prospectus, under the terms already described in Section II, *supra*.

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8 [www.cmvm.pt](http://www.cmvm.pt).

9 As defined under MiFID.

### **Parties**

The main parties within the IPO process are as follows:

- a* issuer and respective members of the board of directors and supervisory board;
- b* shareholders of the issuer (if there is a sale of shares or any undertakings of the shareholders under the offer, such as lock-up commitments);
- c* financial intermediary or intermediaries, appointed to assist the issuer, place or underwrite the securities in the retail offer. The appointment of a financial intermediary for assistance and placing is mandatory, unless the issuer is a financial intermediary authorised to perform this activity;
- d* financial intermediaries who place or underwrite the shares under the institutional offer;
- e* auditors of the issuer; and
- f* local and international legal counsel to the entities referred to in (a) and (b) on one side, and (c) and (d) on the other side.

### **Timeline**

Concerning the timeline, an IPO procedure may last from 45 to 65 days from starting drafting the prospectus until the shares start trading, the upper part of the range applying when the IPO is performed totally or partially as a share capital increase and a general meeting needs to be called for approval thereof.

### **Documentation**

As mentioned above, the main piece of documentation within the IPO is the prospectus, which shall be drafted in accordance with the provisions of the PSC implementing the Prospectus Directive.

According to the PSC, the public offer may only start after a prospectus has been approved by the CMVM.

The application for the approval of the prospectus must be submitted to the CMVM together with the following key documents within the IPO:

- a* a copy of the resolutions authorising the issuance and offer of securities passed by the issuer's<sup>10</sup> competent bodies, and any required management decisions;
- b* a copy of the issuer's by-laws;<sup>11</sup>
- c* a current certificate of company registration of the issuer;<sup>12</sup>
- d* a copy of the management reports and accounts, the opinions of the supervisory corporate bodies and the legal certification of the issuer's accounts for the periods required under Commission Regulation 809/2004 of 29 April (the Prospectus Regulation);
- e* a report or statement from a chartered accountant or a chartered accountancy firm;
- f* the identification code or codes of the securities covered by the approval request;
- g* a copy of the agreement with the financial intermediary assisting in the transaction;
- h* a copy of the placement or underwriting agreement and the placement or underwriting consortium agreement concerning the retail offer, if applicable;

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10 Or seller's competent bodies, in case of sale of shares pursuant to the initial public offer.

11 And of the seller, in case of sale of shares pursuant to the initial public offer.

12 And of the seller, in case of sale of shares pursuant to the initial public offer.

- i* a copy of the market making agreement, stabilisation contract and overallotment facility (greenshoe option) concerning the retail offer, if applicable;<sup>13</sup>
- j* the draft prospectus; and
- k* the *pro forma* financial information, if required.<sup>14</sup>

## **ii Pitfalls and considerations**

### ***Shareholders pre-emption rights in IPOs with share capital increase***

When the IPO of a company incorporated in Portugal comprises a share capital increase in cash, it should be noted that pre-emption rights for the subscription of new securities are granted in law to current shareholders, *pro rata* to their existing holdings.

Pre-emption rights can be limited or excluded by a separate resolution at the general shareholders' meeting that approves the share capital increase, provided that the limitation or exclusion is duly grounded and is in the best interest of the issuer. This separate resolution shall be approved, alongside the resolution approving the share capital increase, by a qualified majority of two-thirds of the issued votes, either on first or second call, unless on a second call at least one-half of the share capital is present or represented, in which case the corresponding resolutions may be passed by a simple majority of votes.

In the event that the board of directors proposes to limit or exclude pre-emption rights for the purpose of the IPO, the board must submit a written report to the general shareholders' meeting, stating:

- a* the reasons behind such a proposal;
- b* the means of allotting new shares;
- c* the conditions under which the shares are to be paid up;
- d* the issue price; and
- e* the criteria used to determine this price.

Shareholders must be allowed to access this report for 15 days prior to the date of the general shareholders' meeting approving the share capital increase.

### ***Pricing issues***

One of the matters that commonly raises more issues in an IPO is the mechanism to determine the final offer price.

Pursuant to the PSC, the prospectus may not include the final price and quantity of securities offered provided that:

- a* the prospectus includes the criteria or conditions according to which the offer price and the number of offered shares will be determined or, concerning price, the maximum price is included in the prospectus; or
- b* the acceptance of acquisition or subscription of the shares may be withdrawn within no fewer than two business days after the final offer price being disclosed.

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13 Clauses on market making, stabilisation and overallotment facility (greenshoe) may be included in the underwriting agreement referred to in (h).

14 Generally, *pro forma* financial information is required in case of a significant change in the situation of an issuer due to a particular transaction, with the exception of situations where merger accounting is required.

In the scenario referred to in (a), the final price only needs to be announced after the offer is closed. In this case, there is no period during which investors may withdraw their acceptance.

In this regard, in Portugal it is common to issue a prospectus containing a price range (i.e., a maximum price) and then market with a view to book-building. The final price is determined after gauging valuations from the different institutional investors that were sounded during the roadshow. This was the procedure adopted in the IPOs of CTT Correios de Portugal in December 2013 and of Espírito Santo Saúde (currently Luz Saúde) in February 2014.

In the scenario referred to in (b), the final price shall be announced through the issue of a pricing announcement, and acquisitions and subscriptions of securities in the offer may be withdrawn for a period of no fewer than two business days after the final offer price being disclosed.

### **iii Considerations for foreign issuers**

First, public offer and listing prospectuses exclusively prepared in Portugal must be drawn up in a language accepted by the CMVM, which in practice is Portuguese. If, however, the public offer and listing prospectuses are prepared in one or more Member States other than Portugal, for which the CMVM is the competent authority, they may be drawn up in the language of choice of the issuer, provided that such language is accepted by that Member State's competent authorities, or is a language customary in international finance. In practice, the CMVM only considers English as such.

Second, except where securities are admitted to trading on a regulated market situated or operating in a European Union Member State, the CMVM may ask the issuer to submit a legal opinion attesting the satisfaction of the general eligibility criteria concerning the shares and the valid existence of the issuer in accordance with its governing law.

Third, foreign issuers must appoint a financial intermediary for liaising with the market where the securities will be admitted to trading, which must be (1) a credit institution authorised to carry out its activity in Portugal; and (2) a member of the CVM. Such financial intermediary is responsible for, among other matters, submitting the listing application and ensuring compliance with the listing procedures, liaising with the relevant local entities on behalf of the issuer, providing the exercise of the economic rights inherent in the listed securities as well as the information that it is required to provide by law.

In addition, where the shares to be listed are registered with a foreign depository and settlement system, the financial intermediary is responsible for ensuring that such shares are also registered in individual accounts opened with participants in the foreign settlement system, in permanent coordination with such foreign participant.

Finally, foreign issuers will also be subject to the post-IPO requirements described in Section IV, *infra*.

## **IV POST-IPO REQUIREMENTS**

A company that has its shares subject to an IPO and admitted to trading in Portugal must fulfil certain post-IPO disclosure obligations, some of which are given below.

### **i Disclosure of inside information**

The concept of inside information is set forth in Article 7(1)(a) of the MAR. Under the MAR, inside information means information of a precise nature that has not been made



public, relating directly or indirectly, to one or more issuers of financial instruments<sup>15</sup> or to one or more financial instruments that, if it were made public, would be likely to have a significant effect on the prices of those financial instruments or on the price of the related derivative financial instruments.

Article 17 of the MAR prescribes, moreover, that an issuer shall inform the public as soon as possible of inside information that directly concerns the issuer.

**ii Disclosure of qualified shareholders communicated thereto by the relevant holders**

Article 16 of the PSC, which implemented Chapter III of the Transparency Directive in Portugal, imposes obligations on holders of voting rights and issuers to make notifications regarding the percentage of voting rights held in the issuer once specified thresholds are exceeded. The notification requirement is triggered by having control over the exercise of voting rights attached to shares, rather than merely by the holding of interests in shares themselves.

Upon triggering notification requirements, the holder shall notify the issuer and the CMVM of such event as soon as possible but in any event no later than four trading days upon acknowledging the relevant event (such acknowledgment being presumed to take place two trading days after the transaction date). The issuer is subsequently obliged to disclose such information to the public as soon as possible but no later than three trading days upon receiving the notification from the relevant holder.

**iii Disclosure of transactions performed by persons discharging managerial responsibilities**

Pursuant to Article 19(1) of the MAR, persons discharging managerial responsibilities, as well as persons closely associated with them, shall notify the issuer and the CMVM of every transaction conducted on their own account relating to the shares or debt instruments of that issuer, or to derivatives or other financial instruments linked thereto, provided that an aggregate threshold of €5,000 for the financial year has been exceeded.<sup>16</sup> Such notification shall be made promptly and no later than three business days after the date of the transaction. The issuer shall ensure that the information above is made public promptly through the CMVM website.

**iv Periodic financial reporting: annual, semi-annual and quarterly financial reports**

Pursuant to Article 245 et seq. of the PSC, which implemented Chapter II of the Transparency Directive in Portugal, the following items shall be available to the public within four months from the close of the financial year:

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15 The definition comprises (1) financial instruments admitted to trading on a regulated market or for which a request for admission to trading on a regulated market has been made; (2) financial instruments traded on an MTF, admitted to trading on an MTF or for which a request for admission to trading on an MTF has been made; (3) financial instruments traded on an organised trading facility; and (4) financial instruments not covered by any of the previous items, the price or value of which depends on, or has an effect on, the price or value of a financial instrument referred to in the previous items, including, but not limited to, credit default swaps and contracts for difference.

16 Threshold defined in Article 19(8) of the Market Abuse Regulation, although the CMVM may increase the threshold up to €20,000, under the terms set forth in Article 19(9) of the Market Abuse Regulation.

- a* the management report, the annual accounts, the audit report and other accounting documents required by law or regulation;
- b* the report of an external auditor; and
- c* statements of responsibility from the persons responsible within the issuer, whose names and positions are to be clearly indicated.

Issuers of shares must also publish, as part of their annual management report, information on the corporate governance structure and practices.

Such issuers must also disclose, within two months from the end of the first six months of their financial year, the following documentation with regard to their activity for such period:

- a* a condensed set of financial statements, containing at least:
  - a balance sheet; and
  - a condensed profit and loss account and explanatory notes on such accounts prepared in accordance with the same accounting principles used in the preparation of the annual financial reports;
- b* an interim management report, including, at a minimum, an indication of significant events that have occurred during such period and their impact on the condensed set of financial statements, together with a description of the principal risks and uncertainties for the remaining six months on the financial year; and
- c* statements of responsibility from the persons responsible within the issuer, whose names and positions are to be clearly indicated.

Finally, with the exception of credit institutions and financial companies with their shares admitted to trading in Portugal, other issuers are not required to report quarterly financial information. However, in that case they must do so for at least two years counting from their first quarterly disclosure.

#### **v Transactions in own shares**

Portuguese issuers of shares admitted to trading on a regulated market in Portugal must, within three business days from the date of the relevant transaction:

- a* notify the CMVM of such transactions; and
- b* publicly disclose:
  - the final position resulting from the relevant transaction reaching, exceeding or falling below 1 per cent of the share capital or any multiples thereof; and
  - all acquisitions and disposals, regardless of the respective net balance, executed in the same stock market session, reaching or exceeding 5 per cent of the trade volume negotiated during such stock market session.

These disclosure obligations also arise for a parent company with respect to transactions in its securities by a controlled company.

However, the disclosure obligations described in (b) above do not apply to transactions in an issuer's own securities that are made in execution of liquidity provider agreements entered into in accordance with the accepted market practice as stated by the CMVM. Such transactions must nevertheless be disclosed to the CMVM at the end of each quarter.

## **V OUTLOOK AND CONCLUSION**

When studying the national environment for IPOs, one mainly looks into the applicable legal framework and the market practices in terms of offer structures.

Concerning this legal framework, Portuguese law has benefited from the harmonised EU legislation on information disclosure, by means of the Prospectus Directive, the Transparency Directive and the MAR, thereby providing enhanced comfort to issuers and investors in the Portuguese capital markets.

On the other hand, the fact that there were only two IPOs on the regulated market in Portugal since 2008 – although there were many secondary public offers – implies a lack of precedents in comparison with mature markets in continental Europe such as Germany or France.

In spite of the above, the clear legal framework and a sophisticated regulator have created the means for Portugal to welcome an increase in the volume of IPOs, both for blue-chips (on regulated markets) and SMEs (on alternative exchanges tailored thereto). Innovative solutions, such as the SME growth market provided by the MiFID II regulatory package (expected to come into force by the beginning of 2018) may certainly boost this expected trend and contribute to making capital markets a real alternative to traditional bank financing in Portugal.

# RUSSIA

*Alexey Kiyashko and Alexander Kovriga<sup>1</sup>*

## I INTRODUCTION

The history of the modern Russian initial public offering (IPO) market dates back to 1996 when VimpelCom, a major Russian telecommunications company, conducted an IPO on the New York Stock Exchange (NYSE) – the first such transaction for a post-Soviet Russian company. Russian IPOs remained relatively rare throughout the late 1990s and early 2000s: from 1996 to 2004, only 12 Russian issuers went public.<sup>2</sup> The Russian IPO market really took off in 2005 and continued to grow through the end of 2007. By some estimates, a total of 74 Russian companies floated on various exchanges during that three-year period.<sup>3</sup> With the onset of the global recession in 2008, however, the Russian market became sluggish, consistent with the global trends. While there was a minor spike in 2010, IPO activity has been gradually decreasing since then, coming to a near halt in 2014 (which only saw a single offering) due to the turbulent geopolitical climate. The market began showing signs of recovery in 2015–2016, with offerings by companies such as the United Wagon Company, Moscow Credit Bank, Russneft, the Future Financial Group and Detsky Mir.

The NYSE was the listing venue of choice for most Russian issuers until the early 2000s, when that role was taken over by the London Stock Exchange (LSE), not in the least due to the enactment of the Sarbanes-Oxley Act in the United States in 2002, which substantially increased the burdens of being a public company in the United States. To this day, the LSE remains the most popular listing venue among foreign exchanges for Russian issuances, with a significant number of companies being dual-listed in London and Moscow. However, the NYSE and NASDAQ continued to attract issuers in the Russian IT and high-technology sector (e.g., Yandex, Qiwi, Luxoft and CTC). Other foreign exchanges where Russian businesses have listed their equity include the Hong Kong Stock Exchange, the Frankfurt Stock Exchange, the Oslo Stock Exchange, and several others.

Due to differences between Russian corporate and securities law and the legal and regulatory framework for securities offerings in the United States, United Kingdom and other major financial centres, as well as logistical and settlement issues associated with holding and trading Russian shares, shares of Russia-incorporated issuers have never been offered on foreign exchanges directly, but rather in the form of either American Depositary Receipts

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1 Alexey Kiyashko is a partner and Alexander Kovriga is an associate at Skadden, Arps, Slate, Meagher & Flom.

2 As reported by RBC, available at: <http://quote.rbc.ru/shares/ipo/pricings>.

3 An overview of Russian IPOs: 2005 to 2014, by PWC, available at: [www.pwc.ru/en/capital-markets/publications/assets/a4\\_brochure\\_ipos\\_eng\\_print.pdf](http://www.pwc.ru/en/capital-markets/publications/assets/a4_brochure_ipos_eng_print.pdf).

or Global Depositary Receipts. In this case, a depository bank would hold the underlying Russian shares in custody and issue its own securities (depository receipts) representing interest in those shares that would be listed on a foreign stock exchange.

The first domestic IPO in Russia was carried out in 2002 by RBC Information Systems, a media and IT company with a dual listing on the Russian Trading System (RTS) Stock Exchange and the Moscow Interbank Currency Exchange (MICEX), both leading Russian exchanges then located in Moscow. Dual listings on RTS and MICEX became a staple for domestic IPOs of Russian issuers going forward until the landmark merger of the two exchanges in 2011, as a result of which the Moscow Exchange (MOEX) was created.

Despite a low number of transactions in recent years, the Russian IPO market is now well-developed, with over 100 publicly traded companies (including foreign-domiciled companies with predominantly Russian operations). Each of the bulge-bracket investment banks has a significant presence in Russia, competing against a number of strong local commercial banks with investment banking divisions.

Since 2013, the Russian Central Bank (CBR) has been the principal regulator of financial markets in Russia. The CBR is responsible for, among other things, promulgating and enforcing regulations, licensing and oversight of securities market professionals, registering securities issuances and overseeing the issuers' compliance with their ongoing obligations.

## II GOVERNING RULES

The fundamental legislative framework for initial public offerings in Russia is comprised of the Securities Markets Law,<sup>4</sup> the Insider Trading and Market Manipulation Law,<sup>5</sup> the Investor Rights Law,<sup>6</sup> the Joint-Stock Companies Law<sup>7</sup> and numerous rules and regulations promulgated thereunder by the CBR (and its predecessors, the Federal Securities Commission and the Federal Service for Financial Markets). The most important regulations for initial public offerings include the Securities Issuance Standards,<sup>8</sup> the Disclosure Regulation,<sup>9</sup> the Public Trade Admission Regulation<sup>10</sup> and the Foreign Offerings Regulation.<sup>11</sup> The Listing Rules of MOEX, a leading Russian exchange that is the preferred listing venue for Russian issuers, are also an important part of the regulatory framework for Russian IPOs.

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4 Federal Law No. 39-FZ 'On Securities Market' dated 22 April 1996 (as amended).

5 Federal Law No. 224-FZ 'On Counteracting the Illegitimate Use of Insider Information and Market Manipulation and on Amendments to Certain Laws of the Russian Federation' dated 27 July 2010 (as amended).

6 Federal Law No. 46-FZ 'On Protecting Investors' Rights and Lawful Interests in the Securities Market' dated 5 March 1999 (as amended).

7 Federal Law No. 208-FZ 'On Joint Stock Companies' dated 26 December 1995 (as amended).

8 CBR Regulation No. 428-P 'On the Standards of Securities Issuance, the Procedure for the State Registration of an Issue (Additional Issue) of Serial Securities, State Registration of Reports on the Results of an Issue (Additional Issue) of Serial Securities and Registration of Prospectuses' dated 11 August 2014 (as amended).

9 CBR Regulation No. 454-P 'On the Disclosure of Information by Issuers of Securities' dated 30 December 2014 (as amended).

10 CBR Regulation No. 534-P 'On Admission of Securities to Organised Trading' dated 24 February 2016 (as amended).

11 CBR Regulation No. 436-P 'On Procedures for Granting Permission by the CBR for Placement and/or Circulation of Securities of Russian Issuers Outside of the Russian Federation' dated 13 October 2014 (as amended).

Although Russia does not formally recognise judicial precedent as a source of law, as a matter of practice, decisions of upper courts have a significant and often decisive impact on lower courts' practice. This particularly concerns decisions by the Russian Supreme Court and its predecessor, the Supreme Arbitrazh Court. However, specifically, with respect to capital markets legislation, there is a dearth of court precedents that would have particular significance for the overall legal and regulatory framework. Shareholder litigation is not nearly as widespread in Russia as it is in the United States and some other jurisdictions. There are a number of contributing factors, including:

- a* a fairly limited number of public companies in Russia with a dispersed shareholder base. It is very typical in Russia even for major large-cap companies to be controlled by one single shareholder or several significant investors;
- b* the widespread use of offshore holding structures whereby the ultimate shareholders own stock in a foreign company (typically incorporated in a low-tax jurisdiction such as Cyprus, the British Virgin Islands, the Cayman Islands, Luxembourg and the Netherlands), which in turn wholly owns Russian operating subsidiaries. Accordingly, non-Russian courts would have jurisdiction over shareholder actions with respect to such companies. The popularity of offshore listings discussed above also has a similar effect; and
- c* perhaps most importantly, limited availability of class action lawsuits. Although legally available since July 2009, Russian class action litigation is still at a relatively nascent state, and can only be brought in very limited circumstances.<sup>12</sup>

In a testament to the lack of securities actions, a search of public court records that we conducted reveals that in the 20 years of existence of the Securities Markets Law that established the legal framework for listed companies' disclosure obligations, only eight cases based on a public company's disclosure have been brought before Russia's highest court. None of these cases was a shareholder action. Instead, all of them were disputes regarding administrative fines imposed by the securities markets regulator for formal non-compliance with the disclosure requirements. Similarly, there is a very thin body of court precedents relating to insider trading and market manipulation cases, although both concepts are recognised in Russian law.

The Russian legislature and the CBR have been particularly focused over the past several years on promoting domestic listings over the foreign offerings. In 2003, even before the Russian IPO market really took off, foreign public offerings by Russian issuers were made subject to regulatory clearance by the Russian securities market regulator. The number of shares that a Russia-incorporated issuer could offer outside Russia (whether directly or through the issuance of depositary receipts representing shares) was limited to a certain percentage of the share capital. In addition, any such foreign offering was conditioned on obtaining a domestic listing and offering securities in the Russian public market as well. Such limitations have increased over time. In 2009, the Russian securities market regulator lowered the number of

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12 See, for example, Resolution of the Ninth Court of Appeals No. 09AII-22376/2010 dated 29 September 2010 (blocking an attempted bondholder class action based on the fact that each bondholder purportedly had its own independent relationship with the issuer and was not part of one and the same 'legal relationship' with its fellow bondholders) and Resolution of the Presidium of the Supreme Arbitrazh Court No. 7628/12 dated 9 October 2012 (blocking an action by a group of investment funds based on similarly formalistic criteria).

shares that a Russian issuer could offer on a foreign exchange in any given offering to 50 per cent of the total number of shares sold in such offering, and the total number of shares that could be floated abroad to 25 per cent, 15 per cent or 5 per cent of the issuer's share capital depending on the level of listing obtained by the issuer on a Russian stock exchange (or 25 per cent regardless of the level of listing if the issuer of depositary receipts representing the Russian shares was incorporated in a jurisdiction with which the Russian regulator had entered into a cooperation agreement). The number of such jurisdictions was limited, which for a period of time gave certain depositaries a competitive advantage. Additionally, Russian strategic enterprises, licensed to develop certain types of subsoil reserves,<sup>13</sup> were in each case subject to the total cap on the number of shares they could float outside Russia equal to 5 per cent of their share capital regardless of the level of listing in the domestic market, unless special permission has been obtained from the Government Commission for Strategic Investments to increase that cap to 25 per cent for a particular issuer.

In response to these limitations and in view of other considerations (including tax), many Russian businesses went through the pre-IPO restructuring to incorporate foreign holding companies as listing vehicles. Offerings conducted by such foreign companies were not subject to the limitations described above. Although the Russian securities market regulators have always frowned upon such transactions, no regulatory measures were taken to prohibit or restrict such offering structures. It was widely accepted in the marketplace that the clearance regime for foreign public offerings by Russia-incorporated issuers was excessively restrictive and inefficient. Since 2011, there have been talks of relaxing these requirements and, in fact, a draft regulation was made public that would abolish the 25 per cent, 15 per cent or 5 per cent restriction for all Russian companies other than strategic enterprises, with a further limitation of 5 per cent for strategic subsoil users. That draft, however, was never enacted and in April 2015 the new Foreign Offerings Regulation came into effect. Currently, the general cap for the total number of shares that any Russian issuer could offer outside Russia is set at 25 per cent of the aggregate number of outstanding and newly issued shares from the same category.

There has also been a significant effort made to establish an infrastructure for foreign issuers to list their securities in Russia so that foreign holding companies of Russian assets publicly traded on foreign exchanges can easily access the domestic capital markets. There was also an attempt to attract Russian businesses back to the Russian exchanges through the creation of Russian Depositary Receipts, but this has generally failed (only one issuer utilised this instrument in Russia).

In late 2012, the Securities Markets Law was amended with a view to facilitating the process of directly listing foreign securities on a Russian stock exchange as long as such securities have already been listed on a qualifying foreign exchange. These new rules established an issuer-friendly procedure and proved quite popular with the issuers, with numerous Russian issuers adding a secondary Moscow listing to their primary London or New York listings. These amendments afforded a number of Russian businesses listed outside Russia an opportunity to access the Russian retail investor base, with an added advantage of potentially becoming eligible for inclusion in certain Russian trading indices. Qiwi, a Nasdaq-listed, Cyprus-incorporated holding company of a Russian payments services

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13 In each case as established under the Federal Law No. 57-FZ 'On the Procedure for Making Foreign Investments in Enterprises Having Strategic Importance for State Defence and Security' dated 29 April 2008 (as amended).

business, was the first foreign issuer to make use of the 2012 amendments, and Lenta, an LSE-listed, British Virgin Islands-incorporated owner of a major Russian retail chain, was the first to list in Moscow in parallel with an offering on a foreign exchange. These rules were subsequently fine-tuned and made even more advantageous for the issuers, as the need to have the disclosure documents translated into Russian for the purposes of the listing (which used to be the most burdensome of the requirements) was removed. Besides this, the listing procedure was amended to allow for completely simultaneous listings on Russian and foreign stock exchanges. Under the current legislation and the MOEX Listing Rules, all it takes for a foreign issuer with equity listed on an eligible foreign exchange to have the same equity admitted to trading on MOEX is to file a simple admission package with the exchange itself. No vetting or other regulatory clearance is required in this case, and there are no requirements that the issuer needs to comply with beyond those imposed by the jurisdiction of an eligible foreign exchange. The list of such exchanges is very broad, although only the issuers listed on certain major exchanges are eligible for Level 1 listing on MOEX.

### **i Main exchanges**

MOEX is the largest exchange in Russia by a wide margin, and the only one that regularly hosts initial public offerings. MOEX ranks among the world's top 20 exchanges by total capitalisation of shares traded, and also among the 10 largest exchange platforms for bonds and derivatives trading. Securities of over 700 issuers were admitted to trading on the equity and bond markets of MOEX as of the end of 2016. Its RTS and MICEX indices are the major benchmarks for the Russian stock market, and are widely used by portfolio managers to develop investment strategies.<sup>14</sup> MOEX was created in 2011 through the merger of the Moscow exchanges, RTS and MICEX. It went public in February 2013 and is traded on its own trading platform under the stock symbol 'MOEX'.

MOEX has undergone substantial transformation over the past several years. Until recently, the Moscow listing was mostly viewed either as secondary to the London listing (as the latter typically provided more liquidity and trading volumes), or as an option for smaller companies that were not ready to tap international capital markets. As discussed in more detail above, the Russian securities market regulator and MOEX (and its predecessors before it was created in 2011) have undertaken a significant effort to create a new securities settlement infrastructure and generally increase the attractiveness of the local market for investors and issuers (both domestic and foreign). That effort has generally paid off, as evidenced by the fact that all of the Russian companies that went public in 2015–2016 floated exclusively on MOEX and did not seek a listing outside Russia. This is a notable departure from the prevailing trends of the previous two decades, although a smaller appetite for Russian equities from foreign investors due to macroeconomic and geopolitical concerns has also played a role in increasing the attractiveness of the Russian domestic market. Below are some of the most significant reforms (in addition to the creation of infrastructure for foreign securities listings described in more detail above):

- a* the introduction of a fully functional central securities depository and central counterparty (the National Securities Depository (NSD) and the National Clearing Center (NCC), both subsidiaries of MOEX);

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<sup>14</sup> As reported by MOEX, <http://moex.com/s348>.



- b* Russian equities and corporate bonds becoming fully eligible and available for settlement via Euroclear and Clearstream through their direct links to the NSD. According to the NSD, its central securities depository status makes it compliant with the requirements towards an ‘eligible securities depository’ under Rule 17f-7 of the US Securities and Exchange Commission (SEC) promulgated under the Investment Company Act of 1940, which provides that registered investment companies may maintain their foreign assets with NSD;
- c* the transfer of the equity market to the T+2 settlement cycle with partial prefunding in accordance with the best practices used by leading foreign exchanges and clearing houses;
- d* the introduction of a new closing auction process in 2013, with a new price-determining algorithm that corresponds with international best practice for setting closing prices; and
- d* more recently, the introduction of a new methodology for setting tick sizes, which are now determined not only by a stock price, but also by its liquidity, with the aim of narrowing the bid-ask spreads and aggregating liquidity at the best price level.<sup>15</sup>

MOEX has become the preferred listing venue for Russian issuers. Although it has a modern and robust infrastructure in place for foreign companies to list their equity, all foreign issuers that are listed on MOEX are primarily the foreign holding companies of businesses with predominantly Russian assets.

## **ii Overview of listing requirements**

MOEX offers three listing segments (referred to as Levels 1, 2 and 3).<sup>16</sup> Level 3 comprises the ‘off-quotation list’ securities, which are technically considered ‘admitted to public trading’ but not ‘listed’. Only Level 1 listed securities are eligible for the portfolios of Russian non-state pension funds that provide mandatory pension insurance, which often account for a sizeable portion of investor demand in Russian IPOs.

The listing requirements of MOEX are generally not onerous compared to other major stock exchanges. Of note are the quantitative requirements regarding market capitalisation, free float and corporate existence, which are set forth below (for illustrative purposes, with respect to ordinary shares only):

- a* corporate existence:
  - Level 1 listing: three years; and
  - Level 2 listing: one year;
- b* free float and market capitalisation:
  - Level 1 listing: 3 billion roubles, while at the same time comprising at least 10 per cent of the total issued ordinary shares (or a larger percentage, based on a formula, for companies with a market capitalisation equal to or less than 60 billion roubles; and
  - Level 2 listing: 1 billion roubles, while at the same time comprising at least 10 per cent of the total issued ordinary shares.

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<sup>15</sup> As reported by MOEX, <http://moex.com/s348>.

<sup>16</sup> The latest version of the Listing Rules of MOEX at the time of writing was registered by the CBR on 21 December 2016 and entered into force on 28 December 2016.

There are no income, assets, stockholder equity or similar tests under the Public Trade Admission Regulation or the MOEX Listing Rules, in contrast to the NYSE and NASDAQ.

Both Level 1 and Level 2 listings contemplate certain corporate governance requirements, which are in line with those that are typically required or are commonly expected on major international stock exchanges, including:

- a* independent non-executive directors (INEDs) on the issuer's board:
  - Level 1 listing: at least three INEDs (who simultaneously comprise at least 20 per cent of the board); and
  - Level 2 listing: at least two INEDs.
- b* It should be noted that independence under the MOEX Listing Rules is determined primarily by bright-line tests rather than a board discretion, unlike in the United States, although a board decision may override them if vetted by MOEX;
- c* an audit committee that, as a general rule, should consist entirely of INEDs for both Level 1 and Level 2 listings;
- d* for a Level 1 listing, an additional compensation committee that as a general rule should consist entirely of INEDs, and a nomination committee with an INED majority;
- e* a board-approved formal dividend policy for both Level 1 and Level 2 listings;
- f* a formalised corporate secretary function for both Level 1 and Level 2 listings; and
- f* a formalised internal audit function and board-approved formal internal audit policy for both Level 1 and Level 2 listings.

Level 3 listing requirements are very basic. As long as a Securities Markets Law-compliant prospectus has been registered by the CBR and certain additional technical requirements have been complied with, in general, any security would be eligible. There are no requirements as to track record, market capitalisation, free float or corporate governance. Nevertheless, Level 3 securities can be offered to the public, including retail investors.

Russian public companies are required to report under the International Financial Reporting Standards (IFRS). Level 1 listing requires disclosure of IFRS financial statements with respect to the past three financial years, while Level 2 listing only requires one year of IFRS financial statements. There is no equivalent requirement for a Level 3 listing. Nevertheless, the Securities Markets Law and the Disclosure Regulations require that a prospectus contain IFRS financial statements covering a three-year period regardless of the listing level (unless the issuer has been in existence for less than three years).

### **iii Overview of governmental rules and regulations**

The Securities Markets Law regulates, among other things, the status and operations of professional securities market participants such as brokers and dealers, securities issuance procedures, disclosure requirements and the rights of the securities markets regulator. The Insider Trading and Market Manipulation Law sets forth certain obligations of issuers and market participants with the aim of preventing market disruptions and, perhaps most importantly for initial public offerings, provides a safe harbour for stabilisation transactions. The Investor Rights Law provides for various investor protections, notably with respect to the marketing of securities and, importantly, prohibits any agreements with investors limiting rights available to them under law, thus making the practice of the 'big boy letters' generally unenforceable under Russian law. The Joint-Stock Companies Law governs the corporate affairs of joint-stock companies (the only type of legal entity in Russia that can list its equity), including the powers and procedures of the shareholder meetings and other governing bodies,

mergers and acquisitions, dividends and other corporate matters. The Securities Issuance Standards set forth the procedural aspects of the securities issuance process. The Disclosure Regulations establish the rules governing public disclosure of Russian companies, both as part of the offering process and on an ongoing basis. The Public Trade Admission Regulation establishes the basic listing requirements that stock exchanges build upon and implement in their own listing rules.

### III THE OFFERING PROCESS

The Russian IPO market generally follows international best practices, with the LSE in particular serving as a benchmark. Russian offerings, even those with a Moscow listing only, typically draw substantial demand from foreign investors, including those from the United States. Consequently, a significant portion of market participants on the advisory side, including investment banks, law firms and accounting firms, are local branches or subsidiaries of global firms. Due to these factors, the offering process generally follows the same basic steps as any initial public offering in any other mature European market.

A company that has made the decision to go public would typically, as a first step, engage one or more investment banks. In small-cap deals, this can often be independent Russian brokerage houses. However, large- and mid-cap deals would typically be underwritten by one or more of the 'bulge bracket' international investment banks or investment banking divisions of one or more of the major Russian commercial banks (with state-owned Sberbank and VTB dominating both the Russian commercial banking and investment banking sectors).

It is common practice for both the issuer and the banks to be represented by outside legal counsel. Major US and UK firms are well represented in the Russian market and, unlike in certain jurisdictions, typically have full Russian law capabilities. A number of strong local competitors have also emerged, although major offerings continue to be handled by foreign law firms. Each of the 'big four' accounting firms also has a strong local presence.

Due diligence is typically carried out to match international standards, and is generally within the same scope as US SEC-registered deals, unless the transaction is purely Moscow-listed and no international investment banks are involved.

IPO documentation typically includes the following:

- a* in foreign-listed deals, a prospectus prepared in accordance with applicable law of the listing venue, for example, the EU Prospectus Directive or the US Securities Act of 1933. Often, in purely Moscow-listed deals, an international prospectus (typically, a Prospectus Directive lookalike) is also prepared, although in such cases it is used for marketing purposes and is not a liability document;
- b* in Moscow-listed deals, a Russian Securities Markets Law-compliant prospectus that is a key admission document from the Russian law standpoint;
- c* an underwriting agreement governed by foreign law (typically, English law) if the deal involves a foreign listing or a foreign underwriter;
- d* a brokerage agreement (the Russian equivalent of an underwriting agreement) and a market-making agreement with a licensed Russian brokerage house, if the deal involves a Moscow listing; and
- e* legal and tax opinions, and auditor comfort letters that generally follow the same standards in foreign-listed and major Moscow-listed deals.

## **i General overview of the IPO process**

The timeline of a Russian IPO can vary significantly. It is generally recommended to budget for at least three to four months, although it can be less if the deal does not involve a primary share offering (i.e., an offering of newly issued shares as opposed to a secondary offering of existing shares by one or more shareholders) or a foreign listing. The latter process tends to take more time than purely Moscow-listed deals.

In order for a company incorporated in Russia to list its equity, it has to be incorporated in the form of, or transformed into, a public joint-stock company (the other entity types that are commonly used for business entities in Russia are non-public joint-stock companies and limited liability companies). Such transformation requires approval by the company's equity holders by either a qualified 75 per cent majority (if such company has previously been a non-public joint-stock company) or a unanimous vote (if such company has previously been a limited liability company). Further, the decision to have the company's shares listed on a stock exchange requires approval by the company's board of directors and a majority vote of its shareholders, unless the company's charter (the main organisational document for a Russian company) vests such power in the board alone. The shareholders who vote against a decision to list or abstain from voting may tender their shares to the company at the market price, which shall be not less than the average-weighted price of the shares for the six months preceding the respective shareholders' decision.

In the event that the deal involves a primary offering by a Russia-incorporated issuer, it would also include the following steps:

- a* approval by the shareholders or by the board of directors of a decision to increase the company's share capital and to issue shares;
- b* approval by the board of directors and registration by the CBR of a share issuance decision and, as a general rule, a Russian Securities Markets Law-compliant prospectus (both in the form prescribed by the CBR); and
- c* registration of a share issuance report by, or submission of a share issuance notification to, the CBR (both in the form prescribed by the CBR).

In secondary-only transactions, none of these steps is required other than the registration of a prospectus by the CBR. Starting from 2013, amendments to the Securities Markets Law have enabled issuers to pre-clear prospectuses with the CBR. However, unlike in the United States, draft versions of the prospectus or any correspondence between the regulator and the issuer never becomes public.

Under the Securities Markets Law and the Investor Rights Law, only securities that have been admitted to public circulation can be advertised or marketed to the general public. Such admission entails either registration of a Securities Markets Law-compliant prospectus with respect to such securities by the CBR or the decision of a stock exchange to list the securities in the absence of such prospectus (which is available with respect to securities of foreign issuers listed on a qualifying foreign stock exchange, as described above). Prior to such admission, securities can only be advertised or marketed to persons that are considered 'qualified investors' under Russian law.

## **ii Pitfalls and considerations**

Several years ago, some of the Russian securities law provisions were ill-suited for an IPO process (e.g., prohibition of conditional trading, unavailability of prospectus pre-clearance and shelf registrations, and ability of the regulator to invalidate an offering post-closing).

Recently, the Russian IPO-related legislation was significantly revamped and brought in line with international best practices. By 2013, the Russian regulators eliminated most of the obstacles, making the IPO process in Russia relatively straightforward and consistent with the settlement process in foreign jurisdictions that are popular as listing venues with Russian issuers. Of all the issues mentioned above, currently only the prohibition of conditional trading remains in place as shares in a Russian company in a public offering followed by the filing of a share issuance notification can only be transferred upon full payment thereof (i.e., once they have been placed with and paid for by the first purchasers). However, as a result of the MOEX efforts, the Securities Markets Law was amended in 2015 to allow conditional trading of eligible foreign securities (such as global depositary receipts issued in respect of Russian shares) in a similar fashion as is done on the LSE, subject to disclosure of the summary of an international prospectus in respect of such securities on a Russian exchange's website.

Unlike in the United States (e.g., under Delaware or New York law), pursuant to the Joint Stock Companies (JSC) Law all shareholders of a public joint-stock company have statutory pre-emptive rights to subscribe to the company's shares proposed to be issued to the general public. Furthermore, unlike in the UK and most other common law jurisdictions, such pre-emptive rights cannot be waived in a company's constitutional documents. Due to the fact that most Russian companies are closely held, this has historically had more of an impact on the lead-in time required to prepare a deal rather than on allocations. It is permissible, however, to launch the pre-emptive rights' exercise period during the pre-marketing stage of the transaction before the offer price is disclosed, and the period itself was substantially shortened to streamline the process.

Another oft-cited peculiarity of the JSC Law is the requirement to have certain related party transactions approved by a majority of all disinterested shareholders (but not only those participating in a shareholder meeting). This would often capture underwriting agreements if a majority shareholder is involved as seller in an offering. In a transaction where some or all of the major shareholders would be selling, disinterested shareholders would often exclusively comprise passive holders of minority stakes who would be difficult to even assemble for a meeting. As such, this requirement often presented significant challenges to the IPO timetable or had to be structured around. Starting from 1 January 2017, transactions entered into in connection with the placement of shares (that would presumably include underwriting agreements to which a majority selling shareholder is a party) are exempted from this corporate approval regime.

Furthermore, the JSC Law provides that 'major' transactions (e.g., transactions that involve or may potentially involve an acquisition or disposal of property worth over 50 per cent of a company's asset value under Russian accounting standards) are subject to approval by a 75 per cent majority of all shareholders present at the meeting (it being noted that a meeting is only quorate if holders of more than 50 per cent of voting shares are in attendance). Similarly, this would often capture potential payments by the issuer under a standard indemnity typically provided to the underwriters pursuant to an underwriting agreement. Since major shareholders are not legally prevented from voting, their approval would generally be enough to carry a vote. However, the major transactions approval regime used to present a different challenge as the shareholders who voted against such resolution or did not participate in the voting have a statutory right to tender their shares to the company at the price determined by a company's board on the basis of the market value. Again,

transactions entered into in connection with the placement of shares or the provision of services related thereto (that would presumably include underwriting agreements) have been exempted from this corporate approval regime starting from 1 January 2017.

### **iii Considerations for foreign issuers**

To the extent that a foreign issuer's securities have not been listed on an eligible foreign stock exchange, their admission to public trading is generally subject to the same requirements as those applicable to domestic issuers. Furthermore, in the absence of such eligible foreign listing, only issuers incorporated in certain jurisdictions can access the Russian public market. Such jurisdictions include the Member States of the Organisation for Economic Co-operation and Development, the Financial Action Task Force on Money Laundering, the Committee of Experts on the Evaluation of Anti-Money Laundering Measures and the Financing of Terrorism, and the Eurasian Economic Space. Securities that have been listed on an eligible foreign exchange benefit from a very lax listing regime, as described in more detail above. Securities of foreign issuers that satisfy neither requirement may generally only be marketed to persons that are considered 'qualified investors' under Russian law.

In July 2014, there were a number of changes to the Securities Markets Law and other laws that regulate the procedures for listing in Russia of foreign securities already listed outside Russia. These amendments further relaxed the requirements for the listing of securities by Russian stock exchanges without the consent of the issuing company. In particular, the July 2014 amendments relieved the issuers from certain Russian reporting and disclosure obligations by shifting the burden of compliance onto the relevant Russian exchange.

## **IV POST-IPO REQUIREMENTS**

Disclosure obligations of public companies are governed by the Securities Markets Law and the Disclosure Regulation. While disclosure made by Russian public companies is extensive, it is also significantly more formalistic than that of companies in the United States and other Western jurisdictions, often based on a 'form over substance' approach. In addition to a prospectus registered in connection with an initial public offering, Russian issuers' ongoing mandatory public disclosure includes quarterly reports on a form that is substantially similar to a Securities Markets Law-compliant prospectus, statements of certain material facts, and annual and six-month IFRS consolidated financial statements. Russian public companies are also required to publicly disclose their organisational documents (including charters and internal regulations) and comprehensive lists of their affiliates.

In addition, under the Insider Trading and Market Manipulation Law, an issuer is required to adopt and maintain a list of the types of information pertaining to such issuer that are considered insider information. This list must contain all items classified as insider information set forth in an exhaustive list of the types of insider information adopted under the Insider Trading and Market Manipulation Law. In contrast to insider trading laws in many other jurisdictions, the concept of 'insider information' under Russian law is not open-ended and is limited to such exhaustive list. Similarly, whether or not a person is deemed an insider is based on a bright-line test that, notably, does not include persons that became aware of such insider information by mere chance. Listed companies are required to maintain and disclose to the Russian stock exchanges where they are listed the lists of their 'insiders' (including, among other things, top management, certain employees, advisers and brokers).

Generally, the burden and cost of being a public company in Russia are significantly lower than in the United States and, to a lesser degree, the United Kingdom.

## **V OUTLOOK AND CONCLUSION**

There has been a significant slowdown in the Russian IPO market over the past few years due to economic and geopolitical factors. As discussed in more detail above, the Russian regulators and MOEX, as a leading Russian exchange, have made significant progress over this slow period to substantially revamp outdated regulations with a view to bringing them in line with the best international practices. The state-of-the-art legal and regulatory infrastructure has been put in place to accommodate and promote the IPO transactions in the Russian market. The trend of conducting Russian IPOs with a Moscow listing only is expected to continue, especially for small and mid-size companies, and in connection with privatisation transactions, a number of which are anticipated in the short to medium term. Large-cap Russian companies will continue looking for opportunities to raise capital in international markets, and we expect to see a number of secondary public offering transactions by Russian listed companies once the market conditions improve.

# SINGAPORE

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## I INTRODUCTION

The Singapore Exchange (SGX) is a regional capital markets hub, with a significant number of listings by foreign, primarily Asian, issuers. The Monetary Authority of Singapore (MAS) regulates the offering of shares to the public in Singapore, while the day-to-day regulation of the market along with administration of the listing rules is undertaken by the SGX itself. Issuers seeking a primary listing can choose between the more regulated Mainboard, or Catalist, which does not have any quantitative requirements and is more suitable for newer or smaller companies. The SGX Mainboard listing rules allow for transfers from Catalist to the Mainboard once the Catalist listed issuer meets the eligibility requirements.

In 2016, the three largest listings on the Mainboard were all real estate investment trusts (REITs) demonstrating the SGX's continuing popularity with this category of issuer. Two of the REITs are Singapore-based and the other is US-based, with the initial public offerings (IPOs) raising around US\$820 million between them. Applications for listings have declined over the past couple of years,<sup>2</sup> and the strengthening of other Southeast Asian stock exchanges has had an impact on the number of South East Asian companies choosing the SGX over their home exchange.<sup>3</sup> The SGX is currently considering proposals to widen issuer and investor participation in the market.

This chapter will cover the governing rules of the stock exchange, the offering process and continuing obligations following a successful IPO. The main focus will be on Mainboard equity listings but some of the key differences between Mainboard and Catalist will be highlighted.

## II GOVERNING RULES

### i Main stock exchanges

Within the SGX, issuers can opt to list on either the Mainboard or Catalist. While the Mainboard caters for large, well-established issuers, Catalist provides a market for smaller

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2 [http://sgx.com/wps/portal/sgxweb/home/regulation/consult\\_pub/reg\\_statistics](http://sgx.com/wps/portal/sgxweb/home/regulation/consult_pub/reg_statistics), accessed on 20 January 2017.

3 Mergermarket and Merrill Corporation, *Southeast Asia M&A: Trends shaping the region*, Issue 2, 14 December 2016.



or less well-known issuers who would likely struggle with the entry and listing requirements imposed for listing on the Mainboard. In recent years, new listings on Catalist have outnumbered those on the Mainboard.<sup>4</sup>

The SGX is a particularly international stock exchange, with approximately 40 per cent of listed companies coming from outside Singapore. This figure is substantially higher than the percentage of foreign companies listed on both the Hong Kong Stock Exchange and the Tokyo Stock Exchange.<sup>5</sup> In particular, the SGX is popular with Chinese, Hong Kong and other South East Asian companies looking for a listing.<sup>6</sup> In terms of sectors, the SGX is popular with companies in the industrial, financial and consumer sectors.<sup>7</sup> It is also popular with real estate companies, being the second-largest market for REITs in Asia.<sup>8</sup> The SGX's attraction for REITs within Asia stems from its early development of a market for REITs, being second only to Japan, as well as efforts by the Singapore government to introduce a favourable regulatory framework for these real estate vehicles.<sup>9</sup>

## ii Overview of listing requirements

Issuers seeking a listing of equity securities on the SGX must comply with either the Mainboard listing rules (Mainboard Rules) or the Catalist listing rules (Catalist Rules) as applicable, each forming a rulebook administered by the SGX. The Mainboard Rules impose a number of requirements on issuers and this section provides a non-exhaustive overview of requirements imposed on issuers seeking a primary listing.

### *Shareholding spread and distribution*

In respect of the spread of shareholdings, the proportion of shares that must be in public hands at the time of listing, and the distribution requirements, depend on the market capitalisation of the company and the offer size as follows in the table below.<sup>10</sup>

Public float			Distribution	
Market capitalisation (\$ million: M)	Proportion of post-invitation share capital in public hands	Number of shareholders	Total offer size (\$ million: O)	Distribution
M<300	25 per cent	500	O<75	At least 40 per cent of the invitation shares or S\$15 million, whichever is lower, must be distributed to investors that are each allotted not more than 0.8 per cent of the invitation shares or S\$300,000 worth of shares, whichever is lower
300≤M<400	20 per cent	500	75≤O<120	At least 20 per cent of the invitation shares must be distributed to investors, each allotted not more than 0.4 per cent of the invitation shares
400≤M<1,000	15 per cent	500	O≥120	No requirement applicable

4 Data from the Mergermarket IPO database, accessed on 20 January 2017.

5 [http://sgx.com/wps/portal/sgxweb/home/listings/why\\_sgx](http://sgx.com/wps/portal/sgxweb/home/listings/why_sgx), accessed on 16 January 2017.

6 Ibid.

7 Ibid.

8 Ibid.

9 Joseph T L Ooi, Graeme Newell, Tien-Foo Sing, The Growth of REIT Markets in Asia, *Journal of Real Estate Literature*, Issue14(2), January 2006.

10 Rule 210(1)(a), Mainboard Rules.

Public float			Distribution	
Market capitalisation (S\$ million: M)	Proportion of post-invitation share capital in public hands	Number of shareholders	Total offer size (S\$ million: O)	Distribution
M≥1000	12 per cent	500		The shareholdings of an applicant and his or her associates must be aggregated and treated as one single holder  Preferential allotments made pursuant to Rule 234 must be excluded

There is a requirement for a minimum number of shareholders – 500 – which has implications for the structuring of the IPO, as discussed further below.

Shareholding and distribution requirements do not apply to issuers seeking a secondary listing; however, such issuer is still required to have at least 500 shareholders worldwide following the listing, or, where the SGX and the issuer's home exchange do not have an established framework and arrangement to facilitate the movement of shares between the jurisdiction, the issuer should have at least 500 shareholders in Singapore or 1,000 worldwide.<sup>11</sup>

### ***Quantitative criteria***

Issuers must also satisfy one of the following requirements:

- a they must have a minimum consolidated pre-tax profit (based on full-year consolidated audited accounts) of at least S\$30 million for the latest financial year and an operating track record of at least three years;
- b they must have been profitable in the past financial year (pre-tax profit based on the latest full-year consolidated audited accounts), with an operating track record of at least three years and a market capitalisation of not less than S\$150 million based on the issue price and post-invitation issued share capital; or
- c they must have operating revenue (actual or *pro forma*) in the latest completed financial year and a market capitalisation of not less than S\$300 million based on the issue price and post-invitation issued share capital. REITs and business trusts that have met the S\$300 million market capitalisation test but do not have historical financial information may apply under this rule if they are able to demonstrate that they will generate operating revenue immediately upon listing.<sup>12</sup>

In respect of the first two profitability tests, the issuer must have been engaged in substantially the same business and have been under substantially the same management throughout the period for which the three years' operating track record applies.<sup>13</sup>

### ***Group's financial position and management***

As regards the issuer's group's financial position, the group must be in a healthy financial position, with a positive cash flow from operating activities.<sup>14</sup> All debts that are owed to the group by its directors, substantial shareholders and companies controlled by the directors

11 Rule 210(1)(b), Mainboard Rules.

12 Rule 210(2), Mainboard Rules.

13 Rule 210(3)(a), Mainboard Rules.

14 Rule 210(4)(a), Mainboard Rules.

and substantial shareholders must be settled prior to listing.<sup>15</sup> Directors and executive officers must have appropriate experience and expertise to manage the group's business, which must be disclosed prior to listing.<sup>16</sup>

### ***Specific requirements for certain types of companies***

Life sciences companies, mineral, oil and gas companies and property investment or development companies have further specific rules that must be complied with for listing on the Mainboard.<sup>17</sup>

### ***Catalist requirements***

Listings on Catalist must be primary listings.<sup>18</sup> Issuers are not required to satisfy any quantitative entry criteria. Rather, it is a sponsor-led process. The sponsor is typically an investment bank or other finance company and has been approved by the SGX to provide sponsor services. An issuer will normally be admitted to listing on Catalist on receipt of conforming documents from the sponsor.<sup>19</sup> It is the sponsor's responsibility to determine whether an issuer is suitable to list on Catalist.

Issuers listing on Catalist must still meet certain other requirements. For example, 15 per cent of shares must be in public hands at the time of listing and there must be at least 200 public shareholders.<sup>20</sup> In addition, unlike companies listing on the Mainboard, both the directors and the sponsor must be able to state that in their reasonable opinion, the working capital available to the company is sufficient for present requirements and for at least 12 months after listing.<sup>21</sup>

### **iii Overview of law and regulations**

The primary regulatory authority for the offering of shares to the public in Singapore is the MAS.

The MAS administers the legislation governing the offering of shares and units in Singapore, which consists of the Securities and Futures Act, Chapter 289 of Singapore (SFA) along with its ancillary regulations including Securities and Futures (Offers of Investments) (Shares and Debentures) Regulations 2005, Securities and Futures (Offers of Investments) (Business Trusts) (No. 2) Regulations 2005, and Securities and Futures (Offers of Investments) (Collective Investment Schemes) Regulations 2005 (collectively, the Regulations).

The SFA governs requirements for a prospectus such as the contents and the role of the MAS in the prospectus review process, and also sets out the liability that attaches to such document.

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15 Rule 406(6)(a), Catalist Rules and Rule 210(4)(b), Mainboard Rules.

16 Rule 210(5), Mainboard Rules.

17 Rules 210(8), 210(9) and 222, Mainboard Rules.

18 Rule 402(1), Catalist Rules.

19 Rule 402, Catalist Rules.

20 Rule 406(1), Catalist Rules.

21 Rule 407(2) and (3), Catalist Rules.

### III THE OFFERING PROCESS

#### i General overview of the IPO process

##### *Structuring considerations*

IPOs in Singapore can be structured as public offerings or placings, and shares offered can be either new shares or existing shares. As placings typically result in a smaller shareholder base compared to a public offer, Mainboard listings are often undertaken by way of combination of a public offer with a placing in order to meet the shareholding and distribution requirements. IPOs are usually underwritten, and if they are not then the issuer must consult with the SGX as early as possible.<sup>22</sup>

##### *Process and timeline for Mainboard listing*

The table below highlights the milestones and key steps to listing on the Mainboard. While the timeline will vary depending on the complexity of the IPO and the issuer's own internal procedures and processes, a straightforward IPO can be completed within four to five months.

Milestone	Key steps	Timeline
Pre-listing preparation	<ol style="list-style-type: none"> <li>(1) Appointment of advisers – the primary adviser is the issue manager, who acts as the sponsor for the issuer's listing and must confirm to the SGX that the issuer satisfies the admission requirements.* Legal advisers, auditors and experts (if the intention is to include expert reports as part of the prospectus) will also be appointed</li> <li>(2) Due diligence and structuring work</li> <li>(3) Preparation of listing documents including Sections (A) and (B) of the Listing Admissions Pack (LAP)</li> </ol>	<p>Dependent on the issuer's processes</p> <p>Two months+</p>
Submission to SGX and MAS pre-lodgement review	<p>First stage</p> <p>Submit Section (A) of the LAP to the SGX – this should contain general information on the applicant, highlight any key issues for the SGX to consider and is submitted by the issuer manager. As part of its review, the SGX may ask questions. Upon completion of its preliminary review and if key issues have in the assessment of the SGX been satisfactorily resolved, the SGX will inform the issuer manager that the application can proceed to the second stage</p> <p>Second stage</p> <ol style="list-style-type: none"> <li>(1) Submit Section (B) of the LAP to the SGX with the full listing application and preliminary prospectus**</li> <li>(2) Submit preliminary prospectus to MAS for pre-lodgement review. MAS will assess if any amendments may need to be made prior to its publication on the MAS' Offers and Prospectuses Electronic Repository and Access (OPERA) website</li> <li>(3) If the SGX approves the application, it will issue the eligibility-to-list letter (ETL), which is valid for three months***</li> </ol>	<p>Two to four weeks</p> <p>Four weeks****</p>
Lodgement and public exposure	<ol style="list-style-type: none"> <li>(1) Lodge prospectus with MAS during validity period of the ETL</li> <li>(2) Prospectus available for public comment on OPERA</li> </ol>	Two weeks
Registration and listing	<ol style="list-style-type: none"> <li>(1) MAS will register the prospectus</li> <li>(2) The offer can be launched and must be open for at least two market days*****</li> <li>(3) Trading commences</li> </ol>	One to two weeks

\* Rule 246(4), Mainboard Rules.

\*\* [www.sgx.com/wps/portal/sgxweb/home/listings/getting\\_started/listing\\_process](http://www.sgx.com/wps/portal/sgxweb/home/listings/getting_started/listing_process), accessed on 19 January 2017.

\*\*\* Rule 243(2), Mainboard Rules.

\*\*\*\* SGX has indicated that the review period once a completed application has been received should be 4 weeks. [http://www.sgx.com/wps/portal/sgxweb/home/listings/getting\\_started/listing\\_process](http://www.sgx.com/wps/portal/sgxweb/home/listings/getting_started/listing_process), accessed on 19 January 2017.

\*\*\*\*\* Rule 242, Mainboard Rules.

22 Rule 239, Mainboard Rules.

### ***Documents required***

As indicated above, a prospectus is the primary document produced for an IPO, as required pursuant to Section 240(1) of the SFA (although there are certain exemptions to this requirement). The prospectus is required to contain all the information that investors and their professional advisers would reasonably require to make an informed assessment of particular matters including:

- a* the rights and liabilities attaching to the securities;
- b* assets liabilities, profits and losses, financial position, and performance and prospects of the issuer; and
- c* assets liabilities, profits and losses, financial position and performance, and prospects of the underlying entity if controlled by the offeror or its related parties.<sup>23</sup>

It must contain matters prescribed in the Regulations including details of the issuers' share capital and substantial shareholders, business operation and risk factors, among others. It must also comply with the contents requirements in Chapter 6 of the Mainboard Rules. Criminal and civil liability can attach to several categories of person if there is a false or misleading statement in the prospectus, or if there is an omission of any required information.

Other documents that must be prepared include audited financial statements, an auditor's audit report, an underwriting agreement where the IPO is underwritten and ancillary documents, such as the constitution of the issuer and any necessary approvals.

### ***Listing by way of introduction***

It is worth noting that certain companies may be able to list on the Mainboard by way of introduction without any offer of its shares, provided that it complies with the relevant shareholding spread requirements.<sup>24</sup> One way in which this may be useful is for companies listed on another stock exchange, looking for a secondary listing, and the Mainboard Rules list this as a circumstance in which an introduction may be appropriate.<sup>25</sup> The issuer will have to produce an introductory document rather than a prospectus.<sup>26</sup> While the content requirements are largely the same, the introductory document will not attract prospectus liability under the SFA and will not be reviewed by MAS.

### ***Process for listing on Catalist***

For companies listing on Catalist, the process is sponsor-led, as mentioned above. The primary differences are that an offer document is prepared rather than a prospectus, which will be submitted by the sponsor after submission of a pre-admission notification.<sup>27</sup> The offer document will be lodged with SGX acting as agent for MAS, who will also be responsible for registering such document in accordance with the SFA. The SGX decides whether the applicant can proceed with lodgement of the offer document on the basis of the preliminary offer document.

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23 Sections 243(1) and 243(3) SFA.

24 Rule 235, Mainboard Rules.

25 Rule 236, Mainboard Rules.

26 Rule 238, Mainboard Rules.

27 Appendix 4F, Catalist Rules.

## **ii Pitfalls and considerations**

In considering listing on the SGX, potential issuers will need to consider the potential pitfalls and considerations in pursuing a listing in general. These issues are not unique to the SGX.

### ***Pre-IPO costs***

Pursuing a listing can be a costly exercise from fees to be paid to professionals such as issue managers, auditors, lawyers and experts through to placing and underwriting fees to be paid to the placing agents and underwriters. These fees are typically recouped from the funds raised or from exiting shareholders; however, should the listing exercise be delayed or aborted for any reason, these costs will need to be absorbed by the issuer.

### ***Ongoing fees and costs***

Post-listing, the issuer will need to pay annual listing fees to the SGX. Other costs would include the holding of public annual general meetings and the payment of directors' fees to independent directors.

### ***Ongoing compliance obligations and approval requirements***

Listed companies are required to comply with the listing rules as well as the SFA on an ongoing basis. Depending on its activities, these may include filings to be made with the SGX and the MAS, announcements to be made to its shareholders or, in the case of transactions that require approval of its shareholders, the calling of extraordinary general meetings (EGMs) and the preparation and publication of circulars prior to such EGMs. Such obligations may also require either dedicated compliance and investor relations personnel or substantial time from the issuer's management.

### ***Decrease in autonomy of founder shareholders***

A significant number of companies are listed by founder shareholders who have grown the company from inception. While one of the benefits of listing is access to a larger pool of capital that would allow the issuer to spur its growth and expansion, founder shareholders who continue to play executive roles in the issuer would need to adjust to the decrease in autonomy and increased accountability towards independent shareholders. Certain mandatory shareholder or board approvals in the decision-making process may also be perceived to reduce the ability of the issuer to be opportunistic and nimble.

## **iii Considerations for foreign issuers**

The IPO process is generally no different for foreign issuers than domestic issuers. However, there are some specific considerations that foreign issuers should take into account when assessing whether to list on the SGX.

Foreign issuers should consider whether they need to restructure their board when listing on the SGX due to the requirement that an SGX Mainboard listed company must have at least two independent directors resident in Singapore.<sup>28</sup>

Foreign issuers seeking a primary listing on either the Mainboard or Catalist should consider whether they may need to use different accounting standards to those they

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28 Rule 221, Mainboard Rules.

currently use. Financial statements and future periodic financial reports must be prepared in accordance with Singapore Financial Reporting Standards (SFRS), International Financial Reporting Standards (IFRS) or US Generally Accepted Accounting Principles (US GAAP).<sup>29</sup> Alternatively, for foreign issuers only seeking a secondary listing on the Mainboard, financial statements and future periodic reports only need to be reconciled to SFRS, IFRS or US GAAP.<sup>30</sup>

#### **IV POST-IPO REQUIREMENTS**

Companies listed on the SGX are subject to continuing obligations under either the Mainboard Rules or the Catalist Rules. The main areas are set out below.

##### **i Disclosure obligations**

Chapter 7 of the Mainboard Rules sets out the main continuing obligations for companies listed on the Mainboard, including several obligations regarding the disclosure of information. An issuer must announce any information known to it concerning it or any of its subsidiaries or associated companies, which:

- a* is necessary to avoid the establishment of a false market in the issuer's securities; or
- b* would be likely to materially affect the price or value of its securities.<sup>31</sup>

There are exemptions, including when the information is a trade secret or concerns an incomplete proposal or negotiation provided that the information is confidential and a reasonable person would not expect the information to be disclosed.<sup>32</sup> Issuers must observe the Corporate Disclosure Policy, Appendix 7.1 to the Mainboard Rules, which includes further requirements, such as a requirement to promptly clarify or confirm any rumours that are likely to have, or have had, an effect of the price of its securities and that have not been substantiated by the issuer.<sup>33</sup>

In addition, there are several specific disclosure obligations concerning, for example, appointment and cessation of key persons such as directors, chief executive officers, etc.; acquisitions and sales subject to certain thresholds; and general meetings, among others.<sup>34</sup>

##### **ii Reporting obligations and annual general meetings**

In terms of periodic reporting, issuers must announce financial statements for the full financial year immediately after the figures are available, and no later than 60 days after the relevant financial period.<sup>35</sup> Depending on its market capitalisation, an issuer may also have to announce its quarterly results for the first three quarters of the financial year, in which case it must do so no later than 45 days following the end of the relevant quarter.<sup>36</sup>

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29 Rule 415, Catalist Rules, Rule 220(1), Mainboard Rules.

30 Rule 220(2), Mainboard Rules.

31 Rule 703(1), Mainboard Rules.

32 Rule 703(3), Mainboard Rules.

33 Rule 703(4)(a), Mainboard Rules and Appendix 7.1, Mainboard Rules.

34 Rule 704, Mainboard Rules.

35 Rule 705(1), Mainboard Rules.

36 Rule 705(2), Mainboard Rules.

Annual general meetings must be held no later than four months after the end of the issuer's financial year, with the annual report to be circulated 14 days prior to the annual general meeting.<sup>37</sup> One recent addition to reporting requirements for listed companies was the introduction in July 2016 of the requirement for a sustainability report in response to increasing global interest in this field.<sup>38</sup> The report must be issued no later than five months after the end of the financial year and be can a separate report or form part of the annual report.<sup>39</sup> The report must describe the sustainability practices with reference to several factors, including material environmental, social and governance factors and targets.<sup>40</sup>

### iii Free float requirement

As regards the free float, an issuer must ensure that at least 10 per cent of the total number of issued shares, excluding treasury shares and excluding preference shares and convertible equity securities, in a class listed on the SGX, remain in public hands at all times. Trading may be suspended by the SGX if the percentage falls below 10 per cent.<sup>41</sup>

### iv Transactions with interested persons

Chapter 9 of the Mainboard Rules governs transactions with interested persons. In the case of a company, 'interested person' means a director, chief executive officer or controlling shareholder of the issuer, or any associate of such person. 'Transaction' includes the provision or receipt of services, issuance or subscription of securities and the provision or receipt of financial assistance, among other things, irrespective of whether it is in the ordinary course of business.<sup>42</sup>

An issuer must immediately announce any transaction with interested persons of a value equal to, or more than, 3 per cent of the group's latest audited net tangible assets.<sup>43</sup> Further, an announcement must be made if the aggregate value of all transactions entered into with the same interested person during the same financial year hits the same 3 per cent threshold.<sup>44</sup> Shareholder approval is required for any transaction with an interested person that has a value equal to, or more than, 5 per cent of the group's latest audited net tangible assets, whether alone or aggregated with other transactions in the same financial year.<sup>45</sup> These rules exclude transactions which are below S\$100,000.<sup>46</sup> Certain transactions are excluded from this regime.

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37 Rule 707(1) and (2), Mainboard Rules.

38 SGX News Release, SGX Consults on 'comply or explain' sustainability reporting rules and guide, 5 January 2016, [http://infopub.sgx.com/FileOpen/20160105\\_SGX\\_consults\\_on\\_sustainability\\_reporting\\_rules.aspx?App=Announcement&FileID=384639](http://infopub.sgx.com/FileOpen/20160105_SGX_consults_on_sustainability_reporting_rules.aspx?App=Announcement&FileID=384639), accessed on 18 January 2017.

39 Rule 711A, Mainboard Rules.

40 Rule 711B, Mainboard Rules.

41 Rule 723 and 724, Mainboard Rules.

42 Rule 904, Mainboard Rules.

43 Rule 905(1), Mainboard Rules.

44 Rule 905(2), Mainboard Rules.

45 Rule 906(1), Mainboard Rules.

46 Rule 905(3) and 906(2), Mainboard Rules.



## **v Announcements regarding acquisitions and realisations of assets**

Immediate announcements are also required under Chapter 10 in relation to acquisitions and realisations of assets by an issuer or a subsidiary that is not listed on the SGX or another approved exchange.<sup>47</sup> The threshold for making such an announcement is when the value of the transaction exceeds 5 per cent of any of the relative figures, to be calculated by reference to specific rules in Rules 1003–1007.<sup>48</sup> Further conditions are imposed on major transactions, where the relative figures exceed 20 per cent, and reverse takeovers, where the relative figures exceed 100 per cent.<sup>49</sup>

## **vi Corporate governance**

Finally, the Mainboard Rules give effect to the Code of Corporate Governance, which operates on a ‘comply or explain’ basis.

## **vii Issuers with secondary listings**

An issuer with a secondary listing on the Mainboard does not have to comply with the majority of continuing obligations provided it maintains its primary listing on its home exchange and complies with the applicable listing rules of the home exchange.<sup>50</sup> It must release all information and documents in English to the SGX at the same time as they are released to the home exchange.<sup>51</sup>

## **viii Continuing obligations for issuers listed on Catalist**

The Catalist Rules contain broadly the same continuing obligations for companies listed on Catalist, noting that certain thresholds differ. For example, in respect of transactions that must be disclosed, a transaction is classed as a major transaction if any of the relative figures exceed 75 per cent but are less than 100 per cent for an acquisition, or exceed 50 per cent for a disposal.<sup>52</sup>

In addition, it is important to note that a company listed on Catalist must maintain a sponsor at all times.<sup>53</sup> An issuer will be suspended if it does not have a sponsor undertaking continuing activities for it, until the sponsor takes on the activity, and can be removed from Catalist if it does not have a sponsor for more than three continuous months.<sup>54</sup>

## **V OUTLOOK AND CONCLUSIONS**

Despite the SGX witnessing a decline in IPOs in the past couple of years, performance in certain areas remains strong. In particular, the dominance of REIT listings has been a key theme for the SGX and, given the popularity of this product with investors, it is likely that this trend will continue.

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47 Rule 1002, Mainboard Rules.

48 Rule 1010, Mainboard Rules.

49 Part VII and Part VIII of Chapter 10, Mainboard Rules.

50 Rule 751, Mainboard Rules.

51 Rule 217(1), Mainboard Rules.

52 Rule 1014(1), Catalist Rules.

53 Rule 746(1), Catalist Rules.

54 Rules 746(4) and (5), Catalist Rules.

Recent developments demonstrate that the SGX is keen to ensure it continues to attract foreign issuers and remain a regional IPO hub. In a bid to make itself more attractive to companies considering where to list its shares, the SGX is currently considering whether to allow companies with a dual-class share structure to list on the SGX. This was considered an issue back in 2012 following Manchester United's decision to list in New York instead, on the basis that the New York Stock Exchange would allow dual-class shares. On the back of the recent amendment to the Singapore Companies Act removing the existing one-share-one-vote restriction for public companies, in August 2016, the Listing Advisory Committee of the SGX announced that it is in favour of this proposal, subject to various corporate governance safeguards.<sup>55</sup> The SGX will consult publicly on this in due course and it remains to be seen whether this will be implemented.

In addition, the SGX issued a public consultation in February 2016 proposing that issuers seeking a Mainboard listing allocate at least 10 per cent of the total offer size to retail investors, the intention being to widen retail participation in Singapore's capital markets.<sup>56</sup>

Overall, the SGX remains a popular stock exchange for Asian companies looking for a listing. However, as other stock exchanges in the region become more popular, such as the Bursa Malaysia and the Stock Exchange of Thailand, Singapore risks losing new listings by companies in those countries to their home exchanges, as demonstrated by the fact that both the Stock Exchange of Thailand and Bursa Malaysia overtook the SGX in 2015.<sup>57</sup> The Indonesian Stock Exchange has also grown significantly in recent years. Nevertheless, Singapore's political and economic stability, and its status as a regional financial centre, should work in its favour to continue to entice companies to the SGX.

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55 [www.sgx.com/wps/wcm/connect/b9f773a8-d2b0-4920-8466-6bf021df5332/SGX+Listing+Advisory+Committee+Report+FY2016.pdf?MOD=AJPERES&CACHEID=b9f773a8-d2b0-4920-8466-6bf021df5332](http://www.sgx.com/wps/wcm/connect/b9f773a8-d2b0-4920-8466-6bf021df5332/SGX+Listing+Advisory+Committee+Report+FY2016.pdf?MOD=AJPERES&CACHEID=b9f773a8-d2b0-4920-8466-6bf021df5332), accessed on 31 January 2017.

56 [http://sgx.com/wps/wcm/connect/sgx\\_en/home/highlights/news\\_releases/sgx-proposes-introducing-10percent-allocation-of-mainboard-ipo-shares-for-retail-investors](http://sgx.com/wps/wcm/connect/sgx_en/home/highlights/news_releases/sgx-proposes-introducing-10percent-allocation-of-mainboard-ipo-shares-for-retail-investors), 26 February 2016, accessed on 19 January 2017.

57 Mergermarket and Merrill Corporation, *Southeast Asia M&A: Trends shaping the region*, Issue 2, 14 December 2016.

# SPAIN

*Alfonso Ventoso and Marta Rubio*<sup>1</sup>

## I INTRODUCTION

The process of going public in Spain has experienced major changes since the early 2000s – getting closer to the European Union’s economic and monetary integration and, more recently, moving towards the creation of a Capital Markets Union. During this process, Spain has transposed EU law in a timely manner, achieving full harmonisation of its domestic framework and a competitive position among its European peers.

In this context, and as part of Spain’s own efforts to promote market efficiency while ensuring investors’ protection, Spanish stock exchanges have gained wider international recognition. In 2014 and 2015, with the European economy gradually recovering after the financial crisis of 2008, Spain enjoyed strong initial public offering (IPO) activity, with 15 companies going public and raising aggregate proceeds of €16.2 billion.<sup>2</sup> However, the domestic political impasse of 2016, with two (and nearly three) general elections, along with international developments including the US elections and Brexit, took their toll: some IPO candidates cautiously delayed their debut, and Spanish listing activity declined in terms of both number of deals (four IPOs) and proceeds raised (€1.4 billion).<sup>3</sup>

## II GOVERNING RULES

### i Main stock exchanges

The Spanish stock exchanges are the Madrid, Barcelona, Bilbao and Valencia Stock Exchanges. These four stock exchanges were created as independent secondary markets in 1831, 1915, 1890 and 1980, respectively. Since 1989, the four stock exchanges have been electronically interconnected in real time through an automated quotation system and constitute a single secondary market.

The stock exchanges are the sole regulated market in Spain for equity securities.<sup>4</sup> They are intended for relatively large companies with a minimum capitalisation of €6 million and a

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2 [www.bolsasymercados.es/ing/Studies-Research/Statistics](http://www.bolsasymercados.es/ing/Studies-Research/Statistics).

3 *Idem*.

4 Article 4, paragraph (21) of Directive 2014/65/EU of the European Parliament and of the Council of 15 May on markets in financial instruments defines ‘regulated market’ as a multilateral system operated or managed by a market operator that brings together or facilitates the bringing together of multiple third-party buying and selling interests in financial instruments – in the system, and in accordance with its

minimum free float of around 25 per cent of the company's share capital. In December 2016, 130 companies were listed on the Spanish stock exchanges. Total market capitalisation at that time was approximately €1 trillion, €366 billion of which was foreign equity.<sup>5</sup>

Two multilateral trading facilities<sup>6</sup> also operate in Spain: the Alternative Equity Market (MAB) and Latibex. In contrast to regulated markets, multilateral trading facilities can be freely created and their management company can be a market regulator, an investment firm or a special purpose entity.<sup>7</sup>

The MAB was established in 2006 to grant small companies access to capital markets through a less burdensome framework. It is divided into five segments addressed to distinct types of companies:

- a growth companies;
- b real estate investment trusts (REITs), which, since December 2016, includes a sub-group for developing REITs;
- c open-ended investment schemes;
- d venture capital firms; and
- e hedge funds.

This market is growing rapidly, having reached historical maximum levels in December 2016, with an aggregate market capitalisation of €39 billion and over 40 listed companies in the growth segment.<sup>8</sup>

Latibex, an international market for Latin-American securities, was created in 1999 to channel European investment towards Latin America. It enjoyed its golden age during the early 2000s, but has gradually declined ever since. In December 2016, securities of only 20 issuers were traded on the platform.

Given the MAB's relatively small size and tailor-made regulations and Latibex's current decline, this chapter focuses on the regulatory framework and process of IPOs in the Spanish stock exchanges.

## ii Overview of listing requirements

As a general rule, Spanish legislation establishes the principle of freedom to issue and offer securities in Spain, and to design the placement procedure without prior administrative approval. Nevertheless, the admission of securities to trading on the Spanish stock exchanges is subject to verification of eligibility requirements of both the issuer and the relevant securities, as well as specific information requirements.

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non-discretionary rules – in a way that results in a contract, in respect of the financial instruments admitted to trading under its rules or systems, and which is authorised and functions regularly and in accordance with Title III of the referred Directive.

5 [www.bolsasymercados.es/ing/Studies-Research/Statistics](http://www.bolsasymercados.es/ing/Studies-Research/Statistics).

6 Article 4, paragraph (22) of Directive 2014/65/EU defines 'multilateral trading facility' as a multilateral system, operated by an investment firm or a market operator, which brings together multiple third-party buying and selling interests in financial interests – in the system and in accordance with its non-discretionary rules – in a way that results in a contract in accordance with Title II of the referred Directive.

7 Juan Carlos Machuca, 'Spain. International Securities Law and Regulation' in Dennis Campbell (general editor) *International Securities Law and Regulation*, third edition. Huntington, NY: Juris Publishing, 2014.

8 [www.bolsasymercados.es/ing/Studies-Research/Statistics](http://www.bolsasymercados.es/ing/Studies-Research/Statistics).

Regarding eligibility requirements, the issuer must be a public limited company – or an equivalent legal form for foreign issuers – validly incorporated and existing in accordance with the laws of the country in which it is domiciled. Furthermore, the issuer's securities that are admitted to trading must grant the same rights to all holders who are in the same position.

Securities for which admission to trading is requested must meet the requirements of the legal framework to which they are subject, and must be represented in book-entry form and be freely transferable. Moreover, application for admission to listing must cover all securities of the same class and, as indicated, a minimum volume of €6 million and a minimum distribution of the securities among the public are required.

Finally, admission to trading on the Spanish stock exchanges is conditional upon submitting documentation to the corresponding regulatory bodies evidencing compliance with the legal framework applicable to the issuer and the securities, the issuer's audited financial statements and a public offering or listing prospectus.

The authority that verifies the fulfilment of the above requirements in a Spanish listing is the Spanish National Securities Market Commission (CNMV), in its capacity as the supervisor of the Spanish primary and secondary securities markets.

### **iii Overview of law and regulations**

The main regulations governing public offerings and listings in Spain are the consolidated text of the Securities Markets Act (approved by Royal Legislative Decree 4/2015 of 23 October) and Royal Decree 1310/2005 of 4 November on listings, public offerings and the prospectus required for such purposes (RD 1310/2005), both of which implement Directive 2003/71/EC of the European Parliament and of the Council of 4 November (the Prospectus Directive) and Directive 2001/34/EC of the European Parliament and of the Council of 28 May on the admission of securities to official stock exchange listing and on information to be published on those securities. Moreover, Commission Regulation (EC) 809/2004 of 29 April implementing the Prospectus Directive (the Prospectus Regulation) and its delegated regulations are directly applicable in Spain.

These regulations should be construed in light of EU Level 3 materials<sup>9</sup> issued from time to time by the European Securities and Markets Authority (ESMA) and its predecessor, the Committee of European Securities Regulators (namely, the recommendations for the consistent implementation of the Prospectus Regulation<sup>10</sup> and the Q&A on prospectuses<sup>11</sup>). Nevertheless, in 2015, on the path towards the Capital Markets Union, the European Commission proposed a new regulatory framework uniformly applicable throughout the EU. The proposed framework has been drafted in the form of a new prospectus regulation that would be directly applicable without requiring domestic legislation and should ensure a consistent approach across the EU. The regulation seeks to ensure investor protection and

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9 In 2001, the EU launched the 'Lamfalussy process', a regulatory approach that established four levels in the legislative procedure: Level 1 consists of framework legislation setting out the core principles adopted by a co-decision of the European Parliament and the Council; Level 2 consists of implementing measures adopted by the European Commission; Level 3 involves cooperation among national supervisory bodies; and, at Level 4, the Commission enforces the timely and correct transposition of EU legislation into domestic law (see Communication from the Commission of 20 November 2007 entitled 'Review of the Lamfalussy process – Strengthening supervisory convergence').

10 [https://www.esma.europa.eu/sites/default/files/library/2015/11/11\\_81.pdf](https://www.esma.europa.eu/sites/default/files/library/2015/11/11_81.pdf).

11 [https://www.esma.europa.eu/sites/default/files/library/2016-1674\\_qa\\_on\\_prospectus\\_related\\_topics.pdf](https://www.esma.europa.eu/sites/default/files/library/2016-1674_qa_on_prospectus_related_topics.pdf).

market efficiency while enhancing the single market for capital. Specifically, it intends to both harmonise the disclosure regime when securities are offered or admitted to trading and reduce regulatory complexity and administrative burdens of those processes. The draft prospectus regulation was approved on 20 December 2016 by the Permanent Representatives Committee on behalf of the Council, and is expected to be adopted by the Council once the European Parliament approves the final text.

On a separate note, the governing bodies of the stock exchanges have their own internal regulations, which consist of circulars (general decisions and regulations on trading and other primary functions of the stock exchange) and operating instructions (decisions and rules of a specific nature to organise the activities of each department and market members).

Likewise, the Spanish central securities depository (Iberclear) is also subject to its own internal rules and a specific regulatory framework on the clearance, settlement and registry of transactions carried out on Spanish markets. This framework was recently adapted to EU regulations<sup>12</sup> and Iberclear is currently implementing a reform of its systems to migrate to TARGET2-Securities, a pan-European settlement platform to be implemented in the Eurosystem by the end of 2017.

### III THE OFFERING PROCESS

#### i General overview of the IPO process

An IPO represents a critical milestone in a company's life. A company going public must not only ensure that it satisfies listing eligibility criteria, but also prepare to meet its concomitant obligations as a listed company.

At the most initial stages, a company contemplating an IPO typically retains an array of advisers to assist on the preparation and execution of the transaction from commercial, legal and accounting perspectives.<sup>13</sup>

First, the company must retain one or, more frequently, multiple investment banks to receive commercial advice on the IPO's design and execution, to market the company's stock and, ultimately, to underwrite the offering. Before contacting potential investors, underwriters and their own advisers will carry out a broad due diligence review of the company to identify any material information that requires public disclosure. In fact, achieving proper disclosure – and thus minimal asymmetries in information – protects both the company and the underwriters from future claims by investors.

Second, the company must retain legal counsel (domestic and, if necessary, international) to participate in the IPO process by helping the company meet listing eligibility requirements; drafting all necessary documentation, including corporate documents and resolutions, the prospectus and other regulatory applications; liaising with the CNMV, the stock exchanges and other authorities; assisting the company in negotiations with the underwriters; contributing to the due diligence review; and providing legal opinions to the underwriters on various legal aspects of the transaction. As indicated, the underwriters must

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12 In particular, Royal Decree 878/2015 of 2 October adapted Spain's clearance, settlement and recording system to Regulation (EU) 909/2014 of the European Parliament and of the Council of 23 July on improving securities settlement in the European Union and on central securities depositories.

13 Javier Redonet del Campo, 'Equity' in Raj Panasar and Philip Boeckman (editors) *European Securities Law*, 2nd edition. Oxford: Oxford University Press, 2014, pp. 79–116.

also retain legal counsel mainly to conduct the company's due diligence review, draft the underwriting agreement, assist in the preparation of marketing materials and provide legal opinions to the underwriters.

Third, the company's auditors will need to audit the company's financial statements for the preceding three fiscal years<sup>14</sup> and ensure compliance with accounting rules. The company may also request that the auditors audit or review interim financial statements, if any, and other special financial information such as *pro forma* information or financial forecasts or estimates (in this case, with the scope and limitations established in the Prospectus Regulation). Lastly, the auditors will issue comfort letters for the underwriters confirming that the prospectus accurately reflects the company's financial information and that, to their knowledge, no material change has occurred from the date of the most recently audited or reviewed financial statements.

Moreover, a number of recent IPOs in Spain involved the support of independent financial advisers who assisted the companies throughout the process, alleviating the inevitably demanding workload in such deals.

Towards the end of the preparation phase, a company going public typically engages other specialists such as an agent bank to settle the transaction, a public relations agency to assist with press releases, a financial printer to print and distribute the prospectus or offering memorandum and a roadshow consultant.

The process and timeline of an IPO will vary significantly depending on the IPO candidate's corporate structure, financial history and sophistication, although it will rarely last less than four months.

From a legal perspective, the main, most laborious task is drafting the required prospectus, which must be approved by the CNMV before the securities can be admitted to trading on the Spanish stock exchanges.

Prospectuses are divided into three sections: a share registration document disclosing material information about the issuer such as its business, financial situation, organisational structure, management and shareholders; a securities note describing the offered securities and the placement procedure; and a summary of both other sections.<sup>15</sup> Accordingly, its drafting requires the active involvement of all parties, naturally starting with the company but also with the underwriters (mainly to advise on the presentation of the company's business and strategy and the sector in which it operates), the auditors (to verify that financial information is accurately disclosed) and the legal advisers (to draft legal sections and provide general advice on the entire document). Even more, the prospectus is prepared in close collaboration with the CNMV, which reviews interim drafts until the document satisfies, at its discretion, all regulatory requirements.<sup>16</sup> Only then will the prospectus be approved and registered with the CNMV and ready for distribution to the public.

Prospectuses of international IPOs have traditionally been accompanied by an international memorandum to market the company's stock among foreign investors. Since

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14 Pursuant to Article 12.2 of RD 1310/2005, the CNMV may accept that financial statements cover a shorter period provided that investors are supplied with the necessary information to make an informed decision on the issuer and the securities.

15 See Annexes I, III and XXII to the Prospectus Regulation.

16 Article 24 of RD 1310/2005 establishes a 10-working-day period for the CNMV to approve the prospectus (or 20 working days if no securities of the issuer have previously been offered to the public or admitted to trading on a regulated market). However, this period restarts each time the CNMV reasonably requests supplementary information.

2014, there has been an increasing trend towards preparing a single document in English, compliant with the Prospectus Regulation and drafted in an international format. This alternative eliminates any potential inconsistencies or discrepancies between both documents and normally reduces the deal's workload. However, not all deals are suitable for a single document process. The decision should be made on a case-by-case basis in view of the issuer's features and, particularly, the complexity of its financial history.

It is worth highlighting that even in IPOs solely addressed to qualified investors<sup>17</sup> (which would not qualify as public offerings,<sup>18</sup> and are exempt from publishing an offering prospectus), it is market practice in Spain that prospectuses are registered with the CNMV before the underwriters begin building the book of investors. As these prospectuses later serve as the required listing prospectuses,<sup>19</sup> such early registration provides a great degree of certainty to the process in terms of timing and symmetry of information between the marketing materials and the prospectus.

Upon completion of the book-building period, which typically takes 10 days to two weeks, the company and the underwriters determine the IPO's final price<sup>20</sup> based on investors' interest, execute the underwriting agreement and allocate the shares among final investors. Within 36–48 hours from confirmation of the shares' final allocation (the date of which is considered the transaction date) and delivery of settlement details, shares are admitted to listing by the CNMV and the Spanish stock exchanges. In IPOs, shares typically start trading on the Spanish stock exchanges a couple of hours following admission by the CNMV and the offering is settled within two days from the transaction date.

## ii Pitfalls and considerations

During the first stages of the IPO process, the company and its advisers must design the transaction and, potentially, adapt the issuer's corporate structure to the envisaged deal. A variety of issues must be considered at this stage.

First, the IPO may consist of either a primary or secondary offering. In a primary offering, the company going public offers newly issued shares and receives the proceeds whereas, in a secondary offering, existing shares are offered by one or multiple selling shareholders who wish to reduce their stake in – if not exit – the company (or potentially by the issuer if treasury shares are offered). Combined transactions in which the company and shareholders share the offer proceeds are also common in Spanish markets.

The company must also outline, with the underwriters' advice, the scope of business that may appeal potential investors and reorganise its corporate structure accordingly. In doing so, the impact on the deal's schedule should be assessed.

Likewise, the company must choose its target investors. The offering may be addressed solely to qualified investors (institutional offering), the general public (retail offering) or both. The ultimate choice should be made taking into account that institutional offerings are typically more flexible and require a lower level of disclosure whereas retail offerings provide a wider pool of funds (although they tend to be more closely scrutinised).

Another significant factor when designing an IPO is its territorial scope, as international transactions must meet additional obligations. Apart from any requirements arising from

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17 As defined in Article 2.1 of the Prospectus Directive and Article 39 of RD 1310/2005.

18 Article 38.1 of RD 1310/2005.

19 Article 13 of RD 1310/2005.

20 The prospectus only includes a non-binding price range of the shares.



dual or multiple listings (which are less common in the Spanish market), any international deal is subject to the extraterritoriality of US securities law. In fact, the US Securities Act of 1933 requires that any offering of securities – whether or not apparently related to the United States – be registered with the US supervisor except under various exemptions, two of which are highlighted here. First, a deal may be exempt from registration under Regulation S if it is an ‘offshore transaction’ and no direct selling efforts are made in the United States by either the company, its shareholders, the underwriters or their respective affiliates. Second, a deal may be exempt from registration under Rule 144A of the Securities Act of 1933 if it is addressed exclusively to qualified institutional buyers, as defined therein.<sup>21</sup> The nature of extraterritoriality makes it necessary to engage US legal advisers in any international IPO.

From a contractual perspective, a company going public must determine whether it must obtain waivers from third parties or amend or terminate its contracts with related parties, shareholders, partners or others in view of its imminent listing.<sup>22</sup> In general, the company should ensure that any related-party transaction is properly documented, carried out on an arm’s length basis and made public. As for shareholders’ agreements, any agreement restricting the free transferability of the company’s shares or regulating shareholders’ voting rights must be disclosed to the CNMV when the company becomes public.<sup>23</sup> Furthermore, any concerted action among shareholders should be performed prior to the IPO to avoid the obligation to launch a mandatory tender offer for the company’s entire share capital.<sup>24</sup>

On a separate note, a company contemplating an IPO must comply with various rules concerning publicity on the transaction. In short, any information on the transaction that is disclosed orally or in writing for advertising or other purposes must be consistent with the information contained in the prospectus<sup>25</sup> (which, in turn, must include all information necessary to allow investors to make an informed assessment of the assets and liabilities, financial position, profit and losses and prospects of the issuer and the rights attached to the securities underlying the IPO).<sup>26</sup> This principle enables the company to control the information on which investors will base their investment decision, thereby mitigating the risk of future claims by investors. Thus, any marketing materials – usually prepared by the underwriters – must be thoroughly reviewed from this perspective.

This issue has become especially controversial since 2016, when a new EU regulation developing the concept of consistency entered into force.<sup>27</sup> In particular, it prevents disclosure of ‘alternative performance measures’ concerning the issuer unless they are included in the prospectus. Alternative performance measures are financial measures on performance,

21 Michael Willisch, ‘Rule 144A and Regulation S. An introduction for Spanish Companies’ in *Revista de derecho del mercado de valores* 188-4113, 2008, pp. 457–470.

22 See Section IV, *infra*.

23 Article 531 of the consolidated text of the Companies Act, approved by Royal Legislative Decree 1/2010 of 2 July (the Spanish Companies Act).

24 Directive 2004/25/EC of the European Parliament and of the Council of 21 April 2004 on takeover bids and Royal Decree 1066/2007 of 27 July on the rules applicable to tender offer for securities.

25 Article 15.4 of the Prospectus Directive and Article 12 of Commission Delegated Regulation (EU) 2016/301 of 30 November 2015 supplementing the Prospectus Directive (Delegated Regulation (EU) 2016/301).

26 Article 5 of the Prospectus Directive and Article 16 of RD 1310/2005.

27 Commission Delegated Regulation (EU) 2016/301 of 30 November 2015 supplementing the Prospectus Directive with regard to regulatory technical standards for approval and publication of the prospectus and dissemination of advertisements and amending the Prospectus Regulation.

financial position or cash flows that are not prepared under the applicable financial reporting standards. The new rule applies to measures as widespread as earnings before interest, tax, depreciation and amortization. Coupled with ESMA guidelines on the disclosure of alternative performance measures in the prospectus<sup>28</sup> and the CNMV's efforts to observe them, it may restrict the way in which the company – and more probably the bankers – wish to present the company's financial situation.

### iii Considerations for foreign issuers

The Prospectus Directive created a cross-border passport mechanism that validates any prospectus approved in a given Member State (the 'home' Member State) throughout the EU, subject only to the condition that the home Member State certifies the approval of the prospectus to any host Member State and the ESMA in accordance with the Prospectus Directive. The host Member State normally requests the translation of the prospectus into a language accepted by it or a language customarily used in the sphere of international finance. The summary of the prospectus will be translated into the official language of the host Member State.<sup>29</sup>

This expeditious process has proven highly beneficial for companies undertaking dual or multiple listings in regulated EU markets. The new prospectus regulation, mentioned in Section II.iii, *supra*, seeks to strengthen this mechanism in order to ultimately ensure the effective functioning of the Capital Markets Union.

Conversely, an IPO of a company incorporated in a country outside the EU that identifies Spain as the home Member State requires the CNMV's approval. In this case, the prospectus may be drawn up in accordance with the legislation of that country if it complies with international standards and imposes information requirements equivalent to those in the Prospectus Regulation.<sup>30</sup>

## IV POST-IPO REQUIREMENTS

Spanish law imposes additional obligations on public companies to ensure adequate levels of transparency, accountability and good governance, the majority of which are based on EU regulations. The following is a non-exhaustive summary of the main obligations of Spanish companies with shares listed on a regulated market (and, eventually, of all listed companies having identified Spain as their home Member State).

In terms of corporate governance, Spanish companies with shares listed on a regulated market are subject to various special provisions concerning their shares, general shareholders' meetings and management.<sup>31</sup> For instance, they must establish a corporate website and approve specific internal regulations, including regulations on general shareholders' meetings

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28 ESMA Guidelines on Alternative Performance Measures, which were most recently updated on 5 October 2015, recommend, among other things, presenting these measures in a clear, comprehensible way and with less prominence or emphasis than measures directly stemming from financial statements; reconciling them with the financial statements; explaining their relevance and reliability; and providing comparisons for the corresponding previous years.

29 [www.esma.europa.eu/sites/default/files/library/2015/11/2014-esma-342\\_languages\\_accepted\\_for\\_the\\_purpose\\_of\\_the\\_scrutiny\\_of\\_the\\_prospectus.pdf](http://www.esma.europa.eu/sites/default/files/library/2015/11/2014-esma-342_languages_accepted_for_the_purpose_of_the_scrutiny_of_the_prospectus.pdf).

30 Article 20 of the Prospectus Directive and Article 31 of RD 1310/2005.

31 Title XIV, 'Public listed companies', of the Spanish Companies Act.

and the board of directors and an internal code of conduct in the securities markets. These companies are mandatorily managed by a board of directors, the composition and functioning of which is subject to specific rules, and they are required to create an audit committee and an appointments and remunerations committee.

With respect to disclosure requirements, Spanish companies with shares listed on a regulated market must periodically approve and publish an array of documentation on their corporate websites as well as on that of the CNMV:<sup>32</sup>

- a* audited annual financial statements, half-year financial statements (which may be voluntarily audited or reviewed by the company's auditor) and quarterly financial statements;<sup>33</sup>
- b* an annual corporate governance report detailing the structure of the company's governing system and how it functions in practice;<sup>34</sup> and
- c* an annual report on directors' remuneration describing remuneration received (or to be received) by directors in connection with their position or for fulfilling their executive duties, as well as policy on the remuneration of directors.

From a market-abuse perspective,<sup>35</sup> companies with shares traded on the Spanish stock exchanges must disclose, as soon as possible, all inside information<sup>36</sup> directly pertaining to the company. Inside information is typically disclosed by notifying the CNMV and posting the information on the company's website. However, disclosure of inside information may be delayed if immediate disclosure is likely to prejudice the issuer's legitimate interests, the delay is not likely to mislead the public and the company is able to ensure the information's confidentiality. Moreover, these companies may not operate on the basis of inside information (which also applies to treasury-stock transactions), and they must disclose any acquisition of treasury shares exceeding, in aggregate, 1 per cent of the company's voting rights.

Shareholders and directors of companies having identified Spain as the home Member State are also subject to various disclosure obligations, which primarily relate to their stake in the company's share capital, net short positions and remuneration systems.

## V OUTLOOK AND CONCLUSION

Spanish equity capital markets remain affected by political uncertainty at both domestic and international levels; their recovery depends significantly on how the Brexit is managed and may also be influenced by the 2017 general elections in Germany, France and the

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32 See Directive 2004/109/EC of 15 December on the harmonisation of transparency requirements in relation to information about issuers whose securities are admitted to trading on a regulated market and Royal Decree 1362/2007 of 19 October on transparency requirements.

33 In each case, individual and, if applicable, consolidated financial statements.

34 Among others, the annual corporate governance report must include a list of all related-party transactions carried out with the company's shareholders, directors and senior managers or within the company's group during the relevant period.

35 See Regulation (EU) 596/2014 of the European Parliament and of the Council of 16 April on market abuse and its implementing regulations.

36 Inside information is information of a precise nature that is not public and that directly or indirectly relates to the company or financial instruments issued by it and that, if it were made public, would be likely to have a significant effect on the prices of the instruments issued by the company.

Netherlands. Nevertheless, the outlook is fairly optimistic and IPO activity is expected to improve in 2017 compared to 2016,<sup>37</sup> as several companies have already announced their intention to apply for admission to trading on the Spanish stock exchanges this year.

In the medium term, the implementation of the envisaged measures under the Capital Markets Union should simplify and reduce the costs of the IPO process in Spain – and throughout the EU – and ease small companies’ access to alternative sources of funding.

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# SWITZERLAND

*Philippe A Weber, Thomas M Brönnimann and Christina Del Vecchio*<sup>1</sup>

## I INTRODUCTION

With its modern financial market infrastructure and competitive regulatory framework, Switzerland offers issuers and investors alike an attractive capital markets environment. Issuers listing on exchanges in Switzerland stem from a range of industries, including the financial, retail, industrial and pharmaceutical industries. Generally, domestic companies tend to list in Switzerland; however, foreign companies also consider either a primary or secondary listing in Switzerland to gain better access to international institutional investors. In addition, the Swiss market has strong representation from certain industries that may attract foreign peer companies, especially with regard to the pharmaceutical, biotech and financial services industries.

## II GOVERNING RULES

### i Main stock exchanges

SIX Swiss Exchange (SIX) operates the principal equity exchange in Switzerland, with 264 companies listed as of 31 December 2016 (of which 227 were Swiss-domiciled issuers). As of 31 December 2016, the market capitalisation of all SIX-listed shares of issuers domiciled in Switzerland and Liechtenstein was approximately 1.4 trillion Swiss francs. The only other equity exchange in Switzerland is BX Berne eXchange (BX). The BX is much smaller than the SIX and mainly targets small and medium-sized Swiss enterprises. As of 31 December 2016, 18 companies were listed on the BX.

### ii Overview of listing requirements

Issuers seeking to list their shares on a stock exchange in Switzerland must comply with the applicable exchange listing rules. The SIX Listing Rules, for example, are largely modelled on the EU Prospectus Directive, though they are less extensive and more flexible. The SIX Listing Rules and various additional rules issued by the SIX set out the main steps a company has to undertake for a listing of its shares. In particular, the SIX Listing Rules require that a listing application be submitted and a prospectus be approved and published prior to the shares being admitted to trading on the SIX. The SIX prospectus review and approval process takes 20 trading days. Generally, the SIX approval process for prospectuses is less onerous than in most EU jurisdictions and the United States. For example, the review by the SIX is

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typically limited to a scheme rule check and amended drafts of the listing prospectus can be filed within the SIX 20-trading-day review period without adversely affecting the offering's timeline. In practice, the approval process is structured so that SIX approval is obtained before printing of the prospectus and the start of the offering period.

The issuance or placement of equity securities (as opposed to their listing) does not currently require registration with or authorisation by any regulatory body in Switzerland. However, pursuant to the new proposed prospectus regime under the draft Financial Services Act (FIDLEG), any prospectus for a public offering would need to be approved by a competent authority (see Section V, *infra*).

### ***Listing application***

Either the issuer or a SIX-recognised representative prepares and submits the listing application to the SIX. The listing application must contain a short description of the equity securities to be listed as well as a request for the planned first trading day. Generally, the following documentation must be submitted to the SIX, together with the duly signed listing application:

- a* the listing prospectus (described in greater detail in Section II.ii, 'Prospectus', *infra*);
- b* an official notice pursuant to Articles 40a and 40b of the SIX Listing Rules (if required).  
An official notice is required:
  - if the listing prospectus is not provided in full to potential investors in order to advise investors where the listing prospectus can be obtained;
  - to set out any material changes made to the information contained in the listing prospectus between the date of its publication and the listing date; or
  - to advise of any supplements to the listing prospectus;
- c* a copy of a current extract from the commercial register of the issuer;
- d* a copy of the valid articles of association of the issuer;
- e* evidence that the auditors of the issuer fulfil the requirements of auditors for public companies;
- f* an original of the duly signed declaration by the lead manager that the free float of relevant equity securities is sufficient;
- g* if necessary, an original of the duly signed declaration by the issuer that any printed share certificates will comply with the SIX printing regulations. In the case of book-entry securities, the issuer must submit an explanation of how the holders of such securities may obtain proof of their holding; and
- h* a duly signed declaration by the issuer in accordance with Article 45 of the SIX Listing Rules stating, among other things, that its responsible bodies are in agreement with the listing and there has been no material deterioration in the issuer's assets and liabilities, financial position, profits and losses and business prospects since the listing prospectus was published.

### ***Regulatory standards***

In preparing the listing application on the SIX, issuers must indicate which regulatory standard they are applying to and demonstrate their satisfaction of the corresponding requirements. The following main regulatory standards are available for listings on the SIX:

- a* International Reporting Standard. This is aimed at international investors. It has the most comprehensive transparency requirements and requires the application of International Financial Reporting Standards (IFRS), US generally accepted accounting principles (US GAAP) or another internationally recognised accounting standard.
- b* Swiss Reporting Standard. This is aimed at domestic investors. Issuers may apply Swiss GAAP FER (the generally accepted accounting principles applied in Switzerland), with the other listing requirements remaining consistent with the International Reporting Standard.
- c* Standard for Investment Companies. This is for the listing of equity securities issued by investment companies (i.e., companies that solely invest in collective investment schemes and that do not perform any other commercial activity).
- d* Standard for Real Estate Companies. This is for the listing of equity securities issued by a real estate company (i.e., companies generate at least two-thirds of their revenue from real estate-related activities).

### ***Minimum equity capital requirements***

Pursuant to the regulatory standards, an issuer's consolidated equity capital, as reported on its consolidated balance sheet as at the first day of trading, must amount to at least 2.5 million Swiss francs for all the standards listed above.

### ***Financial track record***

Pursuant to the regulatory standards, an issuer must:

- a* have existed as a company for at least three years; and
- b* have produced audited annual financial statements for the three full financial years preceding the listing application.

The three-year rule does not apply to companies that are listed under the Standard for Investment Companies or the Standard for Real Estate Companies; however, companies with shorter financial history may benefit from exemptions granted by the SIX Regulatory Board (if necessary) where:

- a* it appears in the interests of the issuer or of the investors, namely in cases where the listed entity:
  - is the result of a corporate reorganisation such as a merger, spin-off or other transaction in which a pre-existing company or portions thereof are continuing as commercial entities; or
  - has not yet been able to present financial statements for the prescribed period of time, but nonetheless wishes to access the capital markets in order to finance its strategy for growth ('young companies'); and
- b* the SIX Regulatory Board has a guarantee that investors are adequately informed to form a qualified opinion on the issuer and the admitted securities.

Where exemptions are granted, issuers must either comply with stricter transparency requirements, such as quarterly reporting until annual accounts for three complete financial

years are available (in connection with young companies) or provide additional financial information, such as *pro forma* financials (in the case of listed entities resulting from corporate reorganisation).<sup>2</sup>

### ***Minimum free float***

At least 20 per cent of all of the issuer's outstanding securities of the same category must be publicly owned with capitalisation of at least 25 million Swiss francs. The definition of free float for purposes of the SIX Listing Rules is set out in the Directive on the Distribution of Equity Securities.<sup>3</sup>

### ***Prospectus***

In connection with initial public offerings (IPOs), issuers are currently required to publish a prospectus pursuant to both Swiss corporate law (the Swiss Code of Obligations of 30 March 1911 (CO)) and the SIX Listing Rules. The requirements of these two regimes are discussed in greater detail below. However, it should be noted that the new proposed prospectus regime under FIDLEG includes certain requirements regarding the content of prospectuses, which will need to be reviewed and approved by a competent authority with respect to its completeness, coherence and comprehensibility. It is expected that the SIX will be mandated to act as the competent authority to approve prospectuses. See Section V, *infra*, for further information.

### ***Issuance or offering prospectus***

Article 652a CO requires an offering prospectus when new shares are offered to the public in Switzerland. The offering prospectus must include information on:

- a* the content of the existing entry in the commercial register, with the exception of details relating to the persons authorised to represent the company;
- b* the existing amount and composition of the share capital, including the number, nominal value and type of shares and the preferential rights attaching to specific share classes;
- c* the provisions of the articles of association relating to any authorised or conditional capital increase;
- d* the number of dividend rights certificates and the nature of the associated rights;
- e* the most recent annual accounts and consolidated accounts with audit report and, if more than six months have elapsed since the accounting cut-off date, the interim accounts;
- f* the dividends distributed in the past five years or since the company was established; and
- g* the resolution concerning the issue of new shares.

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2 For further details, see the SIX Directive on Exemptions regarding Duration of Existence of the Issuer, available at [www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06\\_02-DTR\\_en.pdf](http://www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06_02-DTR_en.pdf), and the SIX Directive on the Presentation of a Complex Financial History in the Listing Prospectus, available at [www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06\\_15-DCFH\\_en.pdf](http://www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06_15-DCFH_en.pdf).

3 Available at [www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06\\_03-DDES\\_en.pdf](http://www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06_03-DDES_en.pdf).



The offering prospectus must be made available to investors, but is not currently subject to any filing or approval requirements with any Swiss regulator. However, pursuant to the proposed Swiss financial market reforms under FIDLEG, any prospectus for a public offering will need to be reviewed and approved by a competent authority (see Section V, *infra*). Nevertheless, a breach of the CO prospectus requirements may, in any event, lead to prospectus liability claims.

The question of whether a prospectus complies with the CO prospectus requirements is also relevant for non-Swiss issuers offering shares to the public in Switzerland without listing shares on the SIX. Typically, additional disclosure items, to the extent required, will be included in a Swiss wrapper or in the prospectus.

### *Listing prospectus*

The SIX Listing Rules require that the prospectus be approved and published prior to the shares being admitted to trading on the SIX. Often, Swiss issuers that list shares on the SIX prepare a prospectus that complies with both the SIX Listing Rules and the CO prospectus requirements: an ‘offering and listing prospectus’.

In essence, the listing prospectus must provide sufficient information for competent investors to reach an informed assessment of the assets and liabilities, financial position, profits and losses and prospects of the issuer, as well as of the rights attached to the equity securities. In addition, specific mention must be made of any special risks. An issuer of equity securities on SIX must prepare a listing prospectus that contains information prescribed in Scheme A.<sup>4</sup> Separate schemes are available for the listing of equity securities of investment companies (Scheme B) and real estate companies (Scheme C).

Generally, the following information is included in listing prospectuses:

- a* a summary;
- b* general information about the issuer, such as its name, registered office, legal form and purpose;
- c* information on the securities offered, including the rights attached to such securities and on the offering;
- d* risk factors;
- e* use of proceeds;
- f* dividends and other distributions;
- g* capitalisation;
- h* information on the business activities of the issuer, its turnover, assets and investments;
- i* information on the board of directors and the management of the issuer as well as its auditors;
- j* shares, share capital and voting rights;
- k* significant shareholders (for issuers domiciled in Switzerland. This information must be provided in accordance with Article 120 of the Financial Markets Infrastructure Act of 19 June 2015 (FMIA));
- l* offering restrictions;
- m* taxation;
- n* audited annual consolidated financial statements for the past three full financial years prepared in accordance with the applicable financial reporting standard and, if the

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<sup>4</sup> Available at [www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/schemes/04\\_03-SCHA\\_en.pdf](http://www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/schemes/04_03-SCHA_en.pdf).

balance sheet in the last audited annual financial statements is more than nine months old on the date on which the listing prospectus is to be published, additional interim financial statements; and

- o persons responsible for the content of the listing prospectus.

In addition, an industry overview and market trends section, as well as a management discussion and analysis of financial condition and results of operation section, are typically included in the listing prospectus, but are not technically required. Finally, information contained in previously or simultaneously published documents can be incorporated by reference into the listing prospectus.

In terms of companies applying for the listing of their equity securities on the International Reporting Standard of the SIX, financial statements need to be prepared in accordance with IFRS or US GAAP. If a company applies for listing on the Swiss Reporting Standard, the preparation of its financial statements must be in accordance with Swiss GAAP FER or the standard according to the Banking Act. Swiss GAAP FER is comparable with IFRS or US GAAP, but is more principle-based and gives a true and fair view of the net assets, financial position and operational results. A working capital statement is required under IFRS and US GAAP as well as under Swiss GAAP FER and the standard according to the Banking Act (for a more detailed discussion regarding SIX regulatory standards, see Section II.ii, 'Regulatory standards', *supra*).

In addition, if an issuer's financial history is rather complex, the SIX may require additional financial disclosure, such as *pro forma* financials as further described in the SIX Directive on the Presentation of a Complex Financial History in the Listing Prospectus.<sup>5</sup> In light of this, it is highly recommended to approach the SIX in advance to discuss any nuances or complexity to an issuer's financial statements.

Issuers that are not incorporated in Switzerland may also apply the accounting standards of their home country (i.e., 'home country standard'), provided that these standards are recognised by the SIX Regulatory Board. Currently, the only additional standard recognised by the SIX Regulatory Board for the listing of equity securities by foreign issuers is IFRS EU.

## ii Overview of law and regulations

Switzerland is not a member of the EU or the EEA. Accordingly, the EU Prospectus Directive and other EU regulations relating to IPOs are not applicable to IPOs conducted in Switzerland. In Switzerland, various regulatory and self-regulatory bodies are involved in the rule-making and enforcement of such rules in connection with IPOs and equity securities markets and exchanges pursuant to authority vested in them from Swiss legislations. Below is a summary of the applicable legislative framework followed by summaries of the main regulatory and self-regulatory authorities mandated with the implementation, supervision and enforcement of such legislations.

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<sup>5</sup> Available at [www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06\\_15-DCFH\\_en.pdf](http://www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06_15-DCFH_en.pdf).

### **Legislative framework**

Generally, the current legislative framework with respect to IPOs and equity securities markets and exchanges in Switzerland consists of the following:

- a* the CO;<sup>6</sup>
- b* the FMIA;<sup>7</sup>
- c* the Financial Market Infrastructure Ordinance of 25 November 2015;<sup>8</sup> and
- d* additional ordinances issued by Swiss Financial Market Supervisory Authority (FINMA).

### **Supervisory bodies**

#### *FINMA*

The main financial market regulatory body in Switzerland is FINMA. FINMA delegates certain aspects of the regulation of the Swiss financial markets to a number of private or semi-private self-regulatory bodies that it licenses and supervises. For example, the SIX Group Ltd is mandated with the issuance, monitoring and enforcement of regulations related to the SIX.

The regulations governing Switzerland's financial market are currently undergoing significant revisions, including certain changes to the supervisory role and competencies of FINMA and the other regulatory bodies responsible for overseeing the Swiss financial markets. Pursuant to these reforms, FINMA will retain its broad mandate and continue to operate alongside the other regulatory bodies. However, following the full implementation of the FMIA, the proposed FIDLEG and the proposed Financial Institutions Act (FINIG), FINMA will also become the competent supervisory authority for ensuring compliance with these new pieces of legislation. In addition, FINMA will be granted new enforcement tools under the FINIG and there will be increased cooperation and exchanges of information between FINMA and other Swiss and foreign supervisory, regulatory, governmental and judicial authorities (for further information, see Section V, *infra*).

#### *SIX Regulatory Board*

One of the most important self-regulatory bodies under FINMA's supervision with regard to equity markets and exchanges in Switzerland is the SIX Regulatory Board.<sup>9</sup> It is responsible for issuing, supervising and enforcing rules and directives applicable to SIX issuers and participants, such as the SIX Rule Book, the SIX Listing Rules and various participant directives. It should be noted that the issuance or placement of equity securities (as opposed to their listing) does not currently require registration with or authorisation by FINMA or any other regulatory body. However, pursuant to the new proposed prospectus regime under FIDLEG, any prospectus for a public offering would need to be approved by a competent authority, which is anticipated to be the SIX (see Section V, *infra*).

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6 Unofficial English translation at [www.admin.ch/ch/e/rs/2/220.en.pdf](http://www.admin.ch/ch/e/rs/2/220.en.pdf).

7 Unofficial English translation at [www.admin.ch/opc/en/classified-compilation/20141779/201601010000/958.1.pdf](http://www.admin.ch/opc/en/classified-compilation/20141779/201601010000/958.1.pdf).

8 Unofficial English translation at [www.admin.ch/opc/en/classified-compilation/20152105/201601010000/958.11.pdf](http://www.admin.ch/opc/en/classified-compilation/20152105/201601010000/958.11.pdf).

9 [www.six-exchange-regulation.com/en/home/profile/regulatory-board.html](http://www.six-exchange-regulation.com/en/home/profile/regulatory-board.html).

### *SIX Exchange Regulation*

The SIX Exchange Regulation, an independent and autonomous entity within SIX Group Ltd,<sup>10</sup> regulates and monitors participants and issuers listed on the SIX. In particular, it carries out tasks prescribed under Swiss legislation and under the rules and regulations issued by the SIX Regulatory Board and monitors compliance with these regulations. The SIX Exchange Regulation is, subject to the relevant rules, permitted to prescribe sanctions or submit sanction proposals, as well as inform the chairman of the board of directors of SIX Group Ltd, the supervisory authorities and, where appropriate, the competent public prosecuting authorities of suspected violations of the law or other wrongdoing by market participants.

### *SIX Disclosure Office*

The SIX Disclosure Office supervises and oversees the compliance with such disclosure of qualified shareholdings, including disclosure of shareholdings in connection with IPOs, receiving notifications of changes in shareholdings, granting exemptions or relief from certain reporting obligations and delivering decisions on whether a reporting obligation exists.<sup>11</sup>

## **III THE OFFERING PROCESS**

### **i General overview of the IPO process**

The timetable of an equity offering depends on both the type and the size of the offering. In addition, certain offerings may require a greater amount of preparation on the part of the issuer, particularly with respect to corporate governance and structure, and accounting and reporting requirements. Nevertheless, IPOs in Switzerland generally take between four and six months and an indicative IPO can generally be organised into the following five phases.

### ***IPO planning and preparation phase***

During the IPO planning and preparation phase, there are likely to be many workstreams operating in parallel, which may overlap. During this phase, these workstreams generally address the following tasks:

- a* discuss and develop the issuer's strategy, business plan, equity story (i.e., investment case) and offering structure;
- b* establish a timetable and hold kick-off meetings;
- c* select the responsible team both internally at the issuer and externally, including the underwriters, bookrunners and any other managers (i.e., the banking syndicate) and legal and financial advisers;
- d* make any necessary changes in respect of the company's corporate structure to meet legal or operational requirements (the length of this phase depends on the required restructurings (if any) and the issuer's focus);
- e* consider matters concerning capital, financial and accounting or tax structures; and
- f* begin due diligence exercises (which includes business, financial and legal due diligence and will continue throughout the prospectus drafting process).

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10 [www.six-exchange-regulation.com/en/home/profile/six-exchange-regulation.html](http://www.six-exchange-regulation.com/en/home/profile/six-exchange-regulation.html).

11 [www.six-exchange-regulation.com/en/home/investor/obligations/disclosure-of-shareholdings/board.html](http://www.six-exchange-regulation.com/en/home/investor/obligations/disclosure-of-shareholdings/board.html).

### ***Drafting phase***

During the drafting phase, the issuer and its other advisers:

- a* draft the prospectus and other key legal documents;
- b* develop marketing and presentation materials, such as analyst and pilot fishing investor presentations;
- c* engage with the issuer's auditors regarding presentation of financial information in the prospectus and delivery of comfort letters; and
- d* attend courtesy meetings at SIX to discuss the contemplated offering structure and content of the prospectus.

### ***Negotiating and investor education phase***

During the negotiating and investor education phase, the IPO workstreams generally address the following tasks:

- a* shareholders' resolutions in respect of the offering and capital increase (if applicable);
- b* negotiation of underwriting agreement and any sub-underwriting agreements (if applicable);
- c* delivery of the analyst presentation and review of research reports;
- d* preparation of the SIX listing application;
- e* submission of the listing application together with the preliminary listing prospectus and any additional required documents;
- f* draft of roadshow presentation and other materials for analysts, press and investors;
- g* respond to SIX comments (if applicable);
- h* inclusion of interim financial statements into offering documents and update analysts (if applicable); and
- i* issue a press release regarding the issuer's intention to float, followed by the publication of analysts' research reports.

During this period, issuers typically receive approval by the SIX for the listing of equity securities.

### ***Pre-trading and marketing phase***

During the period from approximately two weeks prior to the first day of trading, the IPO workstreams generally address the following tasks:

- a* approval of the prospectus and underwriting agreement by the board of directors of the issuer;
- b* final price discussions with the board of directors of the issuer and setting of a price range;
- c* execution of the underwriting agreement; and
- d* begin the offer period, publishing the prospectus, starting the price-fixing process (e.g., the book-building process) and beginning roadshow presentations.

Approximately one to two trading days prior to the first day of trading, the IPO workstreams generally address the following tasks:

- a* subscription and payment of the nominal value of the equity securities to be offered;
- b* registration of the capital increase in the commercial register of the issuer (if applicable);

- c* establish the final offer price and executing the pricing agreement to the underwriting agreement and pricing supplement to the offering and listing prospectus (if applicable); and
- d* allocate shares to investors.

### ***First trading day and aftermarket phase***

Following the first trading day, the IPO workstreams generally address the following tasks:

- a* stabilisation of the shares along with the disclosure of stabilisation measures (within five trading days);
- b* settlement and payment of net proceeds (usually within two trading days of the first trading day); and
- c* exercise of the overallotment option (30 calendar days after first trading day) and disclosure of exercise of the overallotment option (within five trading days after the exercise).

### **ii Considerations for foreign issuers**

Foreign issuers of equity securities are subject to certain additional listing requirements as set out in the SIX Directive on the Listing of Foreign Companies.<sup>12</sup> However, generally speaking, these additional requirements are not very onerous and in practice they do not pose particular issues. A particularly attractive aspect of listing in Switzerland is that currently no government agencies are involved in the listing process, which results in a much faster and flexible process. In some respects, the SIX views itself as a market participant, rather than exclusively being a supervisor, and this generally results in more accessibility and flexibility. In addition, the Swiss market has strong representation from certain industries that may attract foreign peer companies, especially with regard to the pharmaceutical, biotech and financial services industries.

It is worth noting that, subject to certain conditions, Swiss law allows Swiss companies to prepare their accounts and to report in a foreign currency. Hence, if an EU or US company decides to list in Switzerland it can either list the shares of the foreign entity on the SIX or change its domicile to Switzerland by setting up a new Swiss holding company and listing the shares of the new holding company on the SIX. In either scenario, the issuer can continue to report in euros or US dollars. In addition, the SIX also permits trading of equity securities in euros or US dollars. Notably, the change of domicile route is often taken for tax or regulatory purposes.

### ***Overview***

As a general matter, the SIX Listing Rules and their implementing provisions apply equally to issuers that do not have their registered office in Switzerland and intend to list their equity securities on SIX. In addition to these provisions, there are specific requirements that apply only with respect to foreign issuers as set out in the SIX Directive on the Listing of Foreign Companies.<sup>13</sup>

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12 Available at [www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06\\_05-DFC\\_en.pdf](http://www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06_05-DFC_en.pdf).

13 Available at [www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06\\_05-DFC\\_en.pdf](http://www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06_05-DFC_en.pdf).

In particular, a foreign issuer whose equity securities are not listed on another exchange recognised by the SIX Regulatory Board may only submit an application for a primary listing. For a primary listing, the foreign issuer must demonstrate that it has not been refused listing in its home country pursuant to investor protection legislations. This requirement is usually satisfied by an opinion delivered from an independent law firm or a relevant extract from the decision issued by the competent authority in the issuer's home country in connection with the registration process in question.

A foreign issuer whose equity securities are listed on another exchange recognised by the SIX Regulatory Board may, however, choose between a primary and a secondary listing on the SIX. The same applies if a company is planning on listing simultaneously on another primary exchange and on the SIX (a 'dual listing'). In principle, exchanges that are members of the Federation of European Securities Exchange and the World Federation of Exchanges are recognised by the SIX Regulatory Board as having equivalent listing provisions.

In connection with the listing prospectus, foreign issuers must describe those publications in which announcements required by an issuer under the issuer's home country company law will appear. Furthermore, the foreign issuer must recognise the Swiss courts as having jurisdiction over claims arising out of or in connection with the listing on the SIX. In addition, the SIX Regulatory Board reserves the right to modify the listing procedure as appropriate if, under the foreign issuer's home country's company law, the time at which the equity securities are legally created is not the same as that under Swiss law (i.e., by entry in the commercial register).

In addition to IFRS and US GAAP, foreign issuers who wish to list their shares on SIX according to the International Reporting Standard may also apply their Home Country Standard, provided that these standards are recognised by the SIX Regulatory Board. Presently, the only additional standard recognised by the SIX Regulatory Board for such purpose is IFRS EU.

### ***Secondary listing requirements***

In connection with secondary listings, the applicable issuer requirements are deemed fulfilled if the equity securities are listed on a recognised exchange with equivalent listing provisions. This requirement is usually fulfilled with an opinion from counsel in the respective jurisdiction regarding the sufficiency of investor protection rules in such jurisdiction. Furthermore, if an issuer submits an application for the listing of equity securities to the SIX within six months of the same equity securities having been listed on the primary exchange, the SIX Regulatory Board will recognise the listing prospectus prepared in connection with the listing on the primary exchange as approved by the competent body for that exchange, provided that certain technical information (e.g., security number, paying agent, settling agent and trading currency) is added for the Swiss market.

However, if the listing on the SIX occurs more than six months after the listing on the primary exchange, the issuer must submit a short-form prospectus that contains most of the information on the equity securities required by prospectus Scheme A as well as a description of the issuer and a 'no material change clause'. The short-form prospectus must contain a reference to the secondary listing and to the trading currency on the SIX. The short-form prospectus must also contain the audited annual consolidated financial statements for the past three full financial years and, if the balance sheet in the last audited financial statements is more than nine months old on the date on which the short-form listing prospectus is to

be published, additional interim financial statements. The annual and any interim financial statements must be prepared in accordance with the financial reporting standards of the primary exchange and be submitted to the SIX Exchange Regulation.

The free float is considered adequate for a secondary listing if the capitalisation of the shares circulating in Switzerland is at least 10 million Swiss francs or if the applicant can otherwise demonstrate that there is a genuine market for the equity securities concerned.

#### IV POST-IPO REQUIREMENTS

The SIX Listing Rules and the various additional rules, in particular the Directive on Regular Reporting Obligations for Issuers of Equity Securities, Bonds, Conversion Rights, Derivatives and Collective Investment Schemes,<sup>14</sup> set out the requirements for maintaining a listing on the SIX, with a focus on periodic financial reporting, general reporting and disclosure obligations. An issuer of equity securities must comply with the following continuing obligations to maintain a listing on the SIX:

- a* timely disclosure of any price-sensitive facts (*ad hoc* publicity) (SIX Directive on *Ad Hoc* Publicity);<sup>15</sup>
- b* publication of the annual report comprising the audited annual financial statements, in accordance with the applicable financial reporting standard, and the corresponding audit report;
- c* publication of semi-annual financial statements;
- d* at the beginning of each financial year, publication of a corporate calendar covering at least the current financial year, which must be kept up to date;
- e* notification of any change in the rights attached to the listed equity securities, in good time before the entry into force of that change;
- f* regular reporting concerning information on the issuer, such as:
  - change of name of the issuer;
  - change of registered office;
  - change of auditors;
  - change of balance sheet date (closing of accounts for financial year);
  - dividend payments;
  - changes to the issuer's capital structure (e.g., a capital increase through creation of conditional or authorised capital and a capital decrease); and
  - in respect of primary-listed foreign issuers, free float and shareholder structure;
- g* information on annual and extraordinary general meetings of shareholders;
- h* timely disclosure of transactions in the company's equity securities by members of the board of directors and senior management (regardless of the transaction value);
- i* publication of information relating to corporate governance (SIX Directive on Information relating to Corporate Governance);<sup>16</sup>
- j* payment of the annual listing fees; and

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14 Available at [www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06\\_20-DRRO\\_en.pdf](http://www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06_20-DRRO_en.pdf).

15 Available at [www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06\\_17-DAH\\_en.pdf](http://www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06_17-DAH_en.pdf).

16 Available at [www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06\\_16-DCG\\_en.pdf](http://www.six-exchange-regulation.com/dam/downloads/regulation/admission-manual/directives/06_16-DCG_en.pdf).



- k* disclosure of qualified shareholdings (the thresholds are 3 per cent, 5 per cent, 10 per cent, 15 per cent, 20 per cent, 25 per cent, 33 $\frac{1}{3}$  per cent, 50 per cent or 66 $\frac{2}{3}$  per cent) (Article 120 FMIA).

## V OUTLOOK AND CONCLUSION

The Swiss financial market regulatory framework is currently undergoing fundamental and comprehensive reforms. The main purposes of these reforms are to harmonise Swiss regulations with existing and new EU regulations, and to ensure access of Swiss financial institutions to the European market by fulfilling the equivalence requirements under Directive 2014/65/EU on markets in financial instruments.

These new financial market regulations are predominately set out in the:

- a* FMIA, which came into force on 1 January 2016;
- b* proposed FIDLEG; and
- c* proposed FINIG.

The FMIA is of particular relevance in the context of equity capital markets in Switzerland, as it primarily regulates financial market infrastructure, disclosure of shareholdings, insider trading, market manipulation and public takeover offers. In addition, the current draft of FIDLEG includes proposals for, among other things:

- a* a new prospectus regime for public offerings of securities in Switzerland;
- b* the codification of private placement exemptions; and
- c* revisions of the prospectus liability regime.

The Swiss Federal Council finalised and adopted the draft of FIDLEG and FINIG on 4 November 2015 and submitted it to the Swiss Parliament. In December 2016, the Swiss Council of States, the upper chamber of the Swiss Parliament, approved revised drafts of FIDLEG and FINIG. Currently, the proposed legislation is under review by the National Council, the lower chamber of the Swiss Parliament. It is currently expected that FIDLEG and FINIG will not be enacted before mid 2018 or perhaps even in 2019. However, it is also anticipated that there will be a transition period in relation to full compliance with the final legislation.

### **i Proposed new prospectus regime**

To establish a level playing field with internationally comparative prospectus disclosure standards, the Swiss Federal Council's draft of the FIDLEG sets out, among other things, content and prior approval requirements for all public offering prospectuses. These requirements are substantially modelled on the EU Prospectus Directive. Currently, only stock exchange listing prospectuses must be approved before the first day of trading, and only in respect of equity securities.

Under the new legislation, subject to certain exemptions (such as eligible debt offerings), all prospectuses will need to be reviewed and approved by a competent authority with respect to completeness, coherence and comprehensibility before the publication of the offering or the admission to trading on a Swiss trading platform. Additionally, first-time issuers will be required to submit their prospectus for approval at least 20 calendar days before the publication of the offering or the admission to trading on a Swiss trading platform. It is expected that the SIX will be given the mandate to act as competent authority to approve

prospectuses. In addition, in the context of IPOs, the approved prospectus will also need to be published at least six business days before the end of the offering period, therefore implementing a new minimum statutory requirement for the duration of IPOs.

**ii Codification of private placement exemptions and exemptions from the duty to publish a prospectus**

There are currently no express private placement safe harbours for share offerings under Swiss law. The draft of FIDLEG includes express exemptions from the duty to publish a prospectus, which are largely consistent with the exemptions under the current EU Prospectus Directive and existing SIX regulations. The list of exempt transactions includes, among other things, offerings limited to investors classified as professional clients and offerings addressed to less than 150 investors classified as retail clients. Regarding private placements that do not require a prospectus, FIDLEG further provides that offerees must, however, be able to take note of the essential information within the framework of the offer.

**iii Proposed revisions of the prospectus liability regime**

FIDLEG also includes changes to the current prospectus liability regime. While the current regime will largely remain intact, it is proposed that defendants will need to show that they did not act intentionally or negligently in order to avoid prospectus liability, rather than the burden of proof being borne by the claimants. In addition, the draft of FIDLEG introduces administrative criminal liability in the case of intentional violation of Swiss prospectus rules, and limitations of liability in connection with required summaries and forward-looking statements included in prospectuses.

# UNITED KINGDOM

*Danny Tricot and Adam M Howard<sup>1</sup>*

## I INTRODUCTION

The London Stock Exchange (LSE) has a long history that is intertwined with the development of industry and finance within the United Kingdom. The commercial revolution of the 17th century and the resulting proliferation of joint-stock companies<sup>2</sup> led to the creation of the Stock Exchange Coffee-house in 1773.<sup>3</sup> Nearly 250 years later, the LSE has become one of the largest stock exchanges in the world, comprising 2,267 companies with a market value of nearly £4.6 trillion.<sup>4</sup> It is also the most international, with companies from over 70 countries admitted to trading.<sup>5</sup> The LSE attracts companies from a diverse range of sectors, from investment and finance to oil and gas to retail.

Since 1999, the UK regulatory environment has been extensively shaped by the European Union's Financial Services Action Plan, a harmonisation movement with the aim of integrating financial services within the EU. EU directives throughout the early 21st century imposed minimum regulatory requirements, resulting in a split of the Main Market of the LSE into standard and premium segments. Standard listings comply with EU harmonised minimum standards, while premium listings comply with higher, UK-specific standards, designating the premium segment the 'gold standard' of LSE listings. In addition, the LSE has various smaller markets for specialist and emerging growth companies.

Applicants to the Main Market must apply first to the Financial Conduct Authority (FCA), acting through the UK Listing Authority (UKLA), for admission of securities to the Official List,<sup>6</sup> and secondly, to the LSE itself for admission of securities to trading. This two-part process is often collectively referred to as 'listing' or 'floating'. The FCA is the primary regulator in the UK, determining the criteria governing listing and publishing rules and regulations for listed companies.

As the LSE is a key international stock exchange, initial public offerings (IPO) activity in the UK is dictated by international as well as national economic and political factors.

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1 Danny Tricot is a partner and Adam M Howard is an associate at Skadden, Arps, Slate, Meagher & Flom (UK) LLP.

2 CF Smith, The Early History of the London Stock Exchange, *The American Economic Review*, Vol. 19, No. 2, 1929, pp. 206–216.

3 FW Hirst, *Stock Exchange: A Short Study of Investment and Speculation*, New York, H Holt and Co. Print, 1911, pp. 46–47.

4 As at 30 December 2016: London Stock Exchange: Companies and Securities. Available at: [www.londonstockexchange.com/statistics/companies-and-issuers/companies-and-issuers.htm](http://www.londonstockexchange.com/statistics/companies-and-issuers/companies-and-issuers.htm).

5 Ibid.

6 A list of securities maintained by the FCA under Part 6 of the Financial Services and Markets Act 2000.

Fluctuating commodity prices, alongside recent global uncertainty caused by factors such as the UK electorate's decision to leave the EU in the 2016 referendum and the US presidential election result, slowed activity in 2016, with IPO proceeds down 52 per cent compared to 2015.<sup>7</sup>

## II GOVERNING RULES

### i Main stock exchanges

The Main Market of the LSE is the UK's flagship market. A variety of instruments can be listed on the standard segment of the Main Market, including depositary receipts, debt securities and securitised derivatives, whereas the premium segment of the Main Market accepts only equity securities. The Main Market is designated a 'regulated market' by the Markets in Financial Instruments Directive,<sup>8</sup> placing it within the EU regulatory sphere and thereby requiring issuers to comply with EU law such as the Transparency Directive<sup>9</sup> and the Prospectus Directive (PD).<sup>10</sup> Securities are admitted to the Official List by the FCA. The requirements imposed on Main Market issuers, particularly in the premium segment, are more onerous compared to the LSE's smaller markets. However, this is counterbalanced by benefits such as greater liquidity, increased public profile (particularly due to published analyst research) and the ability to attract capital more easily due to the international community's confidence in the market.

For companies seeking a lighter regulatory regime, there are two key options. The first is the Alternative Investment Market (AIM), designed for smaller, emerging companies without a trading history, looking to raise capital or be acquired by larger companies. Such companies include, among others, start-up companies in the technology sector and exploration companies in the oil and gas sector. It is exchange-regulated, meaning that it is the LSE that primarily oversees its activities, and shares admitted to trading are not eligible for admission to the Official List. As a result of lower admission requirements and less onerous continuing obligations, along with substantial tax reliefs, being admitted to AIM offers comparative cost and management time savings. The second option is the UK's newest market, the High Growth Segment (HGS), constituting a launch pad for European Economic Area (EEA)-incorporated companies with long-term aspirations to join the premium segment of the Main Market but that are not yet capable of fulfilling its more onerous listing requirements. As with AIM, shares on the HGS are not eligible for admission to the Official List; however, the HGS is a regulated market.

The LSE also offers specialist markets, such as the Specialist Fund Segment, which is open to highly specialised investment funds looking to attract capital investment from experienced institutional investors and professionals.

The Financial Times Stock Exchange (FTSE) share indices act as an important instrument for gauging the worth of premium-listed companies. The FTSE 100 indexes the

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7 EY, EY Global IPO Trends: 2016 4Q, EYGM Limited 2016, p.14. Available at: [www.ey.com/Publication/vwLUAssets/ey-global-ipo-trends-report-4q16/\\$FILE/ey-global-ipo-trends-report-4q16.pdf](http://www.ey.com/Publication/vwLUAssets/ey-global-ipo-trends-report-4q16/$FILE/ey-global-ipo-trends-report-4q16.pdf).

8 Directive 2004/39/EC of 21 April 2004 on markets in financial instruments.

9 Directive 2004/109/EC of 15 December 2004 on harmonisation of transparency requirements in relation to information about issuers whose securities are admitted to trading on a regulated market.

10 Directive 2003/71/EC of 4 November 2003 on the prospectus to be published when securities are offered to the public or admitted to trading.

share price of the largest 100 companies by market capitalisation on the LSE; the FTSE 250 indexes the largest 250 companies. Inclusion in the FTSE indices has significant corollary benefits, including global media exposure and investment through tracker and benchmark funds.

In early 2017, the structure of the UK market, in particular the division between standard and premium listings, became the subject of a FCA discussion paper regarding the efficiency and effectiveness of primary markets.<sup>11</sup> The discussion paper suggested that standard listings are not sufficiently utilised or valued by issuers and investors, particularly those from overseas, and raised the possibility of revising the current bifurcated structure of the Main Market.

## ii Overview of listing requirements

Applicants to the Main Market must comply with the FCA's Listing Rules (LRs) for admission to the Official List and the LSE's own Admission and Disclosure Standards for admission of securities to trading.

Firstly, applicants to the premium segment of the Main Market must have sufficient legal status. The applicant must be duly incorporated, validly established and operate in conformity with its constitution, and have shares that are freely transferable, fully paid, free from any liens or restrictions on the right of transfer, duly authorised by the applicant's constitution and that conform with the law of the applicant's place of incorporation.<sup>12</sup> The application must relate to the whole class of shares<sup>13</sup> and the shares must be eligible for electronic settlement.<sup>14</sup>

Secondly, and more commercially, the applicant must have a market value of at least £700,000<sup>15</sup> and 25 per cent of shares in public hands in one or more EEA states (the 'free-float' requirement),<sup>16</sup> to ensure sufficient liquidity in the market. The 25 per cent threshold may be modified by the FCA in certain limited circumstances if it considers the market will operate properly with a lower free float, in view of the large number of shares of the same class and the extent of their distribution to the public.<sup>17</sup>

Thirdly, in terms of financial information, the applicant must have published or filed historical financial information that covers at least 75 per cent of its business over the past three years, have a balance sheet date that is not more than six months before the date of the prospectus published in connection with the IPO, include the consolidated accounts for the applicant and all of its subsidiary undertakings, and be audited without modification.<sup>18</sup> The applicant must also satisfy the FCA that it and its subsidiary undertakings have sufficient

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11 FCA Discussion Paper. Review of the Effectiveness of Primary Markets: The UK Primary Markets Landscape (DP17/2), February 2017. Available at: [www.fca.org.uk/publication/discussion/dp17-02.pdf](http://www.fca.org.uk/publication/discussion/dp17-02.pdf).

12 LR2.2.1–2.2.4R.

13 LR2.2.9R(1).

14 LSE Admission and Disclosure Standards, 3 July 2016, Section 2, Part 1, paragraph 2.7.

15 LR2.2.8R(1).

16 LR6.1.19R, which outlines when shares are not in public hands, for example, if held directly or indirectly by a director of the applicant, a person connected to a director, the trustees of any employees' share scheme or persons acting in concert who have any interest in 5 per cent or more the shares of the relevant class.

17 LR6.1.20AG.

18 LR6.1.3R.

working capital available for the next 12 months.<sup>19</sup> This is fulfilled by inclusion of an unqualified working capital statement in the prospectus, which is supported by a private working capital report prepared by the applicant's reporting accountant.<sup>20</sup>

Fourthly, the applicant must produce and publish a prospectus,<sup>21</sup> the key legal document providing details of the applicant and its shares, in compliance with the FCA's Prospectus Rules (PRs) and the relevant EU legislation. The prospectus must be approved by the FCA or relevant competent authority of an applicant's home Member State (if not the UK).<sup>22</sup> The requirement to produce a prospectus is triggered when an application is made for transferable securities to be admitted to trading on a regulated market, or when an offer of transferable securities is made to the public in the EEA.<sup>23</sup> An offer to the public will not require the preparation of a prospectus where the offer is extended only to a limited number of investors or only to certain categories of sophisticated investors.<sup>24</sup> Nevertheless, in the context of an IPO, even if the offer is limited in this way, a prospectus would still be required as a result of the application to list on a regulated market.

A prospectus must contain all information necessary to enable investors to make an informed assessment of the assets, liabilities, financial position, profits, losses and prospects of the applicant and the rights attaching to the applicant's transferable securities.<sup>25</sup> The PRs set out prescriptive requirements as to format, structure and content, utilising 'building blocks' found in the PD and the Prospectus Regulation's annexes to specify the necessary inclusions for different types of applicant and security.<sup>26</sup> Key contents include a summary, risk factors, business overview, historical financial information and an operating and financial review (comprising a detailed analysis of changes in the financial condition and results of operations of the applicant).

Lastly, the production of a prospectus triggers an obligation to appoint a sponsor.<sup>27</sup> A sponsor must assure the FCA that the applicant has met its LR obligations, as well as provide guidance to the applicant on the listing process and serve as the main contact point between the applicant and the FCA.<sup>28</sup>

Applicants to the standard segment of the LSE must comply with many of the same requirements. Key differences in the listing process include there being no obligation to appoint a sponsor<sup>29</sup> and flexibility to provide shorter audited historical financial information if the applicant has not been in existence for three years.<sup>30</sup>

AIM-quoted companies must comply with a discrete set of AIM rules, an important component of which is the requirement to appoint a nominated adviser (Nomad) who assesses the suitability of the company for admission,<sup>31</sup> alleviating the need to lay down

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19 LR6.1.16R.

20 Along with the sponsor's declaration to the FCA.

21 PD Article 3(1).

22 LR2.2.10R(2) and PR3.1.7.

23 Section 85(1)-(2) FSMA.

24 Section 86(1) FSMA.

25 Section 87A(2) FSMA and PR3.1.2AR.

26 PR2.3.1 and PR Appendix 3, Ch II PD, Articles 3–23 and Annexes Prospectus Regulation.

27 LR8.2.1R.

28 LR8.3.1-8.3.2R.

29 LR8 applies only to applicants for a premium listing.

30 PR Appendix 3.1.1 and PD Regulation Annex I, paragraph 20.1.

31 AIM Rule 1.

prescriptive requirements regarding free float or market capitalisation. An AIM admission document must be submitted to the LSE.<sup>32</sup> Certain sections of the PRs are incorporated into the AIM Rules and are thereby applicable to the admission document, determining its contents.<sup>33</sup> However, unlike prospectuses, the FCA does not approve admission documents.

The separation of the LRs and AIM Rules means that there is no fast track to moving from AIM to the Main Market; AIM companies must follow the same application process as a new applicant with no existing listing. In contrast, the HGS rules overlap with those imposed on Main Market applicants, bolstering its role as a stepping stone to a Main Market listing.

The FCA acknowledges that some companies' operations, due to their specialist nature, are not compatible with the prescriptive requirements of the listing regime. Carve-outs, alternative and additional obligations are thereby provided for mineral, scientific research, property, start-up and shipping companies. For example, although mining companies applying for a premium listing are granted an exemption from the three-year historical financial information obligation if they have been operating for a shorter period,<sup>34</sup> they are expected to produce a mineral expert's report to be included in the prospectus.<sup>35</sup> Recommendations published by the European Securities and Markets Authority (ESMA)<sup>36</sup> outline the increased disclosure requirements imposed on specialist companies, as well as the mode of preparation and content of any expert reports.<sup>37</sup>

The technical aspects of the LRs are continually under review to ensure they remain appropriate and clear. For example, a FCA consultation paper in early 2017 proposed clarifications to the LRs applicable to premium listings and invited responses on a new exception for certain applicants to the requirement to produce three years of historical financial information.<sup>38</sup>

### iii Overview of law and regulations

The law and regulations applicable to UK IPOs comprise a patchwork of domestic statutes, EU legislation, FCA-issued rules (set out in the FCA Handbook) and guidelines published by institutional bodies and investor groups. The Financial Services and Markets Act 2000 (FSMA) delivers the legal architecture that enables the FCA and Prudential Regulation Authority to collectively regulate the financial services industry, including the IPO market.<sup>39</sup>

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32 AIM Rule 5.

33 In particular, PR Appendix 3 / Prospectus Regulation Annex I, II and III.

34 LR6.1.8R.

35 ESMA update of the CESR recommendations: the consistent implementation of Commission Regulation (EC) No. 809/2004 implementing the Prospectus Directive, ESMA/2011/81, 20 March 2013, paragraph 133.

36 See Section II.iii, *infra*.

37 ESMA update of the CESR recommendations: the consistent implementation of Commission Regulation (EC) No. 809/2004 implementing the Prospectus Directive, ESMA/2011/81, 20 March 2013, paragraphs 128–145.

38 FCA Consultation Paper. Review of the Effectiveness of Primary Markets: Enhancements to the Listing Regime (CP17/4), February 2017. Available at: [www.fca.org.uk/publication/consultation/cp17-04.pdf](http://www.fca.org.uk/publication/consultation/cp17-04.pdf).

39 FSMA Explanatory Notes, Summary. Available at: [www.legislation.gov.uk/ukpga/2000/8/notes/division/2](http://www.legislation.gov.uk/ukpga/2000/8/notes/division/2).

The FCA's role is to ensure markets operate effectively so that consumers are treated fairly.<sup>40</sup> When overseeing the admission and listing process, the FCA acts through the UKLA, the UK's securities regulator.

Specifically from an IPO perspective, the FSMA lays down when a prospectus is required, its high-level disclosure requirements and the civil liability and applicable sanctions for those responsible for the prospectus.<sup>41</sup> The FSMA also outlines broader civil market abuse offences, which go hand in hand with the criminal misleading statement and fraud offences under statutes such as the Financial Services Act 2012 and the Fraud Act 2006.<sup>42</sup> Furthermore, the FSMA regulates financial promotions,<sup>43</sup> which are generally prohibited in the UK unless they are made or approved by a person who is authorised or otherwise exempt.

The FCA Handbook is often a practitioner's first port of call, as it sets out the day-to-day mechanics of listing and trading on the LSE. The LRs outline the requirements for listing shares and the continuing obligations imposed on issuers post-admission. The Disclosure Guidance and Transparency Rules (DTRs) relate to dissemination and control of information by issuers, in particular the notification of transactions in the issuer's listed securities by persons discharging managerial responsibilities (PDMRs) and major shareholders. The PRs outline when a prospectus is required and the applicable content requirements, as well as imposing broader restrictions on advertisements relating to an offer or an admission to trading. The PRs implement the EU Prospectus Directive and incorporate parts of the EU Prospectus Regulation.<sup>44</sup>

The EU Market Abuse Regulation (MAR) is the most important development in recent years, coming into effect on 3 July 2016 and replacing the Market Abuse Directive. The scope of the market abuse regime has been expanded by the new regulation, which introduced more prescriptive requirements to keep insider lists, new rules on permissible actions when carrying out market sounding (gauging prospective investor interest) and extended disclosure requirements applicable to PDMRs.

ESMA, an independent European supervisory body, issues recommendations and Q&A guidelines that supplement EU legislation. The FCA, acting through the UKLA, also issues non-legally binding technical notes to assist issuers in interpreting the FCA Handbook.

Other legal regulations include the AIM Rules for Companies, issued by the LSE to regulate AIM, and the UK Corporate Governance Code, issued by the Financial Reporting Council, which lays down principles of good governance and best practice. Foreign issuers should also consider additional local law requirements and any requisite approvals.

### III THE OFFERING PROCESS

#### i General overview of the IPO process

The UK IPO process generally takes 16–20 weeks, although this can vary considerably depending on an applicant's readiness for listing, the size and complexity of the offering and

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40 FCA, About the FCA, 9 January 2017. Available at: [www.fca.org.uk/about/the-fca](http://www.fca.org.uk/about/the-fca).

41 Sections 87A and 90 FSMA.

42 Sections 89–92 (Part 7) Financial Services Act 2012 and Sections 1–3 Fraud Act 2006.

43 Defined as an invitation or inducement to engage in an investment activity by Section 21(1) FSMA.

44 Commission Regulation 809/2004 of 29 April 2004 implementing Directive 2003/71/EC of the European Parliament and of the Council as regards information contained in prospectuses as well as the format, incorporation by reference and publication of such prospectuses and dissemination of advertisements.



prevailing market and regulatory conditions. The pre-IPO planning stage involves assessing the applicant's business, its growth trajectory and its suitability for an IPO, along with any internal reorganisation necessary to ensure it can function effectively as a listed company.

At the outset, advisers are appointed, including lawyers, reporting accountants, financial advisers, financial PR agents and investment banks, to undertake the roles of sponsor (in the case of a premium listing), underwriter and bookrunner. For a premium listing, the sponsor, in addition to ensuring compliance with the LRs and acting as a contact point for the UKLA,<sup>45</sup> will often take on the role of global coordinator, project managing the IPO and advising the applicant on the structure and timetable of the offering. The sponsor must be chosen from a list of those approved by the FCA. It is worth noting that the roles of the investment banks are often duplicated and overlap, resulting in, for example, multiple global coordinators, sponsors and underwriters.

At the kick-off meeting, all involved parties are familiarised with the proposed transaction and timetable. Management and business due diligence, financial modelling, valuation and capital structure discussions, drafting of the prospectus and preparation of financial information will all be commenced.

The due diligence process is critical in order to ensure that the information contained in the prospectus is accurate and complete in all material respects. A first draft of the prospectus will be submitted confidentially to the UKLA for review once the draft is substantially complete.<sup>46</sup> The UKLA then has 10 working days to respond (five days for each subsequent submission). The UKLA's response and comments are also confidential. Review by the UKLA is a key determinant of the IPO timetable, as it can take approximately eight weeks. In conjunction with drafting the prospectus, the lawyers will also verify it by substantiating or fact-checking all of the material statements contained therein.

Concurrently, the accountants will carry out financial due diligence in order to produce supporting reports. The long-form report is a detailed confidential report analysing the issuer's entire business, while the working capital report focuses on the sufficiency of the issuer's working capital for the next 12–18 months. Both are used for private comfort to reassure directors and the investment banks as to the viability of the issuer post-IPO. The long-form report facilitates analysis of the issuer's historical financial information in the prospectus, while the working capital report forms the basis of the working capital statement. Finally, the accountants prepare a Financial Position and Prospects Procedures report, which determines whether the reporting procedures the issuer has in place enable the directors to make appropriate judgments on the financial position and prospects of the issuer going forward.

Once all material due diligence has been completed, there will be a presentation to research analysts employed by the bookrunner, enabling them to prepare research reports. When the issuer is ready to publicly announce its intention to float, the analysts will publish their research reports. This commences a two-week 'investor education' phase, during which time the market is briefed about the issuer and the upcoming IPO by the analysts and their sales colleagues. Institutional investors' reaction to the offer will be fed back to the issuer and used to determine the price range within which the offer can be marketed.

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45 As explained in Section II.ii, *supra*.

46 UKLA Procedural Note: Review and approval of documents, Ref: UKLA/PN/903.2, July 2013, p. 3. Available at: [www.fca.org.uk/publication/ukla/pn-903-2.pdf](http://www.fca.org.uk/publication/ukla/pn-903-2.pdf).

The issuer itself will subsequently undertake a marketing campaign, labelled a ‘roadshow’, typically consisting of two weeks of intensive meetings with prospective institutional investors. Senior management of the issuer will present the investment case and answer questions about the issuer and the IPO. A ‘pathfinder prospectus’, a near-final version of the prospectus omitting the final price, is used as a key marketing document. While the roadshows are ongoing, the bookrunner will gauge market appetite for the listing by ‘building a book’ of revocable bids from investors, which is used to determine the final price and size of the offer.

Shares are allocated according to the orders investors place with the bookrunner. The market risk in the period between pricing and payment for the shares (typically three business days) is partially offset by entry into an underwriting agreement. An underwriter or syndicate of underwriters (usually the same investment bank or banks as the bookrunners) undertakes to subscribe for or purchase any shares not taken up or paid for by investors. The underwriting agreement will be conditional on admission of the securities to the Official List and to trading on the LSE.

Once the shares have been allocated, ‘grey market’ or ‘when issued’ trading can occur. Shares are traded prior to, but conditional on, admission to the Official List. If admission does not occur, the trades must be unwound.

The final steps in the IPO process are pricing and formal approval of the prospectus by the UKLA, allowing the prospectus to be published. At least 48 hours before the intended admission of the shares to trading, a formal application is submitted to the UKLA and the LSE.<sup>47</sup> The UKLA and the LSE will publicly announce approval of the application, at which point shares are credited to CREST accounts (the UK’s electronic securities depository and settlement system), unconditional dealings commence and the IPO is complete.

## ii Pitfalls and considerations

A key area of contention in the UK market is the availability of information throughout the IPO process to potential investors, prompting the FCA to publish a consultation paper in early 2017.<sup>48</sup> Under the current process, after the publication of research reports by analysts, a ‘blackout’ period is imposed for approximately two weeks, during which time no further new information on the issuer is given to investors. The blackout period aims to separate publication of the research reports and the pathfinder prospectus, thereby reducing the risk of an investor claiming that his or her investment decision was based on the research report rather than on the issuer’s prospectus. However, the concern is that, as the process is currently configured, investors do not gain access to information in the issuer’s prospectus until late in the IPO timeline, meaning that they have insufficient time to undertake a thorough analysis. Moreover, all published analyst research is connected, in the sense that it is carried out by analysts who work at the same investment banks as those advising the issuer on the IPO itself, raising the risk of bias in their research with no opportunity for corroboration through unconnected research. In order to restore the primacy of the prospectus, the FCA has proposed a series of new rules to open analyst presentations to unconnected analysts and to ensure that an approved prospectus is published before any connected analyst research is released.

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<sup>47</sup> LR3.4.4R and LSE Admission and Disclosure Standards, 3 July 2016, Schedule 1, Part B, paragraph 2.1.

<sup>48</sup> FCA Consultation Paper Availability of information in the UK Equity IPO Process (DP17/5), March 2017. Available at: [www.fca.org.uk/publication/consultation/cp17-05.pdf](http://www.fca.org.uk/publication/consultation/cp17-05.pdf).

An increasingly common practice on IPOs is for the issuer to engage early on in the IPO execution process with a select and limited number of investors on a confidential basis with a view to establishing whether there is likely to be sufficient investor appetite for the IPO. This is commonly known as ‘pilot-fishing’. Regardless of the fact that the official IPO process has not yet begun, issuers must be careful not to contravene restrictions on financial promotions<sup>49</sup> and to ensure that all information communicated is accurate and not misleading and consistent with what will be disclosed in the prospectus in due course. Moreover, throughout the process, issuers should be aware of far-reaching US securities laws,<sup>50</sup> which can require offers to be registered with the Securities and Exchange Commission despite the fact that no US public offering is contemplated. In order to be exempt, issuers should ensure that there are no ‘directed selling efforts’ in the US that could reasonably be expected to have the effect of conditioning the market for the securities in the US.<sup>51</sup>

In general, issuers should be cautious about issuing profit forecasts prior to and throughout the IPO process. Generally, issuers disclose historical financial information, rather than profit forecasts, to potential investors to allow them to make an informed assessment of the issuer. Issuers are able to ensure such information is complete, accurate and not misleading. The projected future performance of the issuer, on the other hand, is much more difficult to verify and its inclusion would constitute a significant risk for the issuer, considering the wide scope of legal responsibility for a prospectus (including all of the issuers’ directors at the time of publication)<sup>52</sup> and the potentially serious civil and criminal liabilities that arise if incorrect information is included in it. If an issuer has publicly made a profit forecast or estimate that is still outstanding at the time of publication of the prospectus, it is required to be included in the prospectus along with a statement explaining whether or not it is still considered valid.<sup>53</sup> Any forecast included in the prospectus must comply with prescriptive requirements as to its compilation, including a statement of the assumptions used, and must be reported on by the issuer’s accountants.<sup>54</sup>

Between the time of publication of the prospectus and completion of the IPO, it is important to note that if a significant new factor, material mistake or inaccuracy relating to the information contained in the prospectus arises, there is an obligation to produce a supplementary prospectus.<sup>55</sup> ‘Significant’ means significant for the purposes of making an informed assessment of the assets and liabilities, financial position, profits and losses and prospects of the issuer and the rights attaching to the shares to be issued.<sup>56</sup> Examples of triggering events include discovery of a material inaccuracy in the financial information included in the prospectus or the occurrence of an event that will materially impair the issuer’s future prospects (such as the loss of a key customer or destruction of a major plant or facility).

There are also a number of specific requirements under the listing regime that are challenging for issuers with certain characteristics. Firstly, an applicant to the premium

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49 Under Section 21 FSMA.

50 US Securities Act 1933.

51 Under Regulation S – Rules Governing Offers and Sales Made Outside the United States Without Registration Under the Securities Act of 1933.

52 PR5.5.3R.

53 PR Appendix 3, Annex 1, paragraph 13.4.

54 PR Appendix 3, Annex 1, paragraphs 13.1–13.2.

55 Section 87G FSMA.

56 Sections 87G(4) and 87A(2) FSMA.

segment of the Main Market must demonstrate that it will be carrying on an independent business as its main activity.<sup>57</sup> For issuers with a controlling shareholder (someone who holds 30 per cent or more of the voting power either individually or in concert with other persons),<sup>58</sup> supplementary obligations are imposed to ensure that independence is achieved. The issuer must enter into a relationship agreement with its controlling shareholder, including specific terms to ensure that any transactions with its controlling shareholder are conducted at arm's length.<sup>59</sup> The sanction for non-compliance with the relationship agreement is that all transactions with the controlling shareholder will be subject to prior independent shareholders' approval.<sup>60</sup> An issuer with a controlling shareholder must also make provision in its constitution for the election and re-election of independent directors to be approved by separate resolutions of both the shareholders as a whole and the independent shareholders.<sup>61</sup>

Secondly, issuers that have grown by acquisition may not be able to comply with the requirement to produce historical financial information that represents at least 75 per cent of the issuer's business over the past three years.<sup>62</sup> The LRs and the PRs anticipate this and allow issuers with 'complex financial histories' to produce separate historical financial information relating to entities that have been acquired (or entities that will be acquired shortly), in addition to historical financial information relating only to the issuer.<sup>63</sup> The starting point is that any additional information should be in the same form and prepared on the same basis as the issuer's historical financial information. However, the FCA has discretion to modify these requirements, in view of factors such as the nature and range of the information already in the prospectus and the economic substance of any relevant acquisitions or disposals.<sup>64</sup> *Pro forma* financial information may also be required to illustrate the impact of recent transactions on the issuer's financial position.<sup>65</sup> The purpose of these rules is to ensure that investors are presented with financial information that is sufficiently representative of the full group being listed and on which they can base their investment decision.<sup>66</sup>

A final point to note is the restriction, known as a 'lock-up', that the underwriters will impose on the issuer's major shareholders and members of senior management, preventing them from selling any shares they may hold in the issuer for a period of six to 12 months following completion of the IPO. The lock-ups are intended to assure new investors that the issuer's major shareholders and members of senior management are confident of the business and have no intention of divesting their interest in the business in the short term following the IPO.

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57 LR6.1.4R.

58 LR6.1.2AR.

59 LR6.1.4BR and LR6.1.4DR.

60 LR11.1.1AR–11.1.ER.

61 LR6.1.4BR(2) and LR9.2.2ER.

62 LR6.1.3R.

63 LR6.1.3DR, PR2.3.1, which incorporates Article 4A of the Prospectus Regulation and Article 5(1) PD.

64 PR2.3.1, which incorporates Article 4A Prospectus Regulation.

65 Prospectus Regulation Annex I, paragraph 20.2 and Annex II.

66 LR6.1.3EG.

### iii Considerations for foreign issuers

The size and prestige of the LSE attracts companies from all around the world. Dual listings are possible; however, compliance with foreign listing requirements does not result in any dispensation from the UK listing requirements, meaning the issuer may have to comply with two regulatory regimes.

While UK incorporated issuers must be listed solely in the UK to be considered for the FTSE UK Indices, the eligibility of non-UK incorporated companies will be determined by factors such as the location of its headquarters and company meetings, the composition of its shareholder base and the perception of investors.<sup>67</sup> Furthermore, non-UK incorporated issuers must have a free float of not less than 50 per cent and must publicly acknowledge adherence to the principles of the Corporate Governance Code (as far as is practicable) to be included in the FTSE indices.<sup>68</sup>

To be eligible for an LSE Main Market listing, shares must be eligible for CREST, the UK's electronic settlement system.<sup>69</sup> Only shares issued by issuers incorporated in the UK, Ireland, Jersey, Guernsey or Isle of Man can be traded through CREST. Issuers incorporated in other jurisdictions will instead need to arrange for depository interests in respect of their shares to be issued, which can in turn be settled in the CREST system.

The procedure for the approval of prospectuses differs depending on the issuer's country of incorporation. Within the EEA, the Prospectus Directive provides that the regulator in the issuer's Member State of incorporation should approve the prospectus,<sup>70</sup> which is then passported into the UK. For non-EEA incorporated issuers, a prospectus produced in accordance with the laws of the non-EEA country can be submitted to the FCA once certain additions are made to ensure the incorporated disclosures are equivalent to those required under the PRs and FSMA.<sup>71</sup> ESMA assesses the relevant regulatory framework in certain non-EEA countries and issues guidelines on the additional information that must be included in the prospectus to satisfy EEA standards.<sup>72</sup>

There are two key further points to note in relation to foreign issuers and the listing regime. Firstly, historical financial information included in the prospectus must be prepared in accordance with EU-endorsed International Financial Reporting Standards or with the issuer's national accounting standards as long as these have been accepted as equivalent.<sup>73</sup> The Generally Accepted Accounting Principles of the US, Japan, China, Canada and South Korea have so far been granted equivalence status.<sup>74</sup> Secondly, the free-float requirement demands

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67 FTSE UK Index Series Ground Rules v12.8, May 2016, paragraphs 4.4.2–4.4.4.

68 Ibid, paragraph 4.4.3.

69 LSE Admission and Disclosure Standards 3 July 2016, Section 2, Part 1, paragraph 2.7.

70 PD Article 13.

71 See ESMA Opinion: Framework for the assessment of third country prospectuses under Article 20 of the Prospectus Directive, ESMA/2013/317, 20 March 2013.

72 See, for example, ESMA statement on Israeli laws and regulations on prospectuses, ESMA/2011/37, 23 March 2011. Available at: [www.esma.europa.eu/sites/default/files/library/2015/11/11\\_37.pdf](http://www.esma.europa.eu/sites/default/files/library/2015/11/11_37.pdf).

73 LR6.1.3R(d), which refers to paragraph 20.1, Annex I of Prospectus Regulation, which refers to the procedure set down in Article 3 Regulation (EC) No 1606/2002 on the application of international accounting standards.

74 UKLA Procedural Note: Public offer prospectus – drafting and approval, Ref: UKLA/PN/094.1, December 2012. Available at: [www.fca.org.uk/publication/ukla/pn-904-1.pdf](http://www.fca.org.uk/publication/ukla/pn-904-1.pdf).

25 per cent of shares be held in public hands in one or more EEA states at the time of admission.<sup>75</sup> The FCA may consider shares held outside of the EEA in determining whether to grant a dispensation.<sup>76</sup>

Finally, where the LRs refer to UK legislation, the foreign issuer must comply with it so far as information available to it enables it to do so and compliance is not contrary to the law in its country of incorporation.<sup>77</sup>

#### IV POST-IPO REQUIREMENTS

The obligations imposed on a Main Market-listed issuer post-IPO can be broadly broken down into four categories: reporting, disclosure, corporate governance and transaction restrictions. In addition, issuers must adhere to the spirit of the listing and premium listing principles, if applicable.<sup>78</sup>

Firstly, the issuer must publish annual accounts no later than four months after the end of the financial year and half-yearly financial reports no later than two months after the end of the financial period.<sup>79</sup> Under the DTRs and MAR, an issuer must also draw up and maintain insider lists, to be provided to the FCA on request.<sup>80</sup>

Secondly, the issuer must comply with numerous disclosure obligations. The DTRs incorporate the obligation imposed by MAR to inform the public as soon as possible of ‘inside information’ that directly concerns the issuer.<sup>81</sup> ‘Inside information’ is defined as information of a precise nature, which has not been made public, relating, directly or indirectly, to one or more issuers or to one or more financial instruments, and that, if it were made public, would be likely to have a significant effect on the prices of those financial instruments or on the price of related derivative financial instruments.<sup>82</sup> Furthermore, under the DTRs a shareholder must notify the issuer and the FCA of the percentage of voting rights he or she holds if, as a result of an acquisition or disposal of shares, the percentage of those voting rights reaches, exceeds or falls below 3 per cent and each 1 per cent threshold above 3 per cent up to 100 per cent.<sup>83</sup> The issuer must then give details of such notification to the market by the end of the next trading day. These thresholds are modified to 5 per cent, 10 per cent, 15 per cent, 20 per cent, 25 per cent, 30 per cent, 50 per cent and 75 per cent in the case of non-UK incorporated issuers.<sup>84</sup>

Thirdly, premium-listed issuers will be expected to adhere to the principles of good governance and best practice outlined in the Corporate Governance Code. The Corporate Governance Code applies on a ‘comply or explain’ basis,<sup>85</sup> meaning issuers have to state in their annual financial reports how they have applied the Corporate Governance Code or explain why they have not complied with its provisions. In practice, the market expects

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75 LR6.1.19R.

76 LR6.1.20AG(2)(a).

77 LR1.4.2R.

78 Chapter 7 LR.

79 DTR4.1.3R and 4.2.2R.

80 DTR2.8 and Article 18 MAR.

81 Article 17(1) MAR.

82 Article 7 MAR.

83 DTR5.1.2R.

84 Ibid.

85 LR9.8.6R(6) and 9.8.7R.

compliance in full by premium-listed issuers. Standard-listed issuers, although technically only required to respect the EU minimum standards incorporated in the DTRs,<sup>86</sup> may also come under pressure from shareholders to follow the best practice norms outlined in the Corporate Governance Code.

The Corporate Governance Code outlines two key requirements as to the board of directors: a majority (including the chairman) must be independent non-executive directors and there must be a clear division of responsibility between the chairman and chief executive officer.<sup>87</sup> Moreover, it mandates the establishment of an audit committee (of at least three independent non-executive directors excluding the chairman)<sup>88</sup> and nomination committee (the majority of which should be independent non-executive directors),<sup>89</sup> and recommends the establishment of a remuneration committee (of at least three independent non-executive directors).<sup>90</sup> Issuers should also take into account non-legal guidelines by bodies that represent institutional investors (e.g., the National Association of Pension Funds).

Fourthly, there are a number of restrictions on the transactions that an issuer and its management can carry out. PDMRs<sup>91</sup> are restricted by MAR from carrying out transactions relating to shares or debt instruments of the issuer during a ‘closed period’.<sup>92</sup> A closed period is the period of 30 calendar days before the announcement of an interim financial report or a year-end report, which the issuer is obliged to make public according to national law or the rules of the trading venue where the shares are admitted to trading.<sup>93</sup> This prevents PDMRs from trading on the basis of inside information not yet available to the market. Moreover, transactions conducted by a PDMR or a person closely associated<sup>94</sup> to them relating to shares, debt instruments or derivatives of the issuer must be notified to the issuer and FCA promptly, and no later than three business days after the transaction.<sup>95</sup> The issuer must then notify the market within the same time frame.<sup>96</sup> Although MAR sets down a *de minimis* threshold (€5,000 or more in a calendar year)<sup>97</sup> that must be crossed before the notification obligation is triggered; in practice, most UK-listed issuers require PDMRs to notify all transactions regardless of size.

If an issuer wishes to raise more capital through further equity issues, it must have regard to pre-emption rights contained in the LRs (for premium-listed companies), and the Companies Act 2006 (for all UK incorporated companies).<sup>98</sup> Pre-emption rights require that

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86 The DTRs incorporate the Statutory Audit Directive (Directive 2014/56/EU on statutory audits of annual accounts and consolidated accounts) and the Company Reporting Directive (Directive 2014/95/EU as regards disclosure of non-financial and diversity information by certain large undertakings and groups).

87 Corporate Governance Code A.2.

88 Corporate Governance Code C.3.1.

89 Corporate Governance Code B.2.1.

90 Corporate Governance Code D.2.1.

91 Defined as a director or senior executive who has regular access to inside information relating to the company and the power to take managerial decisions affecting the company’s future developments and business prospects.

92 Article 19 MAR.

93 Article 11 MAR.

94 Defined in Article 3(1)(26) MAR to include the PDMR’s spouse, dependent child or legal person, trust or partnership directly or indirectly controlled by such a person.

95 Article 19(2) MAR.

96 Article 19(3) MAR.

97 Article 19(8) MAR.

98 Section 561 Companies Act 2006 and LR9.3.11R.

any new shares proposed to be issued are first offered to existing shareholders to subscribe or purchase in proportion to their existing holdings. These rights can be disapplied by a shareholders' special resolution (involving approval by 75 per cent of shareholders voting at a general meeting).<sup>99</sup> A Statement of Principles<sup>100</sup> published by the Pre-Emption Group (a body set up to provide issuers and investors with guidance in this area) outlines the acceptable size and duration of disapplication and, although not technically binding, is, in practice, followed by UK-listed issuers.

There are a number of additional restrictions imposed post-IPO on transactions carried out by premium-listed issuers. When an issuer enters into a transaction outside of the ordinary course of business, four percentage ratios or 'class tests' must be applied to determine the size of the transaction compared to the issuer (based on assets, profits, consideration and capital).<sup>101</sup> Class 1 transactions (i.e., where at least one percentage ratio equals 25 per cent or more)<sup>102</sup> and reverse takeovers (i.e., where at least one percentage ratio equals 100 per cent or more, or which in substance results in a fundamental change in the business or board or voting control of the issuer)<sup>103</sup> require an explanatory circular to be sent to shareholders and prior shareholder approval to be obtained.<sup>104</sup> Class 2 transactions (i.e., where at least one percentage ratio equals 5 per cent or more)<sup>105</sup> require public announcement as soon as possible after entering into the binding arrangement.<sup>106</sup> Reverse takeovers may trigger suspension of trading in the issuer's securities, unless there is adequate public information in the market about the proposed transaction,<sup>107</sup> and will always lead to cancellation of the listing.<sup>108</sup> In effect, the enlarged issuer will need to reapply for admission, satisfying the initial eligibility requirements as a new applicant. In early 2017, a FCA consultation paper sought responses to enhance the effectiveness of the current system, which included revising the profits tests calculations and relaxing the requirement to suspend trading in the event of a reverse takeover.<sup>109</sup>

An issuer wishing to enter into a transaction with a related party (such as a substantial shareholder or a director) that crosses a certain percentage threshold (5 per cent, calculated on the basis of the class tests outlined above), must publicly announce the transaction, send an

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99 Sections 570 and 571 CA 2006. In the case of a foreign company, the disapplication must be authorised by shareholders in an equivalent manner in accordance with the law of its country of incorporation under LR9.3.12R(4).

100 Pre-Emption Group: Disapplying Pre-Emption Rights: A Statement of Principles, 2015. Available at: <http://www.pre-emptiongroup.org.uk/getmedia/655a6ec5-fecc-47e4-80a0-7aea04433421/Revised-PEG-Statement-of-Principles-2015.pdf.aspx>.

101 The metrics for calculating such ratios are: gross assets of the target divided by gross assets of the issuer; profits attributable to the transaction divided by profits of the issuer; consideration divided by aggregate market value of all the ordinary shares of the issuer; and gross capital of the target divided by gross capital of the issuer.

102 LR10.2.2R(1).

103 LR5.6.4R.

104 LR10.5.1R.

105 LR10.2.2R(2).

106 LR10.4.1R.

107 LR5.6.8G.

108 LR5.6.19G.

109 FCA Consultation Paper. Review of the Effectiveness of Primary Markets: Enhancements to the Listing Regime (CP17/4), February 2017. Available at: <https://www.fca.org.uk/publication/consultation/cp17-04.pdf>.



explanatory shareholder circular and obtain the approval of its shareholders.<sup>110</sup> Premium-listed issuers must also appoint a sponsor if they undertake certain specified transactions under the LRs,<sup>111</sup> especially if interactions with the FCA are required. Finally, premium-listed issuers must obtain shareholder approval to transfer between listing categories and cancel their listing.<sup>112</sup>

Less onerous obligations apply to AIM-quoted companies. For example, substantial and related party transactions meeting certain thresholds prompt a simple disclosure obligation rather than shareholder approval,<sup>113</sup> and the deadlines for publishing accounts are extended.<sup>114</sup> However, a Nomad, initially appointed for the AIM admission process, must be retained at all times to assist AIM companies in meeting their continuing obligations.<sup>115</sup>

## **V OUTLOOK AND CONCLUSION**

The LSE is a cornerstone of London's role as a leading international financial hub, with a trusted regulatory framework that is respected around the world. However, it is not without its difficulties. A key area for reform in the coming years is the availability of information during the IPO process, which could lead to significant changes being made to the IPO process. Following Brexit, uncertainty surrounds the status of the UK's right to passport its financial services into the EU going forward, as the UK government begins the inevitably protracted process of negotiating an exit deal. Given the fusion of EU and UK legislation that currently regulates the IPO process, absolute divergence is unlikely, leaving the door open for the EU principle of 'equivalence' to take centre stage in granting the UK market access. In early 2017, a FCA discussion paper has shown a strong focus on the accessibility of UK markets for overseas issuers, questioning in particular the relevance of the division between standard and premium listings.<sup>116</sup> The discussion paper highlights the FCA's willingness to consider reforming the market framework to ensure the LSE maintains its global reputation.

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110 LR11.1.7R.

111 LR8.2.1R.

112 LR5.2.5R and 5.4A.4R.

113 AIM Rules 12–13.

114 AIM Rules 18–19.

115 AIM Rule 1.

116 FCA Discussion Paper. Review of the Effectiveness of Primary Markets: The UK Primary Markets Landscape (DP17/2). Available at: [www.fca.org.uk/publication/discussion/dp17-02.pdf](http://www.fca.org.uk/publication/discussion/dp17-02.pdf).

# UNITED STATES

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## I INTRODUCTION

A long-time leader in the initial public offerings (IPO) arena, the United States is home to the two largest stock exchanges by market capitalisation in the world, the New York Stock Exchange (NYSE) and the Nasdaq Stock Market (NASDAQ). Before the existence of these exchanges, however, the first US IPO took place in the 1780s by the Bank of North America.<sup>2</sup> Clearly, the US offering process and regulatory landscape has changed dramatically since that time. The modern US IPO market is regulated by both federal statutes and agencies, as well as the rules of the exchange on which a company is listed. Foremost among the statutes are the Securities Act of 1933, as amended (the Securities Act), which regulates offerings, and the Securities Exchange Act of 1934, as amended (the Exchange Act), which provides for market regulation once a company is public. More recent regulation of the IPO market has come through the Sarbanes-Oxley Act of 2002 (SOX), the Jumpstart Our Business Startups Act of 2012 (the JOBS Act) and the Fixing America's Surface Transportation Act in 2015 (the FAST Act), which, despite its name, made additional changes to the IPO landscape. Administering, amending and interpreting the federal securities laws is the responsibility of the US Securities and Exchange Commission (SEC), the agency that, among other things, reviews IPO registration statements and ensures regulatory compliance both during the IPO process and once companies are public.

Not dissimilar to other markets around the globe, the US IPO market experienced significant volatility in recent years. In 2016, US IPOs had their weakest year by number of new issuances since 2009 and the weakest year in proceeds raised since 2003. Healthcare, technology and financial services were the leading sectors for US IPOs in 2016.

There were 105 IPOs in 2016, compared with 170 US IPOs in 2015 (in contrast to 275 IPOs in 2014 and 222 in 2013).<sup>3</sup> Contributing to the decline in the number of IPOs in 2016 was the fact that many companies pursued a 'dual-track' process, ultimately consummating company sales rather than IPOs. The increased availability of venture capital and private equity funding has also enabled some companies to delay going public. Notwithstanding the downturn in the overall number of US IPOs, windows of opportunity have existed, with several notable IPOs being successfully consummated over the past few

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2 Museum of American Finance, America's First IPO, available at [www.moaf.org/exhibits/americas\\_first\\_ipo/index](http://www.moaf.org/exhibits/americas_first_ipo/index) (last visited 24 March 2017).

3 *Renaissance Capital US IPO Market 2016 Annual Review*, 16 December 2016. Includes IPOs with a market capitalisation of at least \$50 million and excludes closed-end funds and SPACs. Source: Renaissance Capital.

years. Despite the uncertainty surrounding the ongoing effects of the Brexit vote, the new US presidential administration's fiscal and monetary policies and other global events, there is optimism that 2017 will see a resurgence in the US IPO market.

The decision to 'go public' requires careful consideration by a company and its management. Issuers must be mindful that the US public company disclosure system results in reduced confidentiality for the issuer and its management. Moreover, a considerable amount of liability arises for the company, its directors and its management from being public in the US, and the expense of complying with public company reporting obligations should not be minimised. Despite these factors, going public in the US is an exciting event for any company, and the resulting liquidity for existing investors, and the visibility and prestige that comes from listing on US exchanges, is very attractive for many domestic and foreign companies.

Unless there is a compelling business reason, domestic issuers generally list in the United States rather than pursuing a primary (or dual) listing in another country. Foreign issuers, called foreign private issuers (FPIs),<sup>4</sup> often opt to list solely in the United States as well. Some foreign companies that are already listed on an exchange in their home country also choose to list in the United States. For these companies, a US listing can provide several benefits, including increased visibility (which results in an expanded market for new products and services), an ability to use the US listing as currency for acquisitions and the creation of a more diverse investor base (which increases liquidity in the company's shares).

## II GOVERNING RULES

### i Main stock exchanges

The primary stock exchanges in the United States are the NYSE and NASDAQ. While each operate with their own, independent set of standards for initial listing and continued listing compliance, many of these requirements are substantially similar across the two exchanges. The creation of the NYSE can be traced to the signing of the Buttonwood Agreement in May 1792.<sup>5</sup> Also known as the 'Big Board', the NYSE is the largest stock exchange by market capitalisation in the world. NASDAQ is a significantly younger exchange, having commenced operations in 1971. NASDAQ is known as the world's first electronic stock market. Unlike the NYSE, whose historic trading floor and official 'ringing of the bell' each day for opening and closing of trading hours is legendary, NASDAQ exists purely as an electronic platform with no physical trading space.

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4 Rule 405 of the Securities Act defines an FPI as 'any foreign issuer other than a foreign government except an issuer meeting the following conditions as of the last business day of its most recently completed second fiscal quarter: (i) More than 50 percent of the outstanding voting securities of such issuer are directly or indirectly owned of record by residents of the United States; and (ii) Any of the following: (A) The majority of the executive officers or directors are United States citizens or residents; (B) More than 50 percent of the assets of the issuer are located in the United States; or (C) The business of the issuer is administered principally in the United States.' The determination date for FPI status in connection with an IPO is a date within 30 days before the filing of the initial registration statement.

5 So-called because 24 stockbrokers signed the agreement under a buttonwood tree on Wall Street. Library of Congress, History of the New York Stock Exchange, available at [www.loc.gov/tr/business/hottopic/stock\\_market.html](http://www.loc.gov/tr/business/hottopic/stock_market.html) (last visited 24 March 2017).

Both the NYSE and NASDAQ welcome domestic and foreign issuers as well as dual listings. Historically, Nasdaq was viewed as the 'go-to' exchange for technology companies, with the NYSE operating as the primary exchange for brick-and-mortar companies. However, this has changed in recent years, with issuers from all industries listing on both exchanges.

## **ii Overview of listing requirements**

The NYSE and NASDAQ each maintain standards for initial listing and continued listing on their respective markets. The standards include financial thresholds and other quantitative benchmarks as well as requirements relating to corporate governance.

Over the years, the quantitative listing requirements for the NYSE and NASDAQ have become increasingly similar, such that the requirements themselves generally are not determinative of which exchange a company will select. Meeting the quantitative listing requirements is rarely a deciding factor for exchange selection except for the smallest companies that will qualify to list only on the lowest NASDAQ market tier. Similarly, the corporate governance requirements are substantially similar due in large part to SOX, which considerably changed the governance requirements for US public companies. Even if a company meets all of the listing standards, each exchange reserves the right to deny listing to a company.

A US company seeking to list on the NYSE must meet minimum distribution and size criteria, which include, among other things, at least 400 round lot shareholders, a post-IPO market value of publicly held shares of \$40 million and a stock price of at least \$4. The company must also meet one of the exchange's two financial criteria: the earnings test or global market capitalisation test. For IPO companies, the NYSE will accept the underwriters' representation that the offering will satisfy certain of the requirements once the IPO is consummated.<sup>6</sup>

A non-US company may qualify to list on the NYSE in one of two ways – under the standards for domestic issuers or under the alternate listing standards for FPIs. The FPI-specific listing standards are designed to attract major foreign companies with an existing, substantial market for the company's shares in its home jurisdiction. For example, under the minimum distribution and size criteria, the round lot shareholder requirement is 5,000 (versus 400 under the domestic standard), the market value of publicly held shares must be at least \$100 million, or \$60 million for companies qualifying under the affiliated company test (versus \$40 million under the domestic standard) and 2.5 million shares are required to be publicly held (versus 1.1 million under the domestic standard). To qualify under the alternate listing standards for FPIs, the company must also meet one of the financial tests: the earnings test or one of the valuation or revenue tests (or qualify under the affiliated company test).

As a general matter, both the NYSE and NASDAQ permit an FPI to follow the governance rules of their home jurisdictions, subject to certain exceptions.

Unlike the NYSE, NASDAQ has three separate market tiers, The NASDAQ Global Select Market, The NASDAQ Global Market and The NASDAQ Capital Market. Similar to the NYSE, NASDAQ has liquidity requirements, including number of round lot holders, number of publicly held shares and market value of publicly held shares, as well as financial standards. For example, companies seeking to list on The NASDAQ Global Select Market must qualify under one of four tests: earnings, capitalisation with cash flow, capitalisation

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<sup>6</sup> There are alternative standards in certain instances, including for real estate investment trusts with less than three years of operating history and special purpose acquisition companies.

with revenue or assets with equity. To demonstrate the similarities between the requirements of NASDAQ and the NYSE, a company seeking to list on The NASDAQ Global Select Market would need 450 round lot holders (400 for NYSE), 1.25 million publicly held shares (1.1 million for NYSE) and a market value of publicly held shares of \$45 million (\$40 million for NYSE). The quantitative requirements for listing on The NASDAQ Global Market and The NASDAQ Capital Market become increasingly less demanding; however, the corporate governance requirements are the same across all three NASDAQ tiers.

The cost of listing on the NYSE and NASDAQ varies somewhat in approach. The NYSE calculates fees based on the exact number of shares listed, subject to a minimum and maximum fee, whereas NASDAQ bases its fee on a share range. For example, to list on The NASDAQ Global Select Market and The NASDAQ Global market, the cost for listing up to 30 million shares is \$125,000, including a \$25,000 application fee; listing 30–50 million shares is \$150,000, including a \$25,000 application fee; listing 50–100 million shares is \$200,000, including a \$25,000 application fee; and listing over 100 million shares is \$225,000, including a \$25,000 application fee. On the NYSE, fees for an IPO are \$0.004 per share, plus a \$25,000 application fee and a \$50,000 special one-time fee, with a minimum of \$150,000 and maximum of \$295,000, which includes the special one-time fee of \$50,000.

### **iii Overview of law and regulations**

IPOs in the United States are governed by federal rules and regulations with oversight by the SEC. The main rules and regulations come from the Securities Act and the Exchange Act.

By way of background, the Securities Act was passed in response to the 1929 US stock market crash. It was designed to prevent fraud and misrepresentation in connection with public securities offerings by requiring that investors receive adequate and accurate information in order to make their investment decisions. The system is disclosure-based, meaning a judgment is not made by the SEC on the quality of the IPO company or the securities being offered. In general terms, Section 5 of the Securities Act requires registration for any offer or sale of any security unless an exemption from registration is available.<sup>7</sup>

Market regulation, on the other hand, comes through the Exchange Act, which, among other things, created the SEC. The Exchange Act requires periodic reporting by companies with registered securities (i.e., generally companies that have made a Securities Act registered public offering and companies with a security registered on a national exchange or companies with total assets exceeding \$10 million and a class of equity security held of record by more than 2,000 persons or 500 persons who are not accredited investors). Over the years, the SEC has sought to harmonise the Securities Act and the Exchange Act, by providing for integrated disclosure between Securities Act and Exchange Act forms.

Arguably, the next most significant piece of legislation was in 2002 with the passing of SOX, which came in response to significant US accounting scandals. The main goals of SOX were to strengthen financial disclosures, deter fraud and heighten corporate responsibility and accountability through various measures, including through increased executive liability. While not monumentally influential on the actual IPO process, SOX did have a tremendous effect on the governance requirements for companies post-IPO.

The most recent major changes came with the passing of the JOBS Act in April 2012. The JOBS Act created a new category of issuers called emerging growth companies (EGCs),

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<sup>7</sup> Generally, under Section 5, a security may not be ‘offered’ unless a registration statement is on file with the SEC and may not be sold until the registration statement is declared effective by the SEC.

which generally are companies with less than \$1 billion in annual gross revenues in their most recently completed fiscal year. EGCs are entirely exempt from certain, or subject to reduced, regulatory requirements for a limited period of time. The benefits afforded to EGCs pursuant to the JOBS Act include allowing EGCs to provide reduced financial information in SEC filings, including in IPO registration statements; permitting EGCs to submit registration statements confidentially to the SEC for review prior to making them publicly available; providing for the ability of EGCs to ‘test the waters’ with institutional investors to determine investor appetite in the offering; relaxing restrictions on securities analyst communications and carving out other areas for reduced compliance (or exceptions) for EGCs. The benefits provided for under the JOBS Act for EGCs were further modified by the FAST Act in December 2015.

Also integral to the IPO process is the Financial Industry Regulatory Authority (FINRA), an independent non-governmental agency that aims to provide investor protection through the regulation of broker-dealers. During the IPO process, the underwriters make a filing with FINRA in connection with the initial submission of the registration statement to the SEC and every amendment thereafter.

### III THE OFFERING PROCESS

#### i General overview of the IPO process

A typical US IPO takes approximately 16–20 weeks, assuming that no significant issues arise that delay or complicate the process. Often, delays are caused by disclosure or financial statement issues that could have been addressed in the early offering stages. The IPO process can be divided into four distinct phases:

- a* preparation and analysis (known as the pre-filing phase);
- b* filing and SEC review (the phase between filing the registration statement with the SEC and responding to, and clearing comments from, the SEC);
- c* marketing the IPO; and
- d* the pricing and closing of the offering.

The IPO team, also known as the ‘working group’ consists of several key parties including the company, company counsel, the underwriters, underwriters’ counsel and the company’s accountants. The roles of each are described in more detail below. During the pre-filing phase, even before the first meeting of the working group, a company works with its outside counsel to prepare for the IPO. Preparatory tasks include reviewing the company’s current corporate and capital structure, as well as analysing its organisational documents (such as its charter and bylaws) to ensure that the company is best-positioned for life as a public company. In-house and outside counsel will also examine the company’s existing corporate governance structure and begin to address any changes that may be needed prior to the IPO. In many instances, a company’s private governance practices are not suitable for a public company and changes are often required for SOX compliance, including the creation of new committees of the board. Committee charters and other corporate policies may need to be drafted or modified. The underwriters will provide guidance on the governance structure from the perspective of marketing the deal and may suggest changes for marketing reasons. During this phase of the IPO process, a company may also need to prepare new equity compensation plans and employment agreements (or amend current ones) and address other general housekeeping matters. The company’s in-house finance team and outside auditors should begin preparing

the necessary financial statements that will be required in the registration statement. It is important that the company's auditors are involved early in the process as accounting issues are a common source of SEC comments and potential delay. Also at this time, companies should begin to seek any necessary and required approvals for the IPO and begin to develop a plan for public reporting after the IPO.

Preparation of the registration statement typically begins with an initial organisational meeting attended by the full working group, followed by drafts of the registration statement being circulated among the group. The registration statement describes the company and its business; provides risk factors regarding the company, its business and the offering; and includes financial and other information including use of proceeds, company capitalisation, management's discussion and analysis (MD&A) of financial condition and results of operation, and certain relationships and related party transactions. For domestic companies, the registration statement generally is filed with the SEC under cover of a Form S-1, while FPIs generally use a Form F-1. Contained within the registration statement is the prospectus, a stand-alone document that is provided to investors. The exhibits to the registration statement, which are delineated in the applicable form, as well as other information, such as the expenses of the offering and certain undertakings by the company, are not circulated to prospective investors as part of the prospectus and can only be found in filings with the SEC. Filings with the SEC are generally made available to the public at [www.sec.gov](http://www.sec.gov). At a certain point in the drafting phase, the registration statement is sent to the financial printer, which will then run any changes to the document on its system and ultimately file the document electronically with the SEC through an electronic system known as EDGAR (Electronic Data Gathering, Analysis, and Retrieval).

While the registration statement is being drafted, due diligence is conducted by underwriters' counsel and the underwriters. Business due diligence is conducted by the underwriters to ensure that the company's business and operations are as it purports them to be. During legal due diligence, counsel examines various books, records and agreements as well as other material documents of the company to ensure that the registration statement is accurate and not misleading. As will be explained further below, the process of due diligence provides a defence against liability for false and misleading statements under Section 11 and Section 12 of the Securities Act. It also provides counsel with a basis for delivering certain opinions to the underwriters at the closing of the offering.

Also at this time, the underwriting agreement, comfort letter and other transactional documentation are negotiated. The underwriting agreement is the main contract that binds the underwriters and the company for the sale of the securities. Through the underwriting agreement, the securities are purchased by the underwriters from the company and are then resold to the public by the underwriters. The agreement contains the pricing terms, various representations and warranties, and provides for indemnities and closing conditions. While negotiation of the underwriting agreement begins early in the IPO process, it is not actually signed until the pricing of the offering.

Before the filing of the registration statement with the SEC, the company's board of directors (and potentially the company's shareholders) will approve the filing of the registration statement and other corporate activities associated with the offering. Additionally, the stock exchange will be determined and the exchange listing process will begin.

After the registration statement is filed with the SEC, it typically takes up to 30 days to receive SEC comments. During the period between filing the registration statement and receiving the first round of SEC comments, preparation of the company for life as a public

company continues. This includes establishing certain corporate governance policies and practices, writing charters and required governance documentation, and continuing attention to the stock exchange listing application.

When comments are received from the SEC they arrive in the form of a letter. The company, underwriters, counsel and accountants respond to the comments by filing an amendment to the registration statement to address the SEC comments. They also write a response letter back to the SEC. Typically, there are several rounds of back and forth between the company and the SEC before the SEC will allow the registration statement to 'go effective'. During this time, FINRA also reviews the underwriting arrangements.

During the marketing phase, the underwriters and the company conduct a 'road show', which is typically a two- to three-week period of investor meetings across the United States and often in Europe and other jurisdictions. Prior to the roadshow, the deal team will print red herrings or 'reds', which are glossy copies of the preliminary prospectus. These will be handed out during the investor meetings. The books are called 'reds' due to the red banner that appears at the top of the preliminary prospectus, stating that the information is not complete and may be changed, and that the document is not an offer to sell the securities. Over the course of the roadshow, the underwriters will collect non-binding indications of interest from potential investors.

When the roadshow is completed, the underwriters will look to price the deal based on the demand for the securities. SEC and FINRA clearance must be obtained by that time, so that the registration statement can be declared effective by the SEC and pricing can take place. Securities may only be sold once the registration statement is declared effective by the SEC.

At the time of pricing, the company and the underwriters agree on the final price of the securities and execute the underwriting agreement. After pricing, the underwriters confirm sales and allocate shares. The securities begin to trade the day after pricing. The company files with the SEC the final prospectus that includes the final price of the stock, the underwriter compensation and the amount of proceeds the company will receive from the offering.

The offering typically closes on a T+3 schedule (meaning three business days after pricing). At closing, various documents are exchanged between the company and the underwriters, including legal opinions, the comfort letter from the accountants, lock-up agreements (which 'lock up' certain existing shareholders from selling their shares for typically 180 days) and other closing certificates.

The working group acts in concert to ensure that each of the IPO stages described above progresses as seamlessly as possible. A company's internal team is crucial to the IPO process. The company ensures that the offering documents are accurate in describing the business, and the risks relating to the offering and the company, among other disclosures. Further, the company's internal finance team is critical in preparing the financial statements and other financial disclosure along with assistance from the company's outside auditors. Management of the company also needs to be available for drafting sessions, diligence calls and participation in the road show. While the company is the key component of the IPO team, the other players have essential roles to ensure the success of the offering.

Company counsel guides the company through the offering process, from preparatory structuring through the closing of the offering. Company counsel assists with drafting the required registration statement disclosure, negotiates agreements and other offering documentation, and assists the company in complying with applicable securities laws.



The underwriters design the marketing effort, set the company's valuation, lead the roadshow and assist the company in describing its business in a compelling way. They arrange investor meetings and control the book-building process. They also participate in certain aftermarket trading activities.

Underwriters, counsel assist the underwriters through the offering process. They prepare the initial draft of the underwriting agreement, assist with drafting other documents and negotiate agreements with company counsel. They advise the underwriters on FINRA compliance (including making the required filings with FINRA) and other issues, such as research reports, trading restrictions and testing-the-waters activities.

The company's auditors are important in drafting the MD&A section of the prospectus. The auditors assist the company with its required financial statements and deliver what is known as a 'comfort letter', which ensures the accuracy of the financial data in the prospectus. All financial data in the prospectus must be comforted by the auditors as part of the underwriters' due diligence. Any factual information in the prospectus that is not comforted by the auditors must be backed up by the company. The auditors also assist the other members of the working group in responding to any financial or accounting comments from the SEC.

There are also several other key players in the IPO process including the financial printer, who prints the preliminary and final prospectuses and files the registration statement with the SEC, the transfer agent, and market maker or specialist. The company may also enlist the services of an IPO consultant, a compensation consultant and a public relations firm.

## **ii Pitfalls and considerations**

Navigating the IPO process is not easy, and without careful planning, there are many potential pitfalls that could derail the offering. Several of the key considerations in the IPO process come early in the planning stages when the company is preparing to become a public company.

One of the first crucial steps is to review existing agreements to identify any consents that may be required for the IPO to occur. Companies should also examine their current corporate structure and capitalisation early in the process to ensure that they correctly align with public company operations and the contemplated offering. For example, a company may need to increase the number of authorised shares or wish to authorise blank check preferred stock. Companies should also consider defensive measures such as creating a classified board and limiting the ability of shareholders to call meetings or act by written consent.

Companies must also spend significant time preparing their post-IPO governance structure. Current policies, charters and other governance-related documents should be reviewed to determine any necessary changes required to comply with public company governance requirements, and often additional policies, charters and structural changes are required. Note that, as a general matter, FPIs may follow the governance requirements of their home jurisdictions instead of the requirements for domestic issuers, subject to certain exemptions and requirements.

Stock options also can prove to be a sticky issue in the IPO process. For grants up to two years before an IPO, a company should be prepared for the SEC to ask for valuation support. Due to this, it is important for a company to obtain independent valuations for options to avoid cheap stock accounting charges.

Companies must review all related party transactions prior to filing the registration statement to determine which, if any, must be disclosed in the registration statement. In addition, companies may wish to unwind certain transactions prior to the IPO. Further, any loans to executive officers and directors must be unwound prior to the first filing of the registration statement.

Early in the planning stages, a company should also work with its counsel to determine what financial statements will be required in the registration statement as well as any related MD&A issues. As a general matter, companies are required to include in the IPO registration statement three years of income statements, two years of balance sheet information and five years of selected financial statements. EGCs, however, are only required to include two years of audited financial statements and two years of selected financial statements in their IPO registration statement.

Foreign issuers in particular need to be mindful of any reconciliation that may be required with respect to any non-GAAP or certain non-International Financial Reporting Standards (IFRS) financial statements. If financial statements are not prepared in accordance with US GAAP or English-language IFRS as issued by the International Accounting Standards Board (IASB), the financial statements must be reconciled to US GAAP. Mergers and acquisition activity may also trigger additional required financial statements such as *pro formas* and target financial statements depending on the significance and timing of the mergers and acquisitions activity. Financial statement preparedness often drives (and delays) the timing of an offering. In addition, companies should also be mindful of SEC ‘hot buttons.’ In recent years these have included revenue recognition, cheap stock, segment reporting and loss contingencies.

Issuers must also be extremely careful of what is known as ‘gun jumping’. As a general matter, there are certain restrictions on communications when a company is contemplating or conducting a securities offering that are intended to prevent a company from conditioning the market for the offering. The communications covered by the ‘gun jumping’ restrictions are extensive and include press releases, social media activity and interviews, among other forms of communications. When a company acts in violation of these rules, this is gun jumping. The SEC may deem an action as gun jumping even if it was purely accidental. Companies must be mindful of the rules from the outset, even before the registration statement is filed. In the event that the SEC determines that gun jumping has occurred, it may impose a cooling-off period during which the company must delay the offering. Gun jumping may also trigger sanctions, fines or rescission rights.

Aside from mechanical issues, it is crucial that a company be prepared to access market windows. This means being vigilant during the planning stages to ensure that the company is best-positioned to move forward at the appropriate time when market windows are ‘open’.

It should not be minimised that becoming a public company exposes the issuer and other offering participants to liability under the US securities laws. In particular, Section 11 of the Securities Act states that if any part of an effective registration statement ‘contained an untrue statement of a material fact or omitted to state a material fact required to be stated therein or necessary to make the statements therein not misleading, any person acquiring such security (unless it is proved that at the time of such acquisition such person knew of such untruth or omission) may sue’ every person who signed the registration statement; every underwriter, experts and current and future members of the board of directors who are named in the registration statement, among others.

While a due diligence defence is available to underwriters, experts and directors, it is not available to the company. The company is ‘strictly liable’ under Section 11 of the

Securities Act, subject to a limited exception if the company can prove the purchaser of the securities knew of the untruth. Additional liability is imposed by Section 12(a)(2) of the Securities Act on any person who offers or sells a security by means of a prospectus or oral communication that contains a material misstatement or omission.

### **iii Considerations for foreign issuers**

While many of the procedural elements involved in a US IPO by a domestic issuer are essentially the same as those for an FPI, FPIs are provided with significant relief in several areas that are designed to encourage them to go public in the United States.

For example, while EGCs are permitted to submit draft registration statements confidentially to the SEC, FPIs may also do so in certain circumstances. The enumerated instances are not in lieu of the general ability for EGCs to submit confidential draft registration statements, such that an FPI that qualifies as an EGC can always submit confidentially to the SEC under the provisions for EGCs. However, FPIs, regardless of EGC status, may submit draft registration statements confidentially to the SEC if the FPI is a foreign government registering its debt securities; is listed or is concurrently listing its securities on a non-US securities exchange; is being privatised by a foreign government; or can demonstrate that the public filing of an initial registration statement would conflict with the law of an applicable foreign jurisdiction.<sup>8</sup>

Moreover, in the registration process, FPIs typically utilise Form F-1 to register with the SEC instead of Form S-1 (the form for domestic issuers). Form F-1 contains reduced disclosure requirements compared to Form S-1. Notwithstanding this, however, the underwriters may encourage the issuer to provide disclosure akin to what is required for a domestic issuer for marketing purposes. Notable differences in Form F-1 include, among others, compensation disclosure. Unlike domestic companies, FPIs are able to disclose more limited compensation information, particularly as it relates to individual compensation, compared to domestic issuers, unless the information is publicly disclosed elsewhere by the FPI.

FPIs also have flexibility with their financial statement presentation. They may prepare and file their financial statements in accordance with US GAAP, IFRS or local GAAP. FPIs that utilise the English-language version of IFRS as issued by the IASB need not provide a reconciliation to US GAAP. However, if non-IASB IFRS or local GAAP is used, generally reconciliations to US GAAP must be included. In addition, FPIs have different 'staleness' dates (the date after which financial information may not be used) from domestic issuers.

As a structural matter, instead of directly offering stock to the public, FPIs may choose to offer securities in the United States through the use of American Depositary Receipts (ADRs). ADRs are stand-alone securities (separate from the stock of the FPI) that represent a certain number of shares of the FPI. The underlying shares are held with a depository that contracts with the company. In many instances, investors find ADRs more attractive than holding shares directly in a foreign corporation and can result in favourable currency conversions on dividends and other cash distributions.

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<sup>8</sup> SEC, Non-Public Submissions from Foreign Private Issuers, available at <http://www.sec.gov/divisions/corpfm/internat/nonpublicsubmissions.htm> (last visited 20 March 2017).

Once the company is public, an FPI is not required to file quarterly reports on Form 10-Q, annual reports on Form 10-K or periodic reports on Form 8-K like a domestic issuer. Instead, an FPI files annual reports on Form 20-F<sup>9</sup> within four months following the company's fiscal year end and must furnish to the SEC on Form 6-K information that it:

- a* makes or is required to make public in the jurisdiction where it is domiciled or in which it is incorporated or organised;
- b* files or is required to file with a stock exchange on which its securities are traded, if made public by that exchange; or
- c* distributes or is required to distribute to its security holders.<sup>10</sup>

Pursuant to the rules of the stock exchanges, FPIs are required to file semi-annual unaudited financial information under cover of Form 6-K.

FPIs also enjoy the benefit of being exempt from the US proxy rules that generally require proxy solicitation in connection with shareholder meetings. They also need not comply with the rules for presenting shareholder proposals.

Further, FPIs are exempt from filing insider trading reports under Section 16 of the Exchange Act, as well as from the short-swing profit rules, which generally prohibit a company insider from profiting from company stock that is bought and sold within a six-month period. Additional regulations from which FPIs are exempt include Regulation FD, which prohibits the selective disclosure of material, non-public information; Regulation G, which addresses the use of non-GAAP financial measures; and Regulation BTR, which covers trading during pension fund blackout periods.

Both the NYSE and NASDAQ provide accommodations to FPIs in the corporate governance arena. To utilise these exemptions, an FPI must disclose in its annual report on Form 20-F how the company's governance practices differ from those required for a domestic company under the rules of the applicable exchange.

#### **IV POST-IPO REQUIREMENTS**

Once a company becomes public, there are several ongoing governance and reporting requirements with which the company must comply. These requirements are considerably different for domestic issuers than for FPIs, which are provided relief from compliance in many instances as discussed above.

Domestic companies are required to file annual, quarterly and periodic reports with the SEC. The due date for these filings is based upon the company's filer status as either a large accelerated filer, accelerated filer or non-accelerated filer. Among other requirements, large accelerated filers are companies that have a public float of \$700 million or more, whereas accelerated filers have a public float of more than \$75 million but less than \$700 million. For a newly public company, regardless of filer status, the annual report on Form 10-K is due 90 days after the company's fiscal year end. This would be shortened to 75 days for an accelerated filer and 60 days for a large accelerated filer for subsequent Form 10-K filings. Quarterly reports on Form 10-Q are due 40 days after the company's fiscal quarter end for large accelerated filers and accelerated filers, and 45 days for all other filers. Periodic reports

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<sup>9</sup> Certain Canadian FPIs are able to file annual reports on Form 40-F, which has significantly reduced disclosure requirements compared to a Form 10-K or Form 20-F.

<sup>10</sup> Form 6-K.

on Form 8-K are typically due within four business days of the triggering event for all types of filers. There are various activities that trigger the need to file (or furnish) a Form 8-K, including entering into or terminating a material agreement, consummating a significant acquisition or the departure of a director or executive officer. Form 8-K is also used to satisfy necessary disclosure under Regulation FD, which generally prohibits disclosure of material information to certain people without disclosing it to the public as well. As previously discussed, FPIs generally file annual reports on Form 20-F and other reports under cover of Form 6-K.

Post-IPO, domestic companies must also file proxy statements, which are due 120 days after the company's fiscal year end if certain information in the Form 10-K incorporates, by reference, information from the proxy statement (as is typically the case) and that must comply with the detailed US proxy rules. Domestic companies are required to hold annual meetings, for which significant advance preparation is required.

The company's board of directors and board of committees must hold regular meetings. Directors and certain officers of the company, among others, must also file reports relating to their shareholdings and be mindful of the rules regarding trading by insiders. In addition, various annual certifications are required to be delivered to the exchange on which the company is listed.

One of the more onerous requirements for many companies is compliance with what is known as SOX 404, which addresses a company's internal control over financial reporting. A company's:

- a* management must report on the company's internal control over financial reporting; and
- b* auditor is required to attest to the assessment of management.

This is not required in a company's IPO registration statement nor in the first annual report following its IPO. However, in the second annual report, the above part (a) is required and part (b) may be required depending on a company's filer status or other special designation.

## **V OUTLOOK AND CONCLUSION**

As we look towards the coming years in the US IPO market, significant attention will be focused on the new presidential administration and the changes that it may bring through any regulatory or policy actions that affect capital-raising in the United States. The appointment of a new chairman of the SEC may bring a shift in focus and reduced regulatory activity. In addition, geopolitical events may also affect the US market. Regardless of the uncertainty that may exist, it can be expected that the US IPO market will remain at the forefront of the global IPO arena.



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## **GUILHERME SAMPAIO MONTEIRO**

*Pinheiro Neto Advogados*

Guilherme Sampaio Monteiro has been a member of Pinheiro Neto Advogados since 2001, and is based at the São Paulo office. He practises in the corporate area, with focus on capital markets transactions and listed companies in general. His experience includes public and private offerings of securities in Brazil and abroad, corporate transactions, restructuring transactions and corporate governance matters involving listed companies. He received his LLB degree from São Paulo University School of Law (2003), and holds an LLM degree from Stanford University (2010). He worked in New York as foreign associate at Davis Polk & Wardwell (2008–2009), and at the US Securities and Exchange Commission in Washington, DC (2010). Currently, he is a visiting professor at Instituto BM&FBOVESPA and at Fundação Getúlio Vargas/Rio de Janeiro (LLM course on corporate law). He has been ranked as a leading individual in capital markets practice by *Chambers Global* and *Chambers Latin America*.

## **BAN LEONG OO**

*Prolegis LLC*

Ban Leong is the managing director and founder of Prolegis LLC. His experience covers a varied range of corporate and commercial work, particularly cross-border acquisitions, joint ventures and strategic investments, acting for local and multinational corporations as well as governmental instrumentalities. Ban is both Singapore and English qualified.

Ban Leong has been recommended in key industry publications in the 'international firm' category as a leading lawyer, including *IFLR1000*, *The Legal 500* and *Chambers Global*. He authored The Practical Law Company's series *Cross-Border: Acquisitions* for Singapore for both the 2009 and 2011 editions.

## **PAUL PÉPORTÉ**

*Allen & Overy*

Paul specialises in securities law and capital markets regulation, including stock exchange listings. He advises clients on the full spectrum of debt and equity transactions, including securitisation, structured products, covered bonds, IPOs, placements and buy-backs of securities, exchange offers, listing applications, and ongoing obligations deriving from such listings. He also previously worked in the credit and rate markets department at JP Morgan in London before joining Allen & Overy. He regularly holds conferences on various capital markets-related topics in Luxembourg and abroad. Paul is a member of the Commercial Banking Cluster (with a focus on Luxembourg covered bond banks) at the Luxembourg Bankers' association, the ABBL. He also recently joined the ABBL working group on KIID & PRIIPs, which will focus on the forthcoming entry into force of the EU Regulation on key information documents for packaged retail and insurance-based investment products.

## **MARTA RUBIO**

*Uría Menéndez*

Marta Rubio joined Uría Menéndez in September 2014.

Her practice focuses on capital markets law, with experience in initial public offerings and issues and offers of shares and bonds (including convertible bonds). She has also taken part in various tender offers and M&A transactions as well as in restructuring transactions involving private companies.

Marta regularly advises companies on corporate law and good governance matters, and regulatory issues concerning securities law.

## **ANA SÁ COUTO**

*Uría Menéndez*

Ana Sá Couto joined Uría Menéndez in 2002 and was appointed counsel in January 2010. She is a member of the capital markets practice group. Between 1997 and 2002, she carried out activities for another Portuguese law firm.

She focuses her practice on capital markets, mergers and acquisitions, commercial and corporate law, corporate governance, banking and financial law.

She has participated in several major transactions connected to listed companies and issuers of various types of securities, especially privatisations, OPAs, OPVs, IPOs, ABOs, offer and admission to trading of different types of financial instruments (including structured products), collective investment schemes and venture capital, constitution and regular monitoring of different types of credit institutions and financial intermediaries.

Ana has been singled out by *Chambers Global* and *Chambers Europe* for her work on capital markets in Portugal, as well as other relevant directories.

## **SIDDHARTHA SIVARAMAKRISHNAN**

*Herbert Smith Freehills LLP*

Siddhartha is a US securities partner and leads the firm's US capital markets practice in Singapore. He has extensive experience representing investment bank underwriters, issuers and vendors in a wide range of US and international equity and debt capital markets

transactions. These include numerous primary and secondary offerings under Rule 144A and Regulation S, US private placements and SEC-registered offerings. Siddhartha also advises on equity-linked and depositary receipt offerings, investment grade, high-yield and sovereign debt offerings and structured financings.

Siddhartha's practice focuses on the Asia-Pacific markets, particularly India and South-East Asia and Australia. His sector experience includes financial institutions, telecommunications and media, real estate, consumer and retail, energy and commodities.

## **DANNY TRICOT**

*Skadden, Arps, Slate, Meagher & Flom (UK) LLP*

Danny Tricot leads Skadden's European corporate finance practice and is based in the London office. His capital markets work includes acting for issuers and underwriters on a broad range of equity and debt transactions. Mr Tricot has advised on initial public offerings, rights offerings and private placings. He has been involved in equity listings in London and on various international exchanges. Most of the offerings that he has worked on have included a Rule 144A component. He has worked across several European jurisdictions, and also in growth markets, with extensive experience in the Middle East, Africa and Russia.

*Chambers UK* has described Mr Tricot as 'an incredibly hard-working lawyer' who displays 'a balance of commerciality and technical brilliance'. He also is listed in *Chambers Europe*, *Chambers Global*, *The Legal 500* and *IFLR1000*. He was named as one of only three lawyers in *Financial News*' Top 100 Rising Stars 2007, and in 2016 he was featured in *Financial News*' Hall of Fame. Mr Tricot's work has been repeatedly recognised for its quality and innovation in various international awards, including several commendations in the *Financial Times*' 'Innovative Lawyers' reports.

## **SANDRA TSAO**

*Prolegis LLC*

Sandra has significant experience in a broad spectrum of commercial and corporate finance work including equity capital markets transactions, private equity investments, private and public company mergers and acquisitions, joint ventures, corporate restructuring and general corporate advisory work.

Sandra is admitted to practise law in both England and Wales and in Singapore. Sandra was noted as one of Singapore's leading Corporate and M&A Lawyers in *Chambers Global* 2006.

## **JETTY TUKKER**

*Houthoff Buruma Coöperatief UA*

Jetty Tukker specialises in securities and corporate law, with particular emphasis on equity capital markets and (public and private) M&A transactions. Her capital markets experience includes initial public offerings (IPOs), secondary offerings and rights issues. She leads the equity capital markets group of Houthoff Buruma jointly with Alexander Kaarls. Over the past 10 years, Jetty has fulfilled a lead role in some of the most significant IPOs in the Dutch market. Other activities include advising both private and public companies on joint venture and corporate governance matters. Jetty joined Houthoff Buruma in 2016, after practising for more than 16 years in the Amsterdam and London offices of Allen & Overy.

She graduated from Radboud University Nijmegen with master's degrees in Dutch law and business administration in 1998 and 1999, respectively, and was admitted to the Bar in the Netherlands in 2000.

## **ALFONSO VENTOSO**

*Uría Menéndez*

Alfonso Ventoso joined Uría Menéndez in September 2002 and has been a partner since 2013. Prior to this, he amassed experience in real estate law and litigation, and worked in London in the insolvency department of a UK firm.

From January to July 2009, he was seconded to Davis Polk & Wardwell in New York, where he was assigned to the capital markets practice group as part of the firm's Foreign Temporary Associates Programme.

Alfonso's practice is focused mainly on equity capital markets (including listings and delistings, public offerings and block-trades), and on providing general advice to investment firms, banks and listed companies on the regulatory aspects relating to securities markets and corporate governance.

In addition, Alfonso advises on M&A transactions, spin-offs, takeover bids and the sale and acquisition of private companies.

## **BECKY VERNON**

*ASW Law Limited*

Becky is counsel in the corporate department of ASW. Becky joined ASW in June 2013 from London-based law firm Stephenson Harwood LLP where she practised as a senior associate in the corporate finance team. Becky advises local and international corporate and financial clients on public and private M&A, debt and equity financings, IPOs, regulatory matters, corporate insurance and reinsurance transactions and company formations and licensing. Becky's corporate experience also includes advising clients on the corporate aspects of insolvency and restructuring matters.

## **PHILIPPE A WEBER**

*Niederer Kraft & Frey Ltd*

Mr Weber, managing partner at NKF, specialises in large and complex domestic and cross-border M&A (including corporate reorganisations), capital markets and bank financing transactions, with a particular focus on listed entities and other large enterprises.

He regularly advises clients on all aspects of takeover and securities law and represents clients in proceedings before the SIX Swiss Exchange (SIX) and the Swiss Takeover Board. He is a recognised representative for listings on SIX and was a member of the SIX expert committee for the most recent general revision of the SIX Listing Rules.

He has devoted a substantial amount of time to advising banks, issuers and sophisticated investors (including private equity and sovereign wealth funds) in high-profile capital markets transactions. Recent instructions include IPOs, SIX listings, rights offerings, PIPE transactions, high-yield bonds and innovative hybrid financing deals.

Mr Weber is distinguished as a leading banking and finance, capital markets and corporate and M&A lawyer by *Chambers*, *IFLR 1000* and *The Legal 500*. He is the co-editor of *CapLaw*, the Swiss Capital Markets Law newsletter. He has authored an award winning



PhD study in international law and various publications on Swiss corporate and securities law. He regularly lectures on such issues at professional conferences.

**ZHI BIN**

*Han Kun Law Offices*

Mr Zhi specialises in domestic and offshore listings, restructuring and reorganisation, mergers and acquisitions, venture capital and private equity and foreign investment. He is knowledgeable about the PRC industry policies and experienced in capital operation, financial planning, and investment and project management. The clients represented by Mr Zhi include large-scale state-owned enterprises and state-owned commercial banks, multinational corporations, and leading fast-growing enterprises. His practice covers a wide range of industrial sectors such as banking, insurance, infrastructure construction, mining, energy, healthcare, biotechnology and pharmaceuticals.



## Appendix 2

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